

FEDERAL BUREAU OF INVESTIGATION  
FOI/PA  
DELETED PAGE INFORMATION SHEET  
FOI/PA# 1384879-000

Total Deleted Page(s) = 18

Page 10 ~ Duplicate;  
Page 11 ~ Duplicate;  
Page 25 ~ Duplicate;  
Page 26 ~ Duplicate;  
Page 34 ~ Duplicate;  
Page 95 ~ Duplicate;  
Page 96 ~ Duplicate;  
Page 97 ~ Duplicate;  
Page 98 ~ Duplicate;  
Page 166 ~ Duplicate;  
Page 167 ~ Duplicate;  
Page 174 ~ Duplicate;  
Page 175 ~ Duplicate;  
Page 184 ~ Duplicate;  
Page 186 ~ Duplicate;  
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Page 222 ~ Duplicate;

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UNITED STATES GOVERNMENT

## Memorandum

TO : Mr. DeLoach

DATE: 10-28-60

FROM : M. A. Jones

SUBJECT: SUGGESTION  
 FILE 62-122 CONTAINING POLICY  
 MATTERS AND OTHER GENERAL INFORMATION  
 CONCERNING FUGITIVE MATTERS

Tolson \_\_\_\_\_  
 Mohr \_\_\_\_\_  
 Parsons \_\_\_\_\_  
 Belmont \_\_\_\_\_  
 Callahan \_\_\_\_\_  
 DeLoach \_\_\_\_\_  
 Malone \_\_\_\_\_  
 McGuire \_\_\_\_\_  
 Rosen \_\_\_\_\_  
 Tamm \_\_\_\_\_  
 Trotter \_\_\_\_\_  
 W.C. Sullivan \_\_\_\_\_  
 Tele. Room \_\_\_\_\_  
 Ingram \_\_\_\_\_  
 Gandy \_\_\_\_\_

Re suggestion #217-61 submitted by Mrs. Louise F. Isles of the Record Section to the effect that a separate file be maintained which will contain information pertaining to "Ten Most Wanted Fugitives (TMWF)" matters. This suggestion was made inasmuch as the current file wherein this material is kept also contains considerable correspondence relating to fugitive policy matters in general and is voluminous.

We feel that Mrs. Isles' suggestion has considerable merit. Frequently, it is necessary for us to locate correspondence regarding the TMWF program without having the date of such correspondence. Such searches of the voluminous fugitive policy file can become rather lengthy. If material pertaining only to the TMWF program is available in one file, such searches would be simplified. We can see no disadvantages from the Crime Records standpoint.

RECOMMENDATION:

This memo be forwarded to the Training and Inspection Division.

1 - Suggestion Desk

52 FEB 2 1961  
 TFM:ccc  
 (3)

EX - 113

TO JAN 24 1961

UNRECORDED COPY FILED IN 62-122

UNITED STATES GOVERNMENT

## Memorandum

Tolson \_\_\_\_\_  
 Mohr \_\_\_\_\_  
 Parsons \_\_\_\_\_  
 Belmont \_\_\_\_\_  
 Callahan \_\_\_\_\_  
 DeLoach \_\_\_\_\_  
 Malone \_\_\_\_\_  
 McGuire \_\_\_\_\_  
 Rosen \_\_\_\_\_  
 Tamm \_\_\_\_\_  
 Trotter \_\_\_\_\_  
 W.C. Sullivan \_\_\_\_\_  
 Tele. Room \_\_\_\_\_  
 Ingram \_\_\_\_\_  
 Gandy \_\_\_\_\_

TO : Mr. Mohr

DATE: 1/17/61

FROM : J. F. Malone *JFM*

SUBJECT: SUGGESTION #217-61  
 SUBMITTED BY MRS. LOUISE F. ISLES  
 ASSISTANT SUPERVISOR, CLASSIFYING  
 UNIT, FILES AND COMMUNICATIONS DIVISION

*TEN Most Wanted Fugitives*

SUGGESTION: That a new 63 classification file be opened for filing policy material and other general correspondence relating to the Ten Most Wanted Fugitives Program. *2 10-1*

CURRENT PRACTICE: The material on the Top Ten Fugitives is now placed in file 62-122 which is the file containing policy correspondence on general fugitive matters.

ADVANTAGES: Mrs. Isles points out that file 62-122 is becoming very voluminous (approximately 3600 serials) and she believes that a separation of the Top Ten material from the general fugitives material would result in improved efficiency for supervisory personnel and be of assistance to the Records Branch. She proposes that the mail presently in file 62-122 not be reviewed for the purpose of transferring the Top Ten data.

OBSERVATIONS: Mr. Short of the Records Branch, Files and Communications Division recommended adoption of the proposal. Mr. Jones of Crime Records Division recommended that the suggestion be adopted. He stated that it would help Crime Records if material pertaining only to the Ten Most Wanted Fugitives was located in a separate file as searches would be simplified. Mr. Kemper acting for Mr. DeLoach concurred. The Investigative Division also recommended adoption on the grounds that file 62-122 was becoming too difficult to work with by virtue of the fact that numerous communications on the Ten Most Wanted Fugitives Program was being placed in it. They further agree that the material currently in file 62-122 should not be separated at this time. If it later proves desirable, consideration can be given then to determining if the work involved is justified. The recommendations of the Investigative Division were approved by Mr. Malley and Mr. MacLennan.

The Training and Inspection Division agrees with the views of the other interested divisions set out above and recommends that the suggestion be adopted.

RECOMMENDATIONS: That the suggestion be adopted and the attached letter of appreciation be sent to Mrs. Isles. *EX-113* *MCL REC-194-63-6470-2* *10 JAN 24 1961*

Encl.

JER:pls

(2)

UNRECORDED COPY FILED IN 62-122

RECOMMENDATIONS (continued)

2. Upon approval of the #1 recommendation, the memorandum will be directed to Files and Communications Division for handling.

*✓ KRC*  
*1/18*

*OK*  
*SPW*  
*1/17/61*

*jr*  
*flc*  
*gmv*



January 18, 1961

PERSONAL

10-1

52

Mrs. Louise F. Isles  
Federal Bureau of Investigation  
Washington, D. C.

Dear Mrs. Isles:

In further reference to your suggestion that a new 63 classification file be established to contain certain correspondence in connection with the Ten Most Wanted Fugitives Program, I am pleased to advise you that your idea has been adopted. The necessary measures are being taken to place it into effect.

You have made a fine contribution to the efficiency of our operations and I greatly appreciate it.

Sincerely yours,

J. Edgar Hoover

- 1 - Mr. McGuire
- 1 - Personnel file of Mrs. Louise F. Isles

JER:plw (Suggestion #217-61)

(5)

NOTE:

Based on memo of F. Malone to J. Edgar Hoover dated 1-17-61, re: Suggestion #217-61. JER:plw.

JAN 19 2 48 PM '61  
FBI  
RE-READING ROOM

MAILED 9  
JAN 18 1961  
COMM-FBI

- Tolson \_\_\_\_\_
- Mohr \_\_\_\_\_
- Parsons \_\_\_\_\_
- Belmont \_\_\_\_\_
- Callahan \_\_\_\_\_
- DeLoach \_\_\_\_\_
- Malone \_\_\_\_\_
- McGuire \_\_\_\_\_
- Rosen \_\_\_\_\_
- Tamm \_\_\_\_\_
- Trotter \_\_\_\_\_
- W.C. Sullivan \_\_\_\_\_
- Tele. Room \_\_\_\_\_
- Ingram \_\_\_\_\_

51 FEB 3 1961

MAIL ROOM ☐ TELETYPE UNIT ☐

*Handwritten signatures and initials*

*Handwritten signature*

UNRECORDED COPY FILED IN 62-122

REC- 62 63 - 64 90 - 13

EX-113

February 23, 1961

PERSONAL

Mr. Donald J. Steele  
Federal Bureau of Investigation  
Seattle, Washington

Dear Mr. Steele:

Thank you very much for your suggestion proposing changes in the memorandum used to announce additions to the "Ten Most Wanted Fugitives Program." Your idea is being given careful consideration and you will be advised if it is adopted.

I appreciate the interest which prompted you to give me the benefit of your observations.

Sincerely yours,

J. Edgar Hoover

MAILED 19

FEB 23 1961

COMM-FBI

- 1 - SAC, Seattle
- 1 - Personnel file of SA Donald J. Steele

JER:bmw (Suggestion #423-61, dated 2-14-61)

(5)

NOTE

Referred to Special Investigative and Crime  
Records Divisions for views and recommendations.

REC'D-READING ROOM

FEB 23 10 19 AM '61

Tolson \_\_\_\_\_  
Parsons \_\_\_\_\_  
Mohr \_\_\_\_\_  
Belmont \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Evans \_\_\_\_\_  
Malone \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
W.C. Sullivan \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Ingram \_\_\_\_\_  
Gandy \_\_\_\_\_

52 MAR 2 1961

TELETYPE UNIT ☐

423-61

Date

2/14/61

To: Director, FBI

From: (Suggester's name)  
SA DONALD J. STEELE

Division of Assignment  
SEATTLE

SUGGESTION

The Standard Form 64 which announces the addition of a new subject to the Ten Most Wanted Fugitives program be altered as follows:

- 1) Delete "TO: ALL INVESTIGATIVE EMPLOYEES"
- 2) Delete the release date
- 3) Under "ARMED AND DANGEROUS" paragraph, state as follows: "If you get any information, give it at once to your nearest FBI Office which can be located in your phone directory or through your telephone operator."
- 4) Maintain the present general format which is excellent. It may be desirable to delete the term "Office Memorandum."

Current practice or rule (include manual citation as well as facts)

This form is now restricted to investigative employees and does not lend itself to being circulated among police officers and other sources of information.

Advantages of suggestion and annual savings (include basis for estimate)

This form could be furnished to all Bureau employees as a matter of interest. It could also be given to police officers. It could be given at the discretion of the agent to CI's, PCI's, bartenders, hotel keepers and sundry individuals on the criminal fringe who may not now be aware of subjects on the current list. It would keep pressure on some of the older IO's and wanted flyers and maintain public interest in their capture. Its possession by any person would not indicate any connection with the Bureau.

Disadvantages of suggestion

None known

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

Signature and Title of Suggester

SA

Recommendations and comments of Division Head

SEE ATTACHED SHEET

(Do not write in this space for Bureau use only)

Ack 2/23/61  
J. J. Jones

EX-113 REC-62  
FEB 28 1961  
XEROX

6 FEB 16 1961

Signature and Title

SAC

3 - Bureau  
2 - Seattle (1 - Personnel File STEELE)  
(1 - 66-2443)

UNRECORDED COPY FILED IN 66-34-1-161

RECOMMENDATIONS AND COMMENTS OF DIVISION HEAD

There appears to be considerable merit to this suggestion. With respect to the information appearing on the form, it is generally in keeping with the contents of a formal press release that is made on every top hoodlum as they are added to the list.

Further, much of the information is of the same character that is included on IO's and/or wanted flyers. It is believed that by preparing such a form it could be given wide dissemination among various elements, thereby encouraging their assistance and giving rise to the possibility that it will assist in location of fugitives. My recommendation is favorable.

RECOMMENDATIONS OF SPECIAL INVESTIGATIVE DIVISION

JBE:bhg 2/24/61

Re suggestion 433-61, submitted by Donald J. Steele, Seattle Division. Suggestion is to revise memoranda to all investigative employees on Ten Most Wanted Fugitives so that it can be made available to others, including police officers, informants and others.

There would appear to be a number of problems in connection with making public dissemination of a memorandum of this type which would make it undesirable to do so. For example, there would be problems in cancellation which can now be controlled since dissemination is limited to investigative employees. The memoranda now prepared in these cases frequently contain information which we do not make public such as specific brand names of items known to be used by the subject. It is noted similar memoranda ~~are~~ furnished to National Academy Graduates and Identification Orders and Wanted Flyers are issued on each Top Ten Fugitive. In view of the above, it is recommended suggestion not be adopted.

Since the memoranda referred to are prepared in the Crime Records Division, the comments of that division should be obtained.

*[Handwritten signatures and initials: a large stylized 'S', 'JBE', 'The A', and 'Gom']*

REC-113 3-10-1961 - 14

February 28, 1961

PERSONAL

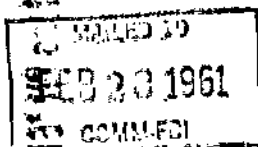
Mr. David A. Maxwell  
Federal Bureau of Investigation  
Norfolk, Virginia

Dear Mr. Maxwell:

I have received your suggestion regarding the method of notifying the Bureau at the end of each month that no complaints have been filed in cases of a particular type or no changes have been made in the recommendation of subjects for inclusion in the Ten Most Wanted Fugitives Program during the month in question. Your proposal is being carefully considered and I will let you know if it is adopted.

The interest which prompted you to give me the benefit of your idea is indeed appreciated.

Sincerely yours,  
J. Edgar Hoover



1 - Norfolk

1 - Personnel file of SA David A. Maxwell

JER:dlh (Suggestion #445-61 dated 2/17/61)  
(5) *dlh*

NOTE: Referred to Special Investigative Division for views and recommendation.

FEB 28 3 18 PM '61

READING ROOM

*[Handwritten signature]*

*[Handwritten signature]*

- Tolson \_\_\_\_\_
- Parsons \_\_\_\_\_
- Mohr \_\_\_\_\_
- Belmont \_\_\_\_\_
- Callahan \_\_\_\_\_
- Conrad \_\_\_\_\_
- DeLoach \_\_\_\_\_
- Evans \_\_\_\_\_
- Malone \_\_\_\_\_
- Rosen \_\_\_\_\_
- Tavel \_\_\_\_\_
- Trotter \_\_\_\_\_
- W.C. Sullivan \_\_\_\_\_
- Tele. Room \_\_\_\_\_
- Ingram \_\_\_\_\_
- Gandy \_\_\_\_\_

51 MAR 7 1961  
MAIL ROOM ☐ TELETYPE UNIT ☐

445-61

Date

February 17, 1961

To:

Director, FBI

From: (Suggester's name)

Special Agent David A. Maxwell Norfolk

Division of Assignment

SUGGESTION

Re: Bureau File 88-85-56, Norfolk File 88-00, entitled  
"Unlawful Flight Cases, Norfolk Division"

It is suggested that when no unlawful flight complaints have been filed during the preceding month and there is no change during that month concerning the recommendation of subjects for inclusion in the Ten Most Wanted Fugitives Program, that the Bureau be so advised by routing slip and a notation placed in the field file. It is noted that this information is of negative nature. It is felt that this could be adopted on a field-wide basis.

*Top Ten Fugitives*

Current practice or rule (include manual citation as well as facts)

Bureau letter to Norfolk dated April 16, 1956, requests Norfolk to advise the Bureau on the first of each month the number

Advantages of suggestion and annual savings (include basis for estimate)

A review of Norfolk files reflects that the Bureau has been advised on a monthly basis since April, 1956, concerning the number of unlawful flight complaints filed by the Norfolk Division. Inasmuch as there have been some months during which no unlawful flight complaints have been filed, the reporting of this fact to the Bureau has been of a negative nature.

Concerning the recommendation of two fugitives for inclusion in the Ten Most Wanted Fugitives Program, this information has been reported to the Bureau on a monthly basis since October, 1959. A review of this file reflects that there have been some months that no changes have been noted concerning Norfolk's recom-

Disadvantages of suggestion

None. It is noted that this suggestion concerns the method of reporting negative information to the Bureau and it will in no way affect the constant review and continual re-evaluation of above-described programs. Through continual review, aggressive and

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr.

☐ Mrs.

☐ Miss

*David A. Maxwell*

Special Agent

Signature and Title of Suggester

Recommendations and comments of Division Head

This suggestion would materially reduce Agent and stenographic time if adopted, and would appear to accomplish the same purpose by use of routing slip. It is recommended in the interest of streamlining our procedures that the Bureau afford this suggestion favorable consideration with current Bureau needs.

(Do not write in this space for Bureau use only)

REC-113

12 FEB 23 1961

FEB 23 1961

Page 1 continued

Current practice or rule (Include manual citation as well as facts)

of unlawful flight complaints filed during the previous month and to identify these cases. SAC Letter 59-57 dated September 29, 1959, requests each office to furnish the Bureau on a monthly basis the identities of two fugitives which are considered best qualified for inclusion in the Ten Most Wanted Fugitives Program.

Advantages of suggestion and annual savings (include basis for estimate)

mendations and this would indicate the reporting of information to the Bureau of a negative nature.

In reviewing both the reporting of the number of unlawful flight complaints filed and the recommendation of two fugitives, it has been noted that there are some months wherein the reporting of both of the above items to the Bureau has been of negative nature. This means there has been, on some occasions, a combination of reporting negative information to the Bureau in both programs in the same letter.

It is felt that the following are advantages concerning this suggestion:

- (1) It would save Agent dictating time
- (2) It would save stenographer shorthand time
- (3) It would save stenographer typing time
- (4) It would save clerical serialization time
- (5) It would save clerical routing time
- (6) It would save paper and carbon paper, noting that in previous letters ten copies of each communication have been made

The exact amount of annual savings is not known but it is felt that if adopted on a field-wide basis, actual and real savings could be affected.



Page 1 continued

Disadvantages of suggestion

affirmative action will be taken in efforts to insure that all unlawful flight cases within the field territory will be developed. Also constant alertness will be practiced to insure that the best possible fugitive cases are recommended taking into consideration the factors of dangerousness, notoriousness, potential menace to society, and length and type of criminal record.

UNITED STATES GOVERNMENT

## Memorandum

Tolson \_\_\_\_\_  
 Parsons \_\_\_\_\_  
 Mohr \_\_\_\_\_  
 Belmont \_\_\_\_\_  
 Callahan \_\_\_\_\_  
 Conrad \_\_\_\_\_  
 DeLoach \_\_\_\_\_  
 Evans \_\_\_\_\_  
 Rosen \_\_\_\_\_  
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 Trotter \_\_\_\_\_  
 W.C. Sullivan \_\_\_\_\_  
 Tele. Room \_\_\_\_\_  
 Ingram \_\_\_\_\_  
 Gandy \_\_\_\_\_

TO : Mr. Mohr

DATE: 3/23/61

FROM : J. F. Malone

Top Ten Fugitives

SUBJECT: SUGGESTION #423-61  
 SUBMITTED BY SA DONALD J. STEELE  
 SEATTLE DIVISION

SUGGESTION: That the memorandum "To-All-Investigative-Employees" (copy attached) be changed to delete: 1. "To: All Investigative Employees"; 2. the release date; 3. "Office Memorandum." Also, under the "Armed and Dangerous" paragraph to make the statement "If you get any information, give it at once to your nearest FBI Office which can be located in your phone directory or through your telephone operator."

PRESENT PRACTICE: This form is now restricted to Investigative Employees and does not lend itself to circulation to police officers and other sources of information.

ADVANTAGES: Made the form adaptable to circulation among police officers and other sources of information and general public.

OBSERVATIONS: Crime Records Division considered the suggestion and recommended against it because the memorandum occasionally contains data which the Bureau does not desire to make known to the general public. The primary reason for restricting the distribution of the memorandum is based on the cancellation problem because the "Top Ten" program is a fast changing one requiring prompt notification when these fugitives are apprehended. Bureau personnel can receive such prompt notification but it would be impossible to keep the general public fully apprised if circularized. Also the memoranda contains data for lead purposes which, in the hands of the general public could result in improper activity and "playing detective." Further, such distribution would duplicate the role of Identification Orders and Wanted Flyers and cost additional manpower and material to handle and would slow down the mass distribution of all publicity data relating to the "Top Ten" program. This appears undesirable and unjustified. It is noted that the FBI National Academy graduates receive a similar memorandum if they are currently active in law enforcement. The Bureau is able to notify them promptly of the apprehension of "Top Ten" fugitives but this represents the maximum distribution which can be handled under existing physical and personnel conditions. For this reason, Crime Records Division opposed the suggestion.

63-6490-37

17 MAR 24 1961

JER:het

(2)

REC-112

TWO (encl)

62 MAR 30 1961

MEMORANDUM MALONE TO MR. MOHR  
RE: SUGGESTION #433-61

The Special Investigative Division furnished substantially the same opinion and their views coincided with those of Crime Records Division. The Training and Inspection Division also concurs.

RECOMMENDATION: That the suggestion not be adopted. On approval, no further action is necessary as the suggester was thanked previously by letter.

3-23-61  
JPM  
JPM

JM  
JMV

UNITED STATES GOVERNMENT

# Memorandum

TO : All Investigative Employees

DATE: March 10, 1961

FROM : Director, FBI

SUBJECT: WILLIE HUGHES, aka - FUGITIVE  
I. O. #3463  
UNLAWFUL FLIGHT TO AVOID PROSECUTION - MURDER  
"TEN MOST WANTED FUGITIVES" PROGRAM  
RELEASE DATE: WEDNESDAY, P. M., MARCH 15, 1961

**THE CRIME:** On June 12, 1960, at Detroit, Michigan, Hughes allegedly brutally beat and strangled to death his only close friend. He immediately fled and was known to be in Chicago, Illinois, for a few days before his trail was again lost.

**THE CRIMINAL:** Known as a violent-tempered and viciously antagonistic individual, Hughes has previously been convicted for murder, manslaughter, assault and battery, assault with a dangerous weapon and breaking and entering. His brutal crimes have occurred in Pennsylvania, Georgia, Illinois and Michigan. A 46-year-old heavy-set American Negro, he was reportedly born at Miami, Florida. He has worked as a janitor, laborer, painter and porter. Hughes likes to gamble, frequent illegal drinking establishments and houses of prostitution and has associated with homosexuals. He has repeatedly violated parole, is known to carry a knife, becomes extremely belligerent when drinking and is considered extremely dangerous.

**PROCESS:** A Federal warrant was issued at Detroit, Michigan, on June 16, 1960, charging Hughes with unlawful interstate flight to avoid prosecution for murder.

**"TEN MOST WANTED FUGITIVES":** Hughes replaces William Chester Cole who was taken into custody by FBI Agents at Gulf Breeze, Florida, on February 6, 1961. The List as of March 15, 1961, will be:

James Eddie Diggs	I. O. #2246	James George Economou	I. O. #3357
Frederick J. Tenuto	I. O. #2313	John B. Everhart	I. O. #3292
David Daniel Keegan	I. O. #2707	Kenneth Eugene Cindle	I. O. #3425
Eugene Francis Newman	I. O. #2875	Thomas Viola	I. O. #3438
Donald Leroy Payne	I. O. #3414	Willie Hughes	I. O. #3463

**THEY ARE ALL ARMED AND DANGEROUS:** If you get any information, give it at once to your SAC or appropriate supervisor.

PHOTOGRAPHS, FINGERPRINTS AND DESCRIPTIVE DATA OF ALL FUGITIVES ON THE LIST ARE ON THE REVERSE SIDE.

ENCLOSURE

63-6480-37



DONALD LEROY PAYNE, also known as:  
Roger Fielding, William Donald  
Johnson, William Charles Scott, 21 L 1 U III 14 Refs: 9  
Don Thompson, Don Whitney. M 1 U III 9 2  
W; born 7-19-18; 5'10"; 140 lbs;  
sldr bld; brn hair, receding; haz  
eyes; med comp; occ - mach, salesman,  
tailor. Wanted by FBI for UNLAWFUL  
FLIGHT TO AVOID PROSECUTION (Rape).  
IDENTIFICATION ORDER #3414  
FBI#-1333489  
DATE PHOTO TAKEN: 1957



rt middle



THOMAS VIOLA, also known as:  
Vito Aicte, Tommy Donato, Thomas  
Puleo, George Reni, Thomas  
P. Russo, Thomas Russow. ILL  
LLM  
16 0 5 U 000 Refs: 13  
I 21 U 000 16 17  
W; born 8-12-12 (?); 5'6"; 168 lbs;  
stky bld; dk brn hair; brn eyes;  
med comp; occ - truck driver.  
Wanted by FBI for UNLAWFUL FLIGHT  
TO AVOID CONFINEMENT (Murder).  
IDENTIFICATION ORDER #3438  
FBI#-674091  
DATE PHOTO TAKEN: 6-60



rt middle



FREDERICK J. TENUTO, also known as:  
Leonard Durham, John Thomas  
Lestella, Frank Pinto, Durso  
Thornberry, "St. John," "The  
Angel." Wnc  
dw2c  
O 31 W 100 18 Refs: 29  
I 28 W OII 19 28



lt thumb

W; born 1-20-15; 5'5"; 143 lbs; stky  
bld; blk hair; dk brn eyes; dk comp;  
occ - butcher's helper, lab, sheet  
metal worker. Wanted by FBI for  
UNLAWFUL FLIGHT TO AVOID CONFINEMENT  
(Murder).  
IDENTIFICATION ORDER #2313  
FBI#-676095  
DATE PHOTO TAKEN: 10-24-45



JAMES GEORGE ECONOMOU, also known as:  
Jimmie Bruno, James J. Econom, James  
Economou, "Jimmy the Greek."  
W; born 9-15-20; 5'8" - 5'9 1/2"; 150 -  
157 lbs; med bld; brn hair; gr gln eyes;  
rdy comp; occ - clerk, fireman, merchant  
seaman, tile setter, welder. Wanted by  
FBI for UNLAWFUL FLIGHT TO AVOID  
CONFINEMENT (Robbery).  
IDENTIFICATION ORDER #3357  
FBI#-1210544  
DATE PHOTO TAKEN: 1954



rt middle



JAMES EDDIE DIGGS, also known as:  
Dick Diggs, "Smitty." 8 0 5 A II 3 Refs: 1 A  
O 17 A II 2 17 aa

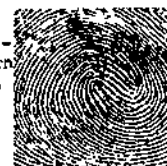


rt ring

W; born 5-29-13; 6'0"; 160 lbs;  
sldr bld; blk hair; brn eyes; dk  
brn comp; occ - aircraft mechanic,  
chauffeur, porter. Wanted by FBI  
for UNLAWFUL FLIGHT TO AVOID  
PROSECUTION (Murder).  
IDENTIFICATION ORDER #2246  
FBI#-216 692 A  
DATE PHOTO TAKEN: 1943



WILLIE HUGHES, also known as:  
Ed Burce, Edward George Coney, William  
Edward McBurse, Aaron Smith, James  
Thomas. 2 0 5 U 5  
I 17 Tt 5  
W; born 1-7-15 (?); 5'10" - 5'11"; 185 -  
210 lbs; hvy bld; blk hair, balding; brn  
eyes; med brn comp; occ - janitor, lab,  
porter. Wanted by FBI for UNLAWFUL  
FLIGHT TO AVOID PROSECUTION (Murder).  
IDENTIFICATION ORDER #3463  
FBI#-662022  
DATE PHOTO TAKEN: 1958



rt thumb



DAVID DANIEL KEEGAN, also known as:  
David Daniel Keegan, Burt Williams. 5 0 5 U 6 Refs: 21  
M 17 Tt 4 17



rt ring

W; born 9-28-18; 5'11"; 159 lbs; med  
bld; blk hair; bl eyes; rdy comp; occ -  
bartender, cab driver. Wanted by FBI  
for INTERSTATE TRANSPORTATION OF STOLEN  
PROPERTY and UNLAWFUL FLIGHT TO AVOID  
PROSECUTION (Murder).  
IDENTIFICATION ORDER #2707  
FBI#-359 837 A  
DATE PHOTO TAKEN: 1-50



JOHN B. EVERHART, also known as:  
John B. Eberhart, Harold Everhart,  
James B. Everhart, "Slick."  
W; born 6-24-22; 5'6" - 5'6 1/2"; 175 -  
187 lbs; hvy bld; blk hair; brn eyes;  
brn comp; occ - cook, lab, truck driver.  
Wanted by FBI for UNLAWFUL FLIGHT TO  
AVOID CONFINEMENT (Murder).  
IDENTIFICATION ORDER #3292  
FBI#-4886117  
DATE PHOTO TAKEN: 1-56



rt ring



EUGENE FRANCIS NEWMAN, also known as:  
Elvin James Hall, Daniel Joseph  
Lyons, James Salemski, James  
Salemo, James Salmerio, Daniel  
J. Sheridan, "Jim." 11 S 1 U-t 2 Refs: 1  
S 1 Tt 2 1



lt index

W; born 10-3-25 (?); 5'8"; 170-180 lbs;  
med bld; blond hair; bl eyes; med comp;  
occ - bricklayer, clerk, counteraman,  
lab. Wanted by FBI for UNLAWFUL FLIGHT  
TO AVOID PROSECUTION (Robbery).  
IDENTIFICATION ORDER #2675  
FBI#-3551098  
DATE PHOTO TAKEN: 4-51



KENNETH EUGENE CINDLE, also known as:  
Kenneth Cindle, Kenneth Eugene  
Cindle, "Screwdriver," "Slim," "Tex." 6 M 5 U IIO 15 AMP  
I 17 U IIO 15  
W; born 4-15-12 (?); 6'2"; 165 lbs;  
sldr bld; brn hair; gr eyes; med comp;  
rt mid and ring fgtrs amp; occ - cab  
driver, cook, farmer, oil field worker,  
salesman, truck driver. Wanted by  
FBI for UNLAWFUL FLIGHT TO AVOID  
PROSECUTION (Armed Robbery).  
IDENTIFICATION ORDER #3425  
FBI#-287587  
DATE PHOTO TAKEN: 1959



lt thumb

RE: SUGGESTION NUMBER 423-61  
CONCERNING CHANGING MEMORANDA  
"TO: ALL INVESTIGATIVE EMPLOYEES"  
TO MAKE AVAILABLE TO GENERAL PUBLIC

The Crime Research Section recommends strongly against the adoption of this suggestion for the following reasons:

(1) The memoranda "To: All Investigative Employees" is specifically designed for FBI investigative personnel. Such memoranda occasionally contain data which the Bureau does not desire to be made known to the general public.

(2) The primary reason for restricting the distribution of such a memorandum is based upon the cancellation problem. The "Top Ten" program is a fast changing one, requiring prompt notification upon the apprehension of fugitives on this list. Bureau employees receive such prompt notification, but it would be an impossible task to keep the general public fully apprised of the frequent changes.

(3) Some of the material contained in memoranda "To: All Investigative Employees" serves lead purposes, alerting Bureau investigative employees of peculiarities and habits of fugitives. Putting such memoranda into the hands of untrained individuals could result in all kinds of improper activity and "detective playing" on the part of such unauthorized individuals.

(4) General distribution of such a memoranda would in effect duplicate the role of Identification Orders and Wanted Flyers, which are currently given widespread dissemination to the type individuals suggested to receive the proposed changed memorandum. This would be a costly and unnecessary duplication of effort, which would require additional Bureau personnel to handle and would slow down the mass distribution of all publicity data related to the "Top Ten" program. Since time is of the essence, such an additional delay appears unjustifiable under any circumstances.

(5) It is noted that a similar memoranda is furnished to FBI National Academy graduates currently active in law enforcement. The Bureau is able to promptly notify these individuals upon the apprehension of any "Top Ten" fugitive, but such distribution represents

MAJ:JRH:njs  
*JRH*

(3)

*memo memo to memo 3/25/61*  
ENCLOSURE 63-6490-3772-1-1

the maximum which can be practically handled under existing physical and personnel conditions.

*W32*

UNITED STATES GOVERNMENT

## Memorandum

TO : Mr. Parsons

DATE: 3/17/61

FROM : C. A. Evans

SUBJECT: REPLACEMENTS FOR THE TEN MOST WANTED FUGITIVES PROGRAM

Tolson \_\_\_\_\_  
 Parsons \_\_\_\_\_  
 Mohr \_\_\_\_\_  
 Belmont \_\_\_\_\_  
 Callahan \_\_\_\_\_  
 Conrad \_\_\_\_\_  
 DeLoach \_\_\_\_\_  
 Evans \_\_\_\_\_  
 Malone \_\_\_\_\_  
 Rosen \_\_\_\_\_  
 Tavel \_\_\_\_\_  
 Trotter \_\_\_\_\_  
 W.C. Sullivan \_\_\_\_\_  
 Tele. Room \_\_\_\_\_  
 Ingram \_\_\_\_\_  
 Gandy \_\_\_\_\_

Apprehensions of Top Ten replacements necessitate constant attention to the sources from which these cases arise, principally the unlawful flight category. An SAC letter calling the attention of the field to the need to promptly assert the Bureau's investigative jurisdiction in meritorious cases involving vicious criminals who are a serious menace to society appears warranted at this time.

The following procedures are in effect to insure that the best possible subjects are considered as replacements in the Ten Most Wanted Fugitives Program:

(1) In accordance with instructions set out in SAC Letter 59-57, each office must re-evaluate and furnish to the Bureau each month the identity of two fugitives in cases in which the office is origin, considered best qualified for the Program.

(2) Submissions by the field are reviewed as potential replacements, both by the Special Investigative Division and Crime Records Division, and the most promising cases selected.

(3) Each case received is considered from the standpoint of its potential for the Ten Most Wanted Fugitives Program. Cases which show potential are furnished to the Crime Records Division for further screening by that division. Consideration is given to potential of the case from standpoint of viciousness, notoriousness, potential menace to society, and length and type of criminal record.

(4) As cases develop, they are again reviewed by supervisors in the Fugitive Unit and cases which show potential are referred to Crime Records Division.

Continuous attention is being given each case to insure the most vicious criminals are placed on the Top Ten List. As part of our effort to select vicious criminals as replacements for the Ten Most Wanted Fugitives List, an SAC letter would appear timely.

RECOMMENDATION:

EX-112

17 MAR 27 1961

There is attached for your approval an SAC letter which reiterates the Bureau's concern over the caliber of fugitives which are to be placed on the Ten Most Wanted Fugitives List.

62 APR 5 1961

Enclosure

ABE:rap

W. C. Sullivan  
 "US SUP"



April 6, 1961

PERSONAL

Mr. William H. Quinlan, Jr.  
Federal Bureau of Investigation  
Atlanta, Georgia

Dear Mr. Quinlan:

Thank you for your suggestion regarding the preparation and distribution of a special bulletin when one of the subjects of the Ten Top Fugitives Program is apprehended. Your proposal is receiving careful consideration and you will be advised if a favorable decision is reached.

I appreciate the interest which prompted you to submit this idea to me.

Sincerely yours,

J. Edgar Hoover

- 1 - SAC, Atlanta
- 1 - Personnel file of SA William H. Quinlan, Jr.

JER:het  
(5)

Suggestion #532-61, dated 3/27/61.

NOTE: Referred to Crime Records and Special Investigative Division for views and recommendations.

Tolson \_\_\_\_\_  
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W.C. Sullivan \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Ingram \_\_\_\_\_  
Gandy \_\_\_\_\_

MAIL ROOM ☐ TELETYPE UNIT ☐

APR 6 9 12 AM '61  
REC'D-READING ROOM  
LBI

MAILED 31  
APR - 6 1961  
COMM-FBI

58 APR 14 1961

# 532-61

Date **March 27, 1961**

To: **Director, FBI**

From: (Suggester's name)  
**SA WILLIAM H. QUINLAN, JR.**

Division of Assignment  
**ATLANTA**

**SUGGESTION**

I believe it would be a good policy for the Crime Records Section to prepare a "SPECIAL BULLETIN on TOP TEN FUGITIVES" when one of these fugitives are apprehended. I suggest this "Bulletin" be distributed to all Special Agents in the Field. In the "Bulletin" a resume of the facts of how he was located be set forth, as well as the name of the apprehending Agents. This would be of interest to the Agent's in the field both personally and investigatively. I realize that in some cases the fugitives are apprehended by law enforcement officers outside the Bureau but still feel it would technically be personal recognition for the Agents when apprehended by the Agents of the Bureau. It would also be of interest to include a front and side view photograph of the Subject at time of apprehension. I feel each case might offer investigative aids for future apprehensions of TOP TEN FUGITIVES. (See attached examples of changes that occurred in appearances).

Current practice or rule (include manual citation as well as facts)

Advantages of suggestion and annual savings (include basis for estimate)

**Investigative Aid to future apprehension of TOP TEN FUGITIVES.**

**Undetermined Savings could be realized by shortening the location period of TOP TEN FUGITIVES.**

Disadvantages of suggestion

**Possibly the cost of copying apprehension photos for distribution to Agents in the Field and mimeographing a "SPECIAL BULLETIN ON TOP TEN FUGITIVES".**

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States)

☒ Mr.

☐ Mrs.

☐ Miss

*SA William H. Quinlan, Jr.*  
Signature and Title of Suggester

Recommendations and comments of Division Head

**No doubt this suggestion would be of considerable interest to some of the Agents, particularly the younger ones. Whether it would be of sufficient general interest to justify the expense is a matter of doubt to me. However, the suggestion is certainly well taken and reflects thinking as well as interest.**

**Special Agent in Charge**

*Addendum of Crime Records Division on Page 2.*

*memo Malone to Mohr 4/11/61*

*JER: LIT*

*2-10*

1. At the time CARMINE DI BLASE, IO # 2871, former TOP TEN FUGITIVE was located his photograph appeared in the newspaper and there was very little resemblance to the last available photograph that appeared on the Identification Order.

2. At the time DANIEL WILLIAM O'CONNOR was located as a TOP TEN FUGITIVE his photograph appeared in the newspapers throughout the country showing his change in weight and his newly acquired mustache. The article went on to state how he had purposely put on fifty or more pounds to hide his identity.

ADDENDUM: CDD/MAJ/JRH:mhb 4-10-61

The Crime Records Division feels that the suggestion, 532-61, to prepare a special bulletin reviewing the circumstances of a "Top Ten" fugitive's apprehension would prove extremely costly and time-consuming and unwarranted in view of its estimated value.

Such a bulletin would of necessity single out individual Agents who may have made an apprehension in an outstanding manner but would overlook other Agents in the same or auxiliary offices who may have worked just as hard on a particular case. There would be a duplication of the existing excellent administrative procedures for recognizing outstanding performances of duty in the form of commendation and incentive awards.

There would be further duplication of effort since unusual and highly interesting cases concerning apprehensions and/or changed appearances of fugitives are reported in "The Investigator," FBI Notes and Interesting Case write-ups. Frequently, recognition is given to individuals Agents in "The Investigator."

Furthermore, the very unusual cases of changed appearances are well publicized in the Nation's press and FBI press releases highlight such unusual circumstances. In fact, the examples cited by the suggestor indicate that unique cases do become well known to the public, therefore, indicating that the Bureau would not be necessarily duplicating other publicity which costs the Bureau little or nothing. For the above reasons, the Crime Records Division recommends against the adoption of this suggestion.

*W. Decker*

2

ADDENDUM:

ABE:rap

4/7/61

SUGGESTION #532-61

The Special Investigative Division does not believe there is merit to the suggestion that a special bulletin be sent out on the apprehension of Top Ten Fugitives. The suggester proposes that the identity of the apprehending Agents be set forth. It is to be noted that the FBI Notes publicizes the apprehension of Ten Most Wanted Fugitives in a most interesting manner. It would appear to be highly undesirable to identify the apprehending Agents since this would tend to give undue credit to Agents who participated in the apprehension whereas in fact the location of the fugitive might have been developed in an auxiliary office. Top Ten apprehensions are result of team effort in most instances and therefore it would be highly improper to single out Agents who are fortunate enough to be selected to make the apprehension.

*MAE*

*Memorandum to Mr. Tolson  
4/11/61 JCR: let*

*2 JCR*

UNITED STATES GOVERNMENT

## Memorandum

Tolson \_\_\_\_\_  
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 Trotter \_\_\_\_\_  
 W.C. Sullivan \_\_\_\_\_  
 Tele. Room \_\_\_\_\_  
 Ingram \_\_\_\_\_  
 Gandy \_\_\_\_\_

TO : Mr. DeLoach *DL*

DATE: April 5, 1961

FROM : M. A. Jones *M.A.J.*

SUBJECT: "TEN MOST WANTED FUGITIVES" PROGRAM  
 PUBLICITY DATA DISTRIBUTION  
 SUGGESTION FOR CHANGED PROCEDURE

Re my memorandum 3-22-61.

Referenced memorandum approved a recommendation to simplify the form memoranda transmitting publicity data on "Ten Most Wanted Fugitives" replacements to the field. Referenced memorandum pointed out that the field would be advised of the change in procedure, and a field indexing system would be suggested.

Attached is a copy of a proposed letter to be sent to each office explaining this change and suggesting an amended indexing procedure. Upon approval sufficient copies will be mechanically reproduced, dated, and promptly disseminated to each office.

RECOMMENDATION:

Attached letter be approved for transmittal to each field office advising of changes of procedure and suggesting revised indexing procedures. CRIME RESEARCH WILL HANDLE.

Done -  
 Letter sent  
 each office  
 4-6-61  
 8/gh

Enclosure *Senti*

1 - M. A. Jones

JRH:njs

(5) *njs*

57 APR 12 1961

REC-60

EX-108

APR 7 1961

CRIME RESEARCH

March 29, 1961

PERSONAL

Miss Mary Lynn Barnette  
Federal Bureau of Investigation  
Washington, D. C.

Dear Miss Barnette:

I have received your suggestion concerning the change in procedure for handling the distribution of publicity data in connection with the Ten Most Wanted Fugitives. It is a pleasure to let you know your idea is being adopted and necessary steps are being taken to put it into effect.

Program

I wish to commend you for submitting this proposal which will streamline this phase of our operations in the Crime Records Division.

Sincerely yours,

EX 104

REC- 94

J. Edgar Hoover

1 - Mr. DeLoach

1 - Personnel file of Miss Mary Lynn Barnette

ML:het

(5)

Suggestion #509-61, dated 3/22/61.

NOTE: Based on memorandum Jones to DeLoach, dated 3/22/61.

Current procedure requires that each outlet be listed by typing on a memorandum sent to the field office covering location of outlet. Memorandums for offices having many outlets must reflect identity of all of these outlets along with notation of what each outlet receives. Miss Barnette suggests that merely the total of various items be listed. The resultant saving of time would enable a more expeditious dispatch of material to the field each time a fugitive is added to the list.

63 APR 11 1961

MAIL ROOM TELETYPE UNIT

19 APR 6 1961

Tolson \_\_\_\_\_  
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UNITED STATES GOVERNMENT

## Memorandum

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 Gandy \_\_\_\_\_

AWK to : Mr. Mohr

DATE: 4/11/61

FROM : J. F. Malone

SUBJECT: TEN TOP FUGITIVES PROGRAM  
 SUGGESTION #532-61 SUBMITTED BY  
 SA WILLIAM H. QUINLAN, JR.  
 ATLANTA OFFICE

**SUGGESTION:** That Crime Records Division prepare a "Special Bulletin on Top Ten Fugitives" when one of them is apprehended. This Bulletin would contain resume of how he was located, changed appearances, and the name of the Agents who apprehended him and would be distributed to all Special Agents.

**ADVANTAGES:** The suggester feels this would be an investigative aid to future apprehensions and could result in shortening the time taken to locate such fugitives in the future.

**OBSERVATIONS:** The Crime Records Division considered the suggestion and recommended against its adoption. They felt that to prepare such a bulletin would be extremely costly, time-consuming and unwarranted in view of its estimated value. They pointed out that such a bulletin would also of necessity single out Agents who might have made an outstanding apprehension while it would overlook Agents in the same or auxiliary offices who worked just as hard on the case. Further, it would duplicate the existing excellent administrative procedures for recognizing outstanding performance in the form of commendations and incentive awards. Additional duplication would result since unusual and highly interesting cases concerning apprehensions and/or changed appearances of fugitives are reported in "The Investigator," "FBI Notes" and Interesting Case writeups. These cases are also well publicized in the national press and the Bureau's press releases highlight them, which publicity costs the Bureau little or nothing. (Sample attached) *(detached for)*

The Special Investigative Division also considered the suggestion and opposed its adoption for substantially the same reasons as those advanced by Crime Records Division.

The Training and Inspection Division agrees with the views of the Crime Records and Special Investigative Divisions set forth above that the suggestion should not be adopted.

**RECOMMENDATION:** That the suggestion not be adopted. On approval, no further action is necessary as the suggester was thanked by prior letter.

Enclosures

JER:het

(2)

6 APR 19 1961

EX-114 REC-71 63-6490-65

April 20, 1961

PERSONAL

Mr. Eugene F. Olsen  
Federal Bureau of Investigation  
San Diego, California

Dear Mr. Olsen:

Your suggestion has been received concerning procedures to be used in connection with correspondence and files dealing with the "Ten Most Wanted Fugitives" program. Your proposal is being carefully considered and I will let you know if it is adopted.

I appreciate the interest which prompted you to submit your idea to me.

Sincerely yours,

J. Edgar Hoover

APR 20 4 17 PM '61  
REC'D-READING ROOM  
FBI

MAILED 31  
APR 20 1961  
COMM-FBI

- 1 - SAC, San Diego
- 1 - Personnel file of Eugene F. Olsen
- ML:het (Suggestion #581-61 dated 4/14/61)

(5)

NOTE: Referred to Special Investigative and Files and Communications Divisions for views and recommendations.

REC'D - NY  
FBI  
APR 20 1961

Tolson  
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W.C. Sullivan  
Tele. Room  
Ingram  
Gandy

*[Handwritten signature and initials]*

62 MAY 4 1961 TELETYPE UNIT



#581-61

To: Director, FBI		From: (Suggester's name) <b>EUGENE F. OLSEN</b>	Date <b>4/25/61</b>
		Division of Assignment <b>SAN DIEGO</b>	
<b>SUGGESTION 3:</b> 1. It is suggested that as soon as the subject of any case becomes a TOP TEN fugitive, a strip of brightly colored card be stapled to the file cover, protruding from the side in a conspicuous manner, bearing the words "TOP TEN" in large and conspicuous letters, and that the words "TOP TEN" also be printed in large and conspicuous letters on the face of the file cover, and that such markings remain on the file, even when it is in an RUC status, until the time the TOP TEN fugitive has been apprehended. 2. It is suggested that when the subject of a case is made a TOP TEN fugitive, all correspondence thereafter up to and including the correspondence reflecting his apprehension, carry the words "TOP TEN" in capital letters immediately following the Title and Character. <small>Current practice of rule (include manual citation as well as facts)</small> <b>Neither is done.</b>			
<b>Advantages of suggestion and annual savings (include basis for estimate)</b> <b>This will immediately flag any TOP TEN matter to the attention of all personnel handling any communication, to preclude the inadvertent failure to immediately note the correspondence pertains to a TOP TEN fugitive. Annual savings unknown.</b>			
<b>Disadvantages of suggestion</b> <b>None known.</b>			
(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States) <input checked="" type="checkbox"/> Mr. <input type="checkbox"/> Mrs. <input type="checkbox"/> Miss <b>Eugene F. Olsen</b> Signature and Title of Suggester			
<b>Recommendations and comments of Division Head</b> <b>While the labeling of the Top Ten files would assist in locating and alerting all employees, it is felt that the clerical work involved offsets the advantage to be gained.</b> <b>3 - Bureau - AIR MAIL</b> <b>ED: jec (5)</b> <b>FRANK L. PRICE, SAC</b> <small>(Do not write in this space - for Bureau use only)</small> <b>See Special Investigation Division Comments page 2.</b> <b>Memo Malone to Mohr 4/25/61 M.Het.</b>			


SUGGESTION #581-61  
BY SA EUGENE F. OLSEN  
SAN DIEGO DIVISION

ADDENDUM BY SPECIAL INVESTIGATIVE DIVISION      JBE:jlt      4/21/61

The first portion of suggestion concerning which comments have been requested, is to stamp a brightly colored strip or card on the file cover of a ten most wanted fugitive case. It is suggested that the card protrude from the side of the file in a conspicuous manner and bearing the words "TOP TEN" in large letters. It is suggested that this would flag any Top Ten case to the attention of all personnel handling any communication.

SAC, San Diego feels that clerical work involved offsets advantages which might be gained from this procedure.

It is not felt that the procedure suggested would be of sufficient value to warrant its being adopted on a field-wide basis.

A large, stylized handwritten signature, possibly 'JBE', is written in the center of the page. To its right, the initials 'JBE' are written in a smaller, cursive script.

UNITED STATES GOVERNMENT

## Memorandum

Tolson \_\_\_\_\_  
 Parsons \_\_\_\_\_  
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 W.C. Sullivan \_\_\_\_\_  
 Tele. Room \_\_\_\_\_  
 Ingram \_\_\_\_\_  
 Gandy \_\_\_\_\_

TO : MR. TAVEL *S*

DATE: 4-21-61

FROM : L. E. SHORT *LS*

SUBJECT: SUGGESTION 581-61

*Files*

Eugene F. Olsen, San Diego Division, has proposed that files pertaining to Top Ten fugitives be flagged with a brightly colored card stapled to the file cover. In addition employee has proposed that the designation "Top Ten" be reflected on all correspondence until the subject is apprehended.

The suggested procedures relate primarily to filing matters within the field divisions. The proposals by Olsen would serve no purpose with respect to the files at the Seat of Government. Mail received at the Seat of Government on Top Ten subjects is forwarded directly to the Fugitive Supervisor and is processed for file only after necessary action has been completed at the supervisory level. Accordingly the Top Ten designation on correspondence would not assist the Seat of Government.

*Fugitives*

In view of the additional clerical work necessary and in view of the potential additional cost when it is considered that the Top Ten designation would be carried as extra words on teletypes, it is the recommendation of the Files and Communications Division that Olsen's suggestions not be adopted.

RECOMMENDATION:

For referral to the Training and Inspection Division

LES:dpr  
(2) *tp*Memo Malquist, Mohr  
4/25/61 M.L.Het

EX-112

REC-60

63-6490-79

9 APR 27 1961

50 MAY 4

1961

*MAJOR*

UNITED STATES GOVERNMENT

## Memorandum

Tolson \_\_\_\_\_  
 Parsons \_\_\_\_\_  
 Mohr \_\_\_\_\_  
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 W.C. Sullivan \_\_\_\_\_  
 Tele. Room \_\_\_\_\_  
 Ingram \_\_\_\_\_  
 Gandy \_\_\_\_\_

TO : Mr. Mohr

DATE: 4/25/61

FROM : J. F. Malone

SUBJECT: TEN MOST WANTED FUGITIVES PROGRAM  
 SUGGESTION #581-61 SUBMITTED BY  
 SA EUGENE F. OLSEN  
 SAN DIEGO OFFICE

SUGGESTION: That when the subject of any case becomes a "Top Ten" fugitive, a strip of brightly colored card be stapled to the file cover, protruding from the side in a conspicuous manner, bearing the words "Top Ten" in large letters on the face of the file cover, and that these markings remain on the file, even when it is in an RUC status until the time the fugitive has been apprehended. Secondly, when the subject of a case is made a "Top Ten" fugitive, all correspondence thereafter should carry the words "Top Ten" in capital letters immediately following the "Title" and "Character."

OBSERVATIONS: SAC Price of the San Diego office recommended against adoption of the proposal to annotate and affix a card to the file cover as he felt the clerical work involved would offset any advantage to be gained.

Files and Communications Division considered the suggestion and recommended that it not be adopted. This division felt that suggested procedures relate primarily to filing matters within the field divisions and would serve no purpose at the Seat of Government as mail on "Top Ten" subjects is forwarded directly to the Fugitive Supervisor and is processed for file only after all necessary action has been completed at supervisory level. Therefore, this designation on correspondence would not assist at Seat of Government. In view of additional clerical work involved and in view of extra words carried on teletypes, etc., they felt that "Top Ten" in caption of correspondence should not be adopted.

The Special Investigative Division considered the part of the proposal regarding a colored strip to be affixed to the file cover in "Top Ten" fugitive cases and opposed its adoption. They agreed with the comments of the SAC that the clerical work involved would offset any advantage to be gained and it was not of sufficient value to warrant its being adopted on a field-wide basis.

The Training and Inspection Division agrees with the views of the Files and Communications Division and the Special Investigative Division that the suggestion should not be adopted. It is further noted that similar suggestions (Suggestion #1103-59 Submitted by SA Richard L. Ryman, Buffalo office, dated 4/10/59 and Suggestion #1307-59 Submitted by SA Merton R. Anderson, Seattle office, dated 6/16/59) involving the use of Enclosures *(detached)*

ML:het

(2)

APR 27 1961

50 MAY 4 1961

2-*perme*  
*plk*

MEMORANDUM MALONE TO MOHR  
RE: SUGGESTION #581-61

abbreviations or additions to the caption of correspondence as a flag, have been considered in the past and not adopted. It was felt it should not be necessary for employees to rely on a notation or abbreviation in the caption of a communication which would require another set of rules and procedures for implementation; that there would be no savings involved; and, that questions as to the proper title once a fugitive had been apprehended would arise. It is felt that these reasons are still valid and militate against adoption of the suggestion.

RECOMMENDATION: That the suggestion not be adopted. On approval, no further action is necessary since the suggester has been thanked by prior letter.

4-24  
JPM  
per WSA

JR  
10W

UNITED STATES GOVERNMENT

## Memorandum

TO : Mr. Mohr

DATE: July 13, 1961

FROM : C. D. DeLoach

SUBJECT: PROPOSED "TEN MOST WANTED FUGITIVES" DISPLAY  
THE COLONIAL INN  
WASHINGTON, D.C.  
WALTER GOLD  
WASHINGTON EVENING STAR

Tolson \_\_\_\_\_  
 Belmont \_\_\_\_\_  
 Mohr \_\_\_\_\_  
 Callahan \_\_\_\_\_  
 Conrad \_\_\_\_\_  
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 Ingram \_\_\_\_\_  
 Gandy \_\_\_\_\_

At 3:35 p. m., 7-12-61, Walter Gold of the Washington Evening Star, who is exceptionally friendly to the Bureau, telephoned Wick. He said that The Colonial Inn, which is owned by the same group which operates Blackie's House of Beef in Washington, and is managed by one Diane Auger, is refurbishing its second floor. The Colonial Inn, said Gold, is located right across from Municipal Court at Fifth and Indiana in Washington (across from police headquarters) and is frequented by judges, many press, radio and television people, police officers, government and defense attorneys, etc., who come there to dine. Gold said the purpose of his call is to point out that the motif of the second floor of The Colonial Inn is to be one of the most unusual in Washington. The dining area on the second floor will consist exclusively of simulated jail cells. There are pictures of old-time criminals on the walls and the waiters are dressed in striped prison suits. For all practical purposes, the whole atmosphere is designed to impart the desired motif.

Gold said that Diane Auger asked him whether he thought it would be proper to have one wall or part of one wall on the second floor within the new dining area given over to a large display board showing the FBI's "Ten Most Wanted Fugitives." Gold said the more he thought about this idea the more it struck him as an excellent idea, that if we could agree to do this it is conceivable we might catch one of our fugitives as well as acquaint attorneys, both government and defense, many press people, judges and others with the FBI's program. He said in talking the matter over with Miss Auger he understands she would be willing to give the FBI top billing, would be willing to replace FBI wanted posters whenever any subject is apprehended and all of this without cost to the FBI. He thought it an excellent idea and wondered if we would be agreeable to distribution of FBI "Ten Most Wanted Fugitives" program material to The Colonial Inn for this purpose.

Enclosure

- 1 - Mr. Belmont  
 1 - Mr. Evans  
 1 - Mr. Jones  
 1 - Mr. Morrell  
 1 - Mr. Stapleton

REW:sak

(7)

REC-5

25 JUL 28 1961

CONTINUED NEXT PAGE

EX-113

Display made + installed.  
 See form to DeLoach memo  
 7/14/61 JRM, JCS, Loe  
 Notation pg 3.

DeLoach to Mohr 7-13-61

Re: Proposed "Ten Most Wanted Fugitives" Display  
The Colonial Inn, Washington, D. C.  
Walter Gold, Washington Evening Star

OBSERVATION:

This does appear to be an excellent manner in which we might get our program across to local Washington people, particularly those frequenting the Metropolitan Police Department and the courts in that area. We do distribute hundreds of "Ten Most Wanted Fugitives" write-ups, photographs, etc., to the New York Police Department as well as many other police agencies throughout the Nation, and "Ten Most Wanted Fugitives" boards appear in public places such as special public exhibits, etc. I think it might be well to have an Agent of the Crime Records Division survey the situation at The Colonial Inn, find out precisely what is desired and then cooperate with Miss Auger in the placing of desired photographs of the "Ten Most Wanted Fugitives" in the display. Gold explained that Miss Auger has in mind a slot arrangement on the board whereby the cardboard containing a photograph and descriptive data of each fugitive could be slipped in and out as each is apprehended.

Attached is a card of the type desired by Miss Auger. This card is utilized in many of the displays in police agencies throughout the country, in FBI field offices and in exhibits. It would be suitable for her purpose. We could easily supply the attached for little cost.

b6  
b7C

BACKGROUND OF AUGER

Bureau files reflect no derogatory data concerning Diane Auger who was born [redacted] She was single in 1956 and was a real estate agent, has no arrest record and was favorably regarded in real estate circles. The Credit Bureau did reflect she had difficulty in connection with some breach of contract suits between 1949 and 1955.

We conducted limited inquiry into her background in 1956 because she had been in contact with [redacted] here. We learned she had been visited by personnel of [redacted] in the hope she would be able to locate suitable residence of at least 25 rooms [redacted]

b3  
b7E

We interviewed her and she was most cooperative and gave full information to us on her discussion with [redacted]

DeLoach to Mohr 7-13-61

Re: Proposed "Ten Most Wanted Fugitives" Display  
The Colonial Inn, Washington, D. C.  
Walter Gold, Washington Evening Star

RECOMMENDATION:

That this Division be authorized to supply to The Colonial Inn the "Ten Most Wanted Fugitives" posters for inclusion in a display prominently publicizing the FBI's "Ten Most Wanted Fugitives" program. We will, of course, see to it that the FBI receives full credit and the cards changed following apprehension of any one fugitive .

Br R JPH ✓ W SPC  
OK.  
H

Checked 7/21/61.  
Opening day. Good display &  
well received.  
Lund



UNITED STATES GOVERNMENT

## Memorandum

TO : Mr. DeLoach

DATE: July 19, 1961

FROM : M. A. Jones *MA Jones*

SUBJECT: PROPOSED "TEN MOST WANTED FUGITIVES" DISPLAY  
THE COLONIAL INN  
WASHINGTON, D. C.  
WALTER GOLD  
WASHINGTON EVENING STAR

Tolson ☒  
 Belmont ☒  
 Mohr ☒  
 Callahan ☒  
 Conrad ☒  
 DeLoach ☒  
 Evans ☒  
 Malone ☒  
 Rosen ☒  
 Sullivan ☒  
 Tavel ☒  
 Trotter ☒  
 Tele. Room ☒  
 Ingram ☒  
 Gandy ☒

Re your memorandum 7-13-61 to Mr. Mohr, same caption. *F. J. [unclear]*

Pursuant to the Director's approval of the recommendation that we cooperate with The Colonial Inn relative to an exhibit on the "Ten Most Wanted Fugitives," SA James R. Healy of the Crime Records Division yesterday surveyed the facilities of The Colonial Inn where the requested "Top Ten" exhibit will be placed. He talked with Miss Diane Auger, manager of The Inn, and Walter Gold of the "Star," who previously contacted us concerning this project.

Miss Auger, who stated she is a sister of "Blackie" Auger of "Blackie's House of Beef," asked that the enclosed souvenir notebook be delivered to the Director. She stated further that "Jiggs" Donohue, former District Commissioner, mailed an invitation yesterday to the Director inviting him to their opening ceremonies on Friday, which has been received and is being declined.

The new dining room facilities, which will resemble a jail cell block, are currently being refinished by painters and carpenters for a scheduled opening Friday, July 21, 1961. A very prominent wall has been reserved for the Bureau's "Top Ten" exhibit where it will receive maximum public viewing. The Inn is regularly frequented by prominent governmental officials, members of the courts, attorneys and leading law enforcement officials. The "Top Ten" exhibit, of course, is desired for the opening of the new dining area.

Through the excellent cooperation of the Exhibits Section, we are supplying the "Top Ten" portion of an exhibit similar to ones which have been utilized throughout the Nation. Carpenters working at The Inn will properly install this in time for the Friday opening, and the Crime Records Division will make the necessary arrangements to insure that cancellations and new additions to the "Top Ten" will be promptly brought to the attention of The Inn management. Attached is a photograph of an exhibit similar to that being installed at The Colonial Inn.

RECOMMENDATION:

For information.

- 1 - Mr. DeLoach  
 1 - Mr. Mohr  
 1 - Mr. Callahan  
 1 - Mr. Evans
- 1 - Mr. M. A. Jones  
 1 - Mr. Morrell  
 Enclosures

JRH:jcs (10)

58 AUG 2 1961

REC-5 63-6490-746  
 EX 100  
 CRIME RECORDS  
*[Handwritten initials and marks]*

# THE FBI'S TEN MOST WANTED FUGITIVES



The American press has rendered a real public service in publishing the photographs and descriptive data on the FBI's Ten Most Wanted Fugitives. As a result of this program many fugitives have been brought to justice through the cooperation of law-abiding Americans.



ENCLOSURE

63-6488-146

*my st*

August 26, 1961

PERSONAL

63-6490-162

REC-38

EX 104

Mr. Cary Carlton  
Federal Bureau of Investigation  
Albuquerque, New Mexico

AUG 25 3 26 PM '61  
FBI  
RECEIVED-READING ROOM

Dear Mr. Carlton:

I have received your suggestions concerning a method for handling unknown subject reports and proposing arrangements be made to have the current list and photographs of Top Ten Fugitives printed in each issue of a certain publication. These proposals are under consideration at the present time and you will be advised if they are adopted.

The interest you displayed in submitting these ideas to me is indeed appreciated.

Sincerely yours,

J. Edgar Hoover

MAILED 25.  
AUG 25 1961  
COMM-FBI

- 1 - SAC, Albuquerque
- 1 - Personnel file of SA Cary Carlton
- ML:het (Suggestions #89-62 and #90-62 dated 8/21/61)
- (5)

NOTE: Suggestion #89-62 referred to the General Investigative, Special Investigative, and Training and Inspection Divisions for views and recommendations.

Suggestion #90-62 referred to the Crime Records Division for views and recommendations.

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Evans \_\_\_\_\_  
Malone \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Ingram \_\_\_\_\_  
Gandy \_\_\_\_\_

XEROX  
AUG 29 1961

64 SEP 15 1961

TELETYPE UNIT ☐

66-2435-256  
ORIGINAL FILE IN

**August 21, 1961**

From: (Suggester's name)  
SA CARY CARLTON

Division of Assignment  
**ALBUQUERQUE**

It is suggested that the Bureau give consideration to arranging with the Readers Digest to include the current list and photographs of Top Ten Fugitives wanted by the Bureau as of the time each issue of the Readers Digest is published. P11

None

Based on the success in the COORNAP case, it appears that possibly the Readers Digest was received and read by many people who do not pay much attention to daily newspapers and this procedure would enlist their aid and familiarize them with the appearance and descriptions of the Top Ten. There is no way to estimate data re savings.

The various offices would undoubtedly receive telephone calls concerning persons who may be similar in appearance to fugitives on the Top Ten and these would have to be checked out, but situations of this type happen daily in the Bureau's work and this would merely be a calculated risk which would have to be taken.

☒ Mr. ☐ Mrs. ☐ Miss

SPECIAL AGENT Signature and Title of Special Agent

I favor the adoption of this suggestion.

(Do not write in this space, for Bureau use only)

Let's see if  
 8/25/61, Myther  
 Morris Malone  
 to Mohr, 8/30/61,  
 Myther, 8/30/61, BT

LRI  
BEING - WYCKE  
*[Handwritten signature]*

UNITED STATES GOVERNMENT

## Memorandum

TO : Mr. Mohr

DATE: 8/30/61

FROM : J. F. Malone

SUBJECT: TOP TEN FUGITIVES  
 SUGGESTION #90-62 SUBMITTED BY  
 SA CARY CARLTON  
 ALBUQUERQUE OFFICE

Tolson \_\_\_\_\_  
 Belmont \_\_\_\_\_  
 Mohr \_\_\_\_\_  
 Callahan \_\_\_\_\_  
 Conrad \_\_\_\_\_  
 DeLoach \_\_\_\_\_  
 Evans \_\_\_\_\_  
 Malone \_\_\_\_\_  
 Rosen \_\_\_\_\_  
 Sullivan \_\_\_\_\_  
 Tavel \_\_\_\_\_  
 Trotter \_\_\_\_\_  
 Tele. Room \_\_\_\_\_  
 Ingram \_\_\_\_\_  
 Gandy \_\_\_\_\_

SUGGESTION: That the Bureau consider arranging with The Reader's Digest to include the current list and photographs of the Top Ten Fugitives wanted by the Bureau at the time each issue of the Digest is published.

ADVANTAGES: Suggester states based on the success in the COORNAP case, it appears that possibly The Reader's Digest is received and read by many people who do not pay much attention to daily newspapers. He feels proposed procedure would enlist their aid and familiarize them with the appearance and descriptions of these fugitives.

DISADVANTAGES: Numerous calls may be received by the various field offices concerning persons who may be similar in appearance to the Top Ten Fugitives. These calls would have to be checked out but he feels situations of this type are a daily occurrence in the Bureau's work and this is a risk which would have to be taken.

OBSERVATIONS: SAC, Rightmyer, Albuquerque Office, recommended adoption of the suggestion.

The Crime Records Division considered the suggestion and stated while proposal reflected imaginative thinking, it was not practical in view of the distinct scarcity of space available in this publication. The Bureau has been able to secure the cooperation of The Reader's Digest, through well established contacts, in occasionally publicizing very urgently wanted and highly notorious fugitives such as Joseph Corbett, Jr. They also publicized Frederick Tenuto because of the success of their Corbett coverage. Crime Records advised the Bureau must be careful not to overly exploit the good relations currently existing by making unwarranted requests for space. In this way, we can continue to utilize this valuable publicity outlet when it is urgently needed.

The Training and Inspection Division feels that while this idea has merit it would be in the Bureau's best interest to use The Reader's Digest only in extreme cases where publicity is urgently needed.

REC-84

63-6490-169

14 SEP 11 1961

63 SEP 15 1961

EX-105

ML:het  
 (2)

63-6490-169  
 9-17

MEMORANDUM MALONE TO MOHR  
RE: SUGGESTION #90-62

RECOMMENDATIONS:

That suggestion not be adopted. On approval, no further action is necessary as the suggester has been thanked by prior letter.

*W. H. M.*  
*W. H. M.*

ADDENDUM - CRIME RECORDS DIVISION - CDD/MAS/JRH/eah - 8-25-61

While suggestion #90-62 by SA Cary Carlton of the Albuquerque Office concerning publicizing "Top Ten" fugitives in "The Reader's Digest" reflects imaginative thinking, it is not practical in view of the distinct scarcity of space available in this publication. Through well established contacts with "The Reader's Digest," the Bureau has been able to secure their cooperation in occasionally publicizing very urgently wanted and highly notorious fugitives such as Joseph Corbett, Jr. They have additionally publicized Frederick Tenuto because of the success of their Corbett coverage. In order to continue to be in a position to utilize this very valuable publicity outlet when it is urgently needed, the Bureau must be careful not to overly exploit the good relations currently existing by making unwarranted requests for space. For these reasons, it is recommended the suggestion of SA Carlton not be adopted.

I Agree -  
D 8/25

Memo Malone to Mohr  
8/30/61, M/H/eah

REC 58 8 25 1961

107



UNITED STATES GOVERNMENT

## Memorandum

Tolson	_____
Belmont	_____
Mohr	_____
Callahan	_____
Conrad	_____
DeLoach	_____
Evans	_____
Malone	_____
Rosen	_____
Sullivan	_____
Tavel	_____
Trotter	_____
Tele. Room	_____
Ingram	_____
Gandy	_____

To : Mr. DeLoach

DATE: 10-4-61

FROM : M. A. Jones

SUBJECT: "TEN MOST WANTED FUGITIVES" PROGRAM  
FUGITIVE PUBLICITY DISTRIBUTION  
SUGGESTION FOR CHANGED PROCEDURE

Re my memo 9-26-61 which contained a recommendation, approved by the Director, to adopt a time-saving procedure of canceling publicity outlets following the apprehension of a "Ten Most Wanted Fugitive."

Referenced memorandum stated that upon the approval of this suggestion, the field would be advised of the changed procedure. Attached is a copy of a plastiplat letter for use in notifying each field office of this change. It will be dated just prior to dissemination.

RECOMMENDATION:

Proposed letter be approved and the plastiplat appropriately initialed and returned to the Crime Research Section for further processing.

Enclosure

1 - Mr. DeLoach - Enclosure  
1 - Mr. Evans - Enclosure

JRH:eah  
(5)

ENCLOSURE

EX 100

REC-21

63-6490-180

OCT 6 1961

CRIME RES

62 OCT 11 1961

Dated, printed &  
sent to field  
10-6-61  
8/24

SAC, \_\_\_\_\_

Director, FBI

**"TEN MOST WANTED FUGITIVES" PROGRAM  
CANCELLATION OF FUGITIVE PUBLICITY**

The Bureau has adopted a time-saving procedure which eliminates the preparation and transmission to the field as enclosures to Form 8-43 of posting cards on individuals who have appeared on the list of "Ten Most Wanted Fugitives."

In the future, only a copy of the amended Form 8-43 will be sent to each office as a supplemental reminder of your responsibility to immediately cancel fugitive publicity outlets following notification by the Bureau of the apprehension of a "Top Ten" fugitive.

As you were previously instructed, each office must maintain a complete and up-to-date list of all fugitive publicity outlets within the division and insure that all additions and deletions to this list are brought promptly to the Bureau's attention for completion of the master index here.

Any questions concerning this changed procedure can be directed to the Crime Research Section.

*L.P.*

NOTE: See Jones to DeLoach memorandum dated 10-4-61 captioned "Ten Most Wanted Fugitives' Program, Fugitive Publicity Distribution, Suggestion for Changed Procedure."

JRH:eah  
(4) *eah*

MAIL ROOM ☐ TELETYPE UNIT ☐

*W. J. Jones*  
*CPH*  
*ph*  
*BWA*  
ENCLOSURE

63-6490-180

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Evans \_\_\_\_\_  
Malone \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Ingram \_\_\_\_\_  
Gandy \_\_\_\_\_

63-6490-182

October 6, 1961

49

Mr. Robert J. Cohn  
Vice President  
Howard Marks Advertising, Inc.  
East Ohio Building  
1717 East Ninth Street  
Cleveland 14, Ohio

Dear Mr. Cohn:

Mr. Edward E. Hargett, Special Agent in Charge of our Cleveland Office, has advised me of your recent visit to that office and of your interest in helping publicize the FBI's "Ten Most Wanted Fugitives" through utilization of the direct mailing facilities of the National Key Company.

Your thoughtful inquiry is indeed appreciated, but I must advise that it is not possible for the FBI to cooperate in this venture. It has been necessary to decline a number of similar proposals in the past as experience has shown how absolutely essential it is to effect immediate cancellation of publicity on fugitives who appear on our "Top Ten" list. The fast-moving nature of this program demands complete and expeditious central control in view of legal and related considerations. I am sure you can understand our position in this matter.

Sincerely yours,

- 1 - Mr. DeLoach (sent direct) John Edgar Hoover  
1 - Mr. Evans (sent direct) Director  
1 - Cleveland

Reurairtel 10-2-61.

JRH:eah (7)

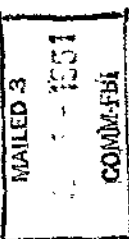
NOTE: Bufiles reflect nothing identifiable with Cohn or his firm. See Jones to DeLoach memo of same date captioned "National Key Company, Request to Publicize 'Top Ten' Fugitives."

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Evans \_\_\_\_\_  
Malone \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Ingram \_\_\_\_\_  
Gandy \_\_\_\_\_

MAIL ROOM ☒ TELETYPE UNIT ☐

462 OCT 17 1961

Oct 6 2 02 PM '61  
REC'D-REAR  
FBI



FBI

Date: October 2, 1961

Transmit the following in PLAIN TEXT  
(Type in plain text or code)Via AIRTEL AIRMAIL  
(Priority or Method of Mailing)

TO: DIRECTOR, FBI  
 FROM: SAC, CLEVELAND (80-0)  
 TEN MOST WANTED FUGITIVES - PUBLICITY

On 9/26/61, Mr. ROBERT J. COHN, Vice President, Howard Marks Advertising, Inc., East Ohio Building, Cleveland, Ohio, personally appeared at the CV Office and advised that as a public service his agency which has as one of its clients the National Key Company would like to publicize one of the top ten fugitives per month via their direct mailing.

He explained that their direct mail pieces go to a list of approximately 20,000 store managers of retail chain stores throughout the United States. He stated that the mailing went to such chains as F. W. Woolworth, S. S. Kresge, Sears, Montgomery Ward, Grants, Western Auto Supply, Firestone, etc. All of these stores have National Key Company duplicating machines.

He revealed that from the time he would receive the material from the FBI until the time the direct mail piece would get to the stores there would be a time lag of approximately two to three weeks. He added that apprehensions would be handled in ensuing months mailing but if mandatory they would send a follow-up piece strictly on the apprehension.

Mr. COHN revealed that of course there would be a slight commercial aspect to the direct mailing piece but he mentioned that this would be done tastefully.

ENCLOSURE ATTACHED

3 - Bureau (Enc. 1)  
 1 - Cleveland  
 JJB/jib  
 (4)

REC-49

63-6490-182

XEROX

OCT 11 1961

Special Agent in Charge

Sent

M

Per

UNRECORDED COPY FILED IN 161-77-41

Mr. COHN inquired as to whom he should direct his request for permission to embark on such a program at the Bureau's Headquarters. It was pointed out to Mr. COHN that if he would prepare a sample of what he had in mind, it would be forwarded to the Bureau's Headquarters in an effort to ascertain if authority for such a program could be granted.

Enclosed for the Bureau is a sample of the direct mailing piece.

The Cleveland indices are negative regarding ROBERT J. COHN and the Howard Marks Advertising Inc. It is noted, however, that the chairman and president of the National Key Company is one JOSEPH EDMOND COLE, on whom the Cleveland Division conducted a special inquiry investigation in 12/60, and 1/61, which investigation reflected [redacted] regarding COLE.

The Bureau's attention is directed to the case entitled, "JOSEPH EDMOND COLE, aka. JOSEPH EDMUND COLE, JOSEPH COLE. JOE COLE. JOSEPH COHEN (True Name), Special Inquiry," [redacted] Bureau File not available.

b6  
b7c

In view of the background of COLE, it is the recommendation of this Office that authority not be granted for this mailing piece.

It is further suggested that the Bureau direct its answer by letter to Mr. ROBERT J. COHN, Vice President, Howard Marks Advertising Inc., East Ohio Building, 1717 East 9th Street, Cleveland 14, Ohio.

63-647-182

ENCLOSURE

64712

COLE NATIONAL CORPORATION

FBI MAILER

OUTSIDE

WANTED!

YOUR COOPERATION

WANTED BY THE FBI

Interstate Flight --Armed Robbery

Anthony Vincent Fede

Photo taken 1959 FBI No. 455,583

Aliases: (As per your official flyer)

CRIMINAL RECORD: (Per your flyer)

Description: " " " " "

CAUTION: " " "

If you have information concerning this person, please notify your local FBI office listed in your phone directory. Distributed as a public service in cooperation with the FBI. Your cooperation can be of valuable assistance to the FBI in apprehending these criminals and making our society a safer and better place to live.

-----  
(1234 567 1234)  
Please post this notice on your employees' bulletin board. We will be sending you additional notices at regular intervals.

(Important Note: As fugitives are apprehended, we will notify you so that out-dated notices can be removed.)

Remember - when you sell keys, you're helping to safeguard people from theft!

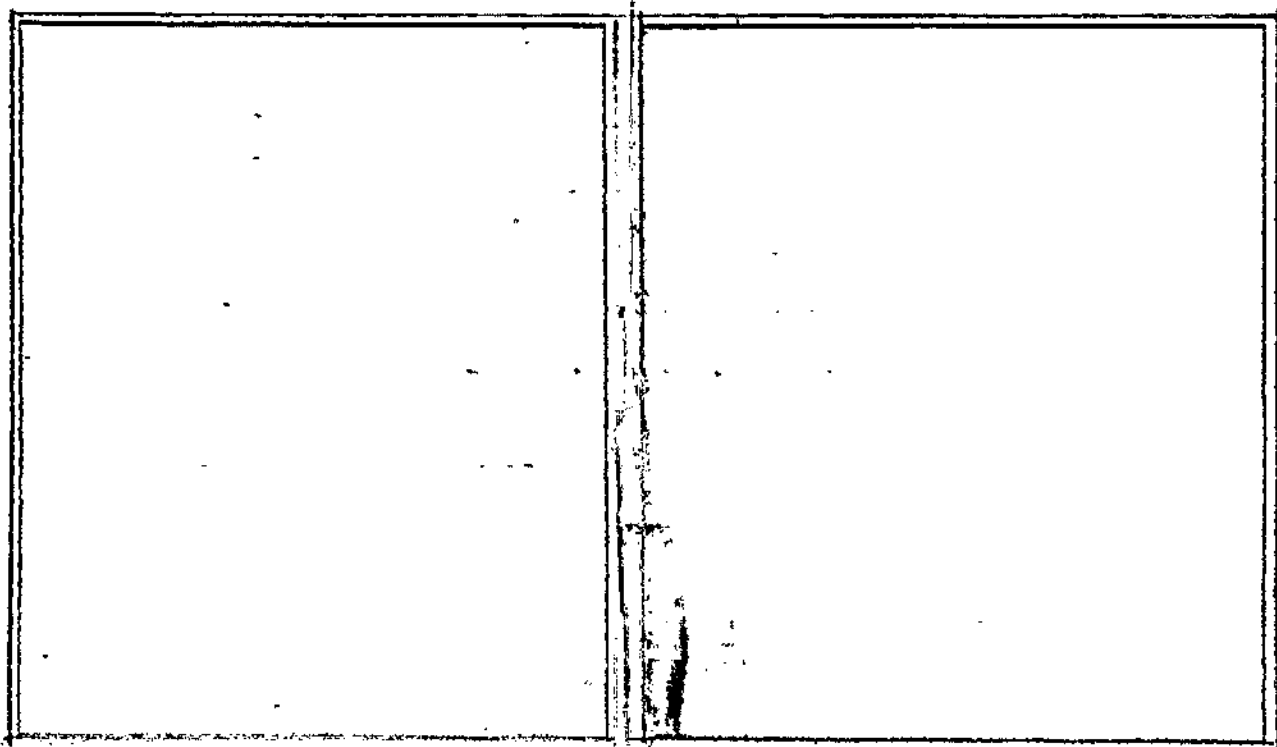
(Mr. Key)

The NATIONAL KEY COMPANY  
division of Cole National Corporation  
5777 Grant Ave. Cleveland 5, Ohio

# WANTED BY THE F.B.I.

INTERSTATE FLIGHT-ARMED ROBBERY

## ANTHONY VINCENT FEDE



### DESCRIPTION


### CRIMINAL RECORD


### CAUTION





Remember...when you sell keys, you're helping to safeguard people from theft.

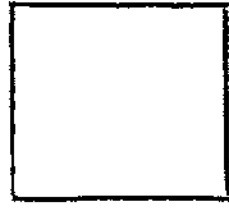
the NATIONAL KEY COMPANY

— division of — COE NATIONAL CORPORATION





The National Corp.  
address



**WANTED!**  
**YOUR COOPERATION**

UNITED STATES GOVERNMENT

## Memorandum

TO : Mr. DeLoach

DATE: 10-6-61

FROM : M. A. Jones

SUBJECT: NATIONAL KEY COMPANY  
REQUEST TO PUBLICIZE "TOP TEN" FUGITIVES

Tolson	
Belmont	
Mohr	
Callahan	
Conrad	
DeLoach	
Evans	
Malone	
Rosen	
Sullivan	
Tavel	
Trotter	
Tele. Room	
Ingram	
Gandy	

The Cleveland Office by airtel of 10-2-61 advises of an inquiry by the Howard Marks Advertising Company, Cleveland, relative to publicizing the "Ten Most Wanted Fugitives" via direct mailing facilities of one of their clients, the National Key Company. They suggest that each month a "Top Ten" fugitive be publicized in a wanted flyer type mailing piece which would also contain advertising for the National Key Company. There would be a 2- to 3-week lag in dissemination of any data furnished by the Bureau and approximately a month's lag in canceling apprehended fugitives. The commercial aspect to the venture was admitted by the representative of the advertising firm.

Cleveland points out that the Chairman and President of the National Key Company is one Joseph Edmond Cole concerning whom a special inquiry investigation was recently conducted which developed [redacted] Cleveland recommends against cooperating in this project.

[redacted] reflects that Cole [redacted]

RECOMMENDATION:

The proposal to publicize "Top Ten" fugitives via the National Key Company's direct mailing facilities be declined and the attached letter be sent to Mr. Robert J. Cohn of Howard Marks Advertising, Inc.

Enclosure

- 1 - Mr. DeLoach - Enclosure
- 1 - Mr. Evans - Enclosure

JRH:eah  
(5)

REC-49

EX-106

OCT 11 1961

62 OCT 13 1961

OCT 11 1961

XEROX

UNRECORDED COPY FILED IN 161-77-42

REC-49 SAC, New Orleans (66-2134)

10-13-61

Director, FBI 63-6490-187

EX-104

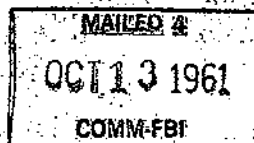
**TOP TEN FUGITIVES -  
APPREHENSIONS**

Reurlet 10-4-61. The Bureau appreciates the observations of Mr. Roland Huson, Business Manager of the "Watchman," Clinton, Louisiana, relative to apprehension details of "Top Ten" fugitives. As he has noted, apprehension details are disseminated nationwide immediately following all apprehensions by the wire services, and a duplicate and separate notice to the newspapers from the Bureau would be a needless and time-consuming procedure. Timeliness, of course, is most essential, and only through the wire services can this be effectively realized.

You are, of course, reminded of your continuing responsibility to notify promptly all of your publicity outlets of the apprehension of a "Top Ten" as soon as you receive notification from the Bureau. Such notification will generally contain basic apprehension facts which can be supplied to your outlets and may well serve the purpose referred to.

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Evans \_\_\_\_\_  
Malone \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Ingram \_\_\_\_\_  
Gandy \_\_\_\_\_

JRH:eah  
(5)



58 OCT 19 1961

MAIL ROOM ☒ TELETYPE UNIT ☐

UNITED STATES GOVERNMENT

# Memorandum

TO : DIRECTOR, FBI  
ATTENTION: CRIME RECORDS SECTION

DATE: October 4, 1961

FROM : *JH* SAC, NEW ORLEANS (66-2134)

SUBJECT: *O* TOP TEN FUGITIVES -  
APPREHENSIONS

On September 23, 1961 two Agents of the New Orleans Division had occasion to contact Mr. ROLAND HUSON, Business Manager of the "Watchman", Clinton, Louisiana weekly newspaper. It should be noted that Mr. HUSON was contacted at the Bureau's request to advise him of the true facts relating to a recent article which appeared in the "Watchman" and in which he attributed his source for the news article as Mr. RICHARD KILBOURNE, District Attorney, East Feliciana Parish, Clinton, Louisiana. This article was critical of the Bureau and arose out of an election laws investigation in the case entitled "ALLEGED RACIAL DISCRIMINATION, REGISTRATION OF VOTERS, EAST FELICIANA PARISH LOUISIANA, ELECTION LAWS".

Mr. HUSON pointed out that he publishes in his newspaper each new release on Top Ten Fugitives; however, he does not receive notification as to the apprehension of Top Ten Fugitives. He express a desire to publish articles in his paper reporting the apprehension of such subjects.

Mr. HUSON asked if it was possible to receive such notifications was of the opinion that some 10,000 other weekly newspapers in the United States would also be interested. Mr. HUSON did not feel that he could use the apprehension information used by the larger city daily newspapers as obtained from the wire services since he is not a wire service subscriber such as AP or UP.

Mr. HUSON said he would appreciate this matter being called to the Bureau's attention and if at all possible to receive notifications of Top Ten apprehensions with a brief advice concerning the circumstances and place of apprehension. He was advised by the Agents that the Bureau had undoubtedly

REC-43 63-6470

2-Bureau  
2-New Orleans

CNR:gas  
(4)

NO (66-2134)

taken this into consideration in the past and that his request would be forwarded to the Bureau for consideration. He was also advised that if he did not receive a reply from the Bureau or contact by Agents concerning this matter it would be understood by him that the Bureau for administrative reasons and other wise, could not comply with his request.

Mr. HUSON was appreciative and said he would understand if nothing could be done to assist in his request, realizing that the same situation would exist with all the other weekly newspapers in this country.

November 15, 1961

PERSONAL

REC-41 63-6490-205

115

Mr. Roy W. Reger  
Federal Bureau of Investigation  
Phoenix, Arizona

Dear Mr. Reger:

I have received your suggestion that additional copies of the memoranda concerning replacement on the "Ten Most Wanted Fugitives" program be prepared in a manner which will permit outside dissemination. Careful consideration is being given to your proposal and you will be advised if it is adopted.

I want to thank you for the interest you displayed in submitting this idea to me.

Sincerely yours,

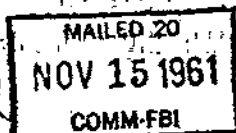
J. Edgar Hoover

- 1 - SAC, Phoenix
- 1 - Personnel file of SA Roy W. Reger

ML:jmh (Suggestion #279-62 dated 11/9/61)  
(5)

NOTE: Referred to the Crime Records Division for views and recommendations.

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Evans \_\_\_\_\_  
Malone \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Ingram \_\_\_\_\_  
Gandy \_\_\_\_\_



NOV 15 10 12 AM '61

MAIL ROOM ☐ TELETYPE UNIT ☐

51 DEC 5 1961

NOV 15 3 42 PM '61  
FBI  
REC'D-READING ROOM

#279-62

Date 11/9/61		
To: Director, FBI	From: (Suggester's name) SA ROY W. REGER	Division of Assignment PHOENIX
<b>SUGGESTION</b>  At the same time that the Bureau submits memoranda to all investigative employees concerning replacement on the <u>"Ten Most Wanted Fugitives"</u> program, it is suggested that an additional supply, containing only the photographs and descriptive data, which appear on the reverse side of this memoranda, be submitted to each office.		
Current practice or rule (include manual citation as well as facts)  Memoranda are submitted to all investigative employees. No manual citation.		
Advantages of suggestion and annual savings (include basis for estimate)  Photographs and descriptive data concerning current Top Ten fugitives could be furnished to informants. No annual savings would result.		
Disadvantages of suggestion  None Known		
(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States)  <input checked="" type="checkbox"/> Mr. <input type="checkbox"/> Mrs. <input type="checkbox"/> Miss <u>Roy W. Reger</u> Special Agent ROY W. REGER Signature and Title of Suggester		
Recommendations and comments of Division Head  See Page 2  E. L. Bayle SAC, Phoenix Signature and Title		
(Do not write in this space - for Bureau use only)  Let to Suggester 11/15/61, MRL/jmk REC-411-53 63-67427-3284.21 EX-115 17 NOV 13 1961 Bureau 1 - Phoenix RWR/rfb (4) 11/28/61, JER/rmk		

NOV 13 1961  
MAJ 10 21 1961

Recommendations and Comments of Division Head

I have reviewed this suggestion and believe that it has merit, both from the standpoint of furnishing logical informants with up-to-date lists of top ten fugitives, and also from the standpoint of possible savings of investigative time of field clerks in making often required copies of top ten photos for distribution to informants.

E. L. Boyle, SAC, Phoenix  
Signature and Title



UNITED STATES GOVERNMENT

## Memorandum

TO : Mr. Mohr

DATE: 11/28/61

FROM : J. F. Malone

SUBJECT: TEN MOST WANTED FUGITIVE PROGRAM  
SUGGESTION #279-62 SUBMITTED BY  
SA ROY W. REGER, PHOENIX OFFICE

Tolson	_____
Belmont	_____
Mohr	_____
Callahan	_____
Conrad	_____
DeLoach	_____
Evans	_____
Malone	_____
Rosen	_____
Sullivan	_____
Tavel	_____
Trotter	_____
Tele. Room	_____
Ingram	_____
Gandy	_____

SUGGESTION: That, at the same time the Bureau submits memoranda to all investigative employees concerning replacement on the "Ten Most Wanted Fugitives Program," it print an additional supply, containing only the photographs and descriptive data which appear on the reverse side. Each office could furnish these to informants.

OBSERVATIONS: SAC Boyle of the Phoenix Office felt the suggestion merited favorable consideration both from the standpoint of furnishing up-to-date lists of these fugitives to informants and from the standpoint of clerical time saved which is now expended in making required copies of photographs of the fugitives for distribution to informants.

Crime Records Division recommended against adoption of the suggestion. They stated that at the present time, newspapers, radio and television stations throughout the country carry descriptive data and pertinent facts on each new addition to the program as it is made. This information is thus brought to the public's attention as well as to informants. Special Agents in the field have, at their disposal, larger, clearer photographs of the Top Ten to display to informants who possibly have knowledge of a particular one of them. Disadvantages in the suggested procedure also include the problem of cancellations and the possibility that such blind memoranda could fall into the wrong hands. This could cause embarrassment to the Bureau and danger to the informant even though there would be no identifying letterhead since it would be pretty obvious that the Bureau, or a police agency, had prepared it.

The Training and Inspection Division agrees with the Crime Records Division that present methods are more desirable than the suggested procedure.

RECOMMENDATION:

That the suggestion not be adopted. On approval, no further action is necessary as the suggester was thanked by prior letter.

JER:jmh  
(2)

58 DEC 5 1961

EX-105

10 NOV 29 1961

JERRY

11/28/61

November 17, 1961

RE: Suggestion of Special Agent Roy W. Reger dated 11-9-61  
at Phoenix.

Special Agent Reger had suggested that an additional supply of the "memoranda to all investigative employees" which is disseminated on each new Top Ten, be supplied to field divisions containing only photographs and descriptive data. This material could then be furnished to informants.

At the present time newspapers, radio and television stations throughout the country carry descriptive data and pertinent facts on each new Top Ten as they occur. This information is thus brought to everyone's attention, not only our informants. Special Agents in the field have at their disposal larger and clearer photographs of the Top Ten to display to informants who possibly have knowledge of a particular "Top Ten." In addition to this there would be the problem of cancellations to persons on the Top Ten if such blind memoranda were furnished informants, together with the possible embarrassment to the Bureau if the memoranda got into the wrong hands ~~and~~ even though there would be no identifying letterhead on the memoranda labeling it as being prepared by the FBI, the fact that it would have come from the Bureau would be quite obvious.

RECOMMENDATION:

That Special Agent Reger's suggestion not be approved.

*Deck*  
*11/17*

*Memo Malone to Malt 50 2 11 21*  
*11/28/61 JFR/mld*

*[Signature]*

UNITED STATES GOVERNMENT

## Memorandum

TO : Mr. DeLoach

DATE: 11-27-61

FROM : M. A. Jones

SUBJECT: FBI "TEN MOST WANTED FUGITIVES" PROGRAM  
THE COLONIAL INN  
WASHINGTON, D. C.

Tolson \_\_\_\_\_  
 Belmont \_\_\_\_\_  
 Callahan \_\_\_\_\_  
 Conrad \_\_\_\_\_  
 DeLoach ☒  
 Evans \_\_\_\_\_  
 Malone \_\_\_\_\_  
 Rosen \_\_\_\_\_  
 Sullivan \_\_\_\_\_  
 Tavel \_\_\_\_\_  
 Trotter \_\_\_\_\_  
 Tele. Room \_\_\_\_\_  
 Ingram \_\_\_\_\_  
 Gandy \_\_\_\_\_

Wash. D.C.

In July the Director approved the Bureau's cooperation with The Colonial Inn, 501 D Street, Northwest, in the establishment of an exhibit on the "Ten Most Wanted Fugitives" in a new second-story section of this restaurant. Placards have been regularly supplied to Miss Diane Auger, operator of this establishment, for the various replacements and this has been the limit of the Bureau's assistance to her.

Upon the delivery of the latest "Top Ten" replacement placard, it was noted that she now has advertising match books available for distribution which mention the FBI on the inner side. Sample of match book attached.

As the match book clearly indicates, Miss Auger has exploited the Bureau's assistance in supplying "Top Ten" placards and has utilized the FBI's initials to promote her restaurant. At the time this exhibit was supplied, she was clearly informed that this did not indicate any type of endorsement by the FBI, and she gave assurances that no improper use of this data would be made.

While this is a reputable establishment patronized by well-known government people, Miss Auger has definitely misused our initials and it is being recommended that Agents of the Crime Records Division promptly contact her and politely but forcefully point out this obvious commercialization. She will be apprised of the provisions of Public Law 670 covering the misuse of the Bureau's name or initials and instructed to immediately cease distribution of these match-folders and any other similar data. She will be additionally admonished to cease in her incorrect claim of having an "FBI Room" in her establishment.

We will continue to closely follow this to insure Miss Auger's complete compliance with the Bureau's wishes; otherwise, a recommendation will be considered to remove our "Top Ten" exhibit data from her establishment.

RECOMMENDATION:

Miss Auger at The Colonial Inn be promptly contacted by Agents of the Crime Records Division and informed of the Bureau's displeasure over the exploitation of the Bureau's name as indicated above. CRIME RECORDS DIVISION

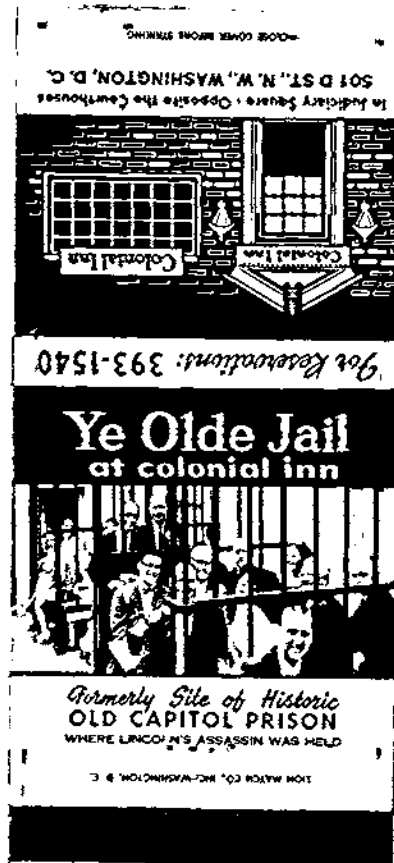
Enclosure

1 - Mr. DeLoach  
 1 - Mr. Mohr  
 1 - Mr. Callahan  
 1 - Mr. Evans

JRH:eah (6)

11 DEC -4 1961

Xerox copy  
 Crime Records  
 M.T.M. 12-4-61



OUTSIDE  
OF  
MATCH BOOK



INNER SIDE  
OF  
MATCH BOOK

63-6-140-221  
ENCLOSURE

UNITED STATES GOVERNMENT

## Memorandum

TO : Mr. DeLoach

DATE: 1-4-62

FROM : M. A. Jones

SUBJECT: "TEN MOST WANTED FUGITIVES" PROGRAM  
1961 ACCOMPLISHMENTS

Tolson	_____
Belmont	_____
Mohr	_____
Callahan	_____
Conrad	_____
DeLoach	_____
Evans	_____
Malone	_____
Rosen	_____
Sullivan	_____
Tavel	_____
Trotter	_____
Tele. Room	_____
Ingram	_____
Gandy	_____

Captioned program continued during 1961 to keep the FBI's prominence in fugitive investigative matters constantly before the public as apprehensions equaled the third highest total in the 11-year history of this program.

Fifteen fugitives were apprehended and an additional fugitive was removed from the list when process against James Eddie Diggs was dismissed at the request of local authorities. Probably the most notorious of the "Top Ten" fugitives apprehended in 1961 was Hugh Bion Morse, sought by the Bureau based upon a Federal warrant issued in California charging unlawful flight to avoid prosecution for burglary and assault with intent to commit murder. Added to the list August 29, 1961, Morse was apprehended by Bureau Agents at St. Paul, Minnesota, on Friday, October 13, 1961, following his recognition by a former neighbor who was touring FBI Headquarters during her honeymoon. FBI "Top Ten" publicity warned the public that Morse was a highly dangerous sex fiend. Additional verification of his vicious nature developed upon his apprehension when he confessed the sex slayings of three women in distant parts of the country. The Bureau's work in this case prompted nationwide top flight press coverage.

Another well publicized "Top Ten" apprehension by the FBI featured Richard Laurence Marquette, who brutally murdered and butchered a Portland housewife in June, 1961. He was arrested by FBI Agents at Santa Maria, California, less than 24 hours after being added to this list and has since been sentenced to a life term.

Thomas Viola, alleged murderer and Ohio State Penitentiary escapee, was removed from the "Top Ten" list by Bureau Agents at Detroit, Michigan, on March 27, 1961, after a reader of "This Week" magazine recognized his picture in a "Top Ten" feature story printed in this organ. The citizen furnished valuable information which aided Agents in locating Viola's hideout where the fugitive lived under an assumed name and was disguised with hair dye and a mustache. Two loaded revolvers and several thousand dollars in cash were likewise recovered.

- 1 - Mr. DeLoach
- 1 - Mr. Mohr
- 1 - Mr. Belmont
- 1 - Mr. Evans

50 JAN 16 1962

JRH:eah (8) PJ

(Continued, next page)

CRIME RESEARCH  
FBI SUP.

Jones to DeLoach Memorandum  
Re: "Ten Most Wanted Fugitives" Program  
1961 Accomplishments

One additional top Bureau fugitive who almost made the "Top Ten" list was Daniel Jackson Oliver Wendel Holmes Morgan, the bogus, Washington, D. C. attorney. Scheduled to be added to the "Top Ten" list on July 12, 1961, Morgan was arrested a few days before that date by Bureau Agents at San Francisco, California. The Bureau, however, received a great amount of highly favorable publicity for the FBI action in this case.

Of interest is the geographical spread of apprehensions of "Top Ten" fugitives in 1961. One apprehension each occurred in Colorado, Florida, Idaho, Illinois, Iowa, Michigan, Minnesota, New Jersey, Pennsylvania and Texas, plus 2 in Arizona and 3 in California. Thus one apprehension occurred in the South, 2 in the East, 4 in the Midwest and 8 in the West and Southwest.

While the list of "Top Ten" fugitives is filled at the present time, with Francis Laverne Brannan having been added on December 27, 1961, we are continuing to energetically seek out the best possible cases for use on this list. To help intensify this program during 1962, we propose to request more widespread use of newspaper mats, particularly on fugitives who have been on this list for some time, such mats having been sparingly used recently because of economy reasons. In addition, a feature story on interesting high lights of the "Top Ten" program is currently in preparation for possible placement with a leading national magazine.

RECOMMENDATION:

For information.

*gme* *PM* *TD* *gch*

February 14, 1962

PERSONAL

FEB 14 10 57 AM '62  
REC'D-READING ROOM  
FBI

REC-23 63-6490-271

108 Mr. Robert G. Kinney  
Federal Bureau of Investigation  
Washington, D. C.

Dear Mr. Kinney:

I have been advised of your suggestion that an article be prepared publicizing the capture of one of the "Ten Most Wanted Fugitives." This idea is being afforded consideration at this time and I will let you know in the event it is adopted.

I appreciate the interest you displayed in submitting this idea to me.

Sincerely yours,

J. Edgar Hoover

MAILED 5

FEB 14 1962

MM-FBI

1 - Mr. DeLoach  
Personnel file of Mr. Robert G. Kinney

Mr. [unclear] (Suggestion #558-62 dated 2/12/62)

NOTE: Referred to Crime Records Division for further consideration.

Based on memorandum M. A. Jones to Mr. DeLoach, GG:hrb, 2/12/62, re: Suggestion Submitted by R. G. Kinney, Crime Records Division.

Employee's official Bureau name is Robert G. Kinney.

Tolson  
Belmont  
Mohr  
Callahan  
Conrad  
DeLoach  
Evans  
Malone  
Rosen  
Sullivan  
Tavel  
Trotter  
Tele. Room  
Ingram  
Gandy

MAIL ROOM ☐ TELETYPE UNIT ☐

UNITED STATES GOVERNMENT

## Memorandum

TO : Mr. DeLoach

DATE: 2/12/62

FROM : M. A. Jones

SUBJECT: SUGGESTION SUBMITTED BY  
R. G. KINNEY

CRIME RECORDS DIVISION

2/1/62

#558-62

TOP TEN FUGITIVES

BACKGROUND:

Mr. Kinney noted that Edward Wayne Edwards, recently apprehended four days following his robbery of an Akron, Ohio, bank was the fourth "Top Ten" fugitive from Akron to be apprehended.

Mr. Kinney suggested that the Director <sup>WRITE</sup> consider writing a feature-type article highlighting the capture of Edwards and playing up the fact that he was the fourth "Top Ten" from the city of Akron. TOP TEN FUGITIVES IN AKRON, OHIO

Mr. Kinney indicated that he did not believe any segment of the civic opinion in Akron would be irritated by such an article.

OBSERVATIONS:

Mr. Kinney's suggestion was considered by the Streamlining Committee of the Crime Records Division and while it is not felt that the writing of such an article by the Director would be desirable, it is believed that the Bureau could profitably cooperate with a friendly representative of an Akron, Ohio, newspaper, here in Washington or in Akron.

RECOMMENDATION:

For the information of the Suggestion Desk.

- 1 - Mr. DeLoach
- 1 - Mr. Malone
- 1 - Suggestion Desk

CGG:irb  
(7) APR 11 1962

Malone to Mr. Jones  
3/8/62 JAL:pmc

Let's DeLoach  
3/9/62 JAL:pmc

X-108

REC-23

63-6490-271

25 FEB 15 1962

3/14/62  
being held pending action  
7 CRD - JAL  
3/16/62 as per above  
the web preparing  
article.

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Evans \_\_\_\_\_  
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Ingram \_\_\_\_\_  
Gandy \_\_\_\_\_



62-677-277  
EX-107  
February 15, 1962

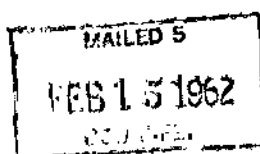
PERSONAL

Mr. Peter A. Pastilong  
Federal Bureau of Investigation  
New York, New York

Dear Mr. Pastilong:

Thank you for your suggestion that the various publicity materials on fugitives be maintained permanently mounted in each field office on one bulletin board. After careful consideration it has been decided that such a procedure is properly the decision of each individual Special Agent in Charge if it appears practical to him, and no special instructions should be issued to the field in this regard.

Although your idea was not adopted in this instance, I appreciate the interest which prompted you to submit it to me.



Sincerely yours,

J. Edgar Hoover

- 1 - SAC, New York
- 1 - Personnel file of SA Peter A. Pastilong

JER:jmh (Suggestion #563-62 dated 2/8/62)  
(5)

NOTE: Suggests that all current Wanted Flyers, Identification Orders, Apprehension Orders, Ten Most Wanted circulars and similar material be posted permanently on one bulletin board in each field office, as a handy reference for all personnel. SAC Foster of the New York Office recommended that the suggestion not be adopted because it was not feasible or practical for that office. The Inspection Staff, Training and Inspection Division, feels that this procedure is within the province of each individual SAC and no instructions should be issued to the field. For these reasons the suggestion is not being adopted.

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FBI

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Malone  
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Sullivan  
Tavel  
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Tele. Room  
Ingram  
Gandy

EXP PROC

FEB 12 1962

#562-62

37

To: Director, FBI		From: SA PETER A. PASTILONG	Date: February 8, 1962
			Employee assigned to (Division): Div. 1, NYO

**SUGGESTION** All current Wanted Circulars, Identification Orders (IO's), Apprehension Orders, current copies of wanted memoranda, and the 'Ten Most Wanted' circulars should be posted permanently on one bulletin board in each office. A clerk could be assigned to keep them current. They could be displayed one on another, similar to a file, and each circular as a serial. These IO's and memos could be, then, used as a check for determining personal IO files, and could be referred to as necessary. Agents from all sections could utilize these posters when necessary. This is in addition to the present method of sending IO's to individual SA's.

These circulars and posters could be displayed on arch boards (similar to clip-boards), mounted on the wall or on the bulletin board. A separate arch board could be used for each type of circular, such as one for IO's, one for check circulars, one for apprehension orders, wanted memoranda, etc.

**Current practice or rule** (Include manual citation as well as facts) In the NYO, pictures of the "Ten Most Wanted" are posted on walls in the hallways on each floor. The IO's, as well as memos, are sent to individual SA's.

**Advantages of suggestion** With this current check list, which will be used also for familiarization of wanted subjects, this could provide a ready reference for checking individual IO files, and all employees would be more readily exposed to pictures and descriptions of subjects. This could also allow those who are not engaged in criminal assignments to be more familiar with fugitives when they check the bulletin board. The most advantageous aspect would be the ready accessibility of the bulletin board for checking to see who the current fugitives are. Each employee could avail himself to the posters on a daily basis, or as necessary. Agents on transfer, special assignments, etc, who are away from their field offices can refer to this board to keep themselves current with wanted fugitives. Agents not assigned to criminal cases can avail themselves to posters as necessary.

**Disadvantages of suggestion** no disadvantages are foreseen.

**Annual Savings** (Show basis for estimate)  
An estimate of savings is not applicable, but there would be no additional cost to the method presently employed, since a copy of each circular and memo could be allotted, automatically, to the 'poster bulletin board'.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States)

☒ Mr. ☐ Mrs. ☐ Miss Peter A. Pastilong Special Agent  
Signature and Title of Suggester

**Recommendations and comments of Division Head**

This is not felt feasible or practical for this office and, therefore, it is not recommended that same be put into effect.

H. G. Foster  
Signature and Title SAC

3/15/62 REA:ind

SAC, Milwaukee

February 28, 1962

Director, FBI

63-6470-294

REC-28

TEN MOST WANTED FUGITIVES PROGRAM

Top Ten Fugitives

EX 101

Reference is made to the suggestion submitted by you concerning a method for handling the addition of names to the list compiled in connection with the Ten Most Wanted Fugitives Program.

Your idea is being carefully evaluated to determine if it would be to the Bureau's advantage to initiate such a procedure. You will be advised in the event your proposal is adopted.

1 - Personnel file of SAC Joseph L. Kissiah

ML:jmh (Suggestion #599-62 dated 2/19/62)  
(5)

NOTE: Referred to the Crime Records and Special Investigative Divisions for views and recommendations.  
SAC Kissiah was censured by letter dated 2/21/62 for recommending a new Special Agent who was found deficient.

COMM-FBI  
REC'D  
FEB 28 1962

*[Handwritten signatures and initials]*

- Tolson
- Belmont
- Mohr
- Callahan
- Conrad
- DeLoach
- Evans
- Malone
- Rosen
- Sullivan
- Tavel
- Trotter
- Tele. Room
- Ingram
- Gandy

MAILED 4  
FEB 28 1962  
COMM-FBI

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FBI  
REC'D

MAIL ROOM ☐ TELETYPE UNIT ☐

#599-62

Date

2/19/62

To: Director, FBI  
From: (Suggester's name) SAC JOSEPH L. KISSIAH  
Division of Assignment Milwaukee

SUGGESTION Re: Ten Most Wanted Fugitives Program

It is suggested that any fugitive who has been on this list over 5 years should be removed and that a new name should be added for which we could obtain again a tremendous national coverage which has been so helpful in the location of these fugitives over the years. I suggest immediate removal of: FREDERICK J. TENUTO (Placed on Top Ten 3/20/50; DAVID DANIEL KEEGAN (Placed on Top Ten 6/21/54), and EUGENE FRANCIS NEWMAN (Placed on Top Ten 5/28/56). I recommend no relaxation whatsoever in our search for these men who have undoubtedly changed in appearance tremendously over the years and who might not be recognized by the general public based on publicity previously distributed. I think that the public might be told that the chief value of the "Top Ten" program lies in the initial, tremendous national publicity (see next page)

Current practice or rule (Include manual citation as well as facts)

In March, 1950, captioned program was inaugurated on a sustaining, nation-wide basis to effect the location and apprehension of fugitives badly wanted by the FBI. The program affords national publicity (see next page)

Advantages of suggestion and annual savings (include basis for estimate)

It is my belief that for this program to be most effective we have to give it the bright light of national publicity through the use of all publicity media and it has been proven that this publicity has contributed tremendously to the location of a large number of these fugitives over the years. I feel the effectiveness of the program is lost to a large extent, however, by retaining on this list any "Top Ten" fugitive for longer than 5 years, for the pure and simple reason that sustained national interest cannot be had for one being sought so long.

SUGGESTION -

FUGITIVES Removed

Disadvantages of suggestion

None.

from TOP TEN  
List after five years

(The use by the United States of my suggestion shall not form the basis of any further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any just reward only if my suggestion is adopted within two years after submission.)

☒ Mr.

☐ Mrs.

☐ Miss

JOSEPH L. KISSIAH, Special Agent in Charge

Recommendations and comments of Division Head

JOSEPH L. KISSIAH, Special Agent in Charge

(Do not write in this space for Bureau use only)

REC-28

63-6470-294

FEB 21 1962

Let of ac B  
2/28/62  
ML: jmk

REC'D  
LBI  
EX 111  
3/8/62 JER/jmk

FD-252 (continued)

Suggestion: (continued)

which can be given to new additions to the list and that these three are being removed into a special category to receive a more intensified FBI investigation which the program has not materially assisted. Then the public can also be told we feel that the effectiveness of the program is dissipated to a large extent by having names on the "Top Ten" for a long period of time since the public loses interest and we are substituting names of equally vicious criminals in whose apprehension the program might assist.

Current Practice or rule (Include manual citation  
as well as facts)  
(continued)

to those dangerous criminals by a wide-spread and continuous distribution of their photographs, together with accounts of their criminal deeds. The list is composed of criminals badly wanted by the FBI for the violation of one or more Federal laws within the investigative jurisdiction of the FBI. Members of the list are selected upon the composite evaluation of past criminal record, viciousness, wide-spread activity and potential menace to society. As each fugitive is eliminated from this list another is added to the program. Bureau officials, with the assistance of field agents working the case, choose replacements for the personal approval of the Director.

SAC, Cincinnati (92-97)

2-27-62

REC-27

Director, FBI

63-6490-297

135 "TOP TEN" FUGITIVE PUBLICITY

Reurlet 2-16-62. Bureau appreciates your suggestions relative to additional publicity on additions to the list of "Ten Most Wanted Fugitives" and will, as in the past, afford full consideration to utilization of all appropriate publicity techniques consistent with other investigative commitments and budgetary and personnel limitations.

*Thout*  
*R.H.K.*

1 - Fugitive Desk

*[Handwritten signature]*

*[Handwritten signature]*

MAILED 3  
FEB 27 1962  
COMM-FBI

Tolson  
Belmont  
Mohr  
Callahan  
Conrad  
DeLoach  
Evans  
Malone  
Rosen  
Sullivan  
Tavel  
Trotter  
Tele. Room  
Ingram  
Gandy

JRH:eah  
(5)

RECEIVED FBI

FEB 28 1962

MAIL ROOM

TELETYPE UNIT

1962

UNITED STATES GOVERNMENT

# Memorandum

TO : DIRECTOR, FBI

DATE: 2/16/62

FROM : SAC, CINCINNATI (92-97)

ATT: C. D. DELOACH

SUBJECT: TOP TEN FUGITIVES PUBLICITY

In connection with LYNDAL RAY SMITH, Aka, UFAC - ROBBERY, IO 3546 in which Cincinnati is Origin we have:

1. Prepared a one minute sound on film description of the fugitive and his tattoos and we sent at least one copy to every field office with the urge that saturation TV coverage be applied to this fugitive, and

2. prepared a one minute magnetic tape suitable for radio broadcast and furnished one to every radio station in our division with a letter requesting saturation coverage.

If this was done on every Top Ten Fugitive it might get to be "Old Hat." On the other hand it would certainly increase fugitive publicity and help bring about an arrest occasionally.

We were very aggressive with the other SAC's in our demands that they exploit the TV film and appear personally on radio and TV presentations concerning this fugitive. This was because of our selfish attitude in that we are Origin in this particular case. We realize that SAC's could not give such "overboard" treatment to every Top Ten Fugitive. On the other hand by pinning the SAC's to the wall in this instance we are in a position to evaluate whether such wide coverage is really worthwhile and the test will come when the fugitive is apprehended.

EX. 115 REC-27 63-6490-297

We would like to respectfully suggest that the Bureau prepare its own sound on film presentations concerning Top Ten or other major fugitives. These would supplement Identification Orders, Wanted Flyers, and other publicity.

3- Bureau (enc. 1)  
1- Cincinnati  
EDM/mb1

3-2  
11 FEB 19 1962

57 MAR 9 1962

CR 2

CI 92-97

It is my guess that the average field division could use between five and ten films; some will need more.

It is also suggested that the Bureau give consideration to having a major network news commentator publicize each new Top Ten Fugitive by film. Exhibit Section should prepare charts depicting various scars, tattoos, and spotlighting any particular noticeable physical attribute so they can be worked into any film.

LYNDAL SMITH was a "natural" because of the large and unusual tattoos. Bureau sends us glossies on Top Ten Fugitives. We should also get glossies on any tattoos or abnormality so these can be printed in newspapers as per the attached presentation which appeared in the Cincinnati Post and Times-Star February 14, 1962. Kindly observe that we arranged with a local TV artist to prepare tattoo sketches and these were subsequently published in the newspaper.

What we are really proposing is that the Bureau consider the feasibility of making available to the field, additional publicity aids for use the moment a person is placed on the Top Ten Fugitive list.

*Smith*  
*Waters*  
*Conley*  
*Colby*

It would be nice to start now with appropriate publicity concerning the existing Top Ten Fugitives, particularly on FREDERICK J. TENUTO and this will supplement the film prepared by Assistant Director C. D. DeLOACH in conjunction with Readers Digest on this fugitive many months ago.



# Man Named Smith On Wanted List

Cincinnati FBI  
Office in Charge  
Of Search

A man named Smith finally made the FBI's list of 10 most wanted criminals today and it's up to the bureau's Cincinnati office to handle the search for him.

He is Lyndal Ray Smith, a California bandit who escaped from San Quentin prison nearly two years ago. The FBI said the wanted man is the first of 164 fugitives listed since March, 1950, with the true name of Smith.

Smith is probably armed and must be considered very dangerous, the FBI warned. He has been sought by police since Feb. 21, 1960, when he and another inmate overpowered a guard in a prison camp office near Ft. Bragg, Cal., and escaped.

SMITH'S apprehension has been placed under the jurisdiction of the Cincinnati office. Ed Mason, agent in charge, said Smith has a lot of relatives in the Ohio-Kentucky area.

His last known whereabouts was in Utah. His accomplice in the escape was captured later in Chicago.

The fugitive is a dishonorably discharged soldier who has been found emotionally unstable by psychiatrists. His criminal record dates back over 20 years.

Smith has been arrested in California, Ohio, Kentucky, Louisiana, Florida and Indiana for crimes ranging from auto theft to robbery. His Army record showed four summary, one special and one general court martial over a four-year period.

His arrests in Ohio and Kentucky date back to the spring and summer of 1946 and involve charges of grand larceny at Dayton and Columbus and transportation of a stolen auto across state lines at Louisville. He served a two-year term at federal institutions at Chillicothe and Ashland, Ky., on the latter charge.

The wanted man is distinctively tattooed. On his right forearm, there is a flying eagle carrying a dagger-pierced heart and ribbon with the inscription, "Death Before Dishonor." On his left forearm is a tattoo of blue and red crossed rifles and a shield with the initials "USA" and the date "1939."

SMITH has a small cut scar under his left eye and another near the knuckle of his left index finger.

He is 37 and a native of Drakesboro, Ky. He is five feet, 11½ inches tall and weighs 145 pounds. He has brown eyes, dark brown hair and a medium complexion.

The FBI reports that Smith is an avid poker player and a heavy drinker. In the past he has worked as a bellhop, bartender, cook, laborer, bar boy, counterman and doorman.



FLYING EAGLE TATTOO  
... on right forearm



CROSSED RIFLES  
... on left forearm

B. APPROX 1925

Lyndal Smith

## Tattooed



LYNDAL RAY SMITH  
... FBI wants him

CINCINNATI POST & TIMES  
STAR  
Date 2/4/62  
Edition 7-Star Final  
Page 36  
Cincinnati, Ohio  
(City & State)  
Editor Dick Thornburg  
Author \_\_\_\_\_  
Office Cincinnati  
Title \_\_\_\_\_

File No. \_\_\_\_\_  
Or Class. \_\_\_\_\_

63-6490-297  
ENCLOSURE

UNITED STATES GOVERNMENT

## Memorandum

Tolson \_\_\_\_\_  
 Belmont \_\_\_\_\_  
 Mohr \_\_\_\_\_  
 Callahan \_\_\_\_\_  
 Conrad \_\_\_\_\_  
 DeLoach \_\_\_\_\_  
 Evans \_\_\_\_\_  
 Malone \_\_\_\_\_  
 Rosen \_\_\_\_\_  
 Sullivan \_\_\_\_\_  
 Tavel \_\_\_\_\_  
 Trotter \_\_\_\_\_  
 Tele. Room \_\_\_\_\_  
 Holmes \_\_\_\_\_  
 Gandy \_\_\_\_\_

TO : Mr. Mohr

DATE: 3/8/62

FROM : J. F. Malone

SUBJECT: TEN TOP FUGITIVES PROGRAM  
SUGGESTION #558-62 SUBMITTED BY  
MR. ROBERT G. KINNEY, CRIME RECORDS DIVISION

SUGGESTION: With the apprehension of "Top Ten" fugitive Edward Wayne Edwards for robbery of a bank in Akron, Ohio, the total of such fugitives apprehended from Akron was brought to four; it was proposed that the Director consider writing a feature-type article highlighting the capture of Edwards and playing up the fact that he was the fourth "Top Ten" from the city of Akron.

ADVANTAGES: Good publicity for the program would be obtained.

OBSERVATIONS: The Streamlining Committee of the Crime Records Division advised that, while it was not felt that the writing of such an article by the Director would be desirable, it was believed the Bureau could cooperate profitably with a friendly representative of an Akron, Ohio, newspaper here or in Akron. The Crime Records Division advised that such a possibility was being explored.

The Training and Inspection Division ascertained that arrangements had been made for such an article and Crime Records Division was in the process of gathering material for its preparation. In view of the action of Crime Records Division, it is felt that Mr. Kinney should receive a letter of appreciation for his suggestion.

RECOMMENDATION:

That the attached letter of appreciation be directed to the suggester advising him of the adoption of his idea. Receipt of the suggestion was acknowledged by prior letter.

Enclosure

1 - Crime Records Division

JER:jmh

(3)

REC-31

63-6490-303

MAR 8 11 00 AM '62

MAR 13 1962

5 1 MAR 16 1962

EX 101

March 9, 1962

PERSONAL

MAR 9 10 44 AM '62  
REC'D-READING ROOM  
FBI

Mr. Robert G. Kinney  
Federal Bureau of Investigation  
Washington, D. C.

Dear Mr. Kinney:

Reference is made to your suggestion that an article be prepared publicizing the capture of one of the "Ten Most Wanted Fugitives." After due consideration, I am indeed pleased to advise you that a modification of your proposal has been adopted and the necessary steps are being taken to place it into effect.

I want to thank you for having given me the benefit of your observations in this matter.

Sincerely yours,

J. Edgar Hoover

304

63-6490

19 MAR 13 1962

MAILED 5

MAR 9 - 1962

COMM-FBI

- 1 - Mr. DeLoach  
1 - Personnel file of Mr. Robert G. Kinney

JER:jmh (Suggestion #558-62)  
(5)

MAR 8 15 30 PM '62

NOTE:

Based on memorandum J. F. Malone to Mr. Mohr, 3/8/62,  
JER:jmh; re: Ten Top Fugitive Program, Suggestion #558-62  
Submitted by Mr. Robert G. Kinney, Crime Records Division

Tolson  
Belmont  
Mohr  
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Tele. Room  
Holmes  
Gandy

263  
MAIL ROOM

TELETYPE UNIT

REC-34

63-6490-305

March 12, 1962

PERSONAL

EX-111

Mr. Richard W. Moesch  
Federal Bureau of Investigation  
Savannah, Georgia

Dear Mr. Moesch:

Thank you very much for your suggestion concerning additional publicity for individuals who are subjects of the Ten Most Wanted Fugitives Program. After due consideration, it is felt that present instructions provide for this type of coverage. It is within the discretion of the various Special Agents in Charge to exploit any reasonable medium they think will be practical and effective.

I appreciate the interest which prompted you to give me the benefit of your observations in this matter.

Sincerely yours,

J. Edgar Hoover

REC'D - READING ROOM  
MAR 12 2 59 PM '62  
FBI

MAILED 3  
MAR 13 1962  
COMM-FBI

- 1 - SAC, Savannah
- 1 - Personnel file of SA Richard W. Moesch

JER:jmh (Suggestion #659-62 dated 3/5/62)  
(5)

NOTE: Suggests consideration be given to displaying photos of "Top Ten" fugitives in lobbies of sports arenas such as Yankee Stadium. SAC Jamieson of Savannah Office felt the suggestion would be of material assistance and well worth the effort. The matter was discussed with Mr. Healy of the Fugitive Publicity Unit, Crime Records Division, and Mr. Engerstad of the Fugitive Section of the Special Investigative Division. Both were of the opinion that such exploitation was properly within the province of each SAC and could be done as he saw fit. Training and

MAIL ROOM ☐ TELETYPE UNIT ☐

SEE PAGE 2

Tolson  
Belmont  
Mohr  
Callahan  
Conrad  
DeLoach  
Evans  
Malone  
Rosen  
Sullivan  
Tavel  
Trotter  
Tele. Room  
Holmes  
Gandy

Inspection Division agrees. Part II, Section 6, G 2b (1) (2), on page 3a, of the Manual of Rules and Regulations, which deals with publications, press, and public contacts, sets forth the things to be considered in deciding what organizations, individuals or concerns are to appear on the field office mailing list for IOs, Wanted Flyers, Check Circulars, etc. Things to be evaluated in this regard are: the quality of assistance the addressee is in a position to give; and the cooperation which has been afforded. Items (3) and (4) under the same subsection set forth who must be on such lists and who may be on such lists, respectively. The latter, particularly, is for guidance and cannot be considered all inclusive. For these reasons it is felt that the intent of the suggestion is already covered.

# 659-62

Suggestion  
452 (Rev. 9-11-60)

To: Director, FBI		From: (Suggester's name) <b>SA RICHARD W. MOESCH</b>	Date <b>March 5, 1962</b>
		Division of Assignment <b>SAVANNAH</b>	
SUGGESTION			
It is suggested that consideration be given to displaying of Top Ten Fugitives in lobbies of sports arenas, such as Yankee Stadium, where it would not be unusual to have photo observed by sixty to ninety thousand people during a major league baseball game.			
Current practice or rule (include manual citation as well as facts) <b>Savannah is in possession of no information to indicate this practice is presently in force.</b>			
Advantages of suggestion and annual savings (include basis for estimate) <b>Would make subject's photo available to large concentrated male population, it being noted that hoodlum elements usually interested in sporting events.</b>			
Disadvantages of suggestion <b>None known.</b>			
(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)			
<input checked="" type="checkbox"/> Mr. <input type="checkbox"/> Mrs. <input type="checkbox"/> Miss <b>RICHARD W. MOESCH, Special Agent</b> <i>Richard W. Moesch</i> Signature and Title of Suggester			
Recommendations and comments of Division Head <b>This suggestion would obviously bring the Bureau's Top Ten Fugitives to the attention of thousands of people who might not otherwise have an opportunity to observe them. I feel that</b> <i>W. J. Cameron - SAC</i> Signature and Title			
(Do not write in this space - for Bureau use only)			

EX-100  
MAR 8 1962  
MAR 20 2 51 PM

3/12/62, JAV  
REC-34

65-649-305  
FBI  
18 MAR 1962  
FIVE  
Ritter  
TWE

this would be of material assistance in obtaining leads which might lead to the apprehension of persons on the Top Ten List. There would be some additional work involved in keeping these additional board current, however, I feel that the results to be expected would offset any such inconvenience.

UNITED STATES GOVERNMENT

## Memorandum

TO : Mr. DeLoach

DATE: 3-9-62

FROM : M. A. Jones

Top Ten Fugitives

SUBJECT: "TEN MOST WANTED FUGITIVES" PROGRAM  
12TH ANNIVERSARY FEATURE STORY

Tolson	_____
Belmont	_____
Mohr	_____
Callahan	_____
Conrad	_____
DeLoach	_____
Evans	_____
Malone	_____
Rosen	_____
Sullivan	_____
Tavel	_____
Trotter	_____
Tele. Room	_____
Holmes	_____
Gandy	_____

Wednesday, March 14, marks the 12th Anniversary of the Bureau's "Ten Most Wanted Fugitives" program. This offers an excellent opportunity to remind the public of the Bureau's leadership in fugitive investigations and to highlight some of the recent successes in the "Top Ten" program. It also offers a good chance to secure additional publicity regarding the current "Top Ten" fugitives.

Attached is a specially prepared feature memorandum highlighting the 12th Anniversary of the "Ten Most Wanted Fugitives" program which is suitable for dissemination through your office to the wire services.

RECOMMENDATION:

Attached feature memorandum be disseminated to wire service contacts to mark the 12th Anniversary of the "Top Ten" program.

Enclosure

- 1 - Mr. DeLoach
- 1 - Mr. Mohr
- 1 - Mr. Belmont
- 1 - Mr. Evans

JRH:eah  
(8)

REC-113 MAR 13 1962

MAR 16 1962

RECEIVED-DIRECTOR

60 MAR 20 1962

CRIME RESEARCH

Handled  
pm of 3/13  
with wire  
services



March 14, 1962

Mar 13 10 39 AM '62  
REC'D-READING ROOM  
FBI

The FBI's "Ten Most Wanted Fugitives" program celebrates its 12th birthday on March 14, 1962, entitled to a 154-candle cake to signify the removal from society of that many nationally sought desperadoes. The frosting on the cake is the realization that 63 of these desperate fugitives have been captured as a direct result of citizen cooperation.

The effectiveness of newspaper publicity and wanted notices has earned the FBI's particular praise as these mediums are credited with helping locate 25 and 26 fugitives, respectively. Fifteen "Top Ten" fugitives were captured during 1961, and five have been taken into custody so far this year.

Geographical locale has been an interesting factor in recent arrests, it being particularly noteworthy that the majority of these fugitives were found in warm climate areas. Southern and western states apparently offer particular appeal to the fleeing felons, as only two of them were apprehended in the East during 1961 and none so far in 1962.

"Top Ten" fugitives employ every conceivable technique to avoid detection and frequently disguise their appearance. Thomas Viola, alleged murderer and Ohio State Penitentiary escapee, was arrested by FBI

NOTE: See Jones to DeLoach memorandum dated 3-9-62 captioned "'Ten Most Wanted Fugitives' Program, 12th Anniversary Feature Story," JRH:eah

JRH:eah (10)

MAIL ROOM ☐

TELETYPE UNIT ☐

ENCLOSURE

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Evans \_\_\_\_\_  
Malone \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

Agents on March 27, 1961, while hiding in a Detroit, Michigan, apartment under an assumed name and disguised with a newly grown mustache and dyed hair. An alert reader of "This Week" magazine is credited with furnishing valuable information which aided Agents in locating him.

Emphasizing how the FBI overlooks no bit of personal background information which might aid in locating one of these desperate fugitives is the case of Philip Alfred LaNormandin, publicized as a trigger-happy, three-fingered trumpet player. He was arrested by FBI Agents in Jersey City, New Jersey, within hours of his addition to the "Top Ten" list on April 17, 1961, following identification by a keen-eyed reader of "The Record" of Hackensack, New Jersey. Although he was unarmed when arrested, Agents found two significant items in his room--a fully loaded revolver and a trumpet.

One vicious fugitive speedily removed from this "elite" list of wanted men was alleged hatchet-killer Richard Laurence Marquette, who terrorized west coast citizens after dismembered portions of a Portland, Oregon, woman's body were found in his refrigerator. Marquette was arrested by FBI Agents at Santa Maria, California, on June 30, 1961, just one day after being added to this list.

Hugh Bion Morse is another criminal with reason to rue both Friday the 13th and the FBI. His capture by Minneapolis FBI Agents occurred on that unlucky day in October, 1961. Sought for assault with intent to murder

his estranged wife in California, Morse's prominently displayed photograph and description were noted by a visitor touring FBI Headquarters in Washington, D. C., less than two months after he was added to this list. The visitor was sure that Morse, under a different name, had been a neighbor in [REDACTED]

b6  
b7c

[REDACTED] Within minutes, FBI Agents were at the address furnished, quickly arrested Morse and subsequently heard his startling admission of several brutal, unsolved murders which have since led to his imprisonment for life.

The current average age of fugitives added to the "Top Ten" list is 40, they have remained on this list an average of 151 days, and they have been captured an average of 920 miles from the scene of their crimes.

Viciousness and danger to the law-abiding public are among several important factors considered in selecting criminals for this list. Watson Young, Jr., mental hospital escapee and alleged rapist and double murderer, fully qualified for such consideration and became a "Top Ten" fugitive on February 5, 1962. Highlighted in his fugitive publicity, along with his unpredictable and irrational behavior, was his deep interest in funeral homes. True to form, Young was seized by Salina, Kansas, police one week after his arrival on the wanted list, following a wild, nighttime chase. He was caught after recklessly speeding through Salina streets, with red lights flashing and siren blaring, at the wheel of a stolen funeral home ambulance. Found in his pockets, along with two knives, was a copy of his FBI wanted notice.

The infamy which attaches to inclusion on the FBI's "Top Ten" list sometimes eludes potential candidates, as evidenced by the case of Daniel Jackson Oliver Wendel Holmes Morgan, fantastic impersonator of a Washington, D. C., attorney, who counseled numerous legal clients in the Nation's Capital before his fraudulent conduct was exposed. Scheduled for addition to the FBI's special list of wanted men just a few days later, Morgan was surprised by FBI Agents in a San Francisco hotel on July 6, 1961, where, characteristically, he was registered under an assumed name.

In assessing the success of the first 12 years of his Bureau's famed "Top Ten" program, FBI Director J. Edgar Hoover stated:

"The FBI's 'Ten Most Wanted Fugitives' program clearly demonstrates the outstanding effectiveness of public and law enforcement teamwork. I heartily congratulate our good citizens whose vigilance and alertness have contributed so substantially to their own self-protection."

The men who currently comprise this list are: Frederick J. Tenuto, David Daniel Keegan, Eugene Francis Newman, John B. Everhart, Donald Leroy Payne, William Terry Nichols, John Gibson Dillon, Lyndal Ray Smith, Harry Robert Grove, Jr., and Bobby Randell Wilcoxson. Attached are copies of their photographs and Identification Orders.

The public is requested to immediately notify the nearest FBI office of any information concerning their whereabouts.

Enclosures

UNITED STATES GOVERNMENT

## Memorandum

TO : Mr. Mohr

DATE: 3/8/62

FROM : J. F. Malone

SUBJECT: TEN MOST WANTED FUGITIVES PROGRAM  
SUGGESTION #599-62 SUBMITTED BY  
SAC JOSEPH L. KISSIAH, MILWAUKEE OFFICE

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Evans \_\_\_\_\_  
Malone \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

SUGGESTION: That any fugitive who has been on the "Top Ten" list over 5 years be removed and a new name added. Specifically it was suggested that Frederick J. Tenuto, David Daniel Keegan and Eugene Francis Newman be immediately removed. The efforts to find these individuals would not be relaxed otherwise but the public would be advised that the prime value of the program is the initial intense publicity given to additions to the list and that those removed were to be given a more intensified investigation since the program had been of no material assistance.

PRESENT PROCEDURE: Subjects chosen for inclusion on the list remain there until apprehended, dead, or process dismissed.

ADVANTAGES: Would increase the effectiveness of the program which is diminished somewhat by retention of those subjects who have been on the list over five years and concerning whom public interest has waned.

OBSERVATIONS: Crime Records Division opposed adoption of the idea. They agreed that the initial publicity afforded to additions on the list attracted the most material attention, retention of the individuals placed on the list emphasized the Bureau's dogged, determined unrelenting investigation to solve crimes regardless of the time element involved. This has earned the respect and confidence of the American public and we should never give up the pursuit while any possibility of apprehension remains. SAC Kissiah's proposal that subjects be removed to receive more intensified investigation could well result in unfavorable publicity and create the idea that these were men the FBI "gave up on."

The Special Investigative Division also opposed adoption of the suggestion. They pointed out that it would certainly place the Bureau in a bad light. These individuals are not placed on the list when there appears to be immediate possibility of apprehension, but rather when a long hard investigation is anticipated and the absence of leads dictates the necessity of securing public cooperation through this type of publicity. They point out that three fugitives have been removed but removal in each instance was attributable to specific action by the U.S. Attorney in dismissing process.

JER:jmh  
(2)

ENCLOSURE

REC-47

EX-114

6490-316

17 MAR 19 1962

53 MAR 22 1962

MEMORANDUM MALONE TO MOHR  
RE: SUGGESTION #599-62

The Training and Inspection Division concurs with the views the Crime Records and Special Investigative Divisions. It also feels that the removal of a subject and telling the public that this was done to provide a more intensified investigation would give the appearance that we had not exerted every effort and were content to let the public do our work once we placed a subject on the list.

RECOMMENDATION:

That the suggestion not be adopted. On approval, no further action is necessary; receipt of the suggestion was acknowledged by prior letter.

grr

AMW WSA HUE  
Jm  
B  
concur.  
Jm  
✓

Suggestion #599-62  
By SAC Joseph L. Kissiah  
Milwaukee Division

ADDENDUM

ABE:swb *pub*

2/27/62

The Special Investigative Division recommends against the adoption of the suggestion to remove Top Ten fugitives after five years. Each case must be evaluated on its own merits. Three fugitives have been removed from the Top Ten because of the action taken by the U.S. Attorney in dismissing process because of the unavailability of witnesses, presumption of death and withdrawal of request by local authorities. Removal from the Top Ten in each instance could be attributed to specific action taken by the U. S. Attorney in dismissing process.

It would certainly put us in a bad light should we remove an individual who was on the Top Ten for a long period of time and whom it was established had engaged in criminal activity while being sought.

Individuals are not placed on the Top Ten when there appears to be the immediate possibility of apprehension. It can be anticipated that many of these investigations will be long, arduous investigations. The fact that some fugitives have not been immediately apprehended is an indication that there is an absence of leads and the necessity of securing cooperation of the public through the news media.

Recommend unfavorable.

*58' H9 er 107  
REC'D MAR 2 1962*

*B<sup>2</sup>  
GAS*

*Memo Malone to Mohr  
3/8/62, JER:ind*

63-6490-316  
ENCLOSURE

UNITED STATES GOVERNMENT

*gm*  
**Memorandum**

TO : Mr. Mohr

DATE: March 14, 1962

FROM : C. D. DeLoach

SUBJECT: DIANE AUGER  
COLONIAL INN  
TOP TEN FUGITIVE DISPLAY  
*U.S. 10*

*4/7/64*

Tolson	_____
Belmont	_____
Mohr	_____
Callahan	_____
Conrad	_____
DeLoach	_____
Evans	_____
Malone	_____
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Sullivan	_____
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Trotter	_____
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Holmes	_____
Gandy	_____

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*1-1*  
*500*

*see index*  
Miss Auger called my office today, 3-14-62, and said she had learned that there was a UPI story today announcing that this is the 12th anniversary of the Bureau's Top Ten Fugitive program. She pointed out that they have a Fugitive Room at the Colonial Inn and thought it would be a wonderful thing if Mr. Hoover could have a dinner there with "some of the UPI boys," and some of the "other FBI folks" to celebrate this anniversary. She said she could get Chief Murray and "some Hill folks down" and have a party to celebrate.

It was pointed out to Miss Auger that the Director's schedule is always extremely heavy and that we knew he had commitments already planned which would preclude his indicating an acceptance. Miss Auger said that maybe the party would not have to be tonight but that it could be set up later on and that it would naturally have a lot of publicity and press interest.

In view of the strictly commercial nature of the invitation, it was diplomatically pointed out that the Director's schedule was so uncertain that it was just not possible to give her any encouragement at all that Mr. Hoover could stop by.

Miss Auger is quite a persistent individual and if she presses the invitation at a later date we will again politely decline. *dm*

The above is for information.

1 - Miss Holmes  
1 - Mr. Jones

HPL:jcs  
(4)

*471*  
51 MAR 26 1962

*right*  
REC-1  
*63-6490-318*  
13 MAR 20 1962  
*CRIME*



UNITED STATES GOVERNMENT

## Memorandum

TO : Mr. Mohr

DATE: April 2, 1962

FROM : C. D. DeLoach

SUBJECT: SUGGESTION SUBMITTED BY  
 ROBERT G. KINNEY  
 CRIME RECORDS DIVISION, 2-1-62  
 "TEN MOST WANTED FUGITIVES"  
 (AKRON, OHIO)

Tolson \_\_\_\_\_  
 Belmont \_\_\_\_\_  
 Mohr \_\_\_\_\_  
 Callahan \_\_\_\_\_  
 Conrad \_\_\_\_\_  
 DeLoach \_\_\_\_\_  
 Evans \_\_\_\_\_  
 Malone \_\_\_\_\_  
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 Sullivan \_\_\_\_\_  
 Tavel \_\_\_\_\_  
 Trotter \_\_\_\_\_  
 Tele. Room \_\_\_\_\_  
 Holmes \_\_\_\_\_  
 Gandy \_\_\_\_\_

*Top TEN FUGITIVES*

By memorandum dated 2-12-62, Robert G. Kinney of this Division suggested that background data on five recently apprehended "Ten Most Wanted Fugitives" whose crimes or background relate in some manner to Akron, Ohio, might be of interest to an Akron newspaperman.

For record purposes, we got together the data on these five individuals--one of whom is the Flying Bank Robber, Frank Lawrence Spreng, and another is George William Kendrick who committed suicide and was found by two Indians up in North Dakota--and furnished it to Mr. Phil Meyer of the Knight Newspapers here in Washington who covers the Akron-Beacon-Journal, one of his papers. He was most appreciative and will carry the photographs of the five fugitives together with other explanatory data on the FBI's "Ten Most Wanted Fugitives" program in the future in the Akron Beacon-Journal.

1 - Mr. Jones

REW:sak  
 (3)

REC-37

63-6490-329

25 APR 3 1962

63 APR 6 1962

TWO  
 CRIME RECORDS

UNRECORDED COPY FILED IN

94-8-269-73

REC-25

SAC, Newark

4-5-62

63-6490-331  
Director, FBI

"Top Ten" Fugitive Program

NEW JERSEY STATE PRESS

89864

b6  
b7C

Reurlet from captioned correspondent postmarked 3-30-62, copy attached.

Enclosed are an Identification Order, write-up, ~~on each of the following~~ is a placard on each of the following individuals who currently comprise the FBI's list of "Ten Most Wanted Fugitives":

Frederick J. Tenuto  
David Daniel Keegan  
Eugene Francis Newman  
John B. Everhart  
Donald Leroy Payne

William Terry Nichols  
John Gibson Dillon  
Harry Robert Grove, Jr.  
Bobby Randell Wilcoxson  
Albert Frederick Nussbaum

This material should be promptly delivered to the captioned outlet and it will be your responsibility to immediately notify the outlet when cancellations occur. The Bureau will provide you with replacement material when new fugitives are added to the list.

Also enclosed is an Addressograph plate for use in disseminating Wanted Flyers and Identification Orders to this outlet.

MAILED 4  
APR 5 - 1962  
COMM-FBI

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Evans \_\_\_\_\_  
Malone \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

enclosures (12)

JRHeah

(6)

APR 12 1962

ROOM 112

TELETYPE UNIT ☐

*[Handwritten signatures and initials]*

# NEW JERSEY STATE PRESS



Mr. Tolson \_\_\_\_\_  
 Mr. Belmont \_\_\_\_\_  
 Mr. Mohr \_\_\_\_\_  
 Mr. Callahan \_\_\_\_\_  
 Mr. Conrad \_\_\_\_\_  
 Mr. DeLoach \_\_\_\_\_  
 Mr. Evans \_\_\_\_\_  
 Mr. Malone \_\_\_\_\_  
 Mr. Rosen \_\_\_\_\_  
 Mr. Sullivan \_\_\_\_\_  
 Mr. Tavel \_\_\_\_\_  
 Mr. Trotter \_\_\_\_\_  
 Tele. Room \_\_\_\_\_  
 Miss Holmes \_\_\_\_\_  
 Miss Gandy \_\_\_\_\_

Office of the Director  
 Federal Bureau of Investigation  
 United States Department of Justice  
 Washington, D.C.

Dear Sir,

I am writing this letter in the hopes of being placed on the permanent and continuous mailing list for FBI wanted posters.

It is my personal feelings that the public is not fully aware of those persons who are wanted by the local law enforcement agencies. It is our endeavor to use these posters where ever we feel it will do the most good for the citizens of this area.

I would also appreciate receiving the wanted posters of the "10 Most Wanted Men" in the country. I hope you can help me on this.

With best wishes, and personal regards, I remain, as always,

JMM/cc:  
 grdp

New Jersey State Press

APR 2 1962  
 PROC.  
 b6  
 b7C

APR 5 8 10 AM '62  
 FBI  
 RECEIVED - DIRECTOR

REC-25

63-6490-331  
 17 APR 6 1962

Let to SAC, Newark  
 4-5-62  
 Grefal

UNITED STATES GOVERNMENT

## Memorandum

TO : Mr. DeLoach

DATE: 4-4-62

FROM : M. A. Jones

SUBJECT: "TEN MOST WANTED FUGITIVES" PROGRAM  
RECENT ACCOMPLISHMENTS

Tolson	_____
Belmont	_____
Mohr	_____
Callahan	_____
Conrad	_____
DeLoach	_____
Evans	_____
Malone	_____
Rosen	_____
Sullivan	_____
Tavel	_____
Trotter	_____
Tele. Room	_____
Holmes	_____
Gandy	_____

During March of this year, there have been several noteworthy developments relative to the "Ten Most Wanted Fugitives" program. During the latter part of the month, arrangements have been completed with NBC Radio to inaugurate a continuing series of "Monitor" features on the "Top Ten" program and other FBI matters. This should provide saturation coverage.

On March 14, the 12th Anniversary of the "Top Ten" program occurred, and a national press release signifying this event received excellent coverage in newspapers throughout the Nation. Strongly quoted was the Director's statement congratulating the public upon its fine cooperation with law enforcement. (Sample news item attached.)

On March 22, "Top Ten" fugitive Lyndal Ray Smith surrendered to local authorities at Baltimore, Maryland, as a direct result of intensive FBI publicity on television and in the newspapers, which publicity directly caused him to give up with the comment, "I'm tired of running from the FBI."

Albert Frederick Nussbaum, the alleged "brains" in the vicious Wilcoxson-Nussbaum bank robbery gang, was approved for addition to the "Top Ten" list as a replacement for Smith. This furnished an excellent opportunity to republicize this extremely newsworthy case.

A newspaper mat on Eugene Francis Newman was prepared by the Government Printing Office for dissemination to all newspapers in the country and is currently being distributed.

We have likewise furnished feature material on 5 former "Top Ten" fugitives from the Akron, Ohio, area to an Akron news contact for a forthcoming feature story.

## RECOMMENDATION:

For information.

Enclosure

1 - Mr. DeLoach  
1 - Mr. Evans  
1 - Mr. Mohr  
1 - Mr. Rosen  
1 - Mr. Belmont  
1 - Mr. M. A. Jones

JRH:eam(9)

REC-56

63-6490-333  
4 APR 10 1962

CRIME RESEARCH

**AFTER 12 YEARS**

# **FBI Wanted List Sports Good Mark**

WASHINGTON (UPI) — The FBI observed the 12th anniversary of its "10 most wanted" program this past week sporting a .339 fielding average.

Since the first 10 most wanted list was issued March 14, 1950, the FBI has closed the books on cases involving 154 of the names that appeared on it.

(Nine of the first 10 listed were captured. Federal charges against the tenth were dismissed because the passage of time diminished the prospects of successful prosecution. He is believed dead.

## **Public Help Sought**

The list is published to enlist newspaper, magazine, radio, television and, more important, public cooperation in the capture of the nation's most dangerous criminals.

The FBI credits direct citizen cooperation for 63 of the arrests. Newspaper publicity accounted for 25 captures and special wanted notices that accompany the listings were responsible for 26 others.

FBI Director J. Edgar Hoover hailed the program on its anniversary.

## **Teamwork Praised**

"The . . . program clearly demonstrates the outstanding effectiveness of public and law enforcement teamwork," he said. "I heartily congratulate our good citizens whose vigilance and alertness have contributed so substantially to their own self-protection."

An anniversary compilation shows that a fugitive put on the list remains at liberty an average of 151 days before he is spotted.

One of the quickest results came when Richard Laurence Marquette, sought for a hatchet killing, was arrested on June 30, 1961, the day after he was added to the list.

## **Nationwide Publicity Needed**

The FBI said that the fact that the average "most wanted" is arrested 930 miles from the scene of his crime shows the need for nationwide publicity.

One of the listed fugitives was captured in Minneapolis, Minn., when a tourist going through FBI headquarters in Washington spotted his picture and identified him as a neighbor.

The average age of those listed is 40, but one criminal was added to the list on his 51st birthday.

Many have been tattooed, including one who had "love" emblazoned on the toes of one foot, "hate" on the other.

The senior member of the current most wanted is Frederick J. Temuto, an escaped Pennsylvania murderer. He made the list on May 24, 1960. Next in seniority is David Keegan, wanted in Iowa for murder since June 21, 1954. Eugene Francis Newman, a New York robber, has been hunted since May 28, 1956.

The others are relative newcomers since 1960. They are John B. Everhart, wanted for murder in Georgia; Donald Leroy Payne, accused of rape in Houston; William Terry Nichols, a kidnaper and robber from Thomasville, Ga.; John Gibson Dillon, wanted in Tulsa, Okla., for theft, burglary and bail jumping; Lyndal Ray Smith, charged with flight from California to escape robbery charges; Harry Robert Grove Jr., an armed robber from Toledo, Ohio, and Bobby Randall Wilcox, sought for a series of eastern bank robberies.

Mr. Tolson \_\_\_\_\_  
Mr. Belmont \_\_\_\_\_  
Mr. Mohr \_\_\_\_\_  
Mr. Callahan \_\_\_\_\_  
Mr. Conrad \_\_\_\_\_  
Mr. Evans \_\_\_\_\_  
Mr. Malone \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Sullivan \_\_\_\_\_  
Mr. Tavel \_\_\_\_\_  
Mr. Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Miss Holmes \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

*John*  
*James*  
*4-24-62*

"Lubbock Avalanche-Journal"  
Lubbock, Texas.  
March 20, 1962  
Charles A. Guy, Editor  
Submitted by Dallas Office

*James to Dallas*  
*4-4-62*  
*JH/ear*

63-6490-333

**ENCLOSURE**

UNITED STATES GOVERNMENT

# Memorandum

TO : DIRECTOR, FBI

FROM : SAC, NEWARK (94- )

DATE: 4/20/62

SUBJECT: [REDACTED]  
NEW JERSEY STATE PRESS  
RESEARCH MATTER

RE: Bureau letter to Newark dated 4/5/62 captioned,  
"TOP TEN" FUGITIVE PROGRAM, [REDACTED]  
NEW JERSEY STATE PRESS, [REDACTED]

The indices of the Newark Office and telephone directories for the area covering Lodi, New Jersey, contain no record of [REDACTED] or the New Jersey State Press.

On 4/9/62, AUDREY KLING, Receptionist, Garden State Credit Bureau, 429 Getty Avenue, Clifton, New Jersey, advised SA JOHN R. LYONS that she had no record relative to the New Jersey State Press.

She said her files disclose a special report for Esso Standard Oil Company dated 3/4/62 relative to [REDACTED]. This report reflects that [REDACTED] is single and resides with his parents at [REDACTED]. He is listed as being employed by the New Jersey State Press, 82-15 35th Avenue, Jackson Heights, Long Island, New York.

Records of the credit bureau disclose that [REDACTED] has resided with his parents in [REDACTED] for about nine years in a two-family dwelling at the above address. Records of the credit bureau do not show the exact age of [REDACTED] but various reports in the files of this bureau list his age as [REDACTED].

He has listed his occupation as chief reporter for the New Jersey State Press and income from all sources as \$300.00 per month with net worth shown as being nominal.

2-Bureau  
2-New York  
2-Newark  
EWV:mjl  
(6)

REC-62

63-6490-337

EX-114

18 APR 23 1962

no further action  
8/18/62  
CRIME RESEARCH

53 APR 27 1962

NK 94-

On 4/10/62, Lieutenant ANTHONY VOTO, Lodi, New Jersey Police Department, advised that [redacted] is a resident of [redacted] VOTO said [redacted] is a self-styled newspaper reporter who has given considerable trouble to the Lodi, New Jersey Police Department in attempting to obtain news stories relative to activities in that community. He cited as an example one instance where [redacted] called the Lodi, New Jersey Police Department, represented himself as being with one of the press services, and demanded immediate and complete information relative to a fire which was being fought by the local fire department at that time. VOTO advised that in his opinion [redacted] probably needs psychiatric attention.

b6  
b7C

[redacted] was interviewed at his residence, [redacted] by SAs WALTER P. GAVIN and EUGENE W. VAHEY (A) on 4/11/62.

b6  
b7C

[redacted] advised that he resides at this address with his family and [redacted] GEORGE H. DELLA PENTA. [redacted] advised that he was born [redacted] He said he attended Lodi, New Jersey, High School through the third year but did not complete that year. He said he has attended some special courses following his attendance at high school, but has not earned a high school diploma.

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b7C

[redacted] advised that New Jersey State Press is a press service which is a subsidiary of New York Press and Interview Company. He said New Jersey State Press is not registered in Bergen County, New Jersey, or at any other point in New York State or New Jersey. He said he has never obtained any sort of business certificate or registration for this company. [redacted] advised that it is his understanding that the New York Press and Interview Company was registered in 1957 at Albany, New York. He said this company operates out of the residence of MICHAEL GOULD, [redacted] He said GOULD's residence is [redacted] telephone [redacted]

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*B. APPROX*  
[redacted] advised that there is no other office maintained for New York Press and Interview Company, and he has no office other than the address of his residence for New Jersey State Press.

NK 94-

[ ] advised that GOULD is [ ] and he understands does public relations work for the Gulf Oil Company.

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b7C

[ ] advised that [ ] of New York Press and Interview Company is JOEL GOTTFRIED, who is [ ] [ ] said he does not know GOTTFRIED well and most of his dealings are with MICHAEL GOULD.

[ ] advised that he is [ ] of New Jersey State Press and has working with him a photographer named FRED GASPARINI, [ ]

b6  
b7C

[ ] advised that he writes stories regarding events of interest in New Jersey and then attempts to sell these stories to magazines in New York City. He said most of his work is performed for Dell Publications, New York City. He identified Dell Publications as the publisher of magazines known as "Front Page Detective", "True Detective" and "Inside Detective".

[ ] advised that he understands the offices of Dell Publications are located on Third Avenue in New York although he does not know the exact address of these offices since he has never been to the offices of Dell Publications. He said Dell Publications also have some office space, which is familiar to him, and this is located on 42nd Street near the News Building.

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[ ] advised that he prepared a story regarding two prisoners who escaped from detectives in Paterson, New Jersey, and were later arrested at Ramsey, New Jersey. He said he had hoped to sell this story to Dell Publications but had not been successful.

[ ] advised that he also prepares news items for broadcast over New York Radio Station WHN.

b6  
b7C

According to [ ] the publisher and editor of Dell Magazines is CARMINA FREEMAN, who maintains her office at the Third Avenue address of Dell Publications. He said the Bureau Chief for Dell Publications is JOHN CAMERON, who works from his home at [ ]



NK 94-

[ ] said he has conceived an idea of having the photographs and descriptions of wanted persons published in the magazines of Dell Publications. He said he has discussed this idea very briefly with Miss FREEMAN and to a greater extent with JOHN CAMERON. He said he would have no authority to publish a photograph in Dell Magazines and that Miss FREEMAN would be the only person who would be in a position to authorize publication of photographs and descriptions of wanted persons in this magazine. He said he believed that if Miss FREEMAN were interested in publishing photographs and descriptions, she would contact the New York Office of the FBI.

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b7C

[ ] exhibited a press card of the New Jersey State Press bearing number 225. This press card shows the bearer to be [ ] and the card has been signed by [ ] as Director of New Jersey State Press. [ ] advised that he has issued about five cards of this type to persons who are associated with him such as MICHAEL GOULD and FRED GASPARINI.

b6  
b7C

He said he has also issued about 30 cards to other persons who are known to him as "stringers". He said these persons are sources of information who he expects will call him when they have news items of interest. He said all of these persons are associated with other news services and have been provided with press cards by the agencies for which they are usually employed.

He said he has determined through the New Jersey State Police at Trenton, New Jersey, that it is proper to issue press cards if he so desires and that there is no requirement that he register or record the names of the persons to whom these cards are issued with any state or local authority.

[ ] said the only press card in his possession is the one which he issued to himself under the name of New Jersey State Press.

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b7C

[ ] advised that he desired to have photographs and descriptions of Bureau fugitives so that he could compile a file of this information and, therefore, have ready reference material in the event he decided to write a story upon the apprehension of any of these fugitives.

NK 94-

It was pointed out to [ ] that the purpose of the placards and wanted flyers is to provide publicity regarding wanted persons. [ ] advised that he would have no facilities for displaying "top ten" placards or wanted flyers since he maintains no office space.

b6  
b7C

In view of the above, Newark has not turned over to [ ] the "top ten" placards. He understands the purpose of these placards and has advised he would have no facilities for displaying them. The addressograph plate furnished by the Bureau to the Newark Office is being destroyed.

Copies of this letter are being furnished to the New York Office for information in the event [ ] or CARMINA FREEMAN contact that office relative to publicity for Bureau fugitives in Dell Magazines.

Proper  
action  
8/24

July 5, 1962

PERSONAL

REC-24 3-6440-372

Mr. John P. Bowker  
Federal Bureau of Investigation  
Seattle, Washington

Dear Mr. Bowker:

I have received your suggestion that certain changes be made in the manner in which the memorandum to all investigative employees regarding the "Ten Most Wanted Fugitives" is prepared, to permit further distribution of this material. I am sure you will be interested to know that similar ideas have been considered and not adopted due to the disadvantages involved.

The interest you displayed in making your proposal available to me is indeed appreciated.

Sincerely yours,

J. Edgar Hoover

- 2 - SAC, Seattle - 1-Suggestion File  
1 - Personnel File  
1 - Personnel File of John P. Bowker

ML:spd

(6) (Suggestion #2-63 dated 6/28/62)

NOTE: Suggests that the memorandum to all investigative employees be prepared on letterhead paper instead of Optional Form 10 and be captioned "MOST WANTED FUGITIVES OF THE FBI." It should be prepared in such a manner that it could be mailed to law enforcement officers, or if necessary given to news media and other contacts wherein aid is solicited on this program. This would make readily available to law enforcement groups a current list of this type. The form would be appropriate for circularizing any person which could aid us in this program. It could very likely be an additional method whereby early apprehension of subjects could be affected.

(continued on next page)

Tolson  
DeLoach  
Mohr  
Bishop  
Casper  
Callahan  
Conrad  
Felt  
Gale  
Rosen  
Sullivan  
Tavel  
Trotter  
Tele. Room  
Holmes  
Gandy

MAIL ROOM ☐

TELETYPE UNIT ☐

edm

JUL 5 12 32 PM '62  
REC'D-READING ROOM  
FBI

(Note continued)

Similar suggestions have been considered and not adopted, the latest being Suggestion #483-62 submitted by Louis A. Munoz, San Diego Office. The disadvantages mentioned at that time would also be pertinent in this instance. It should be noted that National Academy graduates are provided with this information at the present time; however, it is not circulated to all law enforcement agencies. Certain information is set forth in this memorandum of a lead nature and is not the type of information we want disseminated in the manner suggested. Adoption of this idea would mean we would be forced to revise this memorandum to omit lead material, making it worthless for our purposes. In addition, it would be extremely costly because of the number of police officers involved. For these reasons, it is recommended this suggestion not be adopted.

#2-63

		Date 6/28/62
To: Director, FBI	From: (Suggester's name) SA JOHN P. BOWKER	Division of Assignment SEATTLE
<b>SUGGESTION</b> It is suggested that the memorandum to all investigative employees on Optional Form 10 now prepared on the occasion of the addition of a member of the 10 Most Badly Wanted List be changed and placed on letter head paper and be captioned "MOST WANTED FUGITIVES OF THE FBI." It should be prepared in such a manner that it could be mailed to law enforcement officers, or if necessary given to news media and other contacts wherein aid is being solicited on this program.  <i>Top Ten Fugitives</i>		
Current practice or rule (include manual citation as well as facts) The current form of this memorandum precludes its use in the manner suggested.		
Advantages of suggestion and annual savings (include basis for estimate) It would make readily available to law enforcement groups a current list of the 10 Most Badly Wanted Fugitives. It would be possible to give to news media readily available information of this type, or if additional circularization is indicated it would be in the form wherein it could be done very easily. In this manner it would give widespread publicity to this program and very likely would provide an additional means of bringing about early apprehension of the subjects.		
Disadvantages of suggestion It would involve of course additional mailing, but there again the advantages to be derived justify the additional burden.		
(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.) <input checked="" type="checkbox"/> Mr. <input type="checkbox"/> Mrs. <input type="checkbox"/> Miss <i>John P. Bowker</i> Signature and Title of Suggester Spec. Agt.		
Recommendations and comments of Division Head I recommend favorably. The success of the 10 Most Badly Wanted Fugitive Program has been very apparent. This will provide the additional means of giving emphasis to this program in seeking assistance of law enforcement agencies and news media.  <i>[Signature]</i> SAC		
(Do not write in this space - for Bureau use only)  <i>[Handwritten notes and stamps]</i> EX 100 12 JUL 2 1962 REC-243-6490-372		

## Office Memorandum • UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI

FROM : SAC, ANCHORAGE (66-530)

SUBJECT: "TOP TEN" FUGITIVES PROGRAM  
POST OFFICE  
KETCHIKAN, ALASKA

DATE: 7/3/62

Relet from HAROLD A. PORTER dated 6/6/62, Ketchikan, Alaska, and Bulet to Anchorage dated 6/13/62. PORTER, who is employed as a Correctional Officer, Alaska State Jail System, U. S. Post Office Building, Ketchikan, Alaska, was contacted by an Agent of the Anchorage Office in Ketchikan on 6/19/62. His letter was acknowledged.

According to local sources, [REDACTED]

PORTER was advised that previous arrangements had been effected for a display of the "Top Ten" Fugitives at the Pacific Northwest Chapter, FBI National Academy Associates Convention, Ketchikan, Alaska, June 20-23, 1962, and that no plans were being made for a permanent display of these fugitives' photographs in Ketchikan at this time.

b6  
b7C

[REDACTED] the remote location of Ketchikan and difficulty of supervising the maintenance of any type display in the U. S. Post Office there, no arrangements are being made to set up and maintain this display.

JUL 11 1962

2 - Bureau  
1 - Anchorage (66-530)  
ABC/rlq  
(3)

FBI  
REC'D - ENCLOSURE

JUL 11 1962

5 JUL 9 1962

b3  
b7E

55 JUL 24 1962

UNRECORDED COPY FILED IN

REC-54

13-6490-394

August 22, 1962

PERSONAL

101-K3

Mr. Lewis Grey Brockman  
Federal Bureau of Investigation  
Milwaukee, Wisconsin

Dear Mr. Brockman:

Thank you very much for your suggestion that consideration be given to contacting appropriate publishers to determine if an article regarding the "Ten Most Wanted Fugitives" can be published in certain newspaper magazines. I am sure you will be interested to know that the Bureau is constantly attempting to place fugitive publicity in these magazines and will continue to follow this practice.

The interest and alertness you displayed in submitting your idea to me for consideration are indeed appreciated.

Sincerely yours,

J. Edgar Hoover,

2 - SAC, Milwaukee - 1 - Suggestion File  
1 - Field Personnel File

1 - Personnel file of SA Lewis Grey Brockman

ML:jmh (Suggestion #133-63 dated 8/7/62)

(6)

NOTE: Suggests consideration be given to contacting appropriate publishers or other sources to determine if an article reflecting pictures of all "Top Ten Fugitives" can be published in papers such as the "Family Weekly" and "This Week Magazine" which accompany Sunday newspapers. Suggester feels such would be feasible if photographs of "Top Ten

SEE PAGE 2

REC'D-READING ROOM

F B I

AUG 27 4 55 PM '62

MA 01 11 13 00A

MAILED 10  
AUG 22 1962  
COMM-FBI

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Evans \_\_\_\_\_  
Malone \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

3 AUG 29 1962 TELETYPE UNIT

Fugitives" could appear in newspaper magazines once every three or four months. Also, suggests that along with the photographs and personal description that a brief article regarding at least one of the fugitives be published setting forth pertinent facts.

Crime Records Division advised this idea has merit and the Bureau is well aware of the use of such publicity. We are constantly attempting to place fugitive publicity and other data of interest to the Bureau in these magazines. This is not a new idea. Several problems are involved in having such articles placed in magazines, one of which is the fact that space in these publications is very expensive. We have been supplied with such space from time to time and when the opportunity presents itself we attempt to have our fugitives publicized. The Bureau does not pay for such magazine space and can only run such features periodically. For these reasons, it is recommended this suggestion not be adopted.



#133-63

Date

8/7/62

To:  
Director, FBI

From: (Suggester's name)  
SA LEWIS GREY BROCKMAN

Division of Assignment  
MILWAUKEE

SUGGESTION

That consideration be given in appropriately contacting publishers or other sources to determine if an article reflecting pictures of all "Top Ten Fugitives" can be published in papers such as the "Family Weekly" and "This Week Magazine" which accompany Sunday newspapers. It is thought such would be feasible if photographs of "Top Ten Fugitives" could appear in newspaper magazines once every three or four months.

It is also suggested along with the photographs and personal description that a brief article regarding at least one of the fugitives be published setting forth pertinent facts.

Current practice or rule (Include manual citation as well as facts)

Advantages of suggestion and annual savings (include basis for estimate)

It is believed that the magazine-type newspapers which accompany Sunday papers throughout the country would be a desirable means of furnishing the public information about the "Top Ten Program" and a means of obtaining excellent publicity for the FBI.

Disadvantages of suggestion

None known.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

Signature and Title of Suggester

Recommendations and comments of Division Head

LEWIS GREY BROCKMAN, Special Agent

While this suggestion may have been made previously, I feel it has merit and since the "Top Ten Fugitives" change frequently I feel that considerable value could be obtained by repeating publication of these articles in various weekly magazines.

(Do not write in this space for Bureau use only)

JOSEPH L. KISSIAH, Special Agent

in Charge.

REC-54

16 AUG 20 1962

EXP. PROC.

147

52 MAR 01 03 PM

8-29-62

airtel

EX-115

To: SAC, Buffalo (80-1796)

From: Director, FBI

REC-20

PROPOSED THIRTY-MINUTE TELEVISION PROGRAM  
ON NUSSBAUM AND WILCOXSON, "TOP TEN" FUGITIVES  
WKBW-TV  
BUFFALO, NEW YORK

Reurairtel 8-25-62. Bureau approval granted to proceed with plans to prepare captioned feature television program as outlined in referenced airtel. Insure no close-ups of Bureau files are depicted. Bureau is preparing requested enlargements of photographs submitted by you but these can only be used if they were freely furnished by Nussbaum's wife with no restriction upon their publication. Bureau feels the wedding cake should be omitted from the one photograph.

Keep Bureau advised of all developments concerning this program. These photographs will be forwarded to your office under separate cover in the very near future.

Photostat  
8-30-62  
8/28/62

1 - Fugitive Section

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Evans \_\_\_\_\_  
Malone \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

MAILED 25  
AUG 29 1962  
COMM-FBI

JRH:eah

50 SEP 13 1962

MAIL ROOM ☐

TELETYPE UNIT ☐

DESTROYED  
XEROX  
SEP 10 1962

FBI

Date: 8/25/62

Transmit the following in \_\_\_\_\_  
(Type in plain text or code)Via AIRTEL AIR MAIL  
(Priority or Method of Mailing)

Mr. Tolson	_____
Mr. Belmont	_____
Mr. Mohr	_____
Mr. Callahan	_____
Mr. Conrad	_____
Mr. DeLoach	_____
Mr. Evans	_____
Mr. Malone	_____
Mr. Rosen	_____
Mr. Sullivan	_____
Mr. Tavel	_____
Mr. Trotter	_____
Tele. Room	_____
Miss Holmes	_____
Miss Gandy	_____

TO: DIRECTOR, FBI

FROM: SAC, BUFFALO (80-1796)

~~PROPOSED THIRTY-MINUTE TELEVISION PROGRAM~~  
~~ON NUSSBAUM AND WILCOXSON / TOP TEN FUGITIVES~~  
 WKBW-TV  
 BUFFALO, NEW YORK

Re Buffalo telephone call to Bureau 8/22/62.

I was in touch with Mr. HAL YOUNGBLOOD, Program Director for Television Station WKBW, Channel 7, Buffalo, New York. He advised that he is very much interested in doing a 30-minute program on NUSSBAUM and WILCOXSON as a possible follow-up to the Reader's Digest article and the article in the Argosy magazine.

Mr. YOUNGBLOOD stated that after thinking over the idea as I proposed, he felt that a 30-minute program was ideal, that he wanted to do some shots of Buffalo, a possible interview with NUSSBAUM's teachers and maybe, if possible, one or two of his associates. He felt that some film of myself warning and explaining to the people of Buffalo the fact that NUSSBAUM and WILCOXSON were very badly wanted should be shot.

In giving Mr. YOUNGBLOOD and his photographer, Mr. FITZGERALD, a tour of the office, Mr. YOUNGBLOOD said he was very much interested in shooting some film of myself in my office with the seal of the FBI in the background. He also wanted to do a short shot of the Top Ten Fugitive Board in the reception room, a short shot of the radio room with the operator putting out a call to cars to be alert for these badly wanted fugitives.

In addition, Mr. YOUNGBLOOD requested that he have the privilege of making a shot with myself and another Agent standing near several file cabinets containing the volumes of the file on this case. While no close-ups of the file itself would be made, it would depict the volume of information being

ENCLOSURE  
 3 - Bureau (Encs. 9)  
 1 - New York (Info)  
 1 - Washington Field (Info)  
 2 - Buffalo  
 WMA:MKC (7) C. C. Wick

Sent \_\_\_\_\_ M Per \_\_\_\_\_

NOTED

CRIME RESEARCH

received and the extent of the investigation being made to locate these two badly wanted fugitives.

Mr. YOUNGBLOOD said that they had some 7 x 10 glossies of WILCOXSON and NUSSEBAUM; however, additional pictures which have been obtained of NUSSEBAUM and WILCOXSON were shown to Mr. YOUNGBLOOD and he has requested that if possible, 11 x 14 glossies of the attached picture of WILCOXSON be made.

There are also enclosed herewith 3 pictures and negatives of NUSSEBAUM, received from the wife of NUSSEBAUM, and are pictures of their wedding. While they are not interested in showing the entire picture, they would like to have 11 x 14 glossies of NUSSEBAUM only, deleting the picture of NUSSEBAUM's wife and other individuals depicted. He was particularly interested in the picture of NUSSEBAUM and his wife cutting the wedding cake and stated that, if possible to delete his wife and keep the wedding cake, it would be well to show this at the time the narrator speaks of the marriage of NUSSEBAUM.

Mr. YOUNGBLOOD did state that if it was not possible to get 11 x 14 glossies, he could use 8 x 10 glossies of these pictures. He was particularly interested in a full-length picture of NUSSEBAUM.

With regard to Mr. YOUNGBLOOD's request for a taped interview with the Director concerning this case, I explained to him the Director's extremely heavy schedule and the uncertainty of his commitments which might preclude such an interview. I did explain to him, however, that he should have WTOP-TV in Washington contact Assistant Director C. D. DeLOACH relative to such a taped interview.

Mr. YOUNGBLOOD indicated that he was so interested in this idea that he felt sure that other affiliates of WKBW-TV would be interested in showing the 30-minute film once it was put together.

The Bureau is requested to advise me whether or not the glossies as proposed above can be supplied and, WACE, the filmed interview with myself and the shots mentioned above will be made.

BU 80-1796

This appears to be an excellent opportunity for the Buffalo Office and the Bureau itself to issue warnings in connection with the dangerousness of these individuals as well as point out the need for help and cooperation of individual citizens in furnishing any information of value to the FBI.

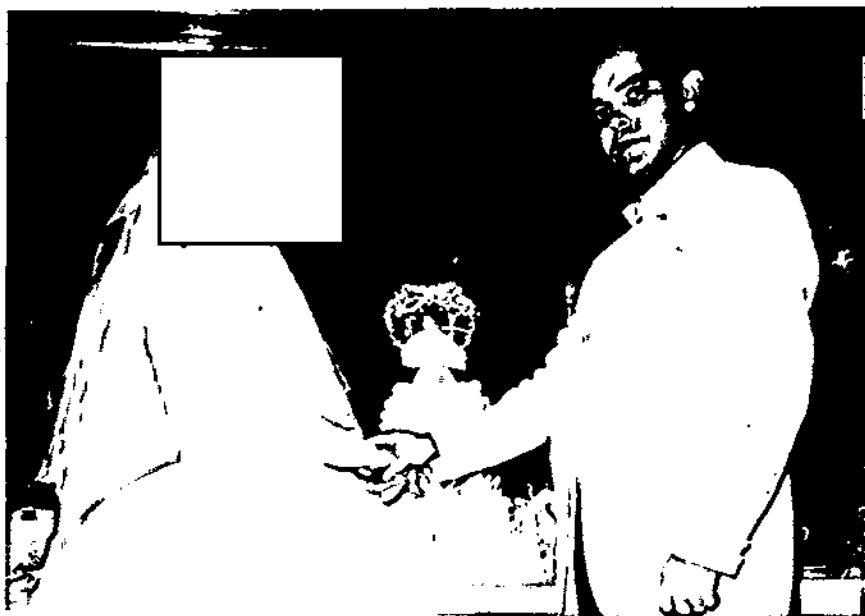
The Bureau will be kept advised as further details of this program are worked out.

211

63-6490-402

ENCLOSURE

Buffalo airtel to Bureau 8/25/62  
PROPOSED 30-MINUTE TELEVISION PROGRAM  
ON NUSSBAUM & WILCOXSON, TOP TEN FUGS.  
WKBW-TV  
BUFFALO, NY  
(9 encls.)



b6  
b7C



b6  
b7C





b6

b7C



Bobby Randall Wilcoxson  
Photo: 9/61

105

REC-19

63-4470-428

November 8, 1962

PERSONAL

Mr. W. Rulon Paxman  
Federal Bureau of Investigation  
Salt Lake City, Utah

Dear Mr. Paxman:

Your Special Agent in Charge has forwarded your suggestion to me that photographs and descriptive data regarding the Ten Most Wanted Fugitives be included in each issue of the FBI Law Enforcement Bulletin. Your idea has been carefully considered and it was decided it should not be adopted since material for a publication of this type must be prepared well in advance of the issue date and it would be difficult to keep such an article current.

The interest which prompted you to give me the benefit of your observations on this matter is indeed appreciated.

Sincerely yours,

J. Edgar Hoover

- 2 - SAC, Salt Lake City    1 - Suggestion File  
1 - Field Office Personnel File  
1 - Personnel File of Mr. W. Rulon Paxman

ML:spd (Suggestion #389-63 dated 11/2/62)

(6)

NOTE: Suggests that each issue of the "FBI Law Enforcement Bulletin" include the photographs and brief descriptive data concerning the Top Ten Fugitives. This could be identical with the information presently furnished investigative personnel of the FBI. Suggester feels adoption of this idea would provide law enforcement agencies this information on a regular basis and would enable them to keep current on the Top Ten Program.

The Crime Records Division recommended this suggestion not be adopted due to the disadvantages involved. By adopting this idea, a calculated risk

MAIL ROOM ☐ TELETYPE UNIT ☐

(see next page)

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Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

MAILED 10  
NOV - 8 1962  
COMM-FBI

would be taken each time an issue of the FBI Law Enforcement Bulletin is issued of having a fugitive apprehended with no way in which we would be able to cancel it in the bulletin since the manuscript for the bulletin goes to the Government Printing Office two months in advance of the time of issuance. No advantage would be gained by publishing the "Top Ten" in the bulletin as these fugitives receive a great amount of publicity all the time. The loss of space to such an article would cut down on the flexibility of the bulletin for our purposes. However, the principal objection is the fact that another Government agency is involved, the Government Printing Office, and we could not be making changes after the manuscript has been forwarded to them approximately two months' in advance of publication. For these reasons, the Training Division recommends the suggestion not be adopted.

#384-63

Date

11/2/62

To:

Director, FBI

From: (Suggester's name)

SA W. RULON PAXMAN

Division of Assignment

Salt Lake City

SUGGESTION Re: FBI LAW ENFORCEMENT BULLETIN - TOP TEN FUGITIVES.

It is suggested that each issue of the "FBI Law Enforcement Bulletin", hereafter include the photographs and brief descriptive data of each of the Top Ten Fugitives. This could be identical with the photographs and descriptive data presently furnished investigative employees of the FBI at such time as a new fugitive is being added to the Top Ten.

Current practice or rule (include manual citation as well as facts)

There is no known rule governing this at the present time.

Advantages of suggestion and annual savings (include basis for estimate)

It is common practice in this area for police departments to maintain a board on which they attempt to have the wanted flyers or other wanted notice pertaining to the FBI's Top Ten Fugitives. It has been noted that often wanted notices of fugitives not on the Top Ten have been included because of a conclusion on the part of the police department that if a wanted flyer is issued, the fugitive is probably on the Top Ten. There is no known present method for police departments to receive regular information pertaining to the identity of the Top Ten. The suggested method would give this to each police department on a regular basis and in a handy form and would enable police departments to keep current on the Top Ten Program.

Disadvantages of suggestion

None apparent.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

Signature and Title of Suggester

SA

Recommendations and comments of Division Head

This suggestion appears to have real merit and should be helpful both to the FBI and the police. It is recommended that it be adopted.

EX-118

Signature and Title

(Do not write in this space - for Bureau use only)

Let to Paxman  
11-8-62

REC-19

63-6490-428

12 NOV 5 1962

NOV 5 1962

UNRECORDED COPY FILED IN 94-3-1

December 5, 1962

PERSONAL

EX-118

REC-41

63-6490-451

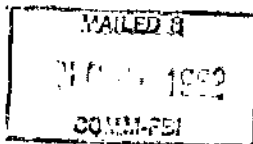
DEC 5 5 33 PM '62  
REC'D-READING ROOM  
FBI

Mr. David E. Cassens  
Federal Bureau of Investigation  
Baltimore, Maryland

Dear Mr. Cassens:

Your suggestion has been forwarded to me concerning a method for further publicizing Bureau fugitives. Your proposal has been considered and it was decided it should not be adopted due to disadvantages involved. You will be interested to know, however, that in selected cases a procedure such as this is used at the present time.

The interest and initiative you displayed in submitting your idea to me are indeed appreciated.



Sincerely yours,

J. Edgar Hoover

- 2 - SAC, Baltimore - 1 - Suggestion File
- 1 - Field Personnel File
- 1 - Personnel file of Mr. David E. Cassens

ML:jms (Suggestion #469-63 dated 11/28/62)  
(6)

NOTE:

Suggests, as part of the Ten Most Wanted Fugitives Program, the Bureau publish pictures of fugitives showing several disguises that the fugitive could possibly adopt. Alterations could include the addition of glasses and mustache, changing the color of hair, partial or complete balding, excessive gain or loss of weight, the natural aging

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DEC 17 1962

SEE PAGE 2

MAIL ROOM ☐ TELETYPE UNIT ☐

process, and others. When released to the press, the release should advise the public that artists' conceptions are of possible appearances. The public may then be taught to distinguish the eyes and other pertinent features of the fugitive from any appearance he may take. Also, consideration be given to publishing the disguises with Wanted Flyers. In addition, that we supply investigative personnel with copies of the disguises for their own information and for display to logical informants.

SAC Jenkins, Baltimore Office, felt the suggestion would not be worthwhile; however, it might help if the suggestion were limited to the distribution of sketches or disguised photographs to Bureau Agents only.

The Crime Records Division felt this suggestion was completely impractical except in selected cases where known disguises are made known to the Bureau and this is done when feasible at present. It would be an impossible task to attempt to publish such material for each "Top Ten Fugitive." Additionally, it was felt such a procedure would completely confuse the public. With regard to publishing these disguises with Wanted Flyers, the purpose of the Wanted Flyer is to get information out as fast as possible on the normal appearance of a fugitive since time is of the essence. This purpose would be defeated in delaying publication until disguises were created.

The Training Division agrees with these views since the majority of fugitives are apprehended through investigative action and not through such publicity. It is felt the Bureau is in no position to attempt an education program for the public. It is felt that the publicity attendant on the capture of Wilcox<sup>son</sup> and Nussbaum, for example, which depicted them as they appeared when apprehended as well as how they were known to have looked, sufficiently brought home to the public the idea that disguises can radically alter the appearance of a subject without the need to initiate such a program as proposed. For these reasons, the Training Division recommends this suggestion not be adopted.



#46963

Date  
November 28, 1962

To:  
Director, FBI

From: (Suggester's name)  
DAVID E. CASSENS

Division of Assignment  
Baltimore

SUGGESTION

SEE ATTACHED

Top Ten Fugitives

Current practice or rule (include manual citation as well as facts)

SEE ATTACHED

Advantages of suggestion and annual savings (include basis for estimate)

It is felt that the above-outlined program would considerably enhance Bureau operations. Besides furthering the Top Ten Program, this program would supply the press with a wealth of interesting reading material for their subscribers, thereby creating in the citizen a new interest in the Bureau and its work, and would improve an already excellent Bureau-press relationship. In addition, this program would supply to citizens and all law enforcement agencies material enabling them to recognize a now well-disguised fugitive. This, in itself, would save the Bureau untold hours of investigative and clerical work.

Disadvantages of suggestion

The Bureau would take upon itself the expense of publishing fugitive disguises. This expense would be compensated for in the overall picture by a more expeditious capture of the fugitive, bringing him to justice, and eliminating much of the tedious investigative work.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

Signature and Title of Suggester

David E. Cassens, Clerk

Recommendations and comments of Division Head

I feel that the suggestion set forth above would not be worthwhile; however, it might be helpful if this suggestion were limited to the distribution of the sketches or disguised photographs to Bureau Agents only.

(Do not write in this space - for Bureau use only)

REC-41 63-6490-451

EX-118

DEC 13 1962

32 DEC 3 1962 37

34-Bureau DEC:neh  
1-Baltimore (4)

## SUGGESTION

The clever fugitive is aware that too much freedom on his part could result in his capture. Bureau fugitives, especially those on the Ten Most Wanted list, realize that their pictures and descriptive data appear daily in at least one of the newspapers across the country. In addition, the eye-catching Wanted Flyer as displayed in public buildings provides for many interested citizens a leisure pastime in reviewing these posters, looking for a familiar face. In order to avoid apprehension, the fugitive knows he must stay in seclusion, or change his appearance to such an extent that an untrained eye could not associate his disguise with pictures of himself found in the various publications.

Excellent examples of such make-up artistry can be found in the two most recent apprehensions of the Top Ten, BOBBY RANDELL WILCOXSON and ALBERT FREDERICK NUSSBAUM. Both altered their facial appearance to an amazing extent. WILCOXSON, in particular, had effected such a change that few, if any, Bureau investigative personnel could have detected a resemblance without the aid of a comparatively lengthy study of the "new" WILCOXSON and the known WILCOXSON as pictured on the Wanted Flyer.

It is suggested, therefore, that the ~~Bureau include as part of its Ten Most Wanted Fugitives Program the publishing of altered pictures of Bureau fugitives, showing several disguises that the fugitive could possibly adopt.~~ This could be accomplished by a Bureau employee experienced in photography or touch-up work, or by means of an artist's conception. Alterations would include the addition of glasses and moustache, changing the color of the hair, partial or complete balding, excessive gain or loss of weight, the natural aging process, and others.

These disguises should be released for publication to the press as a regular part of the Top Ten Program. The release should advise the public that the disguises are only artist's conceptions of possible appearances the fugitive may assume, but the public should also be alerted to the fact that the fugitive may have disguised himself in such a manner so as not to closely resemble any one of the appearances shown. The public may then be taught to distinguish the eyes and other pertinent features of the fugitive from any appearance he may take.

Moreover, as an integral part of the Top Ten Program, consideration should be given to the possibility of publishing the disguises with the Wanted Flyers. In addition, Bureau investigative personnel should be supplied with copies of the disguises for their own information and for display to logical informants.

#### CURRENT PRACTICE

Current Bureau practice in this field is the publication of the fugitive's picture and pertinent descriptive and background data in newspapers, magazines, and various Bureau publications. Available photographs of fugitives are not always the best, and in some cases, are outdated to a great extent. In these instances, the natural aging process could supply the fugitive with an ample disguise. This, however, would be accounted for in the suggested program.

January 16, 1963

PERSONAL

REC-47

ST-113

63-6490-472

Mr. Richard E. Roark  
Federal Bureau of Investigation  
Minneapolis, Minnesota

Dear Mr. Roark:

Your suggestion has been forwarded to me concerning a method for advising law enforcement agencies of additions to the "Ten Most Wanted Fugitives" program. I am sure you will be interested to know that similar ideas have been considered previously and not adopted because of the problem of maintaining proper control in the cancellation of these notices.

I want to take this opportunity to express my appreciation to you for your continued interest in seeking ways and means of improving our operations.

Sincerely yours,

J. Edgar Hoover

MAILED 30  
JAN 16 1963  
COMM-FBI

- 2 - SAC, Minneapolis
- 1 - Field personnel file
- 1 - Suggestion file
- 1 - Personnel file of SA Richard E. Roark

ML:pab

(6) (Suggestion #565-63 dated 1/8/63)

NOTE: Suggests a form be devised to inform law enforcement agencies of additions to the "Ten Most Wanted Fugitives" program similar to letters to "All Investigative Employees" but setting forth only that information suitable for dissemination.

JAN 16 1963/61

SEE PAGE 2

MAIL ROOM ☐ TELETYPE UNIT ☐

Tolson \_\_\_\_\_  
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Mohr \_\_\_\_\_  
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Gandy \_\_\_\_\_

SAC Held, Minneapolis, advised that office keeps major law enforcement agencies currently advised regarding additions or deletions. It appears easier for each office to handle requests for this information rather than Bureau doing so. Similar ideas have been considered numerous times in past and not adopted. On latest, Assistant Director DeLoach advised the main objection stems from inability to put cancellation notices into the hands of those who received the initial composite bulletin. In other words, it is a question of control. Additionally, the expense of such an undertaking outweighs the benefits to be received. Training Division agrees and recommends this suggestion not be adopted.

#565-63

Date

January 8, 1963

To: Director, FBI

From: (Suggester's name)

SA RICHARD E. ROARK

Division of Assignment

SUGGESTION

A form be devised, the purpose of which would be to inform major police departments and law enforcement agencies of additions to the "Ten Most Wanted Fugitives" program. It could be similar to the letters to "All Investigative Employees" which serve that purpose within the organization but would contain only that information which is suitable for dissemination.

JAN 14 1963

Current practice or rule (include manual citation as well as facts)

No such form exists.

Advantages of suggestion and annual savings (include basis for estimate)

The writer was recently advised by Inspector of Detectives NORMAN STEWART (NA), Winnipeg City Police Department, that his Division maintains a board showing the "Top Ten" fugitives but he has to depend on newspaper releases for additions and they are occasionally missed. He requested that he be advised of additions to this program directly by the FBI. This could result in additional apprehensions of Top Ten Fugitives in which case there would be a saving.

Disadvantages of suggestion

Cost of design and dissemination of this form.

ST-113

REC-41

63-6490-472

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

Richard E. Roark  
Special Agent in Charge

Recommendations and comments of Division Head

This Division keeps major law enforcement agencies currently advised regarding Top Ten additions or deletions, and has arranged to furnish same to Winnipeg. It appears it would be easier for each office to handle such requests than to have Bureau do it. Not recommended.

(Do not write in this space - for Bureau use only)

Let Ask'd  
1/16/63, M.D. Gab.

Richard E. Roark  
Special Agent in Charge

JAN 14 1963

UNITED STATES

## Memorandum

TO : MR. TROTTER *cts*

DATE: 4-5-63

FROM : C. S. Voelker *CSV*SUBJECT: RE-SEARCH OF TOP TEN FUGITIVES  
TECHNICAL SECTION  
IDENTIFICATION DIVISION

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On 4-3-63, the top Clerical Supervisors of the Technical Section and the writer reviewed our existing procedures with regard to the re-searching of Top Ten Fugitives' fingerprints. Under existing procedures, when a fugitive becomes the subject of an identification order (IO), his fingerprints are searched through all files (criminal, civil and dead). During the past several years, we have re-searched the Top Ten prints through the criminal and dead files on a quarterly basis and through the civil files on a semiannual basis. No additional records have been located as a result of these extensive searches, some of which take over 100 hours of employee time. It, therefore, appears that we could lessen the frequency of this re-search program without detrimental results.

Consideration was given to the following circumstances. At this time the only fingerprints being placed in the civil file are those of Government employees, aliens and members of a military service. In addition, we search all criminal return prints through a special file containing only IOs. As an added precaution, copies of identification orders containing ten finger impressions are placed in every possible reference search for each IO throughout the criminal file. The likelihood of the fingerprints of one of the Top Ten Fugitives being inadvertently placed in file is, therefore, very remote. This matter was also discussed with Mrs. Dorothy Landvoigt who is in charge of the Posting Section which handles the processing of wanted notices, including identification orders and wanted flyers. All of the Supervisory Staff agree that the frequency of re-searching can be cut down. We feel that a re-search of the criminal and dead files twice a year and a complete re-search through all files once a year will suffice.

## RECOMMENDATION:

Fingerprints of the Top Ten Fugitives be re-searched through the criminal and dead files starting 4-15-63 and all files starting 10-15-63.

CSV:bdm  
(3)

53 APR 19 1963

EX-115

REC-91

63-6470-519

REC-21

May 23, 1963

PERSONAL

MAY 23 4 05 PM '63  
REC'D-READING ROOM  
FBI

Mr. George C. Bright  
Federal Bureau of Investigation  
Philadelphia, Pennsylvania

Dear Mr. Bright:

I have received your suggestion that fingerprint classifications be included on the poster concerning the Ten Most Wanted Fugitives. This proposal has been carefully considered and it was decided it should not be adopted. It is felt this information is not needed on this poster since it is placed on Identification Orders, Wanted Notices, and the Memorandum to All Investigative Employees.

Although this idea was not adopted, the interest which prompted you to submit it is indeed appreciated.

Sincerely yours,

J. Edgar Hoover

- 2 - SAC, Philadelphia 1 - Field personnel file  
1 - Suggestion file  
1 - Personnel file of SA George C. Bright

ML:pab  
(6) (Suggestion #1050-63 dated 5-15-63)

NOTE: Suggests the fingerprint classification of the Top Ten Fugitives be included with the subject's description on the Top Ten Posters, which are exhibited in all field offices.

Crime Records Division recommended suggestion not be adopted since it provides for unnecessary duplication.

CONTINUED PAGE 2

Tolson  
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Evans  
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Rosen  
Sullivan  
Tavel  
Trotter  
Tele. Room  
Holmes  
Gandy

MAIL ROOM ☐ TELETYPE UNIT ☐



## **NOTE CONTINUED**

Identification Orders, Wanted Notices, and the Memorandum to All Investigative Employees contain the fingerprint classification. Classification does not mean anything to anyone except an identification specialist. This division opposed based on economy, appearance of the poster, and the fact that need does not exist for this information on the poster. Training Division agrees with these views and recommends suggestion not be adopted.

#1050-63

Date

5/15/63

To: Director, FBI

From: (Suggester's name)  
Special Agent GEORGE C. BRIGHT

Division of Assignment  
Philadelphia Office

SUGGESTION

It is suggested that the fingerprint classification of the Top Ten Fugitives of this Bureau be included with the subject's description on the Top Ten Posters, which are exhibited in all FBI Field Offices.

Current practice or rule (include manual citation as well as facts)

Not Applicable

Advantages of suggestion and annual savings (include basis for estimate)

If the fingerprint classification is included in the description, not only will it be more informative to the public, but it will be of great assistance to Special Agents in cases of emergency in that they will readily know the subject's fingerprint classification.

No savings; however, only cost of printing FPC.

Disadvantages of suggestion

None

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for a justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

Signature and Title of Suggester

Recommendations and comments of Division Head

It is my understanding that this suggestion has been made previously and turned down by the Bureau.

EX-115

Signature and Title

Special Agent in Charge

(Do not write in this space - for Bureau use only)

REC-21

63-6490-53

MAY 21 1963

3 - Bureau 1 - Philadelphia

August 27, 1963

PERSONAL

REC-28

100-14772-582

Aug 27 3 57 PM '63  
REC'D-READING ROOM  
FBI

EX-10

Mr. Billie W. Taylor  
Federal Bureau of Investigation  
Tampa, Florida

Dear Mr. Taylor:

I have received your suggestion concerning a method for enlarging the distribution of the memorandum regarding the "Ten Most Wanted Fugitives" program. It may interest you to know that similar ideas have been considered in the past and not adopted since it was felt this would be a duplication of effort which would not be warranted.

The interest you displayed in submitting this idea to me is indeed appreciated.

Sincerely yours,

J. Edgar Hoover

MAILED 25

AUG 27 1963

COMM-FBI

2 - SAC, Tampa 1 - Field personnel file  
1 - Suggestion file

1 - Personnel file of Mr. Billie W. Taylor

ML:mlf  
(6) (Suggestion #132-64 dated 8/22/63)

NOTE: Suggests enlarge distribution of "Ten Most Wanted Fugitives" program by furnishing the present memorandum to all investigative employees in a rewritten form for the public and other law enforcement agencies.

60 SEP 5 1963

MAIL ROOM ☐ TELETYPE UNIT ☐

SEE PAGE TWO

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
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Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

NOTE CONTINUED

Similar ideas considered in past and not adopted. This would be a needless duplication of effort of no apparent worth since the general public receives this information from the press release which is sent out. National Academy officers receive this information at present. Extremely costly to adopt this idea because of number of police officers involved in addition to extending to the general public. Certain information set forth in memorandum is of a lead nature and is not type of information we want to share with too many people. Adoption of this idea would mean we would be forced to revise this memorandum to omit lead material, making it worthless for our purposes. Training Division recommends current suggestion not be adopted.

#132-64

Date  
August 22, 1963

To:  
Director, FBI

From: (Suggester's name)  
BILLIE W. TAYLOR

Division of Assignment  
TAMPA

SUGGESTION

*Drop*  
Enlarge distribution of "Ten Most Wanted Fugitives" program by the simple method of furnishing the present memorandum (to all investigative employees) in a rewritten form for the public and other law enforcement agencies.

Current practice or rule (include manual citation as well as facts)

Single I.O.s are available to the public and law enforcement agencies, but not in a concise form such as is available to Agents on this single sheet.

Advantages of suggestion and annual savings (include basis for estimate)

The advantage of having descriptions and photos of the top ten on a single sheet has been proved by distribution to Agents. Issuance of a single sheet to law enforcement officers also through other departments would enable them to personally carry same and make an identification or elimination of a suspect on the spot.

Annual savings: None.

Disadvantages of suggestion

None.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mts. ☐ Miss

*Billie W. Taylor*  
Signature and Title of Suggester

EMT

Recommendations and comments of Division Head

See attached page.

EX-103

Signature and Title

SAC

(Do not write in this space - for Bureau use only)

REC-28

63-16490-533

9 AUG 28 1963

EX-103

*will pay for  
9/27  
m. m. m.*

*Reilly*

Recommendations and comments of Division Head

The suggestion, if adopted, would result in additional reproduction costs due to wider dissemination that would be made. Since all law enforcement agencies now receive I.O.s and their general practice is to index and post, I feel the additional cost to place the suggestion into effect would not offset the advantages, and therefore I recommend against.

EX 104

SAC, Charlotte

September 13, 1963

REC-11

Director, FBI

PERSONAL

**TEN MOST WANTED FUGITIVES PROGRAM  
PAYMENT OF REWARDS  
SUGGESTION**

Reference is made to your suggestion dated September 9, 1963, wherein you proposed, that as soon as an individual is added to the Ten Most Wanted Fugitives Program, the Bureau offer a \$1000 reward for information leading to the apprehension of this individual by Bureau personnel. The matter of offering public rewards for information concerning Bureau fugitives has been considered previously and not adopted because of various objections.

Since 1937, it has been the Bureau's policy to direct and control the activities of informants for the apprehension of fugitives. By authorization of Congress, these informants have been paid gratuities sometimes in amounts up to several thousand dollars. It is felt that if public rewards were offered the Bureau would lose control of the situation and the informants and, in fact, we might find it difficult to obtain services of paid informants since they themselves would be in competition with the public.

The very basis of the Bureau's policy in connection with soliciting the cooperation and support of the public has been a continuing program of encouraging such support and cooperation through patriotic or other public-spirited motives. To issue a public reward would defeat many years of effort along these lines and would place a premium on "information for pay." It is felt our Agents would encounter many more instances where otherwise willing sources of information would request monetary remuneration before furnishing information.

Experience has shown that when a public reward is issued the Bureau and law enforcement in general encounter an increase in crank complaints directly proportionate to the amount of publicity afforded the reward.

1 - Personnel file of SAC Joseph L. Kissiah

ML:mlf  
(5) (Suggestion #170-64 dated 9/9/63)

MAILED  
SEP 13 1963  
COMM-FBI

Suggestion and reasons for not adopting it set forth in above letter. Memorandum regarding this matter Bufile 62-19039-367.

- Tolson
- Belmont
- Mohr
- Casper
- Callahan
- Conrad
- DeLoach
- Evans
- Gale
- Rosen
- Sullivan
- Tavel
- Trotter
- Tele. Rm.
- Holmes
- Gandy

SEE PAGE TWO

**Letter to Charlotte**  
**Re: Ten Most Wanted Fugitives Program**  
**Payment of Rewards**  
**Suggestion**

If rewards are issued by the FBI, we are placing ourselves in the position of having to adjudicate all claims by individuals furnishing information. This would place the Bureau in an uncomfortable position of having to take part in civil actions, which is undesirable. Bureau files reflect that such was the case during the period from 1934 to 1937 when the FBI was issuing rewards upon the authority of the Attorney General.



#170-64

Date  
September 9, 1963

To:  
Director, FBI

From: (Suggester's name)  
SAC JOSEPH L. KISSIAH

Division of Assignment  
CHARLOTTE

SUGGESTION

It is suggested that as soon as an individual is added to the Ten Most Wanted Fugitives Program, the Bureau offer a \$1000.00 reward for information leading to the apprehension of this individual by Bureau personnel.

Current practice or rule (include manual citation as well as facts)

No rewards are offered in connection with the apprehension of people on our Ten Most Wanted Fugitives Program.

Advantages of suggestion and annual savings (include basis for estimate)

I think the offering of a \$1000.00 reward at the inception of a "Ten Most Wanted Fugitives" investigation would stimulate a tremendous amount of interest on the part of law enforcement, relatives and associates of the person being sought and potentially many thousands of dollars might be saved by affecting apprehension much sooner. A number of the fugitives in this program have been sought for a number of years at tremendous cost and I feel that the effectiveness of this program is being lost to some extent by our failure to make more apprehensions and to obtain resulting publicity. Nothing stimulates interest on the part of persons with information about this type fugitive than money and I think our expenditure would be well worthwhile.

Disadvantages of suggestion

None

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

Signature and Title of Suggester

SAC

Recommendations and comments of Division Head

Recommend adoption.

EX 104

RECEIVED

26 11

Signature and Title

SAC

(Do not write in this space - for Bureau use only)

REC-11

63-246490-387

3 SEP 11 1963

memo: Director, FBI  
to SAC, Charlotte  
9-13-63  
ml: mlz

(id on  
yet on)

30 SEP 11 1963

EXP. 1000

October 22, 1963

PERSONAL

Mr. Robert Murphy  
Federal Bureau of Investigation  
Charlotte, North Carolina

Dear Mr. Murphy:

I have received your suggestion that each time one of the "Ten Most Wanted Fugitives" is apprehended, details of the arrest be furnished to the field in a summary airtel for dissemination by Special Agents to various contacts. After careful consideration, it has been decided that the present publicity in the form of national press releases in these cases is sufficient and the type of communication you propose would be an unnecessary duplication of work.

Your interest in submitting your observations to me is indeed appreciated.

Sincerely yours,

J. Edgar Hoover

MAILED 19

OCT 22 1963

COMM-FBI

- 2 - SAC, Charlotte    1 - Suggestion file  
                          1 - Field personnel file  
1 - Personnel file of SA Robert Murphy

JER:mlf

(6) (Suggestion #269-64 dated 10/15/63)

NOTE: Suggests Bureau submit a summary airtel of details of apprehension of "Ten Most Wanted Fugitives" to field so Agents could spread this information in daily contacts with law enforcement officers. Special press releases by SACs to local news media could be left to their discretion. Airtel could be based on details in apprehension teletype.

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Evans \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

MAIL ROOM ☐ TELETYPE UNIT ☐

SEE PAGE TWO

68 OCT 29 1963

NOTE CONTINUED

SAC Kissiah of Charlotte Office stated he personally had not seen any great interest among law enforcement officers in details of these apprehensions but felt Bureau should consider from over-all standpoint.

Crime Records Division was contacted and felt that national press releases which are made at time of such apprehensions are sufficient to publicize details of such matters. If unusual technique is involved it is usually further disseminated to field through such media as "FBI Notes" or "Interesting Case Write-up." They felt proposed airtel would duplicate work. Training Division agrees and recommends idea not be adopted.

11269-64

Date

10/15/63

To: Director, FBI	From: (Suggester's name) <b>ROBERT MURPHY</b>	Division of Assignment Charlotte
----------------------	--	-------------------------------------

**SUGGESTION** In view of the intense and widespread interest generated by the Top Ten Program, especially among law enforcement officers, it is suggested that a summary airtel be furnished by the Bureau to all Field Offices, giving details of the apprehension. This could be accomplished by transposing the pertinent parts of the apprehension teletype furnished the Bureau by the apprehending office. This information could then be disseminated to contacts made by Special Agents during the day, especially law enforcement officers in rural areas who many times express great interest in the Top Ten Program and various facets of apprehensions. In these cases it might be left to the discretion of the SAC as to whether a special press release supplying the details of the capture be supplied to local news media.

Current practice or rule (include manual citation as well as facts) Details of the apprehension are not disseminated until a date considerably subsequent to the apprehension.

Advantages of suggestion and annual savings (include basis for estimate) It is believed that this information supplied at a time close to the apprehension date would serve to point up the activities of the Bureau and/or cooperation by local authorities in the Bureau program. It is further felt that this program would also serve to intensify interest, particularly in rural areas.

Disadvantages of suggestion This would entail additional trouble and expense for the Bureau to disseminate the suggested information.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

*Robert Murphy* SA  
Signature and Title of Suggester

Recommendations and comments of Division Head

I have not personally seen any great interest in details of these apprehensions among law enforcement officers, but recommend consideration by the Bureau which has the over-all nation-wide viewpoint regarding this matter.

(Do not write in this space - for Bureau use only)

*acted by let  
10-22-63  
JC R. mdy*

*Rafferty*  
TWO

NOV 18 1963

REC-55

14 OCT 18 1963

63-6490-638

March 11, 1964

PERSONAL

REC 763-6490-660

EX-103

Mr. William J. Watry  
Federal Bureau of Investigation  
Atlanta, Georgia

Dear Mr. Watry:

I have received your suggestion that the memoranda directed to all investigative employees concerning fugitives be made available to police officers. I thought you would be interested to know that we have considered such action in the past but have decided that it would cost too much to do it.

Although your idea was not adopted in this instance, I appreciated receiving your observations in the matter.

Sincerely yours,

J Edgar Hoover

MAILED TO

MAR 11 1964

COMM-FBI

2 - SAC, Atlanta

1 - Suggestion file

1 - Field personnel file

1 - Personnel file of SA William J. Watry

JER:mlf

(6) (Suggestion #681-64 dated 3/5/64)

NOTE: Suggests memoranda to all investigative employees in connection with Ten Top Fugitives Program be made available to police officers.

Idea considered several times in past (latest being #132-64 by Mr. Billie W. Taylor, Tampa, on 8/22/63) and not adopted. It was felt it would involve needless duplication since general public

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Evans \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

MAIL ROOM ☐

TELETYPE UNIT ☐

SEE PAGE TWO

NOTE CONTINUED

receives information through press releases; National Academy officers already receive this information; and it would be extremely costly in view of number of police officers involved. Further, some information is limited to certain people and, if adopted, memoranda would have to be revised to omit lead material. For these reasons, idea not adopted.

#681-64

35 MAR 9 1964

EXP-PROC

To: Director, FBI		From: (Suggester's name) SA WILLIAM J. WATRY	Date 3/5/64 Division of Assignment ATLANTA
<p><b>SUGGESTION</b></p> <p>Re memos to all investigative employees which periodically announce additions to, and deletions from, the <u>Top Ten Fugitives</u>, and which have photos and single prints of each on the reverse side. I have made it a practice to fold this memo in fourths, and keep it readily available, in my billfold. At many police schools, while discussing the program, I have removed the memo from my billfold and passed it around the class. Without fail, in such instances, I have been deluged with requests for copies of that memo. It is apparent that many of the police officers would like to have a similar handy reference guide to the Top Ten Fugitives, in their own billfolds and/or notebooks. I hereby suggest that consideration be given to making such memos available to as many police officers as possible, either thru the mails, as with IO's, or thru distribution by Police Instructors.</p>			
<p>Current practice or rule (include manual citation as well as facts)</p> <p>If the foregoing should prove to be too cumbersome a proposition, possibly a variation of the memo could be developed which would be more adaptable to note books and/or billfolds.</p>			
<p>Advantages of suggestion and annual savings (include basis for estimate)</p> <p><b>Advantage-</b> This suggestion would place photo and comparison fingerprint of Top Ten Fugitives in billfold and/or notebook of every law enforcement officer in the country, thereby being readily available for comparison when needed. Many officers, when encountering many individuals whose identity they suspect, yet, lacking a specific charge, or fearfull of causing embarrassment to themselves or the suspect, the officers allow them to pass on without further checking at headquarters. This could feasibly happen with a Top Ten Fugitive, however this suggestion, if adopted, could lessen that chance.</p>			
<p><b>Annual Savings-</b> No basis for determining.</p>			
<p>Disadvantages of suggestion</p> <p>None known.</p>			
<p>(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)</p> <p><input checked="" type="checkbox"/> Mr. <input type="checkbox"/> Mrs. <input type="checkbox"/> Miss <u>William J. Watry</u> Special Agent, Atlanta, FBI</p>			
<p>Recommendations and comments of Division Head If this were in effect it would undoubtedly result in apprehension of a number of fugitives. However, suggestion is not considered feasible due to cost of printing and problem of distributing notices to police officers.</p> <p>(over) <u>James E. McMahon</u> Special Agent in Charge</p>			
<p>(Do not write in this space - for Bureau use only)</p> <p>EX-103 MAR 9 1964 REC 7 63-6790-660</p>			

Recommendations and Comments (continued)

It has been estimated that there are approximately 300,000 full time or part time police officers throughout the nation in approximately 40,000 police jurisdictions. In view of this it is recommended that this suggestion not be adopted.



UNITED STATES GOVERNMENT

# Memorandum

TO : MR. TROTTER *cl*

FROM : C. S. Voelker *cl*

SUBJECT: RE-SEARCH OF TOP TEN FUGITIVES  
TECHNICAL SECTION  
IDENTIFICATION DIVISION  
BUFILE 63-6490

DATE: 3-24-64

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Evans \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

The re-search program with regard to Top Ten Fugitives' fingerprints is periodically reviewed by the supervisory staff of the Technical Section. At the present time, a complete re-search through all files, criminal, dead and civil, is conducted on an annual basis and a re-search of the criminal and dead files is conducted on a six-month basis. We have continued placing copies of Identification Orders (IO) containing ten finger impressions in every possible reference search for each IO throughout the criminal file and all criminal return prints are searched through a special file containing only IOs.

In addition to discussing this matter with the Technical Section supervisory staff, the matter was also discussed with the Clerical Supervisor in charge of the Posting Section who handles the processing of wanted notices, including IOs and wanted flyers. It should be borne in mind that the only fingerprints being placed in the civil file are those of Government employees, aliens and members of military service. In light of the foregoing, it is believed that the existing re-search program with regard to Ten Top Fugitives is adequate and no change should be made at this time. The Top Ten re-searching in all files was completed in October, 1963.

## RECOMMENDATION:

The fingerprints of the Top Ten Fugitives be re-searched through the criminal and dead files starting 4-15-64 and all files starting 10-15-64.

CSV:bdm  
(2)

EX-108

REC-23

63-6490-675

8 MAR 30 1964

9 APR 6 1964

April 22, 1964

PERSONAL

REC-6

63-6490 687

APR 22 3 02 PM '64  
REC'D-READING ROOM  
FBI

Mr. Frederick E. Graper  
Federal Bureau of Investigation  
Springfield, Illinois

Dear Mr. Graper:

I have received your suggestion concerning the exhibition on a selective basis of color photographs of the Ten Most Wanted Fugitives. After careful consideration, it has been decided that your proposal should not be adopted because of the cost involved and the fact that the photographs would be facsimiles and not true color representations of these individuals.

Although your idea was not adopted in this instance, I appreciate the interest you displayed in submitting it.

Sincerely yours,

J. Edgar Hoover



2 - SAC, Springfield

1 - Suggestion file

1 - Field personnel file

1 - Personnel file of SA Frederick E. Graper

JER:mlf

(6) (Suggestion #810-64 dated 4/16/64)

NOTE: Suggests color photographs of Ten Most Wanted Fugitives be prepared from known descriptive data for display by field offices and selected other recipients.

Training Division discussed matter with Special Investigative and Crime Records Divisions and all are opposed. The photographs would be more costly to prepare and would be

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Evans \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

SEE PAGE TWO

MAIL ROOM TELETYPE UNIT ☐

NOTE CONTINUED

only facsimiles dependent for the accuracy of the likenesses upon the availability of descriptive data and the skill of the technicians who tint them. In addition, the time needed to prepare such photographs would cause undesirable delay in their distribution.

# 810-64

April 16, 1964

To:  
Director, FBI

From: (Suggester's name)  
SA FREDERICK E. GRAPER

Division of Assignment  
SPRINGFIELD

SUGGESTION

It is suggested that the Bureau give consideration to preparing color photographs for the Top Ten insert panels in the Top Ten displays located in the field divisions and certain recipients, such as large police departments and state police headquarters. In coloring these photographs, the colors can be taken from the description and certain other information furnished by the Office of Origin.

TOP TEN FUGITIVES

Current practice or rule (include manual citation as well as facts)

Black and white photographs are utilized.

Advantages of suggestion and annual savings (include basis for estimate)

It is felt that the color photographs will be more eye-appealing and more closely depict the true coloration and appearance of the Top Ten fugitives.

Disadvantages of suggestion

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

Signature and Title of Suggester

Recommendations and comments of Division Head

I do not know whether this is a feasible suggestion and I realize that considerable extra cost might be involved, however, if these factors are not prohibitive I certainly think this suggestion should receive favorable consideration.

Signature and Title

SAC

(Do not write in this space - for Bureau use only)

2 APR 20 1964

3 - Bureau 1 - SI 66-2360 1 - SA GRAPER's Personnel File

FEG:spb

(5)

UNITED STATES GOVERNMENT

## Memorandum

TO : Mr. DeLoach

DATE: 4-8-64

FROM : M. A. Jones

SUBJECT: FORM AIRTEL RE  
"TEN MOST WANTED FUGITIVES" PROGRAM

Tolson \_\_\_\_\_  
 Belmont \_\_\_\_\_  
 Mohr \_\_\_\_\_  
 Casper \_\_\_\_\_  
 Callahan \_\_\_\_\_  
 Conrad \_\_\_\_\_  
 DeLoach \_\_\_\_\_  
 Evans \_\_\_\_\_  
 Gale \_\_\_\_\_  
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 Sullivan \_\_\_\_\_  
 Tavel \_\_\_\_\_  
 Trotter \_\_\_\_\_  
 Tele. Room \_\_\_\_\_  
 Holmes \_\_\_\_\_  
 Gandy \_\_\_\_\_

\* FORM 8-113

Attached is a revised copy of a form airtel utilized by the Crime Research Section in connection with maintaining appropriate replacements for the "Top Ten" list. A few changes of wording have been made, but there has been no policy or procedural amendments of any note.

RECOMMENDATION:

Attached revised form be approved and forwarded by the Forms Desk of the Training Division to the Mechanical Section for printing.

Enclosure

1 - Mr. Casper

JRH:rap (3)

RECEIVED  
 FBI  
 APR 10 1964  
 ENCLOSURE  
 3 22 PM '64

Revision of 8-113 noted  
 in Dir VIII Form Book.  
 4/9/64  
 K

REG-33

63-6490-6957

6 MAY 19 1964

EX 104

CRIME RESEARCH  
 SECTION

2 XEROX  
 MAY 19 1964  
 56 MAY 22 1964

B. L. B.  
 5636

66-3482-  
 B-110  
 62-14749

UNRECORDED COPY FILED IN 62-14749

- (Rev 4-8-64)  
8-113-46-28-547

FBI

Date:

Transmit the following in \_\_\_\_\_  
(Type in plain text or code)

Via AIRTEL \_\_\_\_\_  
(Priority or Method of Mailing)

To: SAC,  
From: Director, FBI  
Subject:

Attached hereto are two copies of a proposed press release on captioned subject who is being considered as a potential replacement on the Bureau's list of "Ten Most Wanted Fugitives." Your office, the office of origin in this case, and the other offices receiving copies of this airtel, are instructed to review the attached memorandum to assure that the details set out are accurate and suitable for publication.

The success of this saturation publicity technique depends upon the completeness of the background data on the wanted person which can be distributed to the public. Accordingly, the Bureau is interested in obtaining any information concerning the subject's history; habits; occupations; modes of travel; personality traits; preference in food, clothing, entertainment, sports; hobbies; or any other colorful or interesting data suitable for inclusion in the proposed release which has not previously been submitted to the Bureau.

Enclosures (3)

63-6490-697

PROPOSED REVISED 8-113

ENCLOSURE

Sent Via \_\_\_\_\_ M Per \_\_\_\_\_

SAC,

*a fictitious*  
In this regard, there is also attached a sample airtel concerning ~~former~~ "Ten Most Wanted Fugitive," ~~Quay Cleon Kilburn~~, and each office should set up its reply along the lines of this sample, making appropriate comments under the various captions.

*a substantial*  
*offenses* One of the selling features for the inclusion of ~~the~~ criminal on the "Ten Most Wanted Fugitives" list is that he have ~~an outstanding criminal record~~. This data must be included in the publicity release, and a ~~minute~~ *detailed* description of the subject's past crimes should be used when he has actually been convicted of ~~the crime~~. The Bureau is also interested in any ~~infractions~~ *offenses* of the law which resulted in the subject's being declared a parole or probation violator.

In each ~~of the instances~~ below, the Bureau desires a narrative account where possible.

All offices reporting arrests or incarcerations should supply complete details concerning attempts by the subject to avoid arrest or to escape from arresting officers. The receipt of any privileges must also be reported in detail, as well as any use of violence on his part during arrest or confinement.

REC 10 63-6490-701

May 21, 1964

PERSONAL

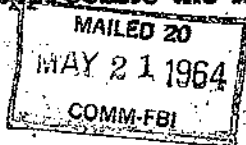
May 21 3 37 PM '64  
REC'D-READING ROOM  
FBI

Mr. L. Dean Paarmann  
Federal Bureau of Investigation  
Albuquerque, New Mexico

Dear Mr. Paarmann:

I have received your suggestion that additional copies of the memoranda directed to all investigative employees concerning certain fugitives be prepared in such a manner as to permit their distribution to police officers and other appropriate individuals. As a matter of possible interest to you, the same or similar proposals have been considered previously and not adopted because of the cost and various other disadvantages involved.

Although your idea was not adopted in this instance, I appreciate the interest which prompted you to submit it.



Sincerely yours,  
J. Edgar Hoover

2 - SAC, Albuquerque

1 - Suggestion file

1 - Field personnel file

1 - Personnel file of SA L. Dean Paarmann

(6) (Suggestion #938-64 dated 5/15/64)

NOTE: Suggests an additional revised version of Memorandum to All Investigative Employees re Ten Most Wanted Fugitives be printed for distribution to police and other appropriate people.

61 MAY 27 1964

MAIL ROOM ☐ TELETYPE UNIT ☐

SEE PAGE TWO

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Evans \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_



NOTE CONTINUED

Training Division opposed. Same or similar suggestions considered in past and not adopted (latest being #681-64, dated 2/24/64, by SA William J. Watry, Atlanta). Extra printing would involve substantial increase in cost; would be needless duplication since general public receives information through press releases and National Academy officers already receive the information. Also involved would be control factor stemming from our inability to supply cancellation notices promptly to all outside recipients.

#93864

Date

5/15/64

To: Director, FBI

From: (Suggester's name)

SA L. DEAN PAARMANN

Division of Assignment

ALBUQUERQUE

SUGGESTION

It is suggested that the Fugitive Publicity Unit of the Crime Records Division give consideration to printing an additional number of copies of the composite "Top Ten List," deleting the front page which is directed to "All Investigative Employees." These additional pages, therefore, would include only the photographs and other pertinent data concerning the current Top Ten Fugitives

(Top Ten List attached)

Current practice or rule (Include manual citation as well as facts)

Individual IO's, Wanted Flyers, etc., suitable for display purposes are made available to a regular mailing list of law enforcement officers and in certain instances, sources such as hotels, motels, etc.

Advantages of suggestion and annual savings (Include basis for estimate)

These additional copies could then be distributed by each field division to logical local law enforcement officers, state policemen, hotel and motel clerks, etc., who could carry this list on their person for ready and current reference.

This suggested practice would increase law enforcement's awareness of the current Top Ten insofar as the individual officer is concerned, and possibly expedite their eventual apprehension.

Disadvantages of suggestion

None known.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☐ Mr. ☐ Mrs. ☐ Miss

Signature and Title of Suggester

Recommendations and comments of Division Head

Several officers in this division have observed the composite 1 page listing of the Top Ten fugitives and have inquired as to the availability of such composites for ease in carrying on their clip boards (See page 2)

Signature and Title

(Do not write in this space for Bureau use only)

REC 10

63-6490-708

18 MAY 19 1964

2- ENCLOSURE  
1- det. [unclear]  
ack'd by [unclear]  
5-21-64  
[unclear]

EXP. PROC.  
30 MAY 19 1964

while on patrol duty. This suggestion appears to have a great deal of merit and it is recommended that both the Fugitive Desk and Fugitive Publicity Desk be given an opportunity to consider same.



DONALD LEROY PAYNE, also known as:  
Roger Fielding, William Donald  
Johnson, William Charles Scott, 21 L 1 U III 14 Refs 9  
Don Thompson, Don Whitney. M 1 U III 9 2  
W; born 7-19-18; 5'10"; 140 lbs;  
sltr bld; brn hair, receding; haz  
eyes; med comp; occ - mach, salesman,  
tailor. Wanted by FBI for UNLAWFUL  
FLIGHT TO AVOID PROSECUTION (Rape).  
IDENTIFICATION ORDER #3414  
FBI#-1333489  
DATE PHOTO TAKEN: 1957



rt middle



GEORGE PATRICK McLAUGHLIN, also  
known as: Edward Donovan, John  
Kelly, Charles Patrick McLaughlin,  
John Ryan. 4 1 Aa-2t Refs 57-3  
1 Aa-a- A2tab  
W; born 7-9-27; 5'6"; 140-150 lbs; med  
bld; brn hair; brn eyes; med comp; occ -  
lab, longshoreman, painter. Wanted by  
FBI for UNLAWFUL FLIGHT TO AVOID  
PROSECUTION (Murder).  
IDENTIFICATION ORDER #3776  
FBI#-109 362 A  
DATE PHOTO TAKEN: 1963



rt thumb



GEORGE ZAVADA, also known as:  
R. Bond, Gordon Drake, Angelo Libbyttie,  
George Zavada, George Zanada, George  
Zavado.  
W; born 1-16-16; 5'5"; 130-140 lbs; med  
bld; blk hair; brn eyes; dk comp; occ -  
auto salesman, clerk-typist, hosp orderly,  
shoe repairman. Wanted by FBI for  
BANK ROBBERY and ATTEMPTED BANK ROBBERY  
and as CONDITIONAL RELEASE VIOLATOR.  
IDENTIFICATION ORDER #3777  
FBI#-664428  
DATE PHOTO TAKEN: 1963



rt index



HAROLD THOMAS O'BRIEN.  
W; born 2-12-05; 5'4"; 165 lbs; stky  
bld; lt brn hair; partially bald; bl  
eyes; rdy comp; occ - bartender,  
chauffeur, truck driver. Wanted by  
FBI for UNLAWFUL FLIGHT TO AVOID  
PROSECUTION (Murder).  
IDENTIFICATION ORDER #3481  
FBI#-613955  
DATE PHOTO TAKEN - 1959



rt index



ALFRED OPANOWICZ, also 13 9 R R OIO Refs 9 9 9  
known as: Albert Consolo, 13 R OIO 15 14 15 16  
James Mallory, Albert Opanowicz.  
W; born 1-4-26; 5'10"; 170-175 lbs;  
med bld; brn hair; haz eyes; rdy comp;  
occ - baker, barber, salesman,  
steelworker. Wanted by FBI for BANK  
BURGLARY and UNLAWFUL FLIGHT TO AVOID  
PROSECUTION (Burglary).  
IDENTIFICATION ORDER #3734  
FBI#-3110417  
DATE PHOTO TAKEN: 1963



rt middle



CHESTER COLLINS, also known as:  
Chester Allen.  
W; born 12-1-13 (?); 5'8 1/2";  
176 lbs; med bld; blk hair, graying;  
dk brn eyes; med dk brn comp; occ -  
farm worker, lab, tractor driver.  
Wanted by FBI for UNLAWFUL FLIGHT TO  
AVOID CONFINEMENT (Attempted Murder).  
IDENTIFICATION ORDER #3213  
FBI#-442029  
DATE PHOTO TAKEN: 1957



lt ring



SAMMIE EARL AMMONS, also known as:  
Roger B. Bishop, Ralph Harrison, John  
Williams, John Williamson, "Big John."  
W; born 12-7-34; 6'2"; 210-230 lbs; hvy  
bld; brn hair; bl eyes; rdy comp; occ -  
bus driver, truck driver. Wanted by FBI  
for UNLAWFUL FLIGHT TO AVOID PROSECUTION  
(Forgery).  
IDENTIFICATION ORDER #3713  
FBI#-361 777 D  
DATE PHOTO TAKEN - 1959



rt index



1959 photo

EDWARD HOWARD MAPS, also known as:  
Edward Maps; "Eddie."  
W; born 6-29-22 (?); 5'8"; 170 lbs; stky  
bld; dk brn hair, gr; brn eyes; rdy comp;  
occ - artist, sculptor. Wanted by FBI  
for UNLAWFUL FLIGHT TO AVOID PROSECUTION  
(Murder and Arson).  
IDENTIFICATION ORDER #3559  
FBI#-64 730 E  
DATE PHOTO TAKEN: Unknown



rt middle



EUGENE FRANCIS NEWMAN, also known as: 11 S 1 U-t 2 Refs 7  
Elvin James Hall, Daniel Joseph  
Lyons, James Salemski, James  
Salemo, James Salmerio, Daniel  
J. Sheridan, "Jim."  
W; born 10-3-28 ; 5'8"; 170-180 lbs;  
med bld; blond hair; bl eyes; med comp;  
occ - bricklayer, clerk, counterman,  
lab. Wanted by FBI for UNLAWFUL FLIGHT  
TO AVOID PROSECUTION (Robbery).  
IDENTIFICATION ORDER #2875  
FBI#-3551098  
DATE PHOTO TAKEN: 4-51



lt index



QUEY CLEON KILBURN, also known 19 L 9 U OOI Refs 25  
as: James Crawford, Bill M 5 U OOI 13 5  
Hesterman, Cleon Clinton McKay,  
Clyde Mitchell, Shane Clinton Riley.  
W; born 10-21-23 (?); 5'8"; 170-180 lbs;  
med-hvy bld; dk brn hair, gr, balding;  
haz eyes; med comp; occ - bus driver,  
drug clerk, fry cook, printer, typist.  
Wanted by FBI for UNLAWFUL FLIGHT TO  
AVOID CONFINEMENT (Robbery and  
Embezzlement).  
IDENTIFICATION ORDER #3766  
FBI#-4433922  
DATE PHOTO TAKEN: 1963



rt middle

ENCLOSURE

63-6490-701

UNITED STATES GOVERNMENT

# Memorandum

TO : All Investigative Employees

DATE: May 12, 1964

*JL* FROM : Director, FBI

SUBJECT: CHESTER COLLINS, aka - FUGITIVE  
I. O. #3213, W. F. #343  
UFAC - ATTEMPTED MURDER  
"TEN MOST WANTED FUGITIVES" PROGRAM  
RELEASE DATE: THURSDAY P. M., MAY 14, 1964

**THE CRIME:** On December 7, 1956, Collins quarrelled with his girl friend at a dance at Winter Haven, Florida, was ejected from the hall, but before departing, threatened to kill her and her female companions. Early the next morning, he broke into the women's residence and commenced a brutal and bloody attack with a razor-sharp hatchet, savagely injuring his girl friend and a roommate. Collins pleaded guilty to assault with intent to commit second degree murder and was imprisoned for 10 years at hard labor. Four months later, he escaped from a Florida prison branch at Fort Pierce.

**THE CRIMINAL:** Noted for a vicious and uncontrollable temper, especially when drinking, Collins has been described by associates as unpredictable and antagonistic, causing acquaintances to shun him. He has a 32-year criminal record, highlighted by violence. A 50-year-old Negro American, he is distinguished by a growth behind his right ear, causing this ear to protrude. He is said to be a neat, conservative dresser, who enjoys movies, books, dancing and good cars.

**PROCESS:** A Federal warrant was issued at West Palm Beach, Florida, on August 12, 1957, charging him with unlawful interstate flight to avoid confinement after conviction for attempted murder.

**"TEN MOST WANTED FUGITIVES":** Collins replaces John Robert Bailey, who was apprehended by Bureau Agents at Hayward, California, on May 4, 1964. The list as of May 14, 1964, will be:

Eugene Francis Newman	I. O. #2875	Alfred Oponowicz	I. O. #3734
Donald Leroy Payne	I. O. #3414	Quay Cleon Kilburn	I. O. #3766
Harold Thomas O'Brien	I. O. #3481	George Patrick McLaughlin	I. O. #3776
Edward Howard Maps	I. O. #3559	George Zavada	I. O. #3777
Sammie Earl Ammons	I. O. #3713	Chester Collins	I. O. #3213

**THEY ARE ALL ARMED AND DANGEROUS.** If you receive any information, give it at once to your SAC or appropriate supervisor.

**PHOTOGRAPHS, FINGERPRINTS AND DESCRIPTIVE DATA OF ALL FUGITIVES ON THE LIST ARE ON THE REVERSE SIDE.**

June 8, 1964

PERSONAL

REC-17

63-6490-706

JUN 8 4 29 PM '64  
REC'D-READING ROOM  
FBI

Mr. Robert Emmet Grant  
Federal Bureau of Investigation  
New York, New York

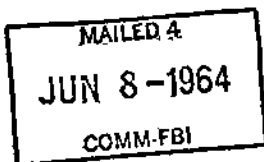
Dear Mr. Grant:

Thank you very much for the suggestion that certain additional information be included on the memorandum which is furnished to all investigative employees concerning the Ten Most Wanted Fugitives Program. As a matter of possible interest to you, similar proposals have been considered in the past and not adopted. It is felt data of the type you mentioned would unnecessarily complicate the memorandum and most of the material is already included on other communications disseminated in connection with fugitives.

Your continued interest in seeking ways and means of improving our operations is appreciated.

Sincerely yours,

J. Edgar Hoover



2 - SAC, New York 1 - Field personnel file  
1 - Suggestion file

1) - Personnel file of SA Robert Emmet Grant

ML:mlf  
(6) (Suggestion #990-64 dated 6/3/64)

NOTE: Suggests the synopsis background information which appears on the memorandum to investigative employees regarding the "Top Ten Program" include the place of birth of the fugitives since it could indicate a particular type of speech accent peculiar to the area concerned. This would serve as an investigative aid in further identification of the fugitive. Also, the location where crime was committed and date committed should be noted to help in such matters.

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Evans \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

193  
JUN 12 1964

MAIL ROOM ☐ TELETYPE UNIT ☐

(SEE PAGE TWO)

NOTE CONTINUED

Similar ideas considered previously and not adopted. Listing of localities without further explanation could be misleading to general public and frequently might not be pertinent to case. As pointed out in views of New York Office, inclusion of such information would make form too bulky and it is not necessary. The memorandum contains one fingerprint of each fugitive listed thereon which is a positive form of identification. Training Division recommends suggestion not be adopted.

#99064

Date 6/3/64

To: Director, FBI From: (Suggester's name) SA ROBERT EMMET GRANT Division of Assignment NEW YORK

SUGGESTION ☐ RE: "TEN MOST WANTED FUGITIVES" Program, OF #10 Memo to all Investigative Employees:

It is suggested that the synopsisized background information, which accompanies the photograph of each of the ten fugitives, include the Place of Birth of the fugitives, as many times the area of birth in the United States dictates a particular speech accent peculiar to the area concerned, and knowledge of this information would serve as a useful investigative aid in further identification of the fugitive. Also, the location where the crime was committed and the date of committal should be noted to help illuminate a particular area upon quick referral

Current practice or rule (include manual citation as well as facts)

Place of birth, location of crime and date committed are usually indicated on each memo which freshly introduces a new fugitive for inclusion, but does not extend to the other nine.

Advantages of suggestion and annual savings (include basis for estimate)

Knowledge of a particular speech accent of subject fugitive would serve as a useful investigative aid in further identification of fugitive.

Disadvantages of suggestion None

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

Signature and Title of Suggester

Recommendations and comments of Division Head

Adoption of suggestion is not recommended because it is felt that additional information, such as a resume of crimes, particular speech (continued on page 2)

(Do not write in this space - for Bureau use only)

REC-17

63-6490-706  
JUN 4 1964

let of 2/20  
6/17/64  
M. M. M. M.

Signature and Title

PROCESSED  
30 MAY 4 1964



Recommendations and comments of Division Head (continued)

accent, and any<sup>other</sup> information would make this form too bulky, and it is not felt necessary because each Top 10 is a subject of a wanted flyer and an I.O. These two items have much more identifying data thereon. Also, a summary report for all offices is submitted soon after issuance of an I.O. A memo to all employees does have one fingerprint of each Top 10 which is a positive form of identification.

UNITED STATES GOVERNMENT

## Memorandum

Tolson \_\_\_\_\_  
 Belmont \_\_\_\_\_  
 Mohr \_\_\_\_\_  
 Casper \_\_\_\_\_  
 Callahan \_\_\_\_\_  
 Conrad \_\_\_\_\_  
 DeLoach \_\_\_\_\_  
 Evans \_\_\_\_\_  
 Gale \_\_\_\_\_  
 Rosen \_\_\_\_\_  
 Sullivan \_\_\_\_\_  
 Tavel \_\_\_\_\_  
 Trotter \_\_\_\_\_  
 Tele. Room \_\_\_\_\_  
 Holmes \_\_\_\_\_  
 Gandy \_\_\_\_\_

TO : Mr. DeLoach

DATE: 6-1-64

FROM : M. A. Jones

SUBJECT: SUGGESTION FOR COMPOSITE BULLETIN  
ON FBI "TOP TEN" FUGITIVES  
 #993-64

It is suggested by SA James R. Healy of the Crime Research Section that an additional, composite, one-page bulletin be prepared for each new "Top Ten" fugitive which bulletin could be utilized by law enforcement officers throughout the country.

This one-page composite bulletin would, in fact, merely be the reverse side of the bulletin which we currently prepare for all FBI investigative employees and would succinctly set forth the photograph, fingerprint classification, description and Federal process concerning each individual on the "Ten Most Wanted Fugitives" list.

A sample of the proposed one-page composite bulletin is attached.

(Exhibit 1.)

Such a composite bulletin would fill a current need of law enforcement officers by providing a handy, ready-reference list of the Bureau's "Top Ten" fugitives. Such an item would emphasize the Bureau's cooperative leadership in law enforcement and could prove of considerable aid in locating FBI "Top Ten" fugitives.

As you know, the memorandum to All Investigative Employees (copy attached -- Exhibit 2) which we currently disseminate contains a synopsis of the crime committed by the latest "Top Ten" addition and frequently includes data of a lead nature which would not ordinarily be furnished to individuals outside the Bureau. A variation of this memo is, however, currently furnished to National Academy graduates active in law enforcement and has proved of considerable interest. There is, though, a void, inasmuch as a one-page composite listing of the Bureau's "Top Ten" fugitives is unavailable to law enforcement officers in general. Foot patrolmen, squad car officers, etc., do not have available the one-page sheet which has proved so popular with Bureau Agents and National Academy graduates. The only practical alternative, which might work in the case of patrol cars, would be an assemblage of I. O. s on the current "Top Ten."

ST-117

REC-59

63-6490-720

The proposed one-page composite bulletin could be run by using the same plate now used for one side of the memorandum to All Investigative Employees and could merely bear the caption "The FBI's 'Ten Most Wanted Fugitives,'" and the date. (See Exhibit 1.) A supply of these bulletins could then be furnished each office for appropriate dissemination to law enforcement agencies requesting same.

Enclosures *See 63-12064*  
 SEE ADDENDUM OF TRAINING DIVISION ON PAGE THREE

1 - Mr. DeLoach

1 - Mr. Evans

1 - Mr. Callahan

1 - Suggestion Desk

ENCLOSURE  
 JRH:rap (6)

4 RECEIVED  
 JUN 30 1964

Handwritten: 6-10-64 per

Handwritten: 58 JUL 8 1964

Memorandum to Mr. DeLoach  
RE: SUGGESTION FOR COMPOSITE BULLETIN  
ON FBI "TOP TEN" FUGITIVES

The cancellation of these items would be insured through the Apprehension Orders currently disseminated by the Bureau and the dissemination of supplemental bulletins, the date of which would clearly indicate the most current one.

It is estimated that it would cost between \$2.50 and \$3 per 1,000 copies of this proposed bulletin and that on this basis 50,000 copies would cost a total of \$125 to \$150, while a run of 100,000 copies would be double that approximate amount. It is proposed that an initial run of 50,000 copies be prepared to determine its acceptability in the field.

OBSERVATIONS:

It is noted that variations of this suggestion have been previously submitted but in several cases it was proposed that the front side of the memo to All Investigative Employees be given out or rewritten and this was objected to because of the additional work involved and the lead nature of some of the data in the memo which, it was felt, should remain restricted to FBI personnel and NA graduates. A second objection was the cancellation problem and to overcome this, it is suggested that the proposed memorandum be restricted to police agencies that currently receive I. O. s and which, therefore, also receive A. O. s (Apprehension Orders) thus assuring immediate cancellation notice. The additional expense to the Bureau of the proposed composite bulletin would be kept to a minimum by only printing the reverse side and by avoiding the necessity of rewriting as proposed in some prior suggestions. The current suggestion appears to be a practical answer to a valid need, for such a bulletin and the potential return to the Bureau in terms of good will and cooperation appear to far outweigh the limited expense involved.

RECOMMENDATION:

Approval be granted to permit the proposed preparation of the one-page composite bulletin on "Top Ten" fugitives for distribution to law enforcement agencies, which currently receive Bureau I. O. s and A. O. s. The mechanics of the proposed procedure will be handled by the Crime Research Section with the Mechanical Section.

Memo M. A. Jones to Mr. DeLoach  
re: Suggestion for Composite Bulletin  
On FBI "Top Ten" Fugitives

ADDENDUM OF TRAINING DIVISION

JER:mlf *mlf*

6/10/64

In view of the comments and observations of the Crime Records Division in the foregoing memorandum, Training Division agrees the suggestion should be adopted. Further, although, as they note, the proposal does not exactly implement several prior suggestions regarding the dissemination of the bulletin in question, it is a modification which at least fulfills the intent of these former ideas and it is believed the previous suggesters should be notified by a letter of appreciation to this effect. The previous suggesters were: SA John P. Bowker, Seattle, #2-63 dated 6/29/62; Mr. Billie W. Taylor, Tampa, #132-64 dated 8/22/63; SA William J. Watry, Atlanta, #681-64 dated 2/24/64; and SA L. Dean Paarman, Albuquerque, #938-64 dated 5/15/64.

RECOMMENDATIONS: 1 - That the suggestion be adopted and the attached letters be directed to the suggester and those previous suggesters whose proposals the present idea, in effect, implements in modified form.

2 - On approval, this memorandum will be the authority for Crime Records Division to place the idea into effect.

# THE FBI's "TEN MOST WANTED FUGITIVES"

May 28, 1964

EXHIBIT #1



DONALD LEROY PAYNE, also known as:  
Roger Fielding, William Donald  
Johnson, William Charles Scott, 21 L 1 U III 14 Refs: 9  
Don Thompson, Don Whitney. MSS  
M 1 U III 9 2  
W; born 7-19-18; 5'10"; 140 lbs;  
sltr bld; brn hair, receding; haz  
eyes; med comp; occ - mach; salesman,  
tailor. Wanted by FBI for UNLAWFUL  
FLIGHT TO AVOID PROSECUTION (Rape).  
IDENTIFICATION ORDER #3414  
FBI#-1333489  
DATE PHOTO TAKEN: 1957



rt middle



GEORGE PATRICK McLAUGHLIN, also  
known as: Edward Donovan, John  
Kelly, Charles Patrick McLaughlin,  
John Ryan. 4 1 aa-2t Refs: 5-  
2 Aa-a A2ts  
W; born 7-9-27; 5'6"; 140-150 lbs; med  
bld; brn hair; brn eyes; med comp; occ -  
lab, longshoreman, painter. Wanted by  
FBI for UNLAWFUL FLIGHT TO AVOID  
PROSECUTION (Murder).  
IDENTIFICATION ORDER #3776  
FBI#-109 362 A  
DATE PHOTO TAKEN: 1963



rt thumb



GEORGE ZAVADA, also known as:  
R. Bond, Gordon Drake, Angelo Libbyttie,  
George Zabada, George Zaveda, George  
Zavado. 13 M 17 W 12  
M 1 Ur 15  
W; born 1-16-16; 5'5"; 130-140 lbs; med  
bld; blk hair; brn eyes; dk comp; occ -  
auto salesman, clerk-typist, hosp orderly,  
shoe repairman. Wanted by FBI for  
BANK ROBBERY and ATTEMPTED BANK ROBBERY  
and as CONDITIONAL RELEASE VIOLATOR.  
IDENTIFICATION ORDER #3777  
FBI#-664428  
DATE PHOTO TAKEN: 1963



rt index



HAROLD THOMAS O'BRIEN.  
W; born 2-12-05; 5'4"; 165 lbs; stky  
bld; lt brn hair, partially bald; bl  
eyes; rdy comp; occ - bartender,  
chauffeur, truck driver. Wanted by  
FBI for UNLAWFUL FLIGHT TO AVOID  
PROSECUTION (Murder).  
IDENTIFICATION ORDER #3481  
FBI#-613955  
DATE PHOTO TAKEN: 1959



rt index



ALFRED OPANOWICZ, also 13 9 RR OIO Refs: 9 9 9  
known as: Albert Consolo, 13 R OOO 15 14 15 16  
James Mallory, Albert Opanowicz.  
W; born 1-4-26; 5'10"; 170-175 lbs;  
med bld; brn hair; haz eyes; rdy comp -  
occ - baker, barber, salesman,  
steelworker. Wanted by FBI for BANK  
BURGLARY and UNLAWFUL FLIGHT TO AVOID  
PROSECUTION (Burglary).  
IDENTIFICATION ORDER #3734  
FBI#-3110417  
DATE PHOTO TAKEN: 1963



rt middle



CHESTER COLLINS, also known as:  
Chester Allen.  
W; born 12-1-13 (?); 5'8 1/2";  
176 lbs; med bld; blk hair, graying;  
dk brn eyes; med dk brn comp; occ -  
farm worker, lab, tractor driver.  
Wanted by FBI for UNLAWFUL FLIGHT TO  
AVOID CONFINEMENT (Attempted Murder).  
IDENTIFICATION ORDER #3213  
FBI#-442029  
DATE PHOTO TAKEN: 1957



lt ring



EDWARD NEWTON NIVENS, also known as:  
Eddie Nivens. S  
W; born 9-2-21 (?); 5'10 1/2"; 155 -  
165 lbs; med bld; blk hair, gr, balding;  
bl eyes; med comp; occ - salesman, truck  
driver. Wanted by FBI for UNLAWFUL FLIGHT  
TO AVOID PROSECUTION (Armed Robbery and  
Shooting with Intent to Kill).  
IDENTIFICATION ORDER #3788  
FBI#-373 572 A  
DATE PHOTO TAKEN: 1961



rt index



EDWARD HOWARD MAPS, also known as:  
Edward Maps, "Eddie."  
W; born 6-29-22 (?); 5'8"; 170 lbs; stky  
bld; dk brn hair, gr; brn eyes; rdy comp;  
occ - artist, sculptor. Wanted by FBI  
for UNLAWFUL FLIGHT TO AVOID PROSECUTION  
(Murder and Arson).  
IDENTIFICATION ORDER #3559  
FBI#-64 730 E  
DATE PHOTO TAKEN: Unknown



rt middle



EUGENE FRANCIS NEWMAN, also known as: 11 S 1 U-t 2 Refs: 1  
Elvin James Hall, Daniel Joseph  
Lyons, James Salemski, James  
Salerno, James Salmerio, Daniel  
J. Sheridan, "Jim." S 1 It 2 T  
W; born 10-3-28 ; 5'8"; 170-180 lbs;  
med bld; blond hair; bl eyes; med comp;  
occ - bricklayer, clerk, counterman,  
lab. Wanted by FBI for UNLAWFUL FLIGHT  
TO AVOID PROSECUTION (Robbery).  
IDENTIFICATION ORDER #2875  
FBI#-3531098  
DATE PHOTO TAKEN: 4-51



lt index



QUAY CLEON KILBURN, also known 19 L 9 U OOI Refs: 25  
as: James Crawford, Bill M 5 U OOI 13 5  
Hesterman, Cleon Clinton McKay,  
Clyde Mitchell, Shane Clinton Riley.  
W; born 10-21-23 (?); 5'8"; 170-190 lbs;  
med-hvy bld; dk brn hair, gr, balding;  
haz eyes; med comp; occ - bus driver,  
drug clerk, fry cook, printer, typist.  
Wanted by FBI for UNLAWFUL FLIGHT TO  
AVOID CONFINEMENT (Robbery and  
Embezzlement).  
IDENTIFICATION ORDER #3766  
FBI#-4483922  
DATE PHOTO TAKEN: 1963



rt middle

ENCLOSURE

63-6490-172

1959 photo

UNITED STATES GOVERNMENT

# Memorandum

TO : All Investigative Employees

DATE: May 26, 1964

FROM : Director, FBI

SUBJECT: EDWARD NEWTON NIVENS, aka - FUGITIVE  
I. O. #3788, W. F. #344  
UFAP - ARMED ROBBERY; SHOOTING WITH  
INTENT TO KILL  
"TEN MOST WANTED FUGITIVES" PROGRAM  
RELEASE DATE: THURSDAY P. M., MAY 28, 1964

**THE CRIME:** On the late afternoon of March 1, 1963, less than two months after his release from a Federal penitentiary, Nivens allegedly robbed a Toledo, Ohio, bartender of \$375 at the point of a pearl-handled, .22 caliber revolver. Fleeing from the bar, he was pursued by the bartender and a customer, whereupon he allegedly shot the customer in the abdomen and then commandeered a car driven by a passing motorist. He forced the driver to transport him several blocks, dumped the driver out of his car and later abandoned the vehicle a few blocks away. Upon indications he had fled from Ohio, FBI aid to locate him was requested.

**THE CRIMINAL:** Nivens is known as a nervous, hot-headed loudmouth, who has few close friends, drinks heavily, gambles avidly and associates with sexual deviates of both sexes. He was reportedly a firearms instructor in the U. S. Army, is known as an excellent pistol shot and has previously been convicted for armed robbery, interstate transportation of a stolen car and forgery. He is a 42-year-old white American, reportedly born in York, South Carolina. Nivens has frequently donated blood as a professional donor, he often frequents truck stops and has worked as a helper on long-distance moving vans.

**PROCESS:** A Federal warrant was issued at Toledo, Ohio, on May 15, 1963, charging Nivens with unlawful interstate flight to avoid prosecution for armed robbery and shooting with intent to kill.

**"TEN MOST WANTED FUGITIVES":** Nivens replaces Sammie Earl Ammons, who was arrested by local authorities in Cherokee County, Alabama, on May 15, 1964. The list as of May 28, 1964, will be:

Eugene Francis Newman	I. O. #2875	Alfred Oponowicz	I. O. #3734
Chester Collins	I. O. #3213	Quay Cleon Kilburn	I. O. #3766
Donald Leroy Payne	I. O. #3414	George Patrick McLaughlin	I. O. #3776
Harold Thomas O'Brien	I. O. #3481	George Zavada	I. O. #3777
Edward Howard Maps	I. O. #3559	Edward Newton Nivens	I. O. #3788

**THEY ARE ALL ARMED AND DANGEROUS.** If you receive any information, give it at once to your SAC or appropriate supervisor.

PHOTOGRAPHS, FINGERPRINTS AND DESCRIPTIVE DATA OF ALL FUGITIVES ON THE LIST ARE ON THE REVERSE SIDE.

EXHIBIT #2.

ENCLOSURE

63-6490-720

REC-1

63-6490-721

July 1, 1964

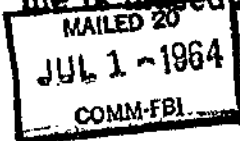
PERSONAL

Miss Eleanor M. Truswell  
Federal Bureau of Investigation  
Newark, New Jersey

Dear Miss Truswell:

Thank you very much for the suggestion regarding the method to be used in distributing a particular item to law enforcement agencies. This proposal is being carefully considered and I will let you know if it is adopted.

The interest you displayed in submitting this idea to me is indeed appreciated.



Sincerely yours,

J. Edgar Hoover

2 - SAC, Newark      1 - Field personnel file  
1 - Suggestion file

1 - Personnel file of Miss Eleanor M. Truswell

ML:mlf

(6) (Suggestion #1089-64 dated 6/26/64)

NOTE: Suggests the Composite Bulletin depicting "Ten Most Wanted Fugitives" be furnished to law enforcement agencies in the field by using the present method used in furnishing the Uniform Crime Reporting circulars, or Check Circulars, or the method used in furnishing Wanted Fliers to such agencies. These circulars are furnished the field prefolded and franked for mailing when furnished field, and upon receipt, addressed via the Address-O-Plate according to the Law Enforcement Mailing List.

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Evans \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

Referred to the Crime Records, Administrative, and Special Investigative Divisions for views and recommendations.

MAIL ROOM ☐ TELETYPE UNIT ☐

JUL 1 3 26 PM '64  
REC'D-READING ROOM

197

*[Handwritten signatures and initials]*

67 edm

JUL 22 1964

*[Handwritten signatures and initials]*

#1089-64

Date

6/26/64

To: Director, FBI

From: (Suggester's name)  
**ELEANOR M. TRUSWELL**

Division of Assignment  
**NEWARK**

SUGGESTION

It is suggested that the ~~Composite~~ Bulletin depicting "Ten Most Wanted Fugitives" (re Bureau routing slip 6/17/64, captioned COMPOSITE BULLETIN - Ten Most Wanted Fugitives Program; Research - Crime Records) be furnished to law enforcement agencies in the field using the present method utilized in furnishing Uniform Crime Reporting circulars, or Check Circulars, or the method utilized in furnishing Wanted Fliers to law enforcement agencies. These circulars (Wanted Fliers, etc.) are pre-folded and "franked" for mailing when furnished to the field, and upon receipt, addressed via the Address-O-Plate, per Law Enforcement Mailing List.

*Top Ten Fugitives*

Current practice or rule (include manual citation as well as facts) (This is a "new" Top Ten circular as per Bureau routing slip mentioned above. The current procedure for distribution of this Composite Bulletin has not as yet been put into effect.) See Paragraph on Page 2.

Advantages of suggestion and annual savings (include basis for estimate)

The above mentioned circularization method would circularize "current Ten Most Wanted Fugitives" immediately and without delay to all police agencies in the field, utilizing a system which has proved effective in the circularization of Wanted Fliers, Check Circulars, etc., and the preparation of these "Bulletins" would enable the field to promptly circularize Top Ten fugitives throughout the field division.

Disadvantages of suggestion

None known

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☐ Mr.

☐ Mrs.

☒ Miss

*Eleanor M. Truswell*

Steno. - Secy. GS-5

Signature and Title of Suggester

Recommendations and comments of Division Head

I feel that this is an excellent money-saving suggestion and recommend its adoption.

REC-1

63-6420-7-3

*R. W. Bachman*, SAC

Signature and Title

(Do not write in this space for Bureau use only)

18 JUN 30 1964

ENCLOSURE



Suggestion Form

(continued)

ELEANOR M. TRUSWELL

Re: Top Ten Composite Bulletin

Current practice or rule

(No manual citation):

In order to distribute the Composite Bulletin in the present form being furnished by the Bureau, it would necessitate franked envelopes being run off on the Address-O-Plate machine, and then the Composite Bulletin being folded and the envelopes "stuffed". This would be costly and time consuming. The pre-folded, franked Composite Bulletins would be more desirable.

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. Mohr

DATE: 7/17/64

FROM : J. J. Casper

SUBJECT: TOP TEN FUGITIVES  
SUGGESTION #1089-64, SUBMITTED BY  
MISS ELEANOR M. TRUSWELL  
NEWARK OFFICE

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Evans \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

SUGGESTION: That the Composite Bulletin depicting "Ten Most Wanted Fugitives" be furnished to law enforcement agencies in the field using the present method used in furnishing Uniform Crime Reporting circulars, or Check Circulars, or the method used in furnishing Wanted Flyers to law enforcement agencies. The above-mentioned circulars are prefolded and "franked" for mailing when furnished to the field, and upon receipt, addressed via the Address-O-Plate, per the Law Enforcement Mailing List.

PRESENT PROCEDURE: In order to distribute the Composite Bulletin because of the manner in which it is furnished to the field; it necessitates franked envelopes being run off on the Address-O-Plate machine and the bulletins being folded and placed in the envelopes. This is costly and time consuming in the field. The prefolded, franked Composite Bulletins would be more desirable.

ADVANTAGES: Suggester states proposed method would provide for immediate circularization without delay to all police agencies in the field using a system which has proved effective in the circularization of other items disseminated by the Bureau.

OBSERVATIONS: SAC Bachman, Newark, felt this to be an excellent money-saving suggestion and recommended its adoption.

Crime Records Division emphatically opposed this idea since the Composite Bulletin was specifically designed for dissemination in bulk lots to especially cooperative law enforcement agencies only. It is not desired that this bulletin be disseminated in a blanket fashion, as would be the case, if they were folded, franked and addressed via the Addressograph equipment. The problem of appropriate control was a key consideration in considering the approval of the Composite Bulletin and this control could well be lost if the bulletin were indiscriminately distributed to law enforcement agencies through utilization of field office Addressograph plates. Upon the dissemination of the next such Composite Bulletin to the field, Crime Records Division will advise each office of the desired manner of distribution.

Mr. Tolson

ML:mlf

(3)

REC-13

63-6490-1726  
6 JUL 23 1964

66 JUL 31 1964

2-justice  
CONTINUED - OVER

Memo Casper to Mohr  
Re: Top Ten Fugitives  
Suggestion #1089-64, Submitted by  
Miss Eleanor M. Truswell  
Newark Office

The Administrative Division advised the distribution of these circulars is being made in accordance with the recommendations of the Crime Records Division and suggestion does not appear practical under the circumstances since it was decided distribution should be made in bulk to especially cooperative police agencies. Insofar as this division was concerned, it recommended against adoption.

Special Investigative Division advised the bulletin was devised to meet a specific need, namely to furnish to those law enforcement agencies which may desire such a bulletin. It was never the intent of this program to furnish all police agencies with the bulletin. Also, it would appear that those particular agencies which desire to receive the bulletin would in many instances require more than one copy for distribution to individual officers. This division, therefore, recommended idea not be adopted.

Training Division agrees with the views of the other interested divisions that it was not intended to distribute this bulletin to all law enforcement agencies as our other circulars are disseminated. It is felt that the Crime Records Division should issue appropriate instructions to the field when the next Composite Bulletin is dispatched.

RECOMMENDATIONS: 1 - That the suggestion not be adopted. On approval, no further action is necessary with regard to the suggester as he was thanked by prior letter.

2 - On approval, this memorandum will serve as authority for the Crime Records Division to issue appropriate instructions to the field regarding the manner in which the Composite Bulletin is to be distributed.

*Dech*  
*7-20*

*AM*

*WPC*  
*7/20*

*WPC*  
*7/20*

*Handled -*  
*See R/S to all*  
*PC's attached*  
*mt*

ADDENDUM: Crime Records Division MAJORH:rap 7-7-64

The Crime Records Division emphatically opposes this suggestion since the composite bulletin was specifically designed for dissemination in bulk lots to especially cooperative law enforcement agencies only. It is not desired that this bulletin be disseminated in a blanket fashion, as would be the case, if they were folded, franked and addressed via the Addressograph machine. The problem of appropriate control was a key consideration in considering the approval of the composite bulletin and this control could well be lost if the bulletin were indiscriminately distributed to law enforcement agencies through utilization of field office Addressograph plates. Upon the dissemination of the next such composite bulletin to the field, each office will be advised of the desired manner of distribution.

*Decks*

*R/S 7/8/64  
sent to all offices  
when Wabersbach added  
to Top 10 - copy attached*

*sent to all offices  
7-11-64*

*X Back - 10-1-64*

VIEWS OF THE CRIME RECORDS DIVISION RE: SUGGESTION #1089-64

TO: SAC,

PERSONAL ATTENTION

☐ Albany  
☐ Albuquerque  
☐ Anchorage  
☐ Atlanta  
☐ Baltimore  
☐ Birmingham  
☐ Boston  
☐ Buffalo  
☐ Butte  
☐ Charlotte  
☐ Chicago  
☐ Cincinnati  
☐ Cleveland  
☐ Dallas  
☐ Denver  
☐ Detroit  
☐ El Paso  
☐ Honolulu

☐ Houston  
☐ Indianapolis  
☐ Jacksonville  
☐ Kansas City  
☐ Knoxville  
☐ Las Vegas  
☐ Little Rock  
☐ Los Angeles  
☐ Louisville  
☐ Memphis  
☐ Miami  
☐ Milwaukee  
☐ Minneapolis  
☐ Mobile  
☐ Newark  
☐ New Haven  
☐ New Orleans  
☐ New York City

☐ Norfolk  
☐ Oklahoma City  
☐ Omaha  
☐ Philadelphia  
☐ Phoenix  
☐ Pittsburgh  
☐ Portland  
☐ Richmond  
☐ St. Louis  
☐ Salt Lake City  
☐ San Antonio  
☐ San Diego  
☐ San Francisco  
☐ San Juan  
☐ Savannah  
☐ Seattle  
☐ Springfield  
☐ Tampa

☐ Washington Field  
☐ Quantico

TO LEGAT:

☐ Bern  
☐ Bonn  
☐ London  
☐ Madrid  
☐ Manila  
☐ Mexico, D. F.  
☐ Ottawa  
☐ Paris  
☐ Rome  
☐ Rio de Janeiro  
☐ Tokyo

Date July 8, 1964

RE: **COMPOSITE BULLETIN  
"TEN MOST WANTED FUGITIVES" PROGRAM  
RESEARCH (CRIME RECORDS)**

- ☐ For information      ☐ For appropriate action      ☐ Surep, by \_\_\_\_\_
- ☐ The enclosed is for your information. If used in a future report, ☐ conceal all sources, ☐ paraphrase contents.
- ☐ Enclosed are corrected pages from report of SA \_\_\_\_\_ dated \_\_\_\_\_.

Remarks: The new composite bulletins are primarily intended for bulk distribution to especially cooperative law enforcement agencies, many of which have requested a supply of such items in the past. It is not desired that widespread distribution be made on an individual basis such as would occur if these bulletins were folded, franked and processed via Addressograph machines. It is not intended that the composite bulletins receive as widespread distribution as Identification Orders and Wanted Flyers. The date which appears on the composite bulletins will indicate that all previously dated bulletins are obsolete, and new bulletins will, therefore, serve as an additional cancellation procedure.

Enc. \_\_\_\_\_  
Bufile \_\_\_\_\_  
Urfile \_\_\_\_\_

VIEWS OF THE ADMINISTRATIVE DIVISION RE: SUGGESTION #1089-64

ADDENDUM OF THE ADMINISTRATIVE DIVISION STREAMLINING  
COMMITTEE, RRB:cmd/7-15-64.

Based on a suggestion and justification of the Crime Records Division, a Composite Bulletin depicting the Ten Most Wanted Fugitives was approved for distribution in bulk to law enforcement agencies who desire to receive same. Distribution is also being made in bulk in accordance with recommendations of the Crime Records Division. The suggestion as submitted to have these bulletins distributed in the same manner as wanted fliers, etc., to all police agencies does not appear practical under the circumstances and, further, Crime Records has advised that on the next distribution each field office will be advised of the approved manner in which these are to be distributed.

RECOMMENDATION:

That this suggestion not be adopted insofar as the Administrative Division is concerned.

*RRB*

*W. S. 7/15*

*Civil*

*memo: Cooper 2, Mohr  
7-17-64  
MD: [signature]*

VIEWS OF THE SPECIAL INVESTIGATIVE DIVISION RE: SUGGESTION #1089-64

Suggestion #1089-64  
By Eleanor M. Truswell  
Newark Division

ADDENDUM

JBE:swb

7/8/64

The composite bulletin prepared by the Crime Records Division is designed to meet a specific need, namely to furnish to those law enforcement agencies who may desire such a bulletin the identity of the current Ten Most Wanted Fugitives in a one-page format. Therefore, mailing by the field should be only to those agencies who desire copies rather than to all police agencies. Also it would appear that those particular police agencies who desire to receive the bulletin no doubt in many instances would require more than one copy for distribution to individual officers. It is, therefore, recommended that the composite bulletins not be furnished to all law enforcement agencies in the field using the present method for furnishing items such as Uniform Crime Reporting circulars and other circulars which are prefolded and franked.

*JBE*  
*Gap*

*memo Agents to Mead*  
*7-17-64*  
*Fulling*



October 7, 1964

PERSONAL

62-6490-756

REC 4

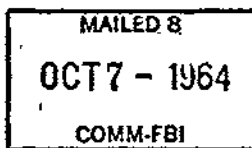
Miss Sarah Anne West  
Federal Bureau of Investigation  
Washington, D. C.

Dear Miss West:

I have received your suggestion that our policy be changed with regard to the distribution of certain material to individuals and that each letter of transmittal contain appropriate instructions and restrictions concerning their use. I am pleased to advise you this proposal is being adopted and steps are being taken to place it into effect.

This idea is certainly indicative of your interest in our operations and I want to express my appreciation to you for submitting it to me.

Sincerely yours,



1 - Mr. DeLoach

1 - Personnel file of Miss Sarah Anne West

ML:jmn

(5) (Suggestion #257-65 dated 9/25/64)

NOTE: Based on memorandum M. A. Jones to Mr. DeLoach, JVB:sas, 9-29-64, re: Suggestion of Miss Sarah Anne West, That Copies of "Top Ten" IO's be Sent Requesters, Crime Records Division.

Special Investigative Division advised it had no objection to the adoption of this proposal. Training Division recommends it be adopted. On approval, this letter will serve as the authority for the Crime Records Division to place it into effect.

Tolson  
Belmont  
Mohr  
DeLoach  
Casper  
Callahan  
Conrad  
Evans  
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Rosen  
Sullivan  
Tavel  
Trotter  
Tele. Room  
Holmes  
Gandy

00013 664

TELETYPE UNIT

Procedure placed in effect  
10/9/64 RUC-8

OCT 7 3 12 PM '64  
REC'D-READING ROOM  
FBI

UNRECORDED COPY FILED IN 62-6490-756

UNITED STATES GOVERNMENT

# Memorandum

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Evans \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

TO : Mr. DeLoach

DATE: 9-29-64

FROM : M. A. Jones

SUBJECT: SUGGESTION OF MISS SARAH ANNE WEST  
THAT COPIES OF "TOP TEN" IO'S BE SENT REQUESTERS  
CRIME RECORDS DIVISION

#257-65

Miss West recommends that our policy concerning Identification Orders, photographs, etc., of "Top Ten" fugitives be changed to permit the sending of copies of IO's when requested specifically for classroom use, such as projects or displays, which are normally under adult supervision as contrasted to requests merely to satisfy personal curiosity. The suggestion also states that each letter of transmittal should contain a caution that no attempt be made to apprehend these fugitives and that a sentence be included in reply that these are fugitives wanted currently and the requester will not be notified of subsequent apprehension.

It is the recommendation of the Crime Records Division Streamlining Committee that this suggestion be adopted.

## RECOMMENDATIONS:

1. That this suggestion be forwarded to the suggestion desk of the Training Division for its consideration.

2. That, if approved, Miss West be forwarded a letter of appreciation for her suggestion.

Enclosures (3) *detached*  
1 - Mr. DeLoach - Enclosure  
1 - Mr. Morrell - Enclosure  
1 - Mr. Jones - Enclosure  
1 - Mr. Reilly, Room 5302 - Enclosure

JVB:sas  
(7)

XEROX

OCT 13 1964

EX-102

REC 47

18 OCT 12 1964

UNRECORDED COPY FILED IN 66-2271-1

#257-65

Date

September 25, 1964

To:

Director, FBI

From: (Suggester's name)

Sarah Anne West

Division of Assignment

Crime Records

SUGGESTION

We are currently receiving many requests from individuals, both students and adults, for information in the form of Identification Orders, photographs or a list of names of the "Top Ten" fugitives. It is suggested that our policy be changed to permit the sending of copies of "Top Ten" Identification Orders when requested specifically for classroom use such as projects or displays which are normally under adult supervision as contrasted to requests merely to satisfy personal curiosity. Also that each letter of transmittal contain a caution that no attempt should be made to apprehend these individuals but information regarding them should be furnished to the nearest FBI office or local law enforcement agency. Also that the replies contain a sentence that these are the fugitives wanted currently and that the individual will not be notified of subsequent apprehensions. Further it is

(See next page.)

Current practice or rule (include manual citation as well as facts)

To uniformly advise the correspondent that this material is only sent to law enforcement agencies and other locations where the most productive coverage can be obtained. When warranted, cancelled IO's are sent.

Advantages of suggestion and annual savings (include basis for estimate)

It is believed the Bureau would benefit more from a public relations standpoint, and the possibility exists, of course, that a fugitive might be apprehended as a result of this type of dissemination. Many of the students have requested this material for use in science projects and classroom presentations, and some have expressed displeasure in only being sent cancelled Identification Orders on fugitives dated back to the 1920s and 1930s.

Disadvantages of suggestion

None.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☐ Mr.

☐ Mrs.

☒ Miss

Sarah Anne West - Clerk

Signature and Title of Suggester

Recommendations and comments of Division Head

REC 4

EX-102

18 OCT 12 1964

Signature and Title

(Do not write in this space - for Bureau use only)

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OCT 13 1964

64 OCT 21 1964

let of ack  
10-7-64  
M.L. Jones

J. R. TING

UNRECORDED COPY FILED IN

SUGGESTION continued

suggested that in all other requests we furnish the usual answer as indicated below under "current practice."

October 20, 1964

PERSONAL

REC-58

63-6490-762

EX-11Z

Mr. Vernon L. Kipping  
Federal Bureau of Investigation  
San Francisco, California

Dear Mr. Kipping:

Your suggestion has been received concerning the use of brief features regarding the Ten Most Wanted Fugitives Program in theatres and on television. While it is not feasible to use this type of publicity regarding each such fugitive, you may be interested to know this procedure has been used in the past on television and will continue to be utilized when it is felt the time and cost involved are warranted.

Your interest in seeking ways to improve our operations is indeed appreciated.

Sincerely yours,

J. Edgar Hoover



2 - San Francisco 1 - Field personnel file  
1 - Suggestion file

1 - Personnel file of Mr. Vernon L. Kipping

ML:jmn

(6) (Suggestion #301-65 dated 10/6/64)

NOTE:

Suggests the Top Ten Program be dramatized further by use of a series of documentary capsule features produced on each such fugitive for use on television and in motion picture theatres.

Crime Records Division advised this has been done in the past when time and expense involved were warranted. Due to the rapidly changing nature of this program, it is not feasible to

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Tele. Room  
Holmes  
Gandy

MAIL ROOM ☐ TELETYPE UNIT ☐

SEE PAGE TWO

OCT 20 10 20 AM '64  
REC'D-READING ROOM  
FBI

RECEIVED  
OCT 21 1964  
FBI

OCT 20 11 01 AM '64

58 OCT 28 1964

NOTE CONTINUED

have a film regarding each fugitive because of the time and cost involved. We have used television in certain instances, such as, the Nussbaum case when a feature was used in the Reader's Digest and on a television spot over NBC. When circumstances warrant such action and when we are able to obtain cooperation of our established contacts, this method is used. Bureau cannot buy time on television and we have to depend upon our established contacts when using such a procedure. Training Division recommends suggestion not be adopted.

# 301-65

Date

October 6, 1964

To:

Director, FBI

From: (Suggester's name)

SE VERNON L. KIPPING

Division of Assignment

SAN FRANCISCO

SUGGESTION

To re-enforce and dramatize the Top Ten Fugitives Program, a series of documentary capsule features should be produced on each Top Ten Fugitive for use on television and in motion picture theatres. These should be of a length suitable for insertion in time slots between programs as a "public service". Film brevity and interest will encourage TV stations and networks to use them during prime time for greatest audience exposure.

A dramatic re-enactment of the crime, preferably at the scene, will heighten public interest and lend authenticity. In addition, the films should include the subject's description, background and interests. A new subject could be featured at periodic intervals, for example, one each month. Initially the films could be shown as news and later shown between regular programs.

Current practice or rule (include manual citation as well as facts)

Newspaper and magazine stories and TV stills.

Advantages of suggestion and annual savings (include basis for estimate)

The newspapers and magazines reach a large audience and are excellent. However, there is a large body of the population not reached through these media, who do watch television or attend movies. The purpose of this suggestion is to augment the current program by reaching segments of the populace who seldom read newspapers or magazines.

For those who do read magazines and newspapers, television and movie theatre publicity will by repetition flag their attention and re-alert them. Because these documentary "CRIME CAPSULES" will reach a new and large viewing audience, more Top Ten apprehensions should result. This will diminish the average investigative time spent per case resulting in worthwhile savings.

Disadvantages of suggestion

A special unit will have to be established at the SOG to produce the documentaries and arrange for their exhibition on TV and in movie theatres.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

Signature and Title of Suggester

Recommendations and comments of Division Head This suggestion has merit, but with the fast changing nature of the Top Ten Program it probably wouldn't be economically feasible nor would time permit. In connection with those Top Ten Fugitives who are on the list over one year, this suggestion may be

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10-20-64  
EX-117  
1964  
14 OCT 16 1964

Signature and Title of Special Agent in Charge

Recommendations and comments of Division Head (continued)

possible. Perhaps one of the movie studios would be interested on a selective basis.



RA  
REC 45 63-6440-773

November 2, 1964

PERSONAL

EX-102

Mr. George J. Foster  
Federal Bureau of Investigation  
Seattle, Washington

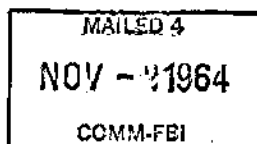
Dear Mr. Foster:

Thank you very much for the suggestion that a short summary of the subject be placed on the back of the composite bulletin now prepared in connection with the Ten Most Wanted Fugitives Program. All phases of the arrangement of this publication were considered at the time it was approved for distribution. It was decided any information added to the blank side was not warranted due to the extra time and expense involved.

I appreciate the interest and thoughtfulness you displayed in giving me the benefit of your thoughts on this matter.

Sincerely yours,

J. Edgar Hoover



- 2 - Seattle 1 - Field personnel file  
1 - Suggestion file

- 1 - Personnel file of SA George J. Foster

ML:jmn  
(6) (Suggestion #345-65 dated 10/26/64)

NOTE: Suggests Ten Most Wanted Fugitive sheets which are being distributed to police agencies contain a short summary of the subject's likes and habits on the reverse side which is blank at present time.

61 NOV 10 1964

MAIL ROOM ☐ TELETYPE UNIT ☐

Nov 2 10 31 AM '64  
REC'D-READING ROOM  
FBI

SEE PAGE TWO

NOTE CONTINUED

Crime Records and Training Divisions recommend suggestion not be adopted. When this bulletin was approved for publication and disseminated, it was pointed out expense would be kept to a minimum by printing only one side and by avoiding rewriting material of this type. Addition of proposed information would destroy the purpose of publication since it would delay its preparation and thereby delay its receipt in the field. Benefits to be realized would not warrant time and expense involved.

#34565

Date

10/26/64

To: Director, FBI

From: (Suggester's name)  
SA GEORGE J. FOSTER

Division of Assignment  
SEATTLE

SUGGESTION

The FBI's ~~Ten~~ <sup>Top</sup> Most Wanted Fugitives sheet which is being distributed to police agencies is blank on the reverse side. It is suggested that on the blank side of this sheet a short summary of the subject's likes and habits be printed. The information that appears in the Memorandum to All Investigative Employees concerning a new addition, etc., the Top Ten could be used. (See attached sheet as an example.)

Fugitives

Current practice or rule (include manual citation as well as facts)

The FBI's "Ten Most Wanted Fugitives" sheet is not used on the reverse side

Advantages of suggestion and annual savings (include basis for estimate)

The listing of the subject's likes and habits would stimulate more of an interest in local police agencies.

Disadvantages of suggestion

None

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified reward only if my suggestion is adopted within two years after submission.)

☐ Mr. ☐ Mrs. ☐ Miss

George J. Foster

Signature and Title of Suggester

Recommendations and comments of Division Head

My recommendation is favorable, only altering to the effect that the short resume referred to should be put adjacent to the photograph, utilizing both sides, if necessary.

(Do not write in this space - for Bureau use only)

2 detach Sugg Desk  
F-211-1001

let of ack  
11-2-64  
ML:jmn

REC 45

63-6470-173

1 OCT 28 1964

W. J. [Signature]  
Rel. [Signature]

EXP. PROC.  
34 OCT 28 1964-35

RAYMOND LAWRENCE WYNGAARD

I.O. #3838

Wyngaard is normally calm and well mannered. He reportedly becomes highly excitable and abusive during robberies, frequently beating his victims. Wyngaard likes rare steaks, black coffee, occasional seafoods, Chesterfield cigarettes and late model cars, especially convertibles, particularly preferring Thunderbirds. He frequents nighr clubs and bars featuring jazz and popular music, is an average pool player, likes sports clothes, female companionship, movies and drinks "screwdrivers," Benedictine and beer, preferring draft.

DONALD LEROY PAYNE,

I.O. #3414

Payne is, etc., etc.

REC-6

December 30, 1964

PERSONAL

63-6490-795

Mr. John J. Hinchcliffe  
Federal Bureau of Investigation  
San Juan, Puerto Rico

Dear Mr. Hinchcliffe:

I have received your suggestion that the photographs and descriptive data of the Ten Most Wanted Fugitives be distributed on a three-inch by five-inch card. After careful consideration, it has been decided that the present memorandum is a better and more practical method of circulating this information.

Although your idea was not adopted in this instance, I appreciate the interest you displayed in submitting it.

MAILED 4

DEC 30 1964

COMM-FBI

Sincerely yours,

J. Edgar Hoover

2 - San Juan 1 - Field personnel file  
1 - Suggestion file

1 - Personnel file of SA John J. Hinchcliffe

JER:jmn

(6) (Suggestion #545-65 dated 12/22/64)

NOTE: Suggests photographs and descriptions of Ten Most Wanted Fugitives be distributed on 3 x 5 card suitable for carrying in wallet or bill-fold using front and reverse sides of card. SAC, San Juan, felt idea had merit but card should be 6 x 5 size and folded in half.

Training Division discussed matter with Crime Records Division and both are opposed to idea. It is not clear whether suggested card is to supplant present memorandum or supplement it. In either case, it is

SEE PAGE TWO

Tolson  
Belmont  
Mohr  
DeLoach  
Casper  
Callahan  
Conrad  
Felt  
Gale  
Rosen  
Sullivan  
Tavel  
Trotter  
Tele. Room  
Holmes  
Gandy

64 JAN 6

1965 TELETYPE UNIT

NOTE CONTINUED

impractical. If the former is intended, we would be changing a vehicle which has proven practical and effective for dissemination of this information and offers the best format for advising field of each addition to program. Further, this format has been augmented by similar one-sided memorandum for distribution to law enforcement agencies, something suggested format would change to no appreciable advantage. If suggested form is intended to supplement present memorandum, it would involve needless duplication. As noted by SAC, San Juan, Agents customarily carry present form in wallets or billfolds and it would seem no great advantage to change to suggested format. Further, it is conceivable the proposed size might encourage Agents to carry it in their credential cases which would not be a desirable practice.

#545-65

Date

12/22/64

To:

Director, FBI

From: (Suggester's name)

SA JOHN J. HINCHCLIFFE

Division of Assignment

San Juan

SUGGESTION

The photographs of the "Top Ten Fugitives" should be distributed on a three by five, index card. On the reverse side of the card should be a short description of each fugitive. See attached page.

exp

Top Ten Most Wanted Fugitives

Current practice or rule (include manual citation as well as facts)

The photographs are presently distributed on Optional Form 10.

Advantages of suggestion and annual savings (include basis for estimate)

The printing of the photographs in the suggested manner would facilitate their being carried by Agent personnel. This would lead to more efficient use of the photographs as the Agents would have them in their possession at all times.

Disadvantages of suggestion

The cost to the Government of printing a new form.

H

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

John J. Hinchcliffe

Signature and Title of Suggester

Recommendations and comments of Division Head

Many Agents now fold and carry in their wallets, the OF-10 form currently distributed. The OF-10 form includes good (continued)

(Do not write in this space - for Bureau use only)

ENCLOSURE

litofack  
12-30-64  
JER:jim

DEC 23 1964

Wallace E. Estel  
Signature and Title  
DEC 24 1964  
TJH

EXP. PROC.  
35 DEC 28 1964

SJ 66-710

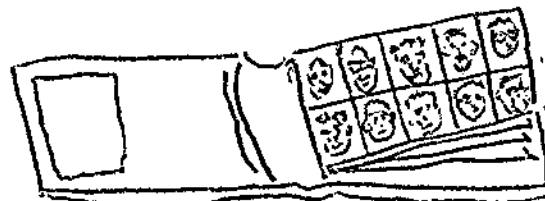
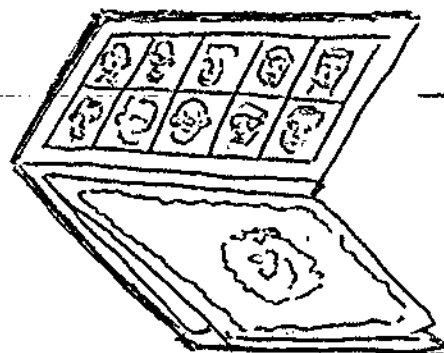
descriptive data and a fingerprint, all important. There would not be room for all this on the back of a three by five card for five subjects. By using a six by five card folded to make a three by five item, descriptive data and print could be included. The practicability and cost of this would have to be determined from the Mechanical Section. I recommend the adoption of such modified form if practicable from a mechanical and cost standpoint.



SUGGESTED FORM  
FOR DISSEMINATION OF  
TOP TEN PHOTOGRAPHS



The last name of the fugitive could be listed under each photograph and a short description of each could be placed on the opposite side of the card. The form could be carried in the wallet or credential case in the following manner:



63-6490-795

63-6490-805

January 19, 1965

PERSONAL

REC-109

Mr. H. C. Littlejohn  
Federal Bureau of Investigation  
Tampa, Florida

Dear Mr. Littlejohn:

Your suggestion has been received that we consider advising the field regarding the manner in which some television stations handle fugitive material which is furnished to them. This proposal has been carefully evaluated and it was decided it should not be adopted. It is felt that our offices are aware of the methods used by the various public information media in their areas and take the necessary steps to discharge the Bureau's responsibilities in instances such as those you described.

Although this idea was not adopted, I appreciate the interest you displayed in submitting it.

Sincerely yours,  
J. Edgar Hoover

2 - Tampa 1 - Field personnel file  
1 - Suggestion file

1 - Personnel file of SA H. C. Littlejohn

ML:jmn

(6) (Suggestion #581-65 dated 1/13/65)

NOTE: Suggests Bureau consider advising field that some television stations do not keep morgues of fugitive material sent to them, particularly material concerning the Top Ten Program; that it has been found that some stations after using the materials destroy them and do not have them available for rebroadcast from time to time.

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

SEE PAGE TWO

64 JAN 28 1965

NOTE CONTINUED

Crime Records Division and Training Division recommend suggestion not be adopted. These television stations have different methods and policies regarding the manner in which this publicity which is furnished them by the Bureau is used. These stations furnish any publicity of this type as a courtesy to the Bureau; therefore, we are in no position to dictate to them how the material should be maintained. This idea does not have field-wide application due to the size and variety of stations involved. These situations should be handled on a local basis as necessary. Each field office is aware of manner in which these stations operate so no necessity exists for calling this matter to their attention.

#581-65

Date	January 13, 1965
Division of Assignment	TAMPA

To:	From: (Suggester's name)
Director, FBI	SA H. C. LITTLEJOHN

**SUGGESTION**

That the Bureau consider advisability of advising the Field that some TV stations throughout the United States do not keep morgues of fugitive material sent to them, particularly material concerning the Top Ten Program; that it has been found that some stations after using the materials destroy them and do not have them available for rebroadcast from time to time.

**EXP. PROC.**  
34 JAN 15 1965 40

Current practice or rule (include manual citation as well as facts)

For Field Divisions to furnish to these stations materials on Top Ten Fugitives which are received from the Bureau.

Advantages of suggestion and annual savings (include basis for estimate)

Suggestion would result in a TV station's keeping a morgue of the current Top Ten Fugitives. In this manner when advice is received concerning a discontinued Top Ten Fugitive, station could give publicity to this, as well as give publicity to the new persons being placed on the Program. In the latter instance, this would not only be true when first received by the station, but having a morgue would make these photographs available for rebroadcast purposes from time to time and also for any special type of programs that would create public interest in connection with the Top Ten Program.

Disadvantages of suggestion

None

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss H. C. Littlejohn  
Signature and Title of Suggester

Recommendations and comments of Division Head

It may be that TV stations in other Divisions are maintaining morgues, however, it was determined in Tampa that two of our stations were not. It is felt the suggestion has merit and that the Bureau might desire to advise the Field concerning this in some future publicity concerning Top Ten publicity.

(Do not write in this space, for Bureau use only)

letafack  
1-17-65 REC-109  
M. L. John  
63-6490-405  
22 JAN 15 1965  
3 - Bureau  
2 - Tampa (67-H. C. LITTLEJOHN)  
(66-205)  
JFS:ct (5)

REC-139

63-6490-808

January 22, 1965

PERSONAL

Mr. George E. Sherwood  
Federal Bureau of Investigation  
Richmond, Virginia

Dear Mr. Sherwood:

Your suggestion has been received regarding the method in which certain bulletins concerning the Ten Most Wanted Fugitives are prepared for mailing. You may be interested to know that similar proposals have been considered and not adopted since this item was specifically designed for dissemination by field offices in the present manner to especially cooperative law enforcement agencies and it was not intended for blanket distribution.

I appreciate the interest which prompted you to give me the benefit of your observations on this matter.

MAILED TO  
JAN 24 1965  
COMM-FBI

Sincerely yours,  
J. Edgar Hoover

JAN 22 10 42 AM '65  
REC'D-READING ROOM  
FBI

- 2 - Richmond
- 1 - Field personnel file
- 1 - Suggestion file
- 1 - Personnel file of SA George E. Sherwood

NOTE: (6) (Suggestion #594-65 dated 1/18/65)  
Suggests the Top Ten Bulletins which are submitted to field offices for distribution to appropriate law enforcement agencies, be folded, franked, and sealed in a manner similar to the way Check Circulars are presently handled.

- Tolson
- Belmont
- Mohr
- DeLoach
- Casper
- Callahan
- Conrad
- Felt
- Gale
- Rosen
- Sullivan
- Tavel
- Trotter
- Tele. Room
- Holmes
- Gandy

56 FEB 1 1965

MAIL ROOM ☐ TELETYPE UNIT ☐

SEE PAGE TWO

*[Handwritten signature]*

*[Handwritten signature]*

*[Handwritten signature]*

NOTE CONTINUED

Similar ideas considered since this Composite Bulletin was approved and not adopted. This bulletin was specifically designed for dissemination in bulk lots to especially cooperative law enforcement agencies only. It is not desired that bulletin be disseminated in blanket fashion. Appropriate control ~~was~~ <sup>is</sup> ~~being~~ <sup>is</sup> consideration when approval given to this bulletin and this control could well be lost if bulletin indiscriminately distributed to law enforcement agencies through use of field office Addressograph plates. It was never the intent of program to furnish bulletin to all police agencies. Training Division recommends current proposal not be adopted.

#594-45

Date

1/18/65

To:

Director, FBI

From: (Suggester's name)

SA GEORGE E. SHERWOOD

Division of Assignment

RICHMOND

SUGGESTION

It is suggested that the FBI's ~~Top Ten Bulletins~~ (copy attached) which are submitted to the Field Offices for distribution to appropriate law enforcement agencies, be folded, franked, and sealed in a manner similar to the way Check Circulars are presently handled.

*QJP*

~~EXP. PROC.~~

~~JAN 19 1965~~ 32

Current practice or rule (include manual citation as well as facts)

These Bulletins are presently sent on a sheet of paper which is blank on the reverse side. (No Manual provision)

Advantages of suggestion and annual savings (include basis for estimate)

This suggestion would eliminate the need for the Field to type or run off envelopes on the addressograph machines. It would eliminate the time spent by clerical employees to fold, stuff, and seal the envelopes into which the Bulletins are placed for mailing, since the circulars could be run off on the addressograph machine the same way Check Circulars, Identification Orders and Wanted Flyers are at present.

This suggestion would also eliminate the expense of the envelopes, since none would be used.

The savings would be about 2 hours of clerical time in each Division for each bulletin sent out plus an estimated average of 500 envelopes in each Division for each bulletin.

Disadvantages of suggestion

None of which I am aware.

*W*

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr.

☐ Mrs.

☐ Miss

SA

Signature and Title of Suggester

*George E. Sherwood*

Recommendations and comments of Division Head

I think that this is an excellent suggestion and it is recommended that it be adopted.

*Thomas E. Bishop*  
Special Agent in Charge

(Do not write in this space for Bureau use only)

ENCLOSURE  
2 detached Sugg Deck

REC-139  
ret of ack  
1-22-65  
ML:pin  
63-6490-808  
JAN 23 1965  
JAN 23 1965

# 658-65

Date

2/9/65

To:  
Director, FBI

From: (Suggester's name)  
SA R. BERT CARTER

Division of Assignment  
SEATTLE

SUGGESTION

Change ~~poster panels in foyers~~ of FBI field offices for the FBI's Ten Most Wanted Fugitives to include verbiage expressing appreciation for assistance given by radio and television outlets, as well as by "the press" which is the only medium to which credit now given. One way of stating this appreciation would be as follows: "The American press, radio and television media have rendered a real public service in publicizing the descriptive data on the FBI's Ten Most Wanted Fugitives. As a result of this program, many fugitives have been brought to justice through the cooperation of civic-minded American citizens."

TEN MOST WANTED FUGITIVES PROGRAM

Current practice or rule (include manual citation as well as facts)

Current verbiage on panel is "The American Press has rendered a real public service in publicizing the photographs and descriptive data, etc."

Advantages of suggestion and annual savings (include basis for estimate)

Will make radio and television media representatives who observe these panels on their visits to FBI offices feel they are contributing to this program, which, in truth, they are doing greatly.

Will let the general public reading these panels know we appreciate the help of all communications media in this program.

Disadvantages of suggestion

There will be some expense involved in repainting this portion of the boards, but it is believed the goodwill received will far outweigh the expense incurred. Possibly the Cartographic Section could prepare and reproduce a paper or cloth panel with the new verbiage which could be glued over present verbiage.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

SA R. Bert Carter

Signature and Title of Suggester

Recommendations and comments of Division Head

My recommendation is favorable. It appears that radio and television have contributed materially to the success of this program. I realize at the out-

(See page 2)

(Do not write in this space - for Bureau use only)

memo Casper to M. J. H.  
2-25-65 ML: jmm  
let to SAC, DE  
2-26-65 ML: jmm

REC-117 4 10 11 02

REC-33  
REC-100

2-15-65  
ML: jmm

FEB 18 1965

REC-117



set it was handled by the national news service; however, subsequent experience would indicate that the other news media have assisted and should very properly be given credit for it.

SAC, Seattle

February 26, 1965

Director, FBI (63-6490) - 8/7

**TEN MOST WANTED FUGITIVES PROGRAM  
SUGGESTION MATTER**

Reference is made to the suggestion submitted by SA R. Bert Carter dated February 9, 1965, wherein he proposed the poster panels in foyers of FBI field offices regarding the Ten Most Wanted Fugitives be revised to express appreciation for assistance given by radio and television outlets in addition to that now given to the press.

For your information, the panels which are prepared by the Exhibits Section have for some time now carried the following language, "The vast American news media has rendered a real public service in publicizing the descriptive data of the FBI's Ten Most Wanted Fugitives. As a result of this program, many fugitives have been brought to justice through the cooperation of civic-minded American citizens." This language is practically identical with that proposed by SA Carter. The Exhibits Section will prepare two new display boards carrying the above language for your office and forward them to you upon completion.

(Detached)

1 - Mr. Callahan (Attention: Mr. Gantner)

1 - Personnel file of SA R. Bert Carter

ML:jmn

(6) (Suggestion #658-65)

NOTE:

Based on memorandum J. J. Casper to Mr. Mohr, ML:jmn, 2/25/65, re: Ten Most Wanted Fugitives Program, Suggestion #658-65 Submitted by SA R. Bert Carter, Seattle Office.

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

MAR 11 1965

MAIL ROOM ☐ TELETYPE UNIT ☐

REC-37-100

63-6490-817

February 15, 1965

PERSONAL

Mr. R. Bert Carter  
Federal Bureau of Investigation  
Seattle, Washington

Dear Mr. Carter:

I have received your suggestion that certain additional data be placed on the panels in the foyers of our field offices regarding the Ten Most Wanted Fugitives Program. Your proposal is being carefully evaluated and I will let you know if it is adopted.

The interest and initiative which prompted you to give me the benefit of your observations on this matter are indeed appreciated.

MAILED 8  
FEB 15 1965  
COMM-FBI

Sincerely yours,

J. Edgar Hoover

- 2 - Seattle
- 1 - Field personnel file
- 1 - Suggestion file

1 - Personnel file of SA R. Bert Carter

ML:jmn

(6) (Suggestion #658-65 dated 2/9/65)

NOTE: Suggests poster panels in field office foyers regarding the Ten Most Wanted Fugitives be changed to include verbiage expressing appreciation for assistance given by radio and television outlets, as well as by "the press" which is the only medium to which credit is now given. One way of arranging statement would be: "The American press, radio and television media have rendered a real public service in publicizing the descriptive data on the FBI's Ten Most Wanted Fugitives. As a result of this program, many fugitives have been brought to justice through the cooperation of civic-minded American citizens."

Referred to the Crime Records, Special Investigative, and Administrative Divisions for views and recommendations.

MAIL ROOM ☐ TELETYPE UNIT ☐

- Tolson
- Belmont
- Mohr
- DeLoach
- Casper
- Callahan
- Conrad
- Felt
- Gale
- Rosen
- Sullivan
- Tavel
- Trotter
- Tele. Room
- Holmes

REC'D - READING ROOM  
FEB 15 10 44 AM '65

*Keene*

*W. J. Shaw*

*edm*

*JP*

*JR*

UNITED STATES GOVERNMENT

# Memorandum

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

TO : Mr. Mohr

DATE: February 25, 1965

FROM : J. J. Casper

SUBJECT: TEN MOST WANTED FUGITIVES PROGRAM  
SUGGESTION #658-65 SUBMITTED BY  
SA R. BERT CARTER, SEATTLE OFFICE

**SUGGESTION:** That the poster panels in the foyers of FBI field offices where the FBI's Ten Most Wanted Fugitives are displayed be changed to include appreciation for the assistance given by radio and television outlets regarding this program. One way to word this material would be: "The American press, radio and television media have rendered a real public service in publicizing the descriptive data on the FBI's Ten Most Wanted Fugitives. As a result of this program, many fugitives have been brought to justice through the cooperation of civic-minded American citizens."

**CURRENT PRACTICE:** Panel now reads: "The American Press has rendered a real public service in publicizing the photographs and descriptive data, etc."

**ADVANTAGES:** Suggester advises radio and television media representatives who observe these panels on their visits to FBI offices would feel they are contributing to this program which they are doing. It would also let the general public reading these panels know we appreciate the help of all communications media in this program.

**DISADVANTAGES:** The expense involved in repainting this portion of the boards; however, SA Carter believes the goodwill received will far outweigh the expense incurred.

**OBSERVATIONS:** SAC Milnes, Seattle, recommended favorable action. He advised it appeared that radio and television have contributed materially to the success of this program. He realized that at the outset the program was handled by the National News Service; however, subsequent experience would indicate that the other news media have assisted and should very properly be given credit for it.

Special Investigative Division advised this suggestion was primarily a matter of interest to the Crime Records Division and Exhibits Section of the Administrative Division. It was understood by this division that the wording on the display panels in field offices presently being prepared at the Bureau does contain wording similar to that recommended

ML:jmn  
(3)

REC 61

16 MAR 5 1965

1 - Mr. Callahan (Attention: Mr. Gauthier)

Enclosure

CONTINUED - OVER  
PLS. REC. UNIT

Memo Casper to Mohr  
Re: Ten Most Wanted Fugitives Program  
Suggestion #658-65 Submitted by  
SA R. Bert Carter, Seattle Office

by referring to the media as "the vast American news media." This language appears satisfactory and no further change appears necessary at this time.

Crime Records Division did not feel there is any need to change the current descriptive data regarding the background of the "Ten Most Wanted Fugitives" program on Bureau exhibits. While it is commonly understood, in the sense the Bureau uses the phrase, that "The American Press" is not restricted to newspapers and magazines but also encompasses television and radio news media, "Top Ten" exhibit boards prepared in recent years bear the amended wording "The Vast American News Media." The older wording, "The American Press," while still considered appropriate, is being replaced on a continuing basis on new exhibits and it is understood by this division that the Exhibits Section will, at an early date, replace some old homemade exhibit boards used by the Seattle Office. No further action appears necessary.

Administrative Division pointed out the new language mentioned above for use on these panels was approved several years ago and it was felt that credit could best be given to all cooperating news media by using the opening phrase, "The vast American news media." All new display boards carry the language, "The vast American news media has rendered a real public service in publicizing the descriptive data of the FBI's Ten Most Wanted Fugitives. As a result of this program, many fugitives have been brought to justice through the cooperation of civic-minded American citizens." Those display boards prepared by the Exhibits Section and sent to the field for display were furnished a cover panel with revised language. Several field divisions have prepared their own Top Ten boards and, therefore, these changes were undoubtedly not made. The display inventory kept in the Exhibits Section indicates Seattle has two homemade panels which no doubt bear the old language which merely mentions the American press. The Exhibits Section indicates the SAC, Seattle, should be advised that two new FBI Ten Most Wanted Fugitives display boards will be prepared by them and will be forwarded to him upon completion.

Due to the action which will be taken by the Exhibits Section, Administrative Division, the Training Division feels no further action is necessary with regard to the suggestion since the language presently in use for these panels is practically identical with that which he proposed.

RECOMMENDATIONS: (1) That the suggestion not be adopted. On approval, no further action is necessary with regard to the suggester as he has been thanked by prior letter.

P  WSC

Memo Casper to Mohr  
Re: Ten Most Wanted Fugitives Program  
Suggestion #658-65 Submitted by  
SA R. Bert Carter, Seattle Office

(2) On approval, that the attached letter be forwarded to the SAC, Seattle, advising him of the action being taken at the Seat of Government.

*[Handwritten initials]*

(3) This memorandum will serve as the authority for the Exhibits Section, Administrative Division, to take appropriate action to prepare the exhibit panels for Seattle.

*[Handwritten initials and signatures]*

Views of the Special Investigative Division re: Suggestion #658-65

COMMENTS AND RECOMMENDATIONS OF  
SPECIAL INVESTIGATIVE DIVISION

JBE:dln

2-17-65

Suggestion #658-65  
From SA R. Bert Carter  
Seattle

Suggestion has to do with posters in FBI offices relating to Ten Most Wanted Fugitives Program. The suggestor suggests the phrase expressing appreciation "to the American press" should be expanded to include specific reference to radio and television media.

The above primarily is a matter of interest to the Crime Records Division and the Exhibits Section of the Administrative Division. It is understood that the wording on the panel of display boards presently being prepared at the Bureau does contain wording similar to that recommended by referring to the media as "the vast American news media". It would appear that this language is satisfactory and that no further change is necessary at this time.

*Amh*  
*gfr*  
*JH*  
*gfr*  
memo Casper to Mohr  
2-25-65  
ML:jinn

let to SAC, SE  
2-26-65  
ML:jinn

Views of the Crime Records Division Re: Suggestion #658-65

ADDENDUM:

Crime Records Division 2-16-65 MAJ:JRH:rs

The Crime Records Division does not feel there is any need to change the current descriptive data regarding the background of the "Ten Most Wanted Fugitives" program on Bureau exhibitS. While it is commonly understood, in the sense the Bureau uses the phrase, that "The American Press" is not restricted to newspapers and magazines but also encompasses television and radio news media, "Top Ten" exhibit boards prepared in recent years bear the amended wording "The Vast American News Media." There, therefore, does not appear to be any need to alter this wording as this most certainly covers these elements -- newspapers, magazines, television and radio. The older wording, "The American Press," while still considered appropriate, is being replaced on a continuing basis on newer exhibits, and it is understood the Exhibits Section will, at an early date, replace some old homemade exhibit boards utilized by the Seattle Office. No further action, therefore, appears necessary on this suggestion.

*memo Casper to Mohr*

*2-25-65*

*ML:pin*

*let to SAC, SE*

*2-26-65*

*ML:pin*

*11251 2-27-65*

*2-25-65*

*Xerox 1 pin*



VIEWS OF THE ADMINISTRATIVE DIVISION RE: SUGGESTION #658-65

SUGGESTION #658-65 submitted  
by SA R. BERT CARTER -  
SEATTLE DIVISION

*[Signature]*  
EXHIBITS SECTION COMMENTS: *[Signature]* UJG:ko 2/16/65

The suggestion briefly outlined the need to change the language on the FBI's Ten Most Wanted Fugitives boards which gives credit to the American press for the success of this program. SA Carter feels that the language should go beyond American press and include radio and television media.

Several years ago the Bureau approved new language for the FBI's Ten Most Wanted Fugitives boards. The advisability of specifically mentioning radio and television media was carefully considered and it was felt that credit could best be given to the cooperating news media by using the opening phrase "The vast American news media." All new display boards carry the language "The vast American news media has rendered a real public service in publicizing the descriptive data of the FBI's Ten Most Wanted Fugitives. As a result of this program, many fugitives have been brought to justice through the cooperation of civic-minded American citizens." Those display boards that are prepared by the Exhibits Section and sent to the field for display were furnished a cover panel to be exhibited over the revised language. Several field divisions have prepared their own Top Ten boards and, therefore, these changes undoubtedly have not been made. The display inventory kept in the Exhibits Section indicates that Seattle has two homemade panels which undoubtedly bear the old language which gives credit merely to the American press.

RECOMMENDATION:

Based on the above information, no favorable action is necessary with regard to this suggestion. SAC Seattle should be advised that two new FBI Ten Most Wanted Fugitives display boards will be prepared in the Exhibits Section and will be forwarded to him upon completion.

WFE

*[Signature]*  
memo Casper to WFE  
2-25-65

ML: jmm

let to SAC, SE  
2-26-65  
ML: jmm

FEDERAL BUREAU OF INVESTIGATION  
FOI/PA  
DELETED PAGE INFORMATION SHEET  
FOI/PA# 1384879-000

Total Deleted Page(s) = 6

Page 45 ~ b7E;

Page 161 ~ Duplicate;

Page 162 ~ Duplicate;

Page 165 ~ Duplicate;

Page 230 ~ Duplicate;

Page 231 ~ Duplicate;

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TOP TEN FUGITIVES

(SUBJECT)

63-6490

SECTION 2 Serials 853-1696

(FILE NO.)

☒ ALL SERIALS, EXCEPT THOSE REMAINING IN FILE AND THOSE LISTED AS CHANGED ON THIS SHEET WERE  
"SKIPPED" OR WERE REMOVED FROM FILE AND DESTROYED IN ACCORDANCE WITH AUTHORITY CONTAINED  
IN 63-6490-1644

☐ FOLLOWING SERIALS WERE REMOVED FROM FILE AND DESTROYED IN ACCORDANCE WITH AUTHORITY  
CONTAINED IN

63-6490-1647

CHANGED TO

70-51838-14

(TAB CARD IN THE NUMBERING UNIT  
INDICATES ACTION TAKEN)

2-13-73

2-16-73

3-2-73

DATE

INITIALS #25

UNITED STATES GOVERNMENT

# Memorandum

TO : MR. TROTTER *bls.*

FROM : C. S. Voelker *CSV*

SUBJECT: RE-SEARCH OF TOP TEN FUGITIVE  
TECHNICAL SECTION  
IDENTIFICATION DIVISION  
BUFILE 63-6490

DATE: 4-1-65

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

The fingerprint re-search program for Top Ten Fugitives is reviewed periodically by the supervisory staff of the Technical Section. At the present time, a complete re-search of all files, criminal, dead and civil is conducted on an annual basis and a re-search of the criminal and dead files is conducted on a six-month basis. Copies of Identification Orders (IO) containing ten finger impressions are placed in every possible reference search for each IO throughout the criminal file and all criminal return prints are searched through a special file containing IOs before they are returned to the contributors.

The supervisory staff of the Technical Section believes the existing re-search program with regard to Top Ten Fugitives is adequate and no change should be made at this time.

## RECOMMENDATION:

The fingerprints of the Top Ten Fugitives be re-searched through the criminal and dead files starting 4-15-65 and through the criminal, dead and civil files starting 10-15-65.

CSV:bdm  
(2)

EX 110

REC-34

8 APR 8 1965

58 APR 19 1965

September 7, 1965

PERSONAL

ST  
BP  
REC-56

63-6490-908

Mr. Edwin R. Bethune, Jr.  
Federal Bureau of Investigation  
Indianapolis, Indiana

SEP 7 9 33 AM '65  
FBI  
READING ROOM

EX-101

Dear Mr. Bethune:

I have received your suggestion regarding the preparation of colorful display boards at the Seat of Government for use in certain locations for exhibiting photographs of fugitives who are included in the Ten Most Wanted Fugitives Program. This proposal is being carefully evaluated and you will be advised if it is adopted.

The interest and initiative which prompted you to bring this matter to my attention are indeed appreciated.

MAILED 80

SEP - 7 1965

COMM-FBI

Sincerely yours,

J. Edgar Hoover

2 - Indianapolis 1 - Field personnel file

1 - Suggestion file

1 - Personnel file of SA Edwin R. Bethune, Jr.

ML:wls (wls)

(6) (Suggestion #142-66 dated 8/27/65)

NOTE: Suggests Exhibits Section design and distribute colorful standardized display boards for use in Resident Agencies and by law enforcement agencies in displaying "Top Ten" fugitives.

RECEIVED

Referred to the Administrative Division, by request, for views and recommendations.

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

SEP 21 1965

MAIL ROOM ☐ TELETYPE UNIT ☐

SEP 9 1965  
XEROX

UNRECORDED COPY FILED IN 62-29709

#142-66

Date

8/27/65

To: Director, FBI

From: (Suggester's name)

EDWIN R. BETHUNE, Jr.

Division of Assignment

Indianapolis

SUGGESTION

That Exhibits Section design and distribute colorful standardized placards for use by Resident Agencies and law enforcement agencies in displaying "Top Ten" fugitives.

30 SEP 2 1965

EXP. PROC.

Current practice or rule (include manual citation as well as facts)

No such displays are available except for Headquarters City offices.

Advantages of suggestion and annual savings (include basis for estimate)

Local law enforcement agencies have designed "Top Ten" display boards but as professional help not utilized, some of these displays are drab and unattractive.

Standardized colorful placards would generate additional interest in the FBI and the "Top Ten" program if such placards were available.

Disadvantages of suggestion

None known.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

*Edwin R. Bethune, Jr.* Special Agent  
Signature and Title of Suggester

Recommendations and comments of Division Head The Exhibit Section has designed, prepared and made available to offices requesting same, suitable display boards for Top Ten Fugitives and will continue to do so within the limits (continued on attached page)

(Do not write in this space - for Bureau use only)

EX-101

16 SEP 8 1965

SEP 9 1965 XEROX

Let yack REC-56  
9-13-65 MLE:wb

63-6490-208

THREE

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Recommendations and comments of Division Head (continued from page 1):

of its other responsibilities. All Top Ten boards with which I am familiar have been quite elaborate, necessitating considerable labor and expense for use principally in Division Headquarters Offices. In line with the suggestion, it might be possible for the Exhibit Section to prepare less expensive boards for use in Resident Agency Offices. For instance, the use of a cardboard sign under which Top Ten posters could be affixed by thumb tack. My recommendation is that a less elaborate and more economical Top Ten board be made available for all Resident Agency offices which might request such. I do not feel such displays should be made available to local law enforcement agencies.

UNITED STATES GOVERNMENT

# Memorandum

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
DeLoach ☒ \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

TO : Mr. Mohr

DATE: September 13, 1965

FROM : J. J. Casper

SUBJECT: "TOP TEN" FUGITIVES  
SUGGESTION #142-66 SUBMITTED BY  
SA EDWIN R. BETHUNE, JR.  
INDIANAPOLIS OFFICE

**SUGGESTION:** That the Exhibits Section design and distribute colorful, standardized placards for use in resident agencies and law enforcement agencies to display "Top Ten" fugitives.

**CURRENT PRACTICE:** Suggester states no such displays are available except for offices in headquarters cities.

**ADVANTAGES:** SA Bethune states local law enforcement agencies have designed "Top Ten" boards but as professional help is not utilized, some of these displays are drab and unattractive. Colorful placards would generate additional interest in the FBI and this program if such placards were available.

**OBSERVATIONS:** SAC Howard, Indianapolis, noted the Exhibits Section has designed, prepared, and made available to offices requesting same suitable display boards for "Top Ten" fugitives and will continue to do so within the limits of its other responsibilities. All "Top Ten" boards with which he is familiar have been quite elaborate, necessitating considerable labor and expense for use principally in division Headquarters offices. In line with this suggestion, it might be possible for the Exhibits Section to prepare less expensive boards for use in resident agencies. For instance, the use of a cardboard sign under which "Top Ten" posters could be affixed by thumb tack. SAC Howard's recommendation was that a less elaborate and more economical "Top Ten" board be made available to all resident agencies which might request such. He did not feel such displays should be made available to local law enforcement agencies.

The Exhibits Section, Administrative Division, advised the FBI Top Ten Display Boards prepared in the Exhibits Section are standard in design and are limited to FBI field headquarters offices only, due to the construction costs. The Crime Records Division furnishes standard size Multilith placards of wanted subjects to field offices maintaining Top Ten Display Boards and also upon request to police organizations that maintain

NML:wls  
(2)

55 SEP 21 1965

EX-103 REC 1

63-6490-911  
15 SEP 16 1965

"CONTINUED - OVER"



Memo Casper to Mohr  
re: "Top Ten" Fugitives  
Suggestion #142-66

their own constructed display boards. It is not practical to redesign another display board for resident agencies as suggested. The expense involved in furnishing all of our resident agencies with Top Ten Boards would be considerable and well beyond the present shop capabilities of the Exhibits Section to handle.

Crime Records Division concurred in the observations of the Exhibits Section and recommended, because of the information set forth above, the suggestion not be approved.

Training Division does not feel the need for such elaborate displays in resident agencies is sufficient to justify the cost involved. We certainly should not become involved in furnishing law enforcement agencies with these items.

RECOMMENDATIONS:

That the suggestion not be adopted. On approval, no further action is necessary with regard to the suggester. He has been thanked by prior letter.

*[Handwritten signatures and initials]*

ADDENDUM - EXHIBITS SECTION - LJG/ko - 9/7/65

The FBI Top Ten Display Boards prepared in the Exhibits Section are standard in design and are limited to FBI field headquarter offices only, due to the construction costs.

The Crime Records Division furnishes standard size multilith placards of wanted subjects to field offices maintaining Top Ten Display Boards and also upon request to police organizations that maintain their own constructed display boards.

It is not practical to redesign another display board for resident agencies as suggested by Agent Bethune. The expense involved in furnishing all of our resident agencies with Top Ten Boards would be considerable and well beyond the present shop capabilities of the Exhibits Section to handle.

**RECOMMENDATION:**

That the suggestion be considered unfavorable.

ADDENDUM - CRIME RECORDS *JRH:jma* - 9-9-65 *[Signature]*

Crime Records concurs in the observations of the Exhibits Section and recommends, because of the information<sup>2</sup> set forth above, that the suggestion not be approved.

*Mem. Conferred to Markel*  
*9-13-65*  
*MH: [Signature]*

*[Signature]* 9-9-65

REC-47

63-6490-931

EX-111

November 10, 1965

PERSONAL

Nov 10 10 07 AM '65  
FBI  
REC'D-READING ROOM

Mr. Robert S. McVey  
Federal Bureau of Investigation  
New York, New York

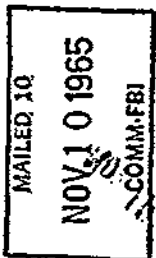
Dear Mr. McVey:

*m3*  
I have received your suggestion that wanted notices concerning the Ten Most Wanted Fugitives Program be furnished to certain authorities throughout the United States. You may be interested to know some offices distribute these items to such locations at the present time and it is felt a mandatory rule in this regard is not necessary.

The interest and thoughtfulness you displayed in giving me the benefit of your thoughts on this matter are indeed appreciated.

Sincerely yours,

J. Edgar Hoover



- 2 - New York 1 - Field personnel file  
1 - Suggestion file  
1 - Personnel file of SA Robert S. McVey

ML:wls

(6) (Suggestion 326-66 dated 11/4/65)

NOTE:

Suggests Wanted Flyers and selected Identification Orders regarding the Ten Most Wanted Fugitives be placed in each

toll booth of the various toll road and major toll bridge authorities in the United States. Distribution could be made through a survey by each field office regarding authorities existing in their territories followed by personal contact to ascertain if necessary cooperation could be obtained. Addressograph plates could be prepared by Bureau for each cooperating authority and forwarded to field. Field would then furnish these items to each authority's headquarters, which would in turn distribute them to all toll booths.

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
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Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

MAIL ROOM ☐ TELETYPE UNIT ☐

SEE PAGE TWO

NOTE CONTINUED

SAC, New York recommended idea not be adopted. He advised many offices distribute such items to these authorities but did not believe it feasible to make such actions mandatory. Crime Records and Special Investigative Divisions agreed with these views. They noted each office has responsibility for disseminating these items to appropriate outlets such as police departments, highway patrols, etc. This would be another location where wanted notices could be displayed; however, the manner in which they are displayed must be left to the discretion of these individuals. Field offices have discretion to pass these items along to locations where they will serve our best interests. Training Division recommends suggestion not be adopted.

#224-66

Date

11-4-65

To:

Director, FBI

From: (Suggester's name)

SA Robert S. Mc Vey

Division of Assignment

New York

**SUGGESTION** To place Wanted Flyers of the Bureau's Ten Most Wanted Fugitives, and selected Identification Orders, in each toll booth of the various toll road and major toll bridge authorities in the United States *(Program)*

The principle of the Bureau's IO program is to put the photos of Bureau fugitives before the public and before persons such as law enforcement officers, hotel desk clerks, etc., who deal with the public. There are certain of the toll road systems, such as that which connects New York and Chicago, and others, which service main routes, and an extremely high percentage of persons traveling by auto between New York and Chicago would travel on the New Jersey, Pennsylvania, Ohio and Indiana toll road systems. Also, a great number of persons traveling from the East coast to the West, or vice versa, use U.S.66, and therefore, the Will Rogers Turnpike through Oklahoma. There are several other such main routes such as the Sunshine Parkway through Florida, the (see pg. 2)

Current practice or rule (include manual citation as well as facts)

These toll booths are not included in M of M, II-6-4, pertaining to the distribution of Wanted Flyers.

Advantages of suggestion and annual savings (include basis for estimate)

In view of the past success of the Bureau's IO program, and the fact that a great many of the Bureau fugitives in the past have been known to have traveled extensively to evade the law, it would seem logical to place Wanted Flyers before those persons who are most likely to come in contact with them.

An unestimable amount of agent investigative time would be saved in each case wherein a Top Ten or IO fugitive was located based upon information furnished by one of the booth attendants.

Disadvantages of suggestion

None

**EXP. PROC.**

33 NOV 8 1965 33

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any just reward only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

*Robert S. McVey - Special Agent*

Signature and Title of Suggester

Recommendations and comments of Division Head

It is not recommended this suggestion be adopted. Many offices distribute IO's to such authorities but it is not believed feasible to make such actions mandatory.

Asst. Dir. in Charge

(Do not write in this space - for Bureau use only)

REC-47  
11/10/65 MLI:ula  
62-6479-931  
11 NOV 8 1965  
*[Handwritten signatures and initials]*

toll expressways around Chicago, etc. Also, the various toll bridge authorities such as the Holland and Lincoln tunnels, Triborough and Verrazanno bridges in New York, the Golden Gate and Bay bridges in San Francisco, the Chesapeake Bay bridges, and others around the U.S.

The distribution could be accomplished through a survey by each Field Division as to what toll-road or toll-bridge authorities exist in their respective divisions, followed by personal contact with the Hq. of that authority requesting the necessary co-operation. Addressograph plates could be prepared by the Bureau for each co-operating authority and forwarded to the field. The field would then furnish enough copies of each Wanted Flyer, and selected Identification Order to each authority's Hq. who would in turn distribute them to each of it's toll booths.

Xerox 10/15/62

UNITED STATES

NT

# Memorandum

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
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Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

TO : Mr. Gale

DATE: November 22, 1965

FROM : A. B. Eddy

*TOP TEN FUGITIVES*

SUBJECT: TEN MOST WANTED FUGITIVES PROGRAM

#359-66

*Buchanan*

There have been 16 apprehensions of Ten Most Wanted Fugitives, thus far during 1965. This already is the fourth highest year in apprehensions in the history of the program, which was inaugurated in March, 1950. As a means of further accelerating this most worthwhile program, it is proposed to involve all continental offices more actively in each individual case by instructing that Ten Most Wanted Fugitive cases be made pending in these offices. While present procedures require a file to be opened in each field office, active investigation is based on specific leads. Our proposal would require that the continental offices on a continuing basis pursue a program of not only following up on specific leads but, in addition thereto, developing leads in their own territory on the basis of the background, habits and previous activities of the fugitive.

We have found that these fugitives can be anywhere in the country. Further, it is highly unlikely that these fugitives will remain in the area where process has been filed against them. The tremendous pressure imposed on these individuals through investigation and publicity causes these Ten Most Wanted Fugitives to go to greater lengths in establishing a new identity in a place far removed from where they may be known and recognized. With each Ten Most Wanted Fugitive case pending in each office, this will further enlarge and enhance the already heavy attention focused on these fugitives not only in the major cities but, also in the small and rural communities in each office territory. It is suggested that field inspections relating to the Ten Most Wanted Fugitives Program take particular cognizance of the initiative and enthusiasm as shown by offices even though they do not have specific leads set out by the office of origin. The foregoing in no way relieves the office of origin of responsibility of affording direction to the investigations.

## ACTION:

There is attached for your approval an SAC letter implementing the foregoing. Appropriate manual changes will be submitted.

## Enclosure

- 1 - Mr. Belmont
- 1 - Training Division
- 1 - Mr. DeLoach

- 1 - Mr. Rosen
- 1 - Mr. Gale
- 1 - Mr. Eddy

- 1 - Mr. Hurst
- 1 - Mr. McNiff

ABE:jcz

6 DEC 8 1965

REC-50

EX-113

DEC 3 1965

Manual change 11-30-65 ABE:dlw

*copy to [unclear] for [unclear] purpose*  
*gh:ad*

November 30, 1965

PROPOSED CHANGE IN FBI HANDBOOK

The following should be added as a new item to Part I, Section 45A, Item F, page 30b:

*except Honolulu and San Juan,*  
F. Ten Most Wanted Fugitive cases must be kept pending in all continental offices until fugitive is apprehended. Each office must initiate investigation suggested by characteristics, background and habits of the fugitive, as well as on the geography, climate, employment and recreation facilities unique to a particular office area. Fully exploit investigative techniques which are readily available, including informants, auto vehicle bureaus, other Government records and general sources and avenues of employment, including spot-labor pools. While primary responsibility for direction of each case is with Office of Origin, all continental offices are expected to participate fully in the initiation of logical investigation, which should include full exploitation of various news media outlets throughout field office territory.

NOTE: Per Eddy to Gale memo dated 11-22-65 entitled "Ten Most Wanted Fugitives Program."

NOT RECORDED

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
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Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
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Trotter \_\_\_\_\_  
Tele. Rm. \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

ABE:dlm

(4)

66 DEC 7 1965

MAIL ROOM ☐ TELETYPE UNIT ☐

UNRECORDED COPY FILED IN 66-1934



November 30, 1965

**PROPOSED CHANGE IN MANUAL  
OF INSTRUCTIONS**

Volume II, Section 49E (8), page 4, should be amended to read as follows:

8. A field office may RUC administratively those cases involving fugitives, other than Ten Most Wanted Fugitives, when all of the following conditions have been met:

NOTE: The above exception should be included in Part I, page 28, of the Handbook and in Part II, Section 3, page 16, of the Manual of Rules and Regulations.

NOTE: Per Eddy to Gale memo dated 11-22-65 entitled "Ten Most Wanted Fugitives Program."

DEC 1 3 23 PM '65

RECEIVED  
FBI

63-6490

NOT RECORDED

34 DEC 3 1965

*John J. [Signature]*

*[Large circular stamp]*

*[Handwritten signature]*

- Tolson \_\_\_\_\_
- Belmont \_\_\_\_\_
- Mohr \_\_\_\_\_
- DeLoach \_\_\_\_\_
- Casper \_\_\_\_\_
- Callahan \_\_\_\_\_
- Conrad \_\_\_\_\_
- Felt \_\_\_\_\_
- Gale \_\_\_\_\_
- Rosen \_\_\_\_\_
- Sullivan \_\_\_\_\_
- Tavel \_\_\_\_\_
- Trotter \_\_\_\_\_
- Tele. Room \_\_\_\_\_
- Holmes \_\_\_\_\_
- Gandy \_\_\_\_\_

ABE:dln (4)

DEC 1 1965

RECEIVED DEPT OF JUSTICE

DEC 1 15 53 PM '65

*[Handwritten signature]*

DEC 7 1965

MAILED - CYTE

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MAIL ROOM ☐ TELETYPE UNIT ☐

TOP TEN FUGITIVES

UNRECORDED COPY FILED IN 63-1934

TOP TEN FUGITIVES November 30, 1965

PROPOSED CHANGE IN MANUAL  
OF RULES AND REGULATIONS

The following should be added as a new item to  
Part II, Section 3, 2d (7), page 17:

- (7) Ten Most Wanted Fugitive cases must be kept pending in all continental offices until fugitive is apprehended. Each office must initiate investigation suggested by characteristics, background and habits of the fugitive, as well as on the geography, climate, employment and recreation facilities unique to a particular office area. Fully exploit investigative techniques which are readily available, including informants, auto vehicle bureaus, other Government records and general sources and avenues of employment, including spot-labor pools. While primary responsibility for direction of each case is with Office of Origin, all continental offices are expected to participate fully in the initiation of logical investigation, which should include full exploitation of various news media outlets throughout field office territory.

First sentence  
included in  
Rules + Regulations  
Whole paragraph  
included in  
Manual of  
Instructions,  
Vol. II, Sec. 44,  
page 5.  
fmb

NOTE: Per Eddy to Gale memo dated 11-22-65 entitled "Ten Most Wanted Fugitives Program."

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Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
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Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

ABE:dlm  
(4)

36 DEC 7 1965

NOT RECORDED

14 DEC 3 1965

MAIL ROOM ☐ TELETYPE UNIT ☐

February 10, 1966

PERSONAL

REC- 83

EX-109

63-2490-974

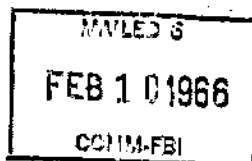
Mr. Odd T. Jacobson  
Federal Bureau of Investigation  
Washington, D. C.

Dear Mr. Jacobson:

Thank you very much for the suggestion regarding a procedure for use by field offices in handling the administrative detail in connection with the Ten Most Wanted Fugitives Program. Careful consideration is being afforded this proposal by the interested divisions and I will let you know if it is adopted.

The interest which led you to give me the benefit of your thoughts on this matter is indeed appreciated.

Sincerely yours,  
J. Edgar Hoover



FEB 10 5 04 PM '66  
*[Handwritten signature]*

1 - Mr. Felt

1/- Personnel file of SA Odd T. Jacobson

ML/njm

(5) (Suggestion 517-66 dated 2/8/66)

NOTE: Suggest auxiliary offices be permitted to post the files pertaining to each Top Ten Fugitive case in their office on a memorandum to file when the investigation within that field division is negative and not of pertinent interest to the office of origin.

Referred to the Administrative and Special Investigative Divisions for views and recommendations.

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Wick \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
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Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

55 MAR 14 1966

MAIL ROOM ☐ TELETYPE UNIT ☐

*edm*

517-66

Date

February 8, 1966

To: Director, FBI

From: (Suggester's name)  
SA Odd T. Jacobson

Division of Assignment  
Inspection

SUGGESTION

That auxiliary offices in Top Ten Fugitive cases be permitted to post the file pertaining to each within their office on a memorandum to file when investigation within that field division is negative and not of pertinent interest to the office of origin.

Current practice or rule (Include manual citation as well as facts)

Manual of Rules and Regulations, Part II, Section 3, 7, page 19.  
(See addendum next page)

Advantages of suggestion and annual savings (include basis for estimate)

SAC Letter 65-64, part D, dated 11/30/65 instructed that each Top Ten Fugitive case be opened and remain pending in every field office (Manual changes excepted San Juan and Honolulu) in order that the investigative ingenuity of every field office could be brought to bear on the background characteristics of each Top Ten Fugitive looking towards his early apprehension. This was an extremely logical change in our Top Ten Program and adds impetus to the successful solution of these cases by bringing all our field offices into play without a specific lead from the office of origin. (Continued next page)

Disadvantages of suggestion

None known.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

Signature and Title of Suggester  
EX 102

Recommendations and comments of Division Head

I agree, so long as it doesn't lapse into a device to avoid aggressive, imaginative efforts to locate these fugitives.

H. Lynn Edwards, #1 Man

Signature and Title

(Do not write in this space - for Bureau use only)

Memo Casper/Kay Mores 2/24/66 MZ/pym  
Let of app 2/25/66 MZ/pym  
Let of app MZ/pym 2/10/66

FEB 11 1966

Two

3 copies received 2/9/66

2-100-1000000

### Current Practice or rule

The current practice is to post a case only on an outgoing communication reflecting results of investigation, or requesting that investigation be conducted. Certain exceptions to the posting rule have been made in espionage, nationalistic tendency, and informant cases which allows field office file to be posted by memorandum to the SAC.

This suggestion is being made to include Top Ten Fugitive cases within the same exception rule as applies to espionage, nationalistic tendency, and informant cases.

### Advantages of suggestion

The rule to keep these cases pending has, however, placed a burden on both auxiliary offices and the office of origin by creating unnecessary paper. The auxiliary offices must report results of negative investigation each 45 days to post case and avoid delinquency. The office of origin file is burdened by these negative result letters, etc. Allowing the auxiliary office to post the Top Ten Fugitive case by memorandum to the SAC in those instances where results are negative and of no pertinent interest to the office of origin would save typing and clerical time in both the auxiliary and office of origin.

REC-48

63-6490-978

February 15, 1966

PERSONAL

Mr. Lane M. Bonner, Jr.  
Federal Bureau of Investigation  
Miami, Florida

Dear Mr. Bonner:

I have received your suggestion concerning methods for further publicizing individuals who are wanted by the FBI. As a matter of possible interest to you, this same proposal has been considered previously and not adopted; however, as a practical matter, we do circularize barbershops when special circumstances exist which would warrant such action being taken.

The interest which led you to give me the benefit of your thoughts on this subject is indeed appreciated.

Sincerely yours,

J. Edgar Hoover

MAILED 7

FEB 15 1966

COMM-FBI

2 - Miami

1 - Field personnel file

1 - Suggestion file

1 - Personnel file of Mr. Lane M. Bonner, Jr.

ML/njm

(6) njm

NOTE:

(Suggestion 540-66 dated 2/10/66)

Suggests that periodically identification orders and photographs of fugitives be placed in the hands of barbers,

particularly those of the Ten Most Wanted Fugitives Program. This could be accomplished by distribution through barbershop unions or supply distribution outlets. Suggests Bureau encourage state and local law enforcement agencies to participate in this program, consideration being given to various licensing divisions of the state and municipalities which may be in contact with most barbershops. NOTE CONTINUED PAGE TWO

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Wick \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
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Gale \_\_\_\_\_  
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Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

MAIL ROOM ☐

TELETYPE UNIT ☐

FEB 15 4 34 PM '66

FBI - READING ROOM

*Keypce*  
*grm*  
*phw*

55 FEB 25 1966

*edm*

*JP*

*JP*

NOTE CONTINUED

This idea was considered in the past and not adopted. It was pointed out that mailing of all such items to barbershops is not desirable but might be workable on an individual field office level. It was felt procedure might not be favorably received by higher-priced barbershops catering to a certain type of clientele. Special Investigative Division agreed and advised that when special circumstances warrant such action barbers are circularized. Members see these items through outlets which are used at present. More effective and better means of circularizing such information is to utilize barber journals where such coverage is needed. Training Division recommends current idea not be adopted.

540-66

Date February 10, 1966

To: Director, FBI

From: (Suggester's name)  
Lane M. Bonner, Jr.

Division of Assignment  
Miami, Florida

**SUGGESTION** That, periodically, identification orders and photographs of fugitives be placed in the hands of barbers, particularly those of the Top Ten Program. It is assumed that each American male makes at least one visit to a barbershop every three weeks.

This could be accomplished by distribution through barber shop unions or barber shop supply distribution outlets. Consideration should be given to the existence of addressograph machines possibly utilized in the barber industry.

It is further suggested that the Bureau encourage state and local law enforcement agencies to participate in this program, consideration being given to the various licensing divisions of the state and municipalities which may be in contact with most barber shops.

Current practice or rule (include manual citation as well as facts)

*Top Ten Fugitives*

Advantages of suggestion and annual savings (include basis for estimate)

1. Location and subsequent apprehension of wanted persons.
2. Barbers are in a position to note other areas of identification such as distinctive scars and marks, alterations in appearance, etc.
3. Barbers frequently engage their customers in conversation and know many of them on a personal basis.

Disadvantages of suggestion

1. The excessive number of barber shops in the nation; there are over three hundred in the Miami-Dade County, Florida, area alone. (Determined from the telephone directory and telephone call to the Dade County licensing division)
2. Excessive calls from barbers concerning persons who resemble fugitives.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

*Lane M. Bonner, Jr.*  
Clerk Signature and Title of Suggester

Recommendations and comments of Division Head

While this suggestion has some merit, it is felt the over-all cost would outweigh its advantages.

*J. G. Frohman*  
Special Agent in Charge Signature and Title

(Do not write in this space - for Bureau use only)

REC-48

63-44909  
14 FEB 14 1966

38-14-1866  
EXP. PROC.

*Let Jack  
2/15/66 M.F. / jgm*



March 2, 1966

PERSONAL

Mr. H. C. Littlejohn  
Federal Bureau of Investigation  
Washington, D. C.

Dear Mr. Littlejohn:

Thank you for your suggestions concerning the issuance of status communications by the office of origin in Ten Most Wanted Fugitives cases and the preparation of additional instructional material for insertion in one of our training films. I thought you would be interested to know that the procedure described in your first proposal has been considered previously and was not adopted because the extra administrative work would outweigh any anticipated advantages. With respect to your second suggestion, it has been decided that the introduction of information concerning the functioning of the revolver would be of insufficient benefit to warrant its adoption.

Although your ideas were not adopted in this instance, I appreciate your thoughtfulness in submitting them to me.

Sincerely yours,  
J. Edgar Hoover

MAILED 4

MAR 2 1966

COMM-FBI

MAR 4 1966

2 - Tampa

1 - Field personnel file  
1 - Suggestion file

1 - Mr. Casper

1 - Personnel file of SA H. C. Littlejohn

JER/njm

(7)

(Suggestions 588-66 and 589-66 both dated 2/25/66)

SEE NOTE PAGE TWO

MAR 14 1966

MAIL ROOM ☐ TELETYPE UNIT ☐

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Wick \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
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Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

UNRECORDED COPY MAILED IN

NOTE: 588-66 suggests office of origin in each Ten Most Wanted Fugitives case provide all offices every six months with communication containing latest verified information on location, employment, descriptive data, etc., on fugitive. Same idea, except it proposed weekly summary of known activity, considered in recent past and not adopted because current procedures believed sufficient. If information of type proposed is known, it is better directed by leads to those offices covering the pertinent area rather than distribution of communication to all offices indiscriminately with added mailing, handling and filing of communication in every office, some of which would never have any positive activity in case from inception to apprehension of subject.

589-66 proposes preparation of 16MM film strip showing, by means of animated drawings, workings of the "action" of standard police revolver, particularly the hammer safety bar. This strip should be inserted in our training film; "Single Action Revolver Shooting."

Matter was discussed with FBI Academy at Quantico and it was decided proposed strip would not improve film which was made to instruct on principles of single-action shooting - how to sight, aim and fire revolver. Majority of Agents want to make sure they learn to hit what they're aiming at and machinery of the weapon would be of little constructive interest to them especially since they do not disassemble revolver as they do other weapons. Further, since both Smith & Wesson and Colt revolvers are used we would probably have to prepare two such strips. It is believed this idea would detract from rather than improve the film and should not be adopted.

Letter being addressed to Mr. Littlejohn at the Training Division since he is presently attending In-Service Class (2/28 - 3/11/66).

#584-66

Date

February 25, 1966

To:

Director, FBI

From: (Suggester's name)

H. C. LITTLEJOHN

Division of Assignment

TAMPA

SUGGESTION

FBI TEN MOST WANTED FUGITIVES PROGRAM

That Office of Origin in each Top Ten case be instructed by the Bureau, as a standard procedure, to provide to all Bureau divisions by appropriate communication once every six months the latest verified information as to the last known location of the subject. This communication could also include information regarding his last known employment, the last name or alias he is known to have used, and any new information which has been developed regarding this fugitive's description, habits or peculiarities.

Current practice or rule (Include manual citation as well as facts)

Advantages of suggestion and annual savings (include basis for estimate) To keep all offices aware of the latest information developed regarding Top Ten fugitives and thereby stimulate additional interest in these important cases, particularly the ones that tend to become "old dog"-type cases.

This would also provide all divisions with additional information which might suggest to agents in each division, charged with responsibility for these cases, logical investigative leads.

Disadvantages of suggestion

None known.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

Signature and Title of Suggester

Special Agent

Recommendations and comments of Division Head

Suggestion would be of benefit to other field divisions and agents conducting investigations in these cases. Recommend adoption.

(Do not write in this space - for Bureau use only)

Signature and Title

SAC

Let ofack, 3/2/66, JEP/ajm

REC-83

FEB 28 1966

March 2, 1966

PERSONAL

63 64 985

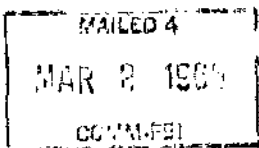
Mr. William J. Roemer  
Federal Bureau of Investigation  
Savannah, Georgia

Dear Mr. Roemer:

I have received your suggestion concerning a method for further publicizing individuals who are wanted by the FBI. As a matter of possible interest to you, establishments of the type mentioned in your proposal would be circularized when special circumstances exist which would make such action desirable.

The interest which led you to submit your idea to me is indeed appreciated.

Sincerely yours,



- 2 - Savannah
  - 1 - Field personnel file
  - 1 - Suggestion file
- 1 - Personnel file of SA William J. Roemer

ML/njm

(6)

NOTE:

(Suggestion 585-66 dated 2/25/66)

Suggests circularization of all tattoo shops located in the country during the course of "Top Ten Fugitive" investigations.

Suggester states fugitives might readily use these facilities in an effort to change their physical descriptions.

NOTE CONTINUED PAGE TWO

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
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MAIL ROOM ☐ TELETYPE UNIT ☐

MAR 1 1966

*[Handwritten signatures and initials]*

NOTE CONTINUED

Similar ideas have been considered in the past and not adopted. Special Investigative Division has advised it did not feel such action would be justified as a blanket procedure in all "Top Ten Fugitive" cases and circularization of this type is given appropriate consideration in specialized cases based on the case and area involved. A mandatory rule is not deemed desirable. Training Division agrees and recommends current idea not be adopted.

2/25/66

Division of Assignment  
SAVANNAH

It is recommended that consideration be given to the circularization of all tattoo shops located in the country during the course of Top Ten Fugitive investigations. It is felt that there are not too great a number of these establishments to preclude such circularization because they are apparently located only in the large seaport cities. Fugitives might readily use these facilities for the implantation, variation, or removal of tattoos in efforts to effectively change their physical description.

40 FEB 28 1966

Advantages of suggestion and annual savings (include basis for estimate)

The circularization of tattoo shops might prove an effective means of locating fugitives. No savings would be expected.

MOON JIAN  
FOREIGN CHINART  
3811 1/2 ST  
NEW YORK  
RECEIVED  
JAN 1 1961

### Disadvantages of suggestion

None known

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

for any justified award only if my suggestion is adopted  
William J. Roemer, Special Agent  
 Signature and Title of Suggester

Recommendations and comments of Division Head

This suggestion appears to have merit and I recommend its adoption.

James T. Neagle 63-6490-98  
JAMES T. NEAGLE, Special Agent in Charge

(Do not write in this space - for Bureau use only)

REC-88 157111000 3-4  
3 FEB 29 1966

Let ofack, 3/2/66, mZ/ym

SAC, Baltimore

MAR 7 1966

REC-121

Director, FBI  
63-6490-986

### TOP TEN FUGITIVE BOARDS

In the past the Bureau has furnished to field offices, upon request, boards on which are mounted the photographs of the current Top Ten Fugitives. Because of the size and the cost to make these boards, they have not been furnished to resident agencies. The Exhibits Section has now devised a smaller Top Ten Board which may very readily lend itself to mounting on the walls of our larger resident agencies. This will result in further circularization of the photographs and information on these fugitives. The new board is 5 feet long and 3 feet high and will mount directly on the wall. Attached is a sketch of the new board.

Offices receiving copies of this letter have resident agencies where 10 or more men are assigned. The SAC's of these offices should advise the Bureau, attention Exhibits Section, as to whether or not such a board can be utilized in these resident agencies. They will not be furnished for resident agencies having less than 10 men assigned.

When results of this canvass are received, the boards will be prepared and shipped directly to the resident agencies. In each instance, furnish the address to which you desire the exhibit shipped.

#### Enclosure

- |                        |                        |                          |
|------------------------|------------------------|--------------------------|
| 2 - Buffalo (Enc.)     | 2 - Miami (Enc.)       | 2 - San Francisco (Enc.) |
| 2 - Cincinnati (Enc.)  | 2 - Mobile (Enc.)      | 2 - Springfield (Enc.)   |
| 2 - Dallas (Enc.)      | 2 - Newark (Enc.)      | 2 - Tampa (Enc.)         |
| 2 - Knoxville (Enc.)   | 2 - New Orleans (Enc.) |                          |
| 2 - Los Angeles (Enc.) | 2 - New York (Enc.)    |                          |
| 2 - Memphis (Enc.)     | 2 - Richmond (Enc.)    |                          |

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Wick \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
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Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

ENCLOSURE

JPD:ko  
(34)

MAILED 27

MAR 7 - 1966

COMM-FBI

NOTE: Based on memo J. P. Dunphy to Mr. Callahan dated 2/24/66, captioned "TOP TEN FUGITIVE BOARDS." Top Ten display board for Reno RA, Las Vegas Division, which has 11 men assigned, is being handled separately.

MAIL ROOM ☐ TELETYPE UNIT ☐

GRAY BOARD  
BLUE FBI SEAL



ENCLOSURE  
63-6490-986



UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. Callahan

DATE: 2/24/66

FROM : J. P. Dunphy

SUBJECT: TOP TEN FUGITIVE BOARDS

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Wick \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
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Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

*Top Ten Fugitives*

At the present time we have in various locations at Seat of Government, including the Tour Route, and in our field offices, what are known as Top Ten Boards on which are displayed posters on each of the Top Ten fugitives. The purpose of the Top Ten Boards is to further acquaint the public with the identities of these fugitives.

Because of the cost involved and the size of our normal Top Ten Board, they have not been furnished to resident agencies where the size of our space would not permit the installation of a large board with these photographs mounted.

Recently a high-impact scuff-resistant material, known as "Kydex" has been developed which lends itself very readily to the preparation of a smaller Top Ten Board, 5 feet long and 3 feet high, which can be mounted directly on a wall without any elaborate stand. The cost to make these displays in the Exhibits Section is approximately \$25.00 per board. In view of this reasonable cost factor, it is felt that we should consider the preparation of such boards for our larger resident agencies in order to further educate the public and enlist their assistance in the apprehension of these fugitives.

Within the recent past the Las Vegas Office has requested a Top Ten Board for the Reno, Nevada, Resident Agency, and the Cincinnati Office has requested one for the Columbus, Ohio, Resident Agency. The Reno Resident Agency has 10 men assigned and the Columbus Resident Agency has 16 men assigned. Over-all we have 20 resident agencies with 10 or more men assigned. For a total expenditure of approximately \$500.00, we could supply each of these resident agencies with a Top Ten Board if the SAC's desire to have them. It would appear to be a worthwhile expenditure to further our Top Ten Program.

There is attached a sketch showing the Top Ten Board we propose to supply these resident agencies. The board itself would be gray with all printing black except the FBI Seal which would be done in blue. These could be shipped to the

Enclosure

1 - Mr. Wick

JPD:ko

(3)

REC-67

63-6490-986

1 MAR 8 1966

CONTINUED - OVER

*Let to SAC's 3-7-66  
copy to Top Ten Fugitive Board  
JPD:ko*

3/95



March 4, 1966

PERSONAL

REC-105

6470 - 988

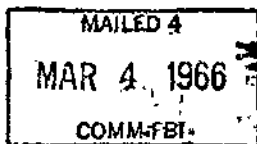
Mr. R. Levon Mott  
Federal Bureau of Investigation  
Norfolk, Virginia

Dear Mr. Mott:

Thank you very much for the suggestion regarding a procedure for use by field offices in handling the administrative detail in connection with the Ten Most Wanted Fugitives Program. You will be interested to know this system was adopted due to a recent proposal and instructions to the field are presently being prepared.

Although prior action had been taken regarding this matter, I appreciate the interest which led you to submit your idea to me.

Sincerely yours,  
J. Edgar Hoover



- 2 - Norfolk
- 1 - Field personnel file
- 1 - Suggestion file
- 1 - Personnel file of SA R. Levon Mott

ML/njm

(6) (Suggestion 600-66 dated 3/2/66)

NOTE: Suggests since each office must maintain an active investigative file on "Top Ten" cases in each division, the method for posting be changed. Currently, the only way to post a case is through an outgoing communication. Most of the time investigation is negative and negative

NOTE CONTINUED PAGE 2

Tolson  
DeLoach  
Mohr  
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Trotter  
Tele. Room  
Holmes  
Gandy

54

MAR 10 1966

TELETYPE UNIT

NOTE CONTINUED

contacts are all there is to report to the office of origin. Suggests in these instances cases be posted to the file in each division.

This same idea was submitted by SA Odd T. Jacobson, Inspection Division, and was considered and approved by memorandum dated 2/24/66. Instructions are presently being prepared for issuance to field.

#1600-66

Date

3/2/66

To:

Director, FBI

From: (Suggester's name)

SA R. Levon Mott

Division of Assignment

Norfolk

**SUGGESTION** It is suggested that, inasmuch as each office must maintain an active investigative file on Top Ten cases in each division, the method for posting be changed. Under the current method the only way to post the case is through an outgoing communication. Most of the time an investigation is negative and negative contacts are all there is to report to the office of origin. It is, therefore, suggested that such cases be posted by a memo to the file in each division.

Current practice or rule (include manual citation as well as facts)

Agent's Handbook Part I, page 24a sets forth facts that all Top Ten cases be kept active and receive continuous investigative attention.

Advantages of suggestion and annual savings (include basis for estimate)

The advantages of such suggestion would be to eliminate needless reporting of negative investigation by the auxiliary office by an outgoing communication. This would also eliminate the OO from weeding out and reporting needless negative information.

Inasmuch as one cannot possibly estimate the annual savings involved it can be foreseen that it would conserve large amounts of agent and clerical time.

Disadvantages of suggestion

None.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

SA R. Levon Mott  
Special Agent in Charge

Recommendations and comments of Division Head

The above suggestion appears to have merit and should be given favorable consideration.

Charles G. Cusick  
Special Agent in Charge

(Do not write in this space - for Bureau use only)

Charles G. Cusick

REC-105

63-4490-7988

Let of ack,  
3/4/66, Mott

MAR 2 1966  
FBI

SAC, Savannah (66-443B)

3/7/66

Director, FBI *63-6490.991* - J. R. Healy, 4704 *Jan*

**TEN MOST WANTED  
FUGITIVES PROGRAM**

Re Savannah letter dated February 21, 1966.

Your interest in implementing the instructions set forth in SAC Letter 65-64 is appreciated by the Bureau. The suggestions which you submitted on the regular suggestion form are being handled separately.

Before undertaking any large-scale dissemination of the one-page composite "Top Ten" bulletins through public outlets, furnish your specific proposal to the Bureau for approval.

While the Bureau is desirous of a widespread dissemination of "Top Ten" publicity data and is anxious to provide supplemental publicity material to cooperative outlets, you should bear in mind the undesirability of large-scale competition with the wire services which currently provide nationwide dissemination of "Top Ten" data to their subscribers throughout the country.

You should also guard against unnecessary committee-type action which could result in considerable waste of manpower. The Bureau also questions the advisability of assigning all these cases to one individual. The facts of each "Top Ten" case are entirely different and the specific investigative techniques vary from case to case. To do otherwise would defeat the objectives we are seeking in having these cases pending in all offices, excepting San Juan and Honolulu. The Bureau has allowed each of these offices considerable latitude with reference to the implementation of this new procedure.

The Bureau is following this entire program carefully for specific results on the part of all field offices; these results being, of course, the apprehension of Ten Most Wanted Fugitives. Insure you have Bureau approval, where appropriate, insofar as embarking on any program which involves publicity or heavy commitment of manpower.

ABE:bkb/dfv *See note page 2.*

(5)

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
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Casper \_\_\_\_\_  
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Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

MAIL ROOM ☐ TELETYPE UNIT ☐

Letter to Savannah

RE: TEN MOST WANTED FUGITIVES PROGRAM

NOTE: ASAC Westfall has made a number of suggestions concerning Top Ten Fugitives. These have been handled separately. Attached letter reflects that Westfall was of opinion his observations should be made known to the field. We do not agree that this should be done inasmuch as the proposals outlined could result in considerable waste of manpower (committee action to outline investigative program) in many of our offices. SAC Letter 65-64 purposely allowed each office to considerable latitude as to how to implement the program of each office conducting continuous investigative activity on Top Ten Fugitives.

UNITED STATES GOVERNMENT

# Memorandum

TO : Director, FBI  
ATTENTION: SPECIAL INVESTIGATIVE DIVISION

DATE: 2/21/66

FROM : SAC, Savannah (66-443B)

SUBJECT: TEN MOST WANTED  
FUGITIVES PROGRAM

Re SAC Letter 65-64 (11/30/65).

*Top Ten Fugitives*

The above referenced SAC Letter instructing each office to place all present Ten Most Wanted Fugitive cases in a pending status until apprehended initiated a departure from the Bureau's established investigative policies. This new approach to intensify fugitive investigations has raised a number of investigative and administrative problems. It is, without doubt, one of the most interesting and challenging innovations ever made in our operations. The achievement possibilities are limited only by the extent of the interest, the imagination and the impetus placed on this program. This is the type of program which could be given only lip service and a "going through the motions" treatment or which could be used to strengthen the entire investigative and administrative structure of a field division as well as materially increasing the possibility of locating Top Ten Fugitives. The Savannah Division has taken the latter approach and it is felt that it may be beneficial to the Bureau as well as other field offices to relate the program which has been devised and set in motion by Savannah.

The first consideration was the assignment of the ten cases and their subsequent administration. ASAC T. D. WESTFALL supervises this program as well as all fugitive and volume criminal categories in Savannah. It was decided that all ten cases should be assigned to one Agent because there would be considerable duplication in investigative leads and one Agent could better coordinate all ten cases. It should be noted that Savannah is Office of Origin in one of the Ten Most Wanted Fugitive cases. The best qualified Agent in the office was chosen for this assignment, SA JACK M. BYRD, who was a full

② - Bureau  
2 - Savannah

TDW:fme

(4) 3 00 11.11.66

*1 cc attached  
as per letter*

*Let to SV*

*3/7/66*

*ABE:bko/psv*

*DIV. 9*

*FEB 13 2 45 PM '66*

*Let to SU*

*3-3-66*

*DFB:akh*

*DIV-9*

REC-88

63-6490-941

3-9

FEB 23 1966

CRIME RESEARCH  
FUG. SUP.



5010-108

Buy U.S. Savings Bonds Regularly on the Payroll Savings Plan



SV 66-433B

Field Supervisor until December 1, 1965, when Savannah was reduced to a two-desk office, was chosen for this assignment. In an effort to enlist full participation in this program and to obtain suggestions as to our investigative approach, an office memorandum was sent to all Agents soliciting suggestions as to investigative leads and techniques which could be employed in furthering this program. ASAC then sent individual follow-up routing slips to each Agent personally requesting his suggestions. The response was excellent. 22 Agents submitted a total of 48 suggestions.

For the purpose of properly evaluating, implementing, and in some cases expanding these suggestions, a committee was formed to pass on each suggestion. This was a hand-picked committee composed of the Informant Coordinator, Police Liaison Agent, Bank Robbery Coordinator, an experienced road trip Agent, SA BYRD and chaired by the ASAC. Two of the aforementioned members of the committee were also Relief Supervisors. The choice of members created a well balanced committee representing the various operational interests in the office. This group, called the Planning and Research Committee, was not organized with the thought of superseding the Streamlining Committee but rather was chosen to bring to bear the particular experience and interest of these key men on this new approach to the Ten Most Wanted Fugitives Program. Certainly any intensification on the program will necessarily require interaction with the Informant program, the police liaison program, the public relations program as well as a number of other established programs. It was also felt that the clerical and stenographic representation on the Streamlining Committee would add little to the evaluation and implementation of the suggestions. The Planning and Research Committee as constituted was a "blue ribbon panel" and was particularly qualified for this job. The committee met twice after regular working hours to discuss each suggestion, advance each member's ideas on the suggestion, present the pros and cons and finally to vote on the adoption of the suggestion. The ASAC read each suggestion without identifying the contributor. Of the 48 suggestions submitted, the committee approved 30, disapproved 12 and found 6 to be variations of the 30 adopted. It is interesting to note that a number of new suggestions by committee members grew out of the discussions and in many of these suggestions, the committee, through evaluation, was able to improve and amplify the original suggestion. In the 12

SV 66-443B

suggestions disapproved, it was found that most of the contributors failed to note certain factors making the suggestions impractical, which were pointed out by committee members. Not only were suggestions approved but the committee also made recommendations for the methods to be employed in carrying out the suggestion. Naturally, a number of the suggestions have only local or specific application, but in those instances where the suggestions might be applicable to other than the Savannah Division, separate formal suggestions are being submitted for the Bureau's consideration.

The following is the basic program which is now in operation in Savannah concerning the Ten Most Wanted Fugitives Program:

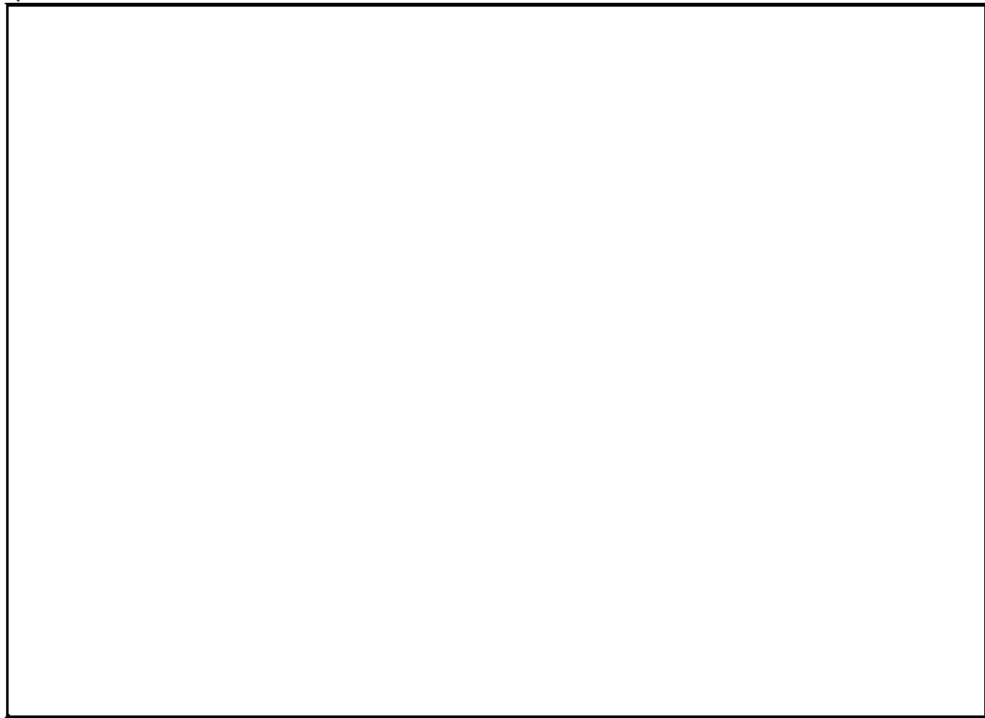
- I. When a new Top Ten Fugitive is designated indices are searched and a review is made of the summary report and all references. A comprehensive thumbnail biographical sketch is prepared for all Agents which sets forth specific background, information, etc., which is not contained in the Bureau's biographical sketch.
- II. All available information is reviewed, evaluated and scanned for specific leads which would be applicable to the Savannah Division. Savannah is presently compiling a list of industries, recreational facilities, general and specific sources of information which can be used as a source of leads in these matters. Savannah will automatically check public sources, utility companies and law enforcement agencies in any area where subject is known to have lived, worked or been incarcerated.
- III. All logical Bureau informants will be contacted and photos will be exhibited and the informants fully alerted concerning the fugitive. As will be pointed out later in this letter, specific assignments are being made for informant development in areas where it is believed that dissemination of the Ten Most Wanted Fugitives information would be productive.

IV. The following programs have been instituted and contacts with these sources developed will be made in each of the Ten Most Wanted Fugitive cases in an effort to give widespread and intensive coverage in the areas where transient or a man-in-hiding might reside, work, etc.

- A. All bars, taverns and notorious places of amusement have been assigned for informant development and as a means for additional and widespread dissemination of the Ten Most Wanted Fugitives information. This was accomplished by dividing the City of Savannah into five geographical areas with each area assigned to two Agents. Usually a more experienced Agent and a new Agent would constitute a team. These teams are systematically contacting each bar and ascertaining the owner's name, names of bartenders and employees, hours of operation, type of clientele, etc. Already we have opened several new informants as a result of this program and we are gathering considerable general intelligence from these sources. We have also received calls from some of these bars on individuals who resembled one of the Ten Most Wanted Fugitives. When this project is complete we will have a widespread intelligence net throughout the city which will be of assistance in all phases of our work and which will have greatly improved our informant program.
- B. We have undertaken a program to contact the following and develop cooperative sources or informants who will be furnished photos and background information on the Ten Most Wanted Fugitives Program.



b7E



b7E

It should be noted that at one time or another most of the above sources have been previously utilized and it will be no great problem to reactivate them for a continued and more intensive coverage in the Ten Most Wanted Fugitives Program.

- C. Copies of sheet containing all Ten Most Wanted Fugitives' photographs and descriptive data to be furnished to every cooperative Detective in Savannah Division in sufficient quantity for him to furnish one to each of his informants. This will get photos and descriptions into the hands of a class of people which will more likely see the fugitive and who would know what to do about it in that they have worked in close cooperation with the police in the past. This suggestion will be the subject of a separate suggestion memo to the Bureau.

Copies of the sheet containing photos and descriptions of all ten fugitives will be made available as hand-out material at city and county police departments. Savannah Division is also making inquiries as to other public places such as transportation and news facilities where hand-outs to the public could be made available.

- D. Material on the Ten Most Wanted Fugitives to be handed out at Bureau speeches to service clubs such as Rotary, Lyons, Kiwanis, Exchange Clubs, etc. Tens of thousands of employers and people in the business world are reached every year by the SAC and ASAC during speeches. These people are normally enthusiastic concerning support of the FBI and are of a class where they might possibly come into contact with some of the Ten Most Wanted Fugitives as their employers. This will be the subject of a separate suggestion to the Bureau.
- E. On a weekly basis at Agents' Conference in Headquarters City, the Top Ten Fugitive Coordinator will bring all Agents up-to-date on the activities of the Ten Most Wanted Fugitives. Resident Agents will be advised by routing slip. A separate suggestion is being made to the Bureau that the Office of Origin in each of these cases furnish, on a weekly basis, an airtel to all offices reflecting "known activity" on the part of the subject. This would bring up-to-date each office on the subject's most recent activity, his most recently used alias, description of any type of car subject is presently using, where subject was last known to have been and what type of work he was performing, etc. It is believed vital that if each of the offices is to keep all ten fugitives in a pending status, that they should be briefed on subjects' last known activity. This would be no problem for the Office of Origin in that the only information disseminated would be that which would be germane and could be lifted from the daily airtel to the Bureau and condensed for the benefit of the other field divisions.
- F. More widespread public news media dissemination
1. Savannah will continue TV appearances by SAC on any Top Ten Fugitive having a local connection or where local interests would warrant such specific TV appearances by SAC.

SV 66-443 B

2. We have already enlisted a number of additional radio stations to disseminate information on the Ten Most Wanted Fugitives Program. It is believed that we have now covered all outlets in this field.
3. Contact will be made with newspapers in an effort to get them to carry photos and descriptions of all Ten Most Wanted Fugitives at once. We will try to interest newspapers in making a continuing program of furnishing information on the Ten Most Wanted Fugitives. We will furnish newspapers with a history of the program, statistics, etc. I do feel that our best possibility in this field will be the newspapers in the small cities and rural areas. The Bureau will be kept advised of our progress in this respect.
4. We will attempt to get a periodical reprinting of the pictures and stories concerning Ten Most Wanted Fugitives and a re-showing of their photos on television.
5. We will be making contact with police reporters in an effort to interest them in doing feature articles on the Ten Most Wanted Fugitives Program.
6. We are attempting to obtain exhibit space for an FBI traveling exhibit which will be implemented with a Top Ten Board and hand-out material on these Ten Most Wanted Fugitives.

The foregoing represents our present program but is considered only as a beginning and it will evolve, change and be modified. Our sources will be expanded and new techniques and avenues of investigation will be added as the program develops. While the program is still in its infancy, we are already reaping benefits from it. A number of new Potential Criminal Informants have been opened as a direct result of our contacts with bars and notorious places of amusement. We have also developed a number of new sources of information. The establishment of these fugitive sources on the Top Ten Program will also serve as good sources

SV 66-443B

for any Bureau fugitive. Perhaps one of the most important achievements so far is that we have made each Agent conscious of this program and have succeeded in having the Agents share in a team operation in setting up our program. It is sincerely believed that the various benefits such as increased informant coverage, other sources, etc., which are being derived from the Bureau's new program will be more than sufficient to justify any expenditure of effort.

Although this has been a somewhat lengthy letter, it is felt the method of approach and resulting program in the Savannah Division may be of material benefit to some field divisions who may not have formulated a plan to efficiently carry out the Bureau's instructions concerning this intensification program.

1 - Mr. DeLoach  
1 - Mr. Mohr  
1 - Mr. Casper  
1 - Mr. Felt  
1 - Mr. Rosen  
1 - Mr. Wick  
1 - Mr. Gale  
1 - Mr. Eddy  
1 - Fug. Sup

March 1, 1966

Manual of Rules and Regulations

Page 19, Section 3, Part 2, a sentence should be inserted after line 13 as follows: Auxiliary offices are authorized to post memoranda to the SAC concerning Ten Most Wanted Fugitive investigations where the results of the investigation are negative and are of no pertinent interest to the office of origin; Auxiliary offices must advise the office of origin concerning coverage of leads set out by origin or other offices.

MR 2 10 00 AM '66  
FBI  
RECEIVED

63-6490-

NOT RECORDED  
6 MAR 11 1966

65-1934-

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NOTE: See J. H. Gale to DeLoach memorandum, 3/1/66, same caption.

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Wick \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

ABE:jcz  
(12)

55 MAR 14 1966

TELETYPE UNIT

ENCLOSURE

*Handwritten signatures and initials:*  
JH  
P  
FE  
JH



UNITED STATES GOVERNMENT

## Memorandum

TO : MR. CALLAHAN

DATE: 2/11/66

FROM : C. L. ROGERS

SUBJECT: POSTING OF MEMORANDUM FOR  
ADMINISTRATIVE REPORT PURPOSES  
ON TOP TEN FUGITIVE CASES  
SUGGESTION NO. 517-66Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Wick \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

This suggestion points out that all offices (except San Juan and Honolulu) are required to open a file on each Top Ten Fugitive and to keep the file open in order that the investigative ingenuity of every field office might be brought to bear on the background characteristics of each such fugitive looking towards his early apprehension.

This matter of having a pending file in every office gives rise to the matter of how to handle the "posting" on the assignment card for Administrative Report delinquency purposes. The suggestion is that auxiliary offices in Top Ten Fugitive cases be permitted to post the file on the basis of a memorandum to the file when the investigation within that field division is negative and not of pertinent interest to the office of origin. The advantage of the suggestion is that it would cut down on all auxiliary offices having to send a memo to the office of origin each 45 days on negative investigation just to be able to post the case and not have it show up "delinquent" on the Administrative Report.

It is pointed out that the current practice is to post a case only on an outgoing communication reflecting results of investigation or requesting investigation. It also points out that certain exceptions have been made to this general rule in espionage, nationalistic tendency and informant cases where posting from a memo to the SAC is permitted.

RECOMMENDATION:

This is basically a matter for the Special Investigative Division. It is as a result of recommendation of that Division that the files are open in every office, the purpose being to keep every office "on its toes" in actively keeping a lookout for the fugitive. As a result, the suggestion at hand comes down to whether this can best be achieved by (1) having every office regularly report to the office of origin, even though it may be negative data, or (2) permit the office to post a memo to the SAC on negative data. I suspect that the first alternative might come closer to keeping the office alert, but suggest we defer to the recommendation of the Special Investigative Division. Should you agree, refer to Training Division.

Enclosure  
CLR:djm (4)

1 - Mr. Gale (sent direct)

1 - Mr. W. C. Jackson (sent direct)

UNRECORDED COPY FILED IN

VIEWS OF THE SPECIAL INVESTIGATIVE DIVISION RE: SUGGESTION 517-66

Suggestion number 517-66 by SA Odd T. Jacobson

ADDENDUM, SPECIAL INVESTIGATIVE DIVISION ABE:dfv *W* 2/15/66

In order to place direct responsibility on all offices to insure continuing success of the Ten Most Wanted Fugitives Program, the Bureau placed into effect a recommendation of the Special Investigative Division that all Top Ten cases remain pending in every continental office. The suggestion is to permit all offices to administratively post intra-office memoranda when investigation is negative and not of pertinent interest to the office of origin. The current practice is to administratively post a case only on an outgoing communication with few exceptions such as informants and certain security matters.

SAC Letter 65-64, part D dated 11/30/65 advised the offices of their responsibility under the Ten Most Wanted Fugitives Program and of the need for each office to fully participate under the procedure of keeping these cases pending. It was pointed out in this SAC Letter that these cases would be checked on field inspections. The suggestion appears to be in line with our interests in keeping communication costs at a minimum and at the same time without loss of the effectiveness of this new procedure since the performance of each office will be checked on during field inspections. The Special Investigative Division therefore recommends adoption of the suggestion.

*JH*

*ABE*  
*MS*

*Memo Cooper to Mohr,*  
*2/24/66 MZ/jgm*  
*Let of aces 2/25/66 MZ/jgm*

*Zero copy 2/24/66 MZ/jgm*

UNITED STATES GOVERNMENT

# Memorandum

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Wick \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
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Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

TO : Mr. Mohr

DATE: 2/24/66

FROM : J. J. Casper

SUBJECT: TOP TEN FUGITIVES  
SUGGESTION 517-66 SUBMITTED BY  
SA ODD T. JACOBSON  
INSPECTION DIVISION

**SUGGESTION:** That auxiliary offices in Top Ten Fugitive cases be permitted to post the file pertaining to each within their office on a memorandum to file when investigation within that field office is negative and not of pertinent interest to the office of origin.

**CURRENT PROCEDURE:** Cases are posted only on an outgoing communication reflecting results of investigation, or requesting investigation be conducted. Certain exceptions to the posting rule have been made in espionage, nationalistic tendency, and informant cases which permit field office file to be posted by memorandum to the SAC.

**ADVANTAGES:** The suggester states that SAC Letter 65-64 (D), dated 11/30/65, instructed that each Top Ten Fugitive case be opened and remain pending in every field office except San Juan and Honolulu in order that the investigative ingenuity of every field office could be brought to bear on the background characteristics of each Top Ten Fugitive looking toward his early apprehension. This was an extremely logical change in this program and adds impetus to the successful solution of these cases by bringing all our field offices into play without a specific lead from the office of origin. The rule to keep these cases pending has, however, placed a burden on both auxiliary offices and the office of origin by creating unnecessary paper. The auxiliary offices must report results of negative investigation each 45 days to post case and avoid delinquency. The office of origin file is burdened by these negative-result letters, et cetera. By permitting auxiliary offices to post the Top Ten Fugitive cases by memorandum to the SAC in those instances where results are negative and of no pertinent interest to the office of origin would save typing and clerical time in both the auxiliary office and office of origin.

**OBSERVATIONS:** The Inspection Division agreed with this idea so long as it does not become a device to avoid aggressive, imaginative efforts to locate these fugitives.

Enclosure

1 - Mr. Felt

1 - Mr. Gale

JML/njm

1 MAR 23 1966

4 MAR 10 1966

"CONTINUED FUGITIVE"

TWC

UNRECORDED COPY FILED IN

Memo Casper to Mohr

Re: Top Ten Fugitives  
Suggestion 517-66 Submitted By  
SA Odd T. Jacobson  
Inspection Division

The Administrative Division advised this is basically a matter for the Special Investigative Division. It is as a result of recommendation of that Division that the files are open in every office, the purpose being to keep every office "on its toes" in actively keeping a lookout for the fugitive. As a result, the idea at hand comes down to whether this can best be achieved by (1) having every office regularly report to the office of origin, even though it may be negative data, or (2) permit the office to post a memo to the SAC on negative data. The Administrative Division suspected that the first alternative might come closer to keeping the office alert, but suggested it defer to the recommendation of the Special Investigative Division.

The Special Investigative Division recommended adoption of this proposal since it felt it appeared to be in line with our interests in keeping communication costs to a minimum and at the same time there would appear to be no loss of effectiveness of this new procedure since the performance of each office will be checked during field inspections. Adoption of this suggestion does not relieve offices of the responsibility of advising office of origin concerning the coverage of leads set out by origin or other offices.

Training Division feels proposed procedure will eliminate a substantial amount of paper involved in handling the Top Ten Fugitive cases since many offices will never have any positive information or leads to handle on a given case.

RECOMMENDATIONS:

(1) That the suggestion be adopted and the attached letter of appreciation forwarded to the suggester. His idea was acknowledged by prior letter.

(2) On approval, this memorandum will serve as the authority for the Special Investigative Division to prepare the necessary SAC Letter and manual revisions to place this procedure into effect.

*Memo Mohr  
to Dr. Casper 11/66  
SA C. L. Jacobson  
attached to manual change*

*JAN*

*done*

-2-

*Wick  
C. L. Jacobson*

*Wick*

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. DeLoach *DL*

FROM : J. H. Gale *JHG*

SUBJECT: TEN MOST WANTED FUGITIVES PROGRAM

DATE: March 1, 1966

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Wick \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

This is to recommend approval of the attached SAC Letter which informs the field that it is permissible for auxiliary offices to post memoranda to the SAC in Ten Most Wanted Fugitive cases. A suggestion was made and adopted that auxiliary offices be permitted to post intra-office memoranda. This posting rule is restricted to the instances where the investigation is negative and of no pertinent interest to the office of origin.

This new posting rule is the outgrowth of Bureau instructions to the field that all Ten Most Wanted Fugitive cases must be kept pending in all offices except Honolulu and San Juan, until the fugitive is apprehended. This requires each office to initiate an aggressive and imaginative type of investigation. This is in line with our interest in keeping communication costs to a minimum and at the same time without losing the effectiveness of this new procedure, since these cases will be checked on field inspections.

ACTION:

It is recommended that the attached SAC Letter be approved and disseminated to all offices. Appropriate manual changes are attached.

*Manual of Rules & Regulations  
Revised  
fmb*

Enclosures - SAC Letter *detached*

- 1 - Mr. DeLoach
- 1 - Mr. Mohr
- 1 - Mr. Casper
- 1 - Mr. Felt
- 1 - Mr. Rosen
- 1 - Mr. Wick
- 1 - Mr. Gale
- 1 - Mr. Eddy
- 1 - Fug. Sup.

ABE:jcz

51 MAR 23 1966

MAR 11 1966

EX-112

REC-82 3-6490-994

4 MAR 10 1966

FUG. SUP.

2-fmb

66-1934-  
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March 30, 1966

PERSONAL

REC-81

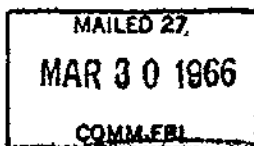
Mr. Gerald H. Mack  
Federal Bureau of Investigation  
Buffalo, New York

Dear Mr. Mack:

I have received your suggestion that the list containing information regarding the Ten Most Wanted Fugitives be prepared at the Seat of Government in a manner similar to that which is used for Wanted Flyers. You may be interested to know this proposal has been considered in the past and not adopted. This bulletin was specifically designed to be distributed in bulk lots to especially cooperative law enforcement agencies and should be used on a selective basis.

Although your idea was not adopted in this instance, the interest which prompted you to submit it is indeed appreciated.

Sincerely yours,



J. Edgar Hoover

2 - Buffalo

1 - Field personnel file

1 - Suggestion file

1 - Personnel file of Mr. Gerald H. Mack

ML/njm

(6)

NOTE:

(Suggestion 701-66 dated 3/25/66)

Suggests the Composite Bulletin of "FBI's Ten Most Wanted List" be prefranked at SOG prior to sending to the field to be mailed to police and sheriffs, etc. They could also be folded as are Wanted Flyers and Identification Orders.

50 APR 1966

MAIL ROOM ☐ TELETYPE UNIT ☐

NOTE CONTINUED PAGE TWO

NOTE CONTINUED

This same idea has been considered several times in past and not adopted. This Composite Bulletin was specifically designed for dissemination in bulk lots to especially cooperative law enforcement agencies only. It is not desired that bulletin be disseminated in blanket fashion. Appropriate control was a prime consideration when approval was given to this bulletin and this control could well be lost if bulletin indiscriminately distributed to law enforcement agencies through use of entire list of field office Addressograph plates. It was never intent of program to furnish bulletin to all police agencies. In addition, the cost would be raised considerably if this extra work had to be done in the Mechanical Section. It is difficult at present to furnish these items to field in time for them to be distributed as fast as needed. Training Division recommends current idea not be adopted.

39

40 MAR 28 1966

# EXP. PROC.

Division of Assignment  
Buffalo

Suggest that the FBI's Ten Most Wanted List (attached) be pre-franked at the Bureau, prior to sending to the field to be mailed to police and sheriffs, etc. They also could be folded as are Wanted Flyers and IO's.

Top Ten Fugitives

lists

Envelopes are run off on addressograph machine and/are folded and placed in each envelope, sealed and mailed.

Would eliminate need for using envelopes and therefore save many hours of clerical time used stuffing and sealing each envelope, which could be put to better advantage.

None (except possibly very slight cost of setting up for printing, which would be only at beginning to initiate program.)

☒ Mr. ☐ Mrs. ☐ Miss

GERALD H. MACK, Security Patrol  
Signature and Title of Suggester Clerk

It is believed that considerable economy would result from adoption of this new procedure. Recommended it be given favorable consideration.

RECEIVED  
Signature and Title  
SAC

WWS SP Special Agent in Charge

18711111 0112100  
HAT REC-81

63-6490-1010

4 MAR 28 1966

~~ENCLOSURE~~

Set of ask, 12/23/14, 700/1000/1000

*Revised*





EARL ELLERY WRIGHT, also known as:  
Don A. Angel, Bill C. Bullock,  
Frank F. Kinders, Lenny C. Price,  
Carl L. Pritchard.  
W; born 7-16-29 (?); 5'9"-5'10";  
160-180 lbs; med bld; blond, brn  
hair; bl eyes; med comp; ooc - const  
worker, farmer, off clerk, truck driver.  
Wanted by FBI for BANK ROBBERY and  
THEFT FROM INTERSTATE SHIPMENT.  
IDENTIFICATION ORDER #-3987  
FBI#-4 900 464  
DATE PHOTO TAKEN: 1964

LSM  
MML  
23 L 1 R OIO 19  
L 1 R IIO 19



rt middle



ROBERT VAN LEWING, also known as:  
Ralph Johnson, Ben Van Lewing,  
Bob Lewing, Ralph Terry.  
"Cotton," "Slim."  
W; born 3-27-21; 6'0"; 140-145 lbs;  
sltr bld; blond hair, gr; bl eyes;  
fair comp; tips lt index and middle  
fngs amp; ooc - chauffeur, cook,  
painter, seaman, welder. Wanted by  
FBI for BANK ROBBERY.  
IDENTIFICATION ORDER #-3985  
FBI#-1 964 865  
DATE PHOTO TAKEN: 1962

MM  
MMS  
19 L 9 U IIO 7 Ref: AMF  
M 1 U IOI 4



rt ring



JOHN WILLIAM CLOUSER, also known as:  
Jack Clouser, John William Clouser,  
Chuck A. Williams.  
W; born 3-29-32; 5'9"; 175-200 lbs;  
stky bld; blond hair, may be dyed blk;  
bl eyes; rdy comp; ooc - clerical  
worker, stock clerk. Wanted by FBI  
for INTERSTATE TRANSPORTATION OF STOLEN  
MOTOR VEHICLE.  
IDENTIFICATION ORDER #3837  
FBI#-229 125 C  
DATE PHOTO TAKEN: 1963

MML  
MML  
25 L 1 R OOO 8  
L 1 U OOO 14



rt index



JACK DANIEL SAYADOFF, also known as:  
Jack Daniels, J. Reno, John Rizzo,  
John Daniel Sayadoff, D. Stellie,  
"Junior".  
W; born 10-2-35; 5'9"-5'10"; 170-175 lbs;  
med bld; blk hair; brn eyes; med comp;  
ooc - bartender, lab, painter. Wanted  
by FBI for UNLAWFUL FLIGHT TO AVOID  
PROSECUTION (Kidnaping), BANK ROBBERY  
and INTERSTATE TRANSPORTATION OF STOLEN  
MOTOR VEHICLE.  
IDENTIFICATION ORDER #-3995  
FBI#-504 758 B  
DATE PHOTO TAKEN: 1965

19 L 27 W IOM  
M 8 W OII 16



rt little



EDWARD OWEN WATKINS, also known as:  
T. W. Lain, Eddie Lane, Henry T. W.  
Lane, Terry Lane, Eddie Watkins.  
Edward Owen Watson.  
W; born 4-10-19 (?); 5'10"; 180-  
195 lbs; hvy bld; blk hair, gr; brn  
eyes; dk comp; ooc - bookkeeper,  
clerk, painter, secretary, taxi  
driver, window washer. Wanted by  
FBI for BANK ROBBERY.  
IDENTIFICATION ORDER #-3950  
FBI#-1180031  
DATE PHOTO TAKEN - 1959

26 L 25 W MOO 19  
L 1 U OOO 18



rt middle



HOYT BUD COBB, also known as:  
William Gawthon, Garfield Cobb,  
Robert Johnson, Joe Fless.  
W; born 5-27-31; 5'10"; 165-175 lbs;  
med bld; brn hair, balding; bl eyes;  
med comp; ooc - const worker, hvy  
equip oper, lab, salesman, welder.  
Wanted by FBI for INTERSTATE FLIGHT  
TO AVOID CONFINEMENT (Murder).  
IDENTIFICATION ORDER #-3962  
FBI#-574 263 D  
DATE PHOTO TAKEN: 1963

5 S 9 R 18 Ref: 9  
S 2 Rt 15 1



lt thumb



CHESTER COLLINS, also known as:  
Chester Allen.  
W; born 12-1-13 (?); 5'8 1/2";  
176 lbs; med bld; blk hair, graying;  
dk brn eyes; med dk brn comp; ooc -  
farm worker, lab, tractor driver.  
Wanted by FBI for UNLAWFUL FLIGHT TO  
AVOID CONFINEMENT (Attempted Murder).  
IDENTIFICATION ORDER #3213  
FBI#-442029  
DATE PHOTO TAKEN: 1957

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24 L 5 U OOO 17  
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lt ring



1959 photo



EDWARD HOWARD MAPS, also known as:  
Edward Maps, "Eddie".  
W; born 6-29-22 (?); 5'8"; 170 lbs; stky  
bld; dk brn hair, gr; brn eyes; rdy comp;  
ooc - artist, sculptor. Wanted by FBI  
for UNLAWFUL FLIGHT TO AVOID PROSECUTION  
(Murder and Arson).  
IDENTIFICATION ORDER #-3559  
FBI#-64 730 E  
DATE PHOTO TAKEN: Unknown

3 0 13 Rt 7  
I 17 R 7



rt middle



ALTON THOMAS WAPLICH, also known as:  
Thomas Jefferson Clark III.  
W; born 2-4-36; 5'2"; 135-140 lbs; med  
bld; brn hair; bl eyes; med comp; ooc -  
dishwasher, hosp orderly, ranch worker,  
truck driver. Wanted by FBI for  
UNLAWFUL FLIGHT TO AVOID PROSECUTION  
(Kidnaping).  
IDENTIFICATION ORDER #-3806  
FBI#-681 537 C  
DATE PHOTO TAKEN - 1960

3 0 13 Rt 21  
I 17 U 17



lt thumb

1010

62-6990

ENCLOSURE

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. Mohr

DATE: 2/23/66

FROM : J. J. Casper

SUBJECT: SUGGESTION 555-66 SUBMITTED BY  
MISS ELEANOR F. TOBY  
CRIME RECORDS DIVISION  
TEN MOST WANTED FUGITIVES PROGRAM

*Viper*  
Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
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Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

ARTICLE

Miss Toby has suggested that an article on the "Ten Most Wanted Fugitives Program" be prepared for publication in the FBI Law Enforcement Bulletin and written in such a manner that it later would be suitable for distribution to the general public. Many school children communicate with the Director requesting fugitive data for school research projects and such cannot be furnished them. A reprint as proposed would give them a history of our program and explain to them why the data they request cannot be sent to them.

THAT COULD LATER BE USED AS A REPRINT  
IN HANDLING CERTAIN INQUIRIES

The purpose of this memorandum is to summarize the advantages and disadvantages of the suggestion made by Miss Toby. The Crime Records Division has advised dozens of school children write to the Director each week asking for information about the FBI's "Ten Most Wanted Fugitives Program." At the present time, we do not give these young citizens any information about our "Top Ten Program" because we have no material relating to this well-publicized, successful program. We tell the correspondent that information relating to fugitives currently sought by the FBI is sent only to law enforcement agencies and specific areas where the most productive coverage can be obtained. This response undoubtedly causes some confusion on the part of the youngster because we do not give out any information or reprint material concerning the most publicized aspect of our fugitive investigations.

An article summarizing this program, highlighting the most noteworthy apprehensions of fugitives still incarcerated, and generally describing the value of the program would give the Bureau some material of helpful interest to the correspondent. Most children ask more than one question and a letter is necessary to properly handle the response. In some instances, where the inquiry is very general in nature, current policy provides for the sending of a specific reprint to the correspondent without a cover letter. The reprint as suggested would give the youngsters a history of our program and explain why the data regarding the current fugitives cannot be sent to them. In those instances where the correspondent only asks about the "Top Ten Program," the proposed

Enclosure

ML/njm

(2)

*sent 2-24-66*  
*EX-114*  
*REC-17*  
*63-6490-1012*  
*SI APR 5 1966*

REC 17 "CONTINUED - OVER"

18 APR 5 1966

*2-24-66*

Memo Casper to Mohr

Re: Suggestion 555-66 Submitted by  
Miss Eleanor F. Toby  
Crime Records Division  
Ten Most Wanted Fugitives Program

reprint could be sent, thus eliminating the necessity for a letter. Experience, however, indicates that this would be the exception rather than the rule in handling of letters from children because of the number of requests they make in each letter. The value of a reprint on the "Top Ten Program" in handling an outgoing letter cannot be emphasized too greatly because we will then be in the position of giving some help and information to the curious citizen about our most publicized operation.

The Training Division feels the article and reprint prepared from it will facilitate the handling of this type of correspondence and has no objection to the idea. It is apparent that it will save a substantial amount of time and will better inform the public regarding this program. A letter containing all the facts regarding the "Top Ten Program" would become very unwieldy and a letter with a reprint as proposed would definitely benefit our operations.

Special Investigative Division has also advised it has no objections to this idea.

RECOMMENDATIONS:

(1) That the suggestion be adopted and the attached letter of commendation be directed to Miss Eleanor F. Toby.

(2) On approval, this memorandum will be authority for Crime Records Division to take the necessary action.

*W. S. Casper* *J. R. Mohr*

*W. S. Casper* *J. R. Mohr*

*Article has been prepared & is being prepared for use in LEB  
8-63F  
3/30/66*

Date \_\_\_\_\_

February 11, 1966

From: (Suggester's name)  
Eleanor F. Toby

## Division of Assignment Crime Records

### SUGGESTION

ARTICLE BE PREPARED

It is suggested that an article be prepared on the "Top Ten Most Wanted Fugitives" for publication in the FBI Law Enforcement Bulletin, which would include the history of the program and a few particularly interesting cases and facts. This article should be prepared in such a manner that it would be adaptable for distribution to the general public and include a statement to the effect that data relating to fugitives currently sought by the FBI is sent only to law enforcement agencies and specific areas where the most productive coverage can be obtained. Such a reprint could be used in acknowledging requests for fugitive data for school research projects.

THAT COULD LATER BE USED AS A  
REPRINT IN HANDLING CERTAIN INQUIRIES

Current practice or rule (include manual citation as well as facts) Periodic stories are released to the press re the Top Ten and the Anniversary report is prepared on our accomplishments under this program; however, it is necessary to write each individual student or adult requesting fugitive data advising them that such material can be furnished only to law

Advantages of suggestion and annual savings (include basis for estimate)

enforcement agencies.

We presently receive approximately 40 or 50 letters a week from students which could be acknowledged by sending them this reprint, thereby resulting in a considerable savings in stenographic and supervisory time.

### Disadvantages of suggestion

None.

REC 17

1-3-6490-1013

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☐ Mr. ☐ Mrs. ☒ Miss ☐ Mr. ☐ Mrs. ☐ Miss

Eleanor F. Tobey, Research Assistant

Singaporean National (Singapore)

Recommendations and comments of Division Head

Crime Records Division  
will prepare the article.

18 APR 5 1966

R. E. Nick

Assistant Director

Signature and Title

(Do not write in this space for Bureau use only)

Write in this space for Bureau use only  
 11.00 memo Morrell to Wick, 2/1/66, PDW/ [signature]  
 14 memo Casper to Mhr 2/23/66, HLC nym [signature]  
 Let of comm., 2/24/66 MZ/jms  
 APR 13 1966

~~53 APR 13 1966~~

REC 17

63-6490-1014

February 24, 1966

PERSONAL

EX-114

Miss Eleanor F. Toby  
Federal Bureau of Investigation  
Washington, D.C.

Dear Miss Toby:

I have received your suggestion that an article on the 'Ten Most Wanted Fugitives' be prepared for publication in the FBI Law Enforcement Bulletin in a fashion so that it could later be used as a reprint in handling certain inquiries. It is a pleasure for me to advise you this proposal is being adopted and steps are being taken to place it into effect.

It is gratifying to note the improvements that have been made in our operations as a result of ideas presented by our personnel. You are to be commended for bringing this matter to my attention.

MAILED 2

FEB 24 1966

COMM-FBI

Sincerely yours,  
J. Edgar Hoover

1 - Mr. Wick

1 - Miss Usilton

1 - Personnel file of Miss Eleanor F. Toby

ML/njm  
(6)

(Suggestion 555-66 dated 2/11/66)

NOTE:

Based on memo, Morrell to Wick, 2/14/66, PDW/kcf, re: Suggestion Submitted by Eleanor F. Toby, Correspondence and Tours Section, Crime Records Division, and memo Casper to Mohr, 2/23/66, ML/njm, re: Suggestion 555-66 Submitted by Miss Eleanor F. Toby, Crime Records Division, Ten Most Wanted Fugitives Program.

Tolson  
DeLoach  
Mohr  
Casper  
Callahan  
Conrad  
Felt  
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Sullivan  
Tavel  
Trotter  
Tele. Room  
Holmes  
Gandy

MAIL ROOM ☐ TELETYPE UNIT ☐

FEB 24 11 50 AM '66

REC'D-READING ROOM

FBI

FOR JAH

REC'D

gme

WUSA

Handwritten signatures and initials at the bottom of the page.

# Memorandum

DATE: 2-14-66

SUBJECT: SUGGESTION SUBMITTED BY  
ELEANOR F. TOBY  
CORRESPONDENCE AND TOURS SECTION  
CRIME RECORDS DIVISION

Olson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Wick \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
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Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

555-66

Miss Toby suggests that an article on the "Top Ten Most-Wanted Fugitives" be prepared for publication in the FBI Law Enforcement Bulletin and written in such a manner that it later would be suitable for distribution to the general public. She points out that such a reprint bearing the statement that data relating to fugitives currently sought by the FBI is sent only to law enforcement agencies and specific areas where the most productive coverage can be obtained, would be suitable in itself to answer the many inquiries received weekly from students concerning this program.

**OBSERVATIONS:**

This appears to be an excellent suggestion and would result in a tremendous saving of dictation and stenographic time based on the number of inquiries received weekly concerning this program. Many school children communicate with the Director requesting fugitive data for school research projects and such of course cannot be furnished them. A reprint as suggested would give them a history of our program and explain to them why the data they request cannot be sent them and at the same time eliminate the necessity of a letter.

EX-114

**RECOMMENDATIONS:**

REC 17 63-6490-1014

1. That this suggestion be forwarded to the Training Division for consideration.

18 APR 5 1966

2. That Miss Toby be thanked by letter for the suggestion.

Enclosure

1 - Mr. Wick  
1 - SA James E. Reilly - Room 5302

PDW:kcf/4 (4)

ily - Room 5302  
 memo Casper to Mohr 2/23/66, H.L. gnd  
 Let. of comm., 2/24/66  
 m2 page

UNITED STATES GOVERNMENT

# Memorandum

TO : MR. TROTTER *l.b.s.*

FROM : C. S. Voelker *CSV*

SUBJECT: RE-SEARCH OF TOP TEN FUGITIVES  
TECHNICAL SECTION  
IDENTIFICATION DIVISION  
BUFILE 63-6490

DATE: 4-1-66

*D*

Tolson	✓
DeLoach	✓
Mohr	
Wick	
Casper	
Callahan	
Conrad	
Ellis	✓
Gale	✓
Rosen	
Sullivan	
Tavel	✓
Trotter	✓
Tele. Room	
Holmes	
Gandy	

*9-Elmer*  
*1-Hodges*  
*For*  
*W*

The fingerprint re-search program for Top Ten Fugitives is reviewed periodically by the supervisory staff of the Technical Section. At the present time, a complete re-search of all files, criminal, dead and civil, is conducted on an annual basis and a re-search of the criminal and dead files is conducted on a six-month basis. Copies of Identification Orders (IO) containing ten finger impressions are placed in every possible reference search for each IO throughout the criminal file and all criminal return prints are searched through a special file containing IOs before they are returned to the contributor. The search through the IO file continues to be productive for as recently as March 22 we identified an IO Fugitive on a print which would have been returned as illegible.

The supervisory staff of the Technical Section has reviewed the existing re-search program with regard to Top Ten Fugitives and believes it is adequate. However, in view of our tremendous work load, it is believed we should move up the searching periods one month as the searches which are now conducted in October occur at an inconvenient time as we have just completed clerical performance ratings and are usually in the process of shifting supervisory personnel.

## RECOMMENDATION:

The fingerprints of Top Ten Fugitives be re-searched through the criminal and dead files starting 5-15-66 and through the criminal, dead and civil files starting 11-15-66. They would normally have been re-searched starting 4-15-66 and 10-15-66.

*REC-112*  
63-6490-1017

CSV:bdm  
(2)

13 APR 12 1966

*F128*  
50 APR 18 1966

The Attorney General

April 14, 1966

Director, FBI

REC-43 63-6490-1023

**FBI'S "TEN MOST WANTED FUGITIVES"  
PROGRAM**

Public acceptance of the "Ten Most Wanted Fugitives" program has been frequently observed by the FBI through the whole-hearted cooperation of this country's law-abiding citizens and the splendid support of the American press media.

Occasionally we receive word from the underworld regarding the effects of this program and I thought you would be interested in some observations made by one of our recently captured "Top Ten" fugitives, Robert Clayton Bulck, charged with robbing some twenty Southern California banks. Following his apprehension in Pecos, Texas, on March 29th, Bulck stated to our Agents that the FBI's "Ten Most Wanted Fugitives" program represented a tremendous fear to him while he was fleeing to avoid arrest. He related that prior to his placement on the "Top Ten" list he viewed a television broadcast in a Houston, Texas, hotel concerning another "Top Ten" and greatly feared that he might someday become the subject of one of these special broadcasts. He commented that the FBI's "Ten Most Wanted Fugitives" program was well known throughout the Nation and "generates a tremendous amount of fear and concern to a wanted person."

It is apparent that this program continues to be one of our country's strongest weapons in the day-to-day war on crime.

- 1 - The Deputy Attorney General ✓  
1 - Mr. Wick ✓  
1 - Mr. DeLoach ✓  
1 - Mr. Gale ✓  
1 - Mr. Rosen ✓

JRH:mm  
(11)

57 APR 25 1966

MAIL ROOM ☐ TELETYPE UNIT ☐

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Wick \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
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Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

17 APR 20 1966



UNITED STATES GOVERNMENT

# Memorandum

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Wick \_\_\_\_\_  
Casper \_\_\_\_\_  
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Gandy \_\_\_\_\_

TO : Mr. Wick

DATE: 4-12-66

FROM : M. A. Jones

SUBJECT: "TEN MOST WANTED FUGITIVES" PROGRAM  
"TESTIMONIAL" FROM ROBERT CLAYTON BUICK,  
FORMER "TOP TEN"

The wholehearted acceptance by the general public of the Bureau's "Ten Most Wanted Fugitives" program has been frequently demonstrated through the cooperation provided by the public and the recognition supplied by the American press media. Through this program it has been possible to regularly keep the FBI before the public, publicize the Bureau's achievements and alert society to the serious crime problems facing them.

Occasionally, the underworld's reaction to the "Top Ten" program has been observed, such as in the case of Robert Clayton Buick, who was apprehended by local authorities at Pecos, Texas, on March 29, 1966. When interviewed by Bureau Agents, the El Paso Office reported, he stated the Bureau's "Ten Most Wanted Fugitives" program represents a tremendous fear to him. He related that prior to his placement on the "Top Ten" list, and while being sought as a bank robber, he viewed a television broadcast in a Houston, Texas, hotel concerning another "Top Ten" fugitive and experienced "great fear" that he himself might become the subject of one of these special broadcasts. He offered his opinion that the Bureau's "Top Ten" program was known throughout the Nation and "generates a tremendous amount of fear and concern to a wanted person."

## RECOMMENDATION:

For information.

1 - Mr. Wick  
1 - Mr. DeLoach  
1 - Mr. Gale  
1 - Mr. Rosen

JRH:mm  
(8) mm

EX-114  
FBI

REC-43  
APR 13 1966

17 APR 20 1966

CRIME RESEARCH

July 11, 1966

SAC, Baltimore

REC EX-103  
14 63-6490-1051

Director, FBI

TOP TEN FUGITIVE BOARDS

In the past the Bureau has furnished to field offices, upon request, boards on which are mounted the photographs of the current Top Ten fugitives. Because of the size and cost of these boards, until recently they have not been furnished to resident agencies. Bulet 3/7/66 advised those offices having resident agencies with 10 or more men assigned that the Exhibits Section had devised a smaller Top Ten Board which very readily lends itself to mounting on the wall of a resident agency. Attached is a sketch of the new board which is 5 feet long and 3 feet high.

Offices receiving copies of this letter have resident agencies where 7, 8 or 9 men are assigned. The SAC's of these offices should advise the Bureau, attention Exhibits Section, as to whether or not such a board can be utilized in these resident agencies. They will not be furnished to resident agencies having less than 7 men assigned.

When the results of this canvass are received, the boards will be prepared and shipped directly to the resident agencies. In each instance furnish the address to which you desire the exhibit shipped.

MAILED 6

JUL 11 1966

COMM-FBI

Enclosure

- |                        |                          |
|------------------------|--------------------------|
| 2 - Boston (Enc.)      | 2 - Newark (Enc.)        |
| 2 - Buffalo (Enc.)     | 2 - New Orleans (Enc.)   |
| 2 - Charlotte (Enc.)   | 2 - Phoenix (Enc.)       |
| 2 - Cleveland (Enc.)   | 2 - San Francisco (Enc.) |
| 2 - Jackson (Enc.)     | 2 - Savannah (Enc.)      |
| 2 - Los Angeles (Enc.) | 2 - Tampa (Enc.)         |
| 2 - Minneapolis (Enc.) |                          |

JPD:ko

(30)

NOTE: Cover memorandum J. P. Dunphy to Mr. Callahan dated 7/6/66.

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Wick \_\_\_\_\_  
Casper \_\_\_\_\_  
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REC'D-READING ROOM

JUL 7 9 35 AM '66

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. Callahan

DATE: 7/6/66

FROM : J. P. Dunphy *JP*

SUBJECT: TOP TEN FUGITIVE BOARDS

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Wick \_\_\_\_\_  
Casper \_\_\_\_\_  
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Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

My memorandum of 2/24/66 recommended and it was approved that a newly devised Top Ten Board be furnished to those resident agencies having 10 or more men assigned if the SAC of the offices concerned desired them. Attached is a sketch of this board which is 5 feet long, 3 feet high and mounts directly on the wall. The purpose of this was to further the circularization of photographs and information on these fugitives.

The SAC's indicated a desire for the boards. Since these exhibits have been sent to the field we have received numerous favorable comments concerning them and requests for additional boards to be placed in resident agencies which do not now qualify by having 10 or more men. In this connection, it has been determined there are 5 resident agencies with 9 men assigned, 6 resident agencies with 8 men assigned and 10 resident agencies with 7 men assigned; thus, if we were to supply these boards to those resident agencies having 7, 8 or 9 men assigned, it would be a total of 21 boards. They cost approximately \$25.00 each or a total expenditure of \$525.00. It would appear that this expenditure would be well worth it in view of the additional coverage we would get on Top Ten fugitives and would also enhance the appearance of our resident agencies as these items are attractive exhibits.

## RECOMMENDATION:

That the attached letter be approved advising those offices having resident agencies with 7, 8 or 9 men assigned that a Top Ten Fugitive Board will be prepared for those resident agencies if they can be utilized.

Enclosures (2)  
1 - Mr. Wick (Mr. Healy)

JPD:ko  
(3)

ENCLOSURE

REC 14

EX-103

JUL 19 1966

3/95

GRAY BOARD  
BLUE FBI SEAL



ENCLOSURE

63-6490-1051

August 3, 1966

PERSONAL

REC-44 63-6470-1062

Mr. Edward H. Bahlow, Jr.  
Federal Bureau of Investigation  
Jacksonville, Florida

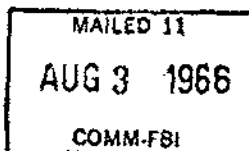
Dear Mr. Bahlow:

Thank you for the suggestion that a concise summary regarding each individual who has remained on the list of the Ten Most Wanted Fugitives for some years be furnished to investigative personnel periodically. After careful consideration, it has been decided this proposal should not be adopted. The procedure which was recently placed into effect regarding this program should be sufficient to keep each Agent informed of the latest developments regarding these persons.

The interest which prompted you to give me the benefit of your thoughts on this matter is indeed appreciated.

Sincerely yours,

J. Edgar Hoover



2 - Jacksonville

1 - Field personnel file

1 - Suggestion file

1 - Personnel file of SA Edward H. Bahlow, Jr.

ML:mem

(6) ~~mem~~ (Suggestion 61-67 dated 7/28/66)

NOTE: Suggests, when individuals remain on the "Top Ten" list for some years that concise summaries be issued to all investigative personnel at least each 90 days. These summaries to include the latest developments; such as, (1) When the subject was last seen, (2) Any new developments in

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Wick \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
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Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

MAIL ROOM ☐ TELETYPE UNIT ☐

(NOTE CONTINUED - OVER)

Note continued:

the case, (3) Any new disguises, (4) Latest information as to automobiles driven by subject, (5) Are photographs on IO a good likeness of subject, (6) Any other info developed during current investigation that would be of interest to Agents handling these matters.

Special Investigative Division advised present procedures requiring that each continental field office keep each "Top Ten" case in pending status for purpose of pursuing continuous checks and publicizing fugitive in field office territory serves this purpose. Office of origin has responsibility of keeping all offices currently advised of significant developments in order that appropriate inquiries will be directed along logical channels. It, therefore, can be seen that each office has responsibility to disseminate any available new data to its own Agents in order to capitalize on the most current information. Training Division agrees present practice should accomplish same results as suggester intends without necessity of issuing summaries every 90 days. For these reasons it is believed idea should not be adopted.

#61-67

Date  
July 28, 1966

To:  
Director, FBI

From: (Suggester's name)  
EDWARD H. BAHLOW, JR.

Division of Assignment  
JACKSONVILLE

SUGGESTION All investigative personnel receive considerable information concerning each Ten Most Wanted Fugitive when he is added to the list. However, on occasion individuals remain on the list for some years as in the case of CHESTER COLLINS, EDWARD HOWARD MAPS, ALSON THOMAS WAHRlich, JOHN WILLIAM CLOUSER and LYNWOOD IRWIN MEARES. It is suggested in such instances a concise summary be issued to all investigative personnel at least each 90 days, these summaries to include the latest development such as (1) When the subject was last seen; (2) Any new developments in the case; (3) Any new disguises; (4) Latest information as to automobiles driven by the subject; (5) Are photographs on ID a good likeness of subject; (6) Any other info developed during current investigation that would be of interest to Agents handling these matters.

Current practice or rule (include manual citation as well as facts)

*Top Ten Fugitives*

Advantages of suggestion and annual savings (include basis for estimate)

Summary would serve to keep alive interest in each fugitive, serve to promote original thinking on the part of case Agents in each office to whom assigned, furnish information useful in alerting local authorities, and be useful in keeping publicity alive in local newspapers.

Disadvantages of suggestion

None

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

*Edward H. Bahlow, Jr.*  
Signature and Title of Suggester

Recommendations and comments of Division Head  
Recommend suggestion be adopted.

REC-44

63-6490-1062

*D. J. Brown*  
Special Agent in Charge

(Do not write in this space - for Bureau use only)

*Let Jack  
8/3/66, H.L. Mann*

11 AUG 21 1966

37-AUG 1-1966

EXP. PROC.

November 29, 1966

PERSONAL

REC 3663-11490-1115

Miss Brenda G. Jones  
Federal Bureau of Investigation  
Jackson, Mississippi

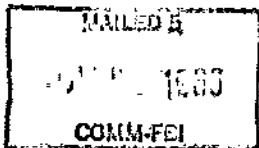
Dear Miss Jones:

I have received your suggestion that synopsized versions of press releases on the "Ten Most Wanted Fugitives Program" be prepared for use by radio and television stations. I thought you would be interested to know that, for the past several years, short one-page versions of each such press release have been prepared and distributed for the purpose you described.

Your thoughtfulness in submitting your observations on this matter to me is appreciated.

Sincerely yours,

J. Edgar Hoover



- 2 - Jackson  
1 - Suggestion file Enc. (3)  
1 - Field personnel file

Enclosed for your information are copies of three of the one-page versions of press releases described in letter to the suggester.

1 - Personnel file of Miss Brenda G. Jones

JER:mem

(6) (Suggestion 434-67 dated 11/22/66)

(CONTINUED - OVER)

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Wick \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

MAIL ROOM ☐ TELETYPE UNIT ☐



Miss Brenda G. Jones

NOTE: Suggests synopsisized version of each "Top Ten" press release be prepared for distribution to all radio and television stations.

Crime Records Division advised that this has been our practice for about the past eight years. Short one-page versions of each press release on "Ten Most Wanted Fugitives Program" are made and distributed for use as spot announcements on radio and television broadcasts. For this reason Training Division recommends no further action on this suggestion.

#434-67

Date

November 22, 1966

To: Director, FBI

From: (Suggester's name)  
BRENDA G. JONES

Division of Assignment  
JACKSON, MISSISSIPPI

SUGGESTION

It is suggested that a synopsis version of the "Top Ten Press Release" be prepared for distribution to all radio and television stations.

Top Ten Fugitives

Current practice or rule (include manual citation as well as facts) The current practice is for all television stations, newspapers and radio stations to be sent the same release, which is generally two to three pages in length.

Advantages of suggestion and annual savings (include basis for estimate)

It has been our experience in Mississippi that radio and television announcers will handle short releases that can be fitted into spots in regular news programs but will not take the trouble to brief down lengthy releases. It is felt that if the radio and TV stations had a shorter, more concise, version of the release they would be more prone to use them as short spot announcements during newscasts, thereby affording greater coverage to these fugitives. There would be no computable annual savings.

Disadvantages of suggestion

None

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☐ Mr. ☐ Mrs. ☒ Miss

Brenda G. Jones  
Signature and Title of Suggester

Recommendations and comments of Division Head

Suggestion appears to have merit.

Clerk-Stenographer

Special Agent in Charge

Signature and Title

(Do not write in this space - for Bureau use only)

REC-36

63-6490-1115

30  
11 NOV 23 1966

Let out 11/29/66 JER:mem

43-6490-1141  
REC-63

February 3, 1967

PERSONAL

Mr. Myron E. Light  
Federal Bureau of Investigation  
Washington, D. C.

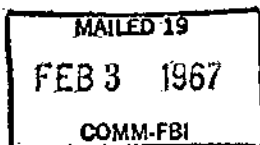
Dear Mr. Light:

I have received your suggestion that we seek to install a particular display at a forthcoming exposition in Canada. Your proposal is being carefully considered and you will be further advised if a favorable decision is made.

I appreciate the interest which led you to submit this idea to me.

Sincerely yours,

J. Edgar Hoover



1 - Mr. Gale  
1 - Personal file of SA Myron E. Light

JER:mem

(5) mem

NOTE:

(Suggestion 650-67 dated 2/1/67)

Suggests we attempt a prominent display of the Ten Most Wanted Fugitives at "Expo '67," the forthcoming World's Fair in Canada.

Referred to Crime Records and Administrative Divisions for views and recommendations.

226  
FEB 2 1 1967

MAIL ROOM ☐ TELETYPE UNIT ☐

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Wick \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

*[Handwritten signatures and initials]*

#650-67

Date

2-1-67

To:

Director, FBI

From: (Suggester's name)

SA Myron E. Light

Division of Assignment

Special Investigative

SUGGESTION

It is suggested that an attempt be made to prominently display an exhibit containing photographs of the FBI's Top Ten Fugitives at Expo 1967 World's Fair, Montreal, Canada. In this regard, [redacted]

[redacted] it would be desirable to [redacted] display photographs of the FBI's Top Ten Fugitives [redacted]

Current practice or rule (include manual citation as well as facts)

Not applicable

Advantages of suggestion and annual savings (include basis for estimate)

Expo 1967 will be visited this year by countless U. S. and Canadian citizens, one or more of whom may be able to assist in locating an FBI Top Ten Fugitive in Canada. In the past, Top Ten Fugitives as well as other notorious fugitives (Joseph Corbett, Jr., Top Ten Fugitive, Coornap Case; Joel Harvey Singer, notorious U. S. bank robber fugitive; etc.) were located in Canada or known to have engaged in criminal activities in both the U. S. and Canada while in fugitive status. No annual savings involved.

Disadvantages of suggestion

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

Myron E. Light  
Signature and Title of Suggester

Recommendations and comments of Division Head

J.H. Gale Assistant Director

It is [redacted] Signature and Title

(Do not write in this space - for Bureau use only) Recommended this suggestion be routed through Mr. Wick's Office for their observations.

REC-63 63-6490-1141  
JER/mon 2/9/67  
FEB 6 1967  
M. L. Mann

February 6, 1967

PERSONAL

[REC-34] 63-6490-1142

Mr. James L. Dunne  
Federal Bureau of Investigation  
Detroit, Michigan

Dear Mr. Dunne:

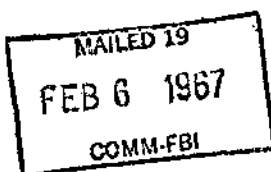
I have received your suggestion that facts be furnished all offices regarding the apprehension of an individual who has been included in the Ten Most Wanted Fugitives list. This proposal is being carefully evaluated and you will be advised in the event it is adopted.

Program

The interest which prompted you to submit your idea to me is indeed appreciated.

Sincerely yours,

J. Edgar Hoover



- 1 - Detroit (Field personnel file)  
1 - Charlotte (Suggestion file)  
1 - Personnel file of SA James L. Dunne  
ML:mem

(6) mem (Suggestion 659-67 dated 1/31/67)

NOTE: Suggests, due to great interest generated by the Bureau's Ten Most Wanted Fugitives Program, facts and circumstances surrounding the apprehension of these individuals be furnished each field office for dissemination to each agent. This could be accomplished by office of origin or apprehending office disseminating by airmail to each field office a copy of teletype or airtel to Bureau containing facts of the apprehension. If this would not appear to be satisfactory, office of origin could prepare a separate memorandum for dissemination.

59 FEB 25 1967

MAIL ROOM ☐ TELETYPE UNIT ☐

(CONTINUED - OVER)

FEB 6 11 42 AM '67  
REC'D-READING ROOM  
FBI

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Wick \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

Mr. James L. Dunne

Referred to the Special Investigative and Crime Records  
Divisions for views and recommendations.

SA Dunne is under transfer to Detroit with date of arrival  
2/6/67; therefore, letter being sent to that office, with copy for Charlotte's  
suggestion file.

Date 2/1/67

To: [Signature]

☒ Director

FI [Signature]

Att.: \_\_\_\_\_

Title SUGGESTION PROGRAM

☐ SAC \_\_\_\_\_

☐ ASAC \_\_\_\_\_

☐ Supv. \_\_\_\_\_

☐ Agent \_\_\_\_\_

☐ SE \_\_\_\_\_

☐ IC \_\_\_\_\_

☐ CC \_\_\_\_\_

☐ Steno \_\_\_\_\_

☐ Clerk \_\_\_\_\_

RE: \_\_\_\_\_

☐ Rotor #: \_\_\_\_\_

### ACTION DESIRED

- |   |   |
|---|---|
| <input type="checkbox"/> Acknowledge  | <input type="checkbox"/> Open Case              |
| <input type="checkbox"/> Assign _____ Reassign _____                            | <input type="checkbox"/> Prepare lead cards     |
| <input type="checkbox"/> Bring file   | <input type="checkbox"/> Prepare tickler        |
| <input type="checkbox"/> Call me  | <input type="checkbox"/> Recharge serials       |
| <input type="checkbox"/> Correct  | <input type="checkbox"/> Return assignment card |
| <input type="checkbox"/> Deadline _____   | <input type="checkbox"/> Return file            |
| <input type="checkbox"/> Deadline passed  | <input type="checkbox"/> Return serials         |
| <input type="checkbox"/> Delinquent   | <input type="checkbox"/> Search and return      |
| <input type="checkbox"/> Discontinue  | <input type="checkbox"/> See me                 |
| <input type="checkbox"/> Expedite   | <input type="checkbox"/> Send Serials _____     |
| <input type="checkbox"/> File   | to _____  |
| <input type="checkbox"/> For information  | <input type="checkbox"/> Submit new charge out  |
| <input type="checkbox"/> Handle   | <input type="checkbox"/> Submit report by _____ |
| <input type="checkbox"/> Initial & return                                       | <input type="checkbox"/> Type                   |
| <input type="checkbox"/> Leads need attention                                   |   |
| <input type="checkbox"/> Return with explanation or notation as to action taken |   |

A suggestion similar to the attached suggestion of SA JAMES L. DUNNE, dated 1/31/67, to Charlotte, was submitted by SA ROBERT MURPHY of the Charlotte Division on 10/15/63 and was not adopted. This suggestion is being re-submitted at this time, inasmuch as it was the topic of discussion at a

SAC ROBERT M. MURPHY

CHARLOTTE

XX See reverse side

Office \_\_\_\_\_

XX

CIVIL RIGHTS

FEB 3 '67

ROBERT W. WOODS

present In-Service class and the consensus of  
opinion in the class was that the suggestion  
should be again submitted at this time. Mr  
was apprised by SA ROBERT WOODS of the fact  
that SA DUNNE has departed on transfer to the Detroit  
Division.

ROBERT W. WOODS

SA/1



#659-69

Date

1/31/67

To: Director, FBI

From: (Suggester's name)  
SA JAMES L. DUNNE

Division of Assignment  
CHARLOTTE

SUGGESTION

Due to the great interest generated by the Bureau's TOP TEN Program, the suggestion is made to disseminate to each field office for distribution to each agent the facts and circumstances surrounding the apprehension of a TOP TEN FUGITIVE. This may be accomplished by the Office of Origin or apprehending office disseminating by Air Mail to each field office a copy of the teletype or airtel to the Bureau containing the facts of the apprehension. If this would not appear satisfactory, the Office of Origin could prepare a separate communication for dissemination.

Current practice or rule (Include manual citation as well as facts)

Manual of Instruction - No regulation regarding dissemination of facts of arrest.

Advantages of suggestion and annual savings (Include basis for estimate)

By disseminating the facts and circumstances of the arrest of a TOP TEN FUGITIVE this would enable each agent to be familiar with the pertinent details surrounding the apprehension in order that he might intelligently answer inquiries directed to him by other law enforcement officers and interested citizens. This would greatly enhance the Public Relations Program of the FBI and would serve to point up the successful completion of TOP TEN FUGITIVE investigations. In addition this will stimulate the interest of the agents in the field in the TOP TEN FUGITIVE Program.

Disadvantages of suggestion

No disadvantages foreseen.

REC-34 63-6490-1142

4 FEB 3 1967

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

James L. Dunne  
Signature and Title of Suggester

Recommendations and comments of Division Head

The current procedure of issuing national press releases would appear to be sufficient.

Robert M. Murphy  
Signature and Title SAC

(Do not write in this space - for Bureau use only)

Setack 2/6/67  
ML:man

memo Cooper - noted  
2/14/67 JER:man

EXP. PROC.  
33

1961-3-834-36  
36 FEB 3 1967

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. Mohr

DATE: 2/9/67

FROM : J. J. Casper

SUBJECT: TOP TEN FUGITIVES  
SUGGESTION 650-67 SUBMITTED BY  
SA MYRON E. LIGHT  
SPECIAL INVESTIGATIVE DIVISION

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

SUGGESTION: That an attempt be made to prominently display an exhibit containing photographs of the FBI's Top Ten Fugitives at Expo 1967 World's Fair, Montreal, Canada.

ADVANTAGES: SA Light states Expo 1967 will be visited this year by countless U. S. and Canadian citizens, one or more of whom may be able to assist in locating a Top Ten Fugitive of the FBI in Canada. In the past, Top Ten Fugitives as well as other notorious fugitives (Joseph Corbett, Jr., Top Ten Fugitive, Coornap Case; Joel Harvey Singer, notorious U. S. bank robber fugitive; etc.) were located in Canada or known to have engaged in criminal activities in both the U. S. and Canada while in a fugitive status.

DISADVANTAGES:

OBSERVATIONS: Special Investigative Division advised,

This division felt the observations of the Crime Records Division should be obtained.

The Administrative Division stated that, from the Exhibits Section's standpoint, it would be desirable for the Bureau to participate in an affair with the stature of Expo 1967. The main problem, however, is time. Expo 1967 opens 4/18/67 and in all probability the operators of the Fair have all of their exhibits lined up and probably most of them have been installed. If we were to participate, we would desire to do so in

61 FEB 28 1967  
MLM:mom  
(2)

REC

EX-108

63-6490-1147-1147  
(CONTINUED OVER)

10 FEB 13 1967

TWO

Casper to Mohr memorandum  
Re: TOP TEN FUGITIVES

a style in keeping with the Bureau's good name and would be bound by the general theme of the hall in which an exhibit might be displayed. The over-all theme for the Fair is "Man and His World." The Exhibits Section does not have sufficient time nor manpower to design and construct an exhibit for the opening of the Fair.

The Crime Records Division commented, while it recognizes that under normal conditions a display of photographs of the FBI's "Ten Most Wanted Fugitives" at the Expo 1967 World's Fair in Montreal would be an effective testimonial to excellent

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

b7E

[REDACTED]

Due to the views expressed by the interested divisions, the Training Division feels no further action should be taken regarding this matter. The numerous factors involved appear to militate against proposed action.

RECOMMENDATION: That the suggestion not be adopted. On approval, no further action is necessary with regard to the suggester as he has been thanked by prior letter.

*[Handwritten signatures and initials: AM, D, [unclear], [unclear], [unclear], [unclear], [unclear], [unclear]]*

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. Mohr

DATE: 2/14/67

FROM : J. J. Casper

SUBJECT: TEN MOST WANTED FUGITIVES PROGRAM  
SUGGESTION 659-67 SUBMITTED BY  
SA JAMES L. DUNNE, DETROIT OFFICE

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Wick \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

SUGGESTION: SA Dunne, now assigned to Detroit Office, submitted, while in Charlotte Office, the proposal that the facts and circumstances surrounding the apprehension of each Ten Most Wanted Fugitive be disseminated to all field offices for distribution to each Agent.

OBSERVATIONS: SAC Murphy, Charlotte, opposed adoption because he believed the current procedure of issuing national press releases is sufficient.

Special Investigative and Crime Records Divisions agreed with SAC Murphy. The substance of their objections was that the suggested procedure would be duplicative and create a considerable amount of extra work of questionable value particularly since the pertinent facts on "Top Ten" apprehensions are contained not only in the national press releases but also in the Memorandum to All Investigative Employees concerning his replacement on the list. In addition monthly "FBI Notes" contain pertinent details and human interest summations on "Top Ten" apprehensions and, in noteworthy cases, Interesting Case Write-ups are prepared.

Training Division agrees with the objections enumerated by the Special Investigative and Crime Records Divisions.

RECOMMENDATION: That the suggestion not be adopted. On approval, no further action is necessary; receipt of the idea was acknowledged previously.

REC'D MEMO  
FBI

EX-112

REC-61 63-6490-1151

JER:mem

59 FEB 27 1967

18 FEB 17 1967

F392

Two-jr

REC 463-6490-1175

April 18, 1967

PERSONAL

5/1  
ZIXG

Mr. Robert L. Schwartz  
Federal Bureau of Investigation  
Cleveland, Ohio

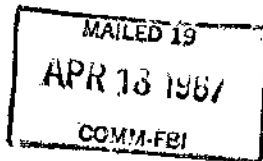
Dear Mr. Schwartz:

Thank you for the suggestion that the memorandum regarding the "Ten Most Wanted Fugitives" be prepared in a particular fashion. This proposal is being carefully considered and I will let you know in the event it is adopted.

The interest and initiative which prompted you to bring this matter to my attention are indeed appreciated.

Sincerely yours,

J. Edgar Hoover



- 2 - Cleveland  
1 - Field personnel file  
1 - Suggestion file  
1 - Personnel file of SA Robert L. Schwartz

WML:mem

(6) (Suggestion 847-67 dated 4/13/67)

NOTE: Suggests small photographs of "Ten Most Wanted Fugitives" on page two of memorandum be set up with one row of five photographs across the very bottom of the page with the second row of the remaining five photographs closely adjoining so this item when folded in thirds to fit the Agent's

Tolson  
DeLoach  
Mohr  
Wick  
Casper  
Callahan  
Conrad  
Felt  
Gale  
Rosen  
Sullivan  
Tavel  
Trotter  
Tele. Rm.  
Holmes  
Gandy

56 MAY 11 1967

MAIL ROOM ☐ TELETYPE UNIT ☐

(CONTINUED - OVER)

Mr. Robert L. Schwartz

inner suit coat pocket would have all ten photographs appear in same section as shown on attached sample. Description and fingerprints could be set forth in corresponding parallel columns. The write-up as now captioned and used as page one would be retained.

Referred to the Crime Records and Special Investigative Divisions for views and recommendations.

7

Date 4-13-67

To: Director, FBI

From: (Suggester's name) -  
SA ROBERT L. SCHWARTZ

Division of Assignment  
**CLEVELAND**

### SUGGESTION

It is recommended that the write-up as now captioned and utilized on page one be retained.

It is suggested the small photos of the "Ten Most Wanted" on page two be set up with one row of five photos across the very bottom of the page with the second row of the remaining five photos closely adjoining. Then when Form 10 is folded in thirds to fit the Agent's suit coat inner breast pocket, all ten photos would appear on the same section as depicted on the attached zerox copy.

The description and fingerprints could then be set forth in corresponding parallel columns.

Current practice or rule (include manual citation as well as facts)

Not applicable

Advantages of suggestion and annual savings (include basis for estimate)

Ease of use and folding, hence correspondingly greater use of this desirable investigative aid.

**No savings contemplated.**

### Disadvantages of suggestion

(The use by the United States of my suggestion shall not form the basis of a further claim of the nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

Signature and Title of Suggester

Recommendations and comments of Division Head

I feel this has merit, provided it will not add to the overall cost of preparation.

~~Charles W. Bales, Special Agent in Charge~~

(Do not write in this space - for Bureau use)

REC 46 13-6490-1125

APR 17 1967

ENCLOSURE

3-Bureau (Enc. 3)

2-Cleveland RLS:amk (5)(66-5052)

memo - Casper - Mohr  
4/20/67 M.L. mem

TOP TEN FUGITIVES

"The FBI's 'Ten Most Wanted Fugitives' April 13, 1967  
 Charles Edward Ervin replaces James Robert Ringrose  
 Gordon Dale Ervin replaces Chester Collins

CONSIDER ALL ARMED AND DANGEROUS



ENCLOSURE

63-6490-1175



UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. Mohr

DATE: 4/20/67

FROM : J. J. Casper

SUBJECT: TOP TEN FUGITIVES  
SUGGESTION 847-67 SUBMITTED BY  
SA ROBERT L. SCHWARTZ  
CLEVELAND OFFICE

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

SUGGESTION: That small photographs of the "Ten Most Wanted Fugitives" on page two of the memorandum to All Investigative Employees be set up with one row of five photographs across the very bottom of the page with the second row of the remaining five photographs closely adjoining so this item when folded in thirds to fit the Agent's inner suit coat pocket would have all ten photographs appear in same section as shown on sample attached to the background material. The description and fingerprints could be set forth in corresponding parallel columns. The write-up as now captioned and used as page one would remain unchanged.

ADVANTAGES: Suggester states this action would facilitate ease of use and folding thereby providing for greater use of this desirable investigative aid.

OBSERVATIONS: SAC Bates, Cleveland, said he felt this idea has merit provided it will not add to the over-all cost of preparation.

Crime Records Division recommended against adoption. It stated the current make-up has been carefully worked out to provide maximum utilization of space in a neat and orderly fashion. Considering the amount of pertinent data included in this sheet, it could easily have a crowded and hodgepodge appearance if haphazardly changed without good reason. There appears to be no substantial reason to rearrange this sheet since this would, of course, add work and expense for the Mechanical Section. It would be much more practical for anyone desiring to fold this sheet in a particular way to do so himself. Different individuals will have different preferences for carrying and displaying this item, and it would be virtually impossible for the Bureau to so arrange this memorandum so all layout preferences are met.

Special Investigative Division pointed out there appears to be no significant advantage to be derived from rearranging the present format since if prepared in accordance with the idea, the descriptive data concerning the fugitive would be separated from the photograph. This would appear to be an undesirable layout since confusion might develop on the part of a reader in associating the photograph with the appropriate descriptive data.

ML:mem  
(2)

(CONTINUED - OVER)

TWO

Memorandum J. J. Casper to Mr. Mohr  
Re: TOP TEN FUGITIVES  
SUGGESTION 847-67 SUBMITTED BY  
SA ROBERT L. SCHWARTZ  
CLEVELAND OFFICE

Due to the objections raised by the substantive divisions regarding the proposed arrangement of this memorandum, the Training Division agrees idea is not feasible for adoption. The memorandum can easily be folded in the manner suggested by anyone desiring to do so.

RECOMMENDATION: That the suggestion not be adopted. On approval, no further action is necessary with regard to the suggester as he has been thanked by prior letter.

UNITED STATES GOVERNMENT

# Memorandum

TO : MR. TROTTER *clt*

DATE: 5-15-67

FROM : C. S. Voelker *CV*

SUBJECT: RE-SEARCH OF TOP TEN FUGITIVES  
TECHNICAL SECTION  
IDENTIFICATION DIVISION  
BUFILE 63-6490

*MA*  
Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Wick \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

The Top Ten Fugitive fingerprint research program is reviewed periodically by the staff of the Technical Section. The existing program requires that all Top Ten subjects be re-searched through all files (criminal, civil and dead) once a year and re-searched criminal and dead on a six-month basis. Our current review reveals that six out of the ten Top Ten have been replaced since December, 1966, and the remaining four were re-searched in the criminal and dead files starting in May, 1966, and in all files starting in November, 1966. No additional information was uncovered as a result of this extensive re-searching. In light of the foregoing, the Technical Section believes the existing re-search program is adequate.

## RECOMMENDATION:

The fingerprints of Top Ten Fugitives be re-searched through the criminal and dead files starting on May 15 of each year and through all files starting November, 15 of each year.

CSV:bdm  
(2) *blm*

REC- 23 EX-103

63-6490-1185

8 MAY 18 1967

62 MAY 2 1967

*Sup*  
*3*

78

June 29, 1967

PERSONAL

REC-121 63-6490-1188

SI-106

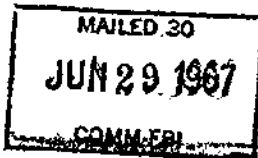
Mr. Gerald E. Ross  
Federal Bureau of Investigation  
San Francisco, California

Dear Mr. Ross:

Reference is made to your suggestion that a display regarding the individuals on the "Ten Most Wanted Fugitives" list be prepared in a particular fashion for use in the lobby of the building in which our field office is located in San Francisco. It is indeed a pleasure for me to advise you this proposal is being adopted and steps are being taken to place it into effect.

I want to take this opportunity to express my appreciation to you for bringing this matter to my attention.

Sincerely yours,  
J. Edgar Hoover



- 2 - San Francisco
  - 1 - Field personnel file
  - 1 - Suggestion file
  - 1 - Personnel file of Mr. Gerald E. Ross
- ML:mem

(6) (Suggestion 940-67)

NOTE:

Based on memorandum J. J. Casper to Mr. Mohr, 6/28/67, re: Top Ten Fugitives, Suggestion 940-67 Submitted By Mr. Gerald E. Ross, San Francisco Office, ML:mem.

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Wick \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

59 JUL 6 1967

MAIL ROOM ☐ TELETYPE UNIT ☐

*[Handwritten signatures and initials: WTB, RM]*

*[Handwritten signatures and initials]*

*[Handwritten signature]*

May 23, 1967

PERSONAL

REC- 82

63-6490-1188

EX-113

Mr. Gerald E. Ross  
Federal Bureau of Investigation  
San Francisco, California

Dear Mr. Ross:

I have received your suggestion that a display regarding the individuals on the "Ten Most Wanted Fugitives" list be prepared in a particular fashion for use in the lobby of the building in which our field office is located in San Francisco. This proposal is being carefully considered and you will be advised if it is adopted.

The interest you displayed in submitting your idea to me is indeed appreciated.

Sincerely yours,

J. Edgar Hoover

MAILED 2

MAY 23 1967

COMM-FBI

2 - San Francisco

1 - Field personnel file

1 - Suggestion file

1 - Personnel file of Mr. Gerald E. Ross

ML:mem

(6) mem

NOTE:

(Suggestion 940-67 dated 5/18/67)

Suggests a "Top Ten Most Wanted Fugitive" chart be permanently put on display in first-floor lobby of Federal Building, location of FBI office in San Francisco. Suggests this display

BEYOND ROOM

CONTINUED - OVER

MAIL ROOM ☐ TELETYPE UNIT ☐

Mr. Gerald E. Ross

include title - regular size top ten posters - and FBI Seal; it should be metal-framed, glass-enclosed, with locking facilities. The metal framing should be similar to that used for directories used by building, the construction being in conformity and in good taste. Dimensions of wall, on which this display could be positioned, are nine feet high and eight feet wide. Glass could be purchased and installed locally.

Referred to the Crime Records and Administrative Divisions for views and recommendations.

#440-67

Date 5/18/67

To: Director, FBI  
From: (Suggester's name) SE GERALD E. ROSS  
Division of Assignment San Francisco

SUGGESTION I suggest that a Top Ten Most Wanted Fugitive chart be permanently put on display in the first-floor lobby of the Federal Building, location of the FBI Office in San Francisco. I suggest this display include the title - regular size top ten posters - and the FBI Seal; it should be metal-framed, glass-enclosed, with locking facilities. The metal framing should be similar to that used for the directories utilized by this building, the construction being so that conformity and good taste prevail. The dimensions of the wall, on which this could be positioned, are 9' high and 8' wide. The glass could be purchased and installed locally.

Current practice or rule (include manual citation as well as facts)

(N/A)

Top Ten Fugitives

Advantages of suggestion and annual savings (include basis for estimate)

Thousands of people are employed in this 20-story Federal building, and thousands more daily visit these offices. By having the chart displayed at this position, it could further arouse public interest in this vital program. Inquiry has been made of the Building Manager of this Federal Building, and he has authorized the installation of this Top Ten display.

Disadvantages of suggestion

None

34 ~~EXP. PROG.~~

34 MAY 22 1967  
25

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

Gerald E. Ross - Special Employee  
Signature and Title of Suggester

Recommendations and comments of Division Head I feel that this suggestion should receive favorable consideration, inasmuch as it allows us to install a Top Ten Most Wanted Fugitive chart in this building, which can be observed by thousands of individuals daily.

(Do not write in this space for Bureau use only)

EX-113

memo Casper - mof 6/15/67  
let apper 6/29/67  
5/23/67  
ML, mem

63-16490-1188  
REC-82  
MAY 22 1967  
memo Casper - mof 6/16/67  
let apper 6/15/67  
ML, mem

2 - Bureau  
2 - SF (1 - personnel file, ROSS; 1 - 66-1748)

SAC, San Francisco (66-1748)

June 5, 1967

REC-21  
Director, FBI (63-6490) - 1191

EX-108  
TOP TEN FUGITIVES  
SUGGESTION MATTER

*[Handwritten signature]*

Reference is made to the suggestion submitted by SE Gerald E. Ross of your office May 18, 1967, wherein he proposed that a permanent display regarding individuals on the "Ten Most Wanted Fugitives" list be installed in the lobby of the Federal Building in San Francisco.

The information set forth in this proposal has been thoroughly evaluated and it has been decided the Seat of Government does not have sufficient information regarding size, type of metal desired to conform with that utilized for the directories in the lobby, et cetera. The type of housing desired could better be obtained on a local basis rather than at the Bureau. It is suggested that contact be made with the Building Manager or the Local Regional Office of the General Services Administration to ascertain who supplied the existing metal-framed panels. The possibility exists you could obtain a frame from the same company in the same style for this purpose. The placards and regular replacements could, of course, be furnished your office. Bureau approval would be needed before such an expenditure is made. Further action with regard to the suggester is being held in abeyance until the final decision is reached regarding this matter. If a request for local purchase is made to the Administrative Division, a copy of the correspondence should be directed to the Suggestion Desk, Training Division. If it is decided such a display will not be utilized, this fact should also be brought to the attention of the Suggestion Desk.

MAILED 5  
JUL 6 1967  
COMM-FBI

*Lepr*

- [Handwritten signature]*
- 1 - Mr. Wick
  - 1 - Mr. Callahan
  - 1 - Personnel file of Mr. Gerald E. Ross

ML:mem

(7) *[Handwritten initials]*  
NOTE:

Based on memorandum J. J. Casper to Mr. Mohr 6/1/67, re: Top Ten Fugitives, Suggestion 940-67 Submitted by Mr. Gerald E.

Ross, San Francisco Office, ML:mem.

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

MAIL ROOM ☐ TELETYPE UNIT ☐

~~JUL 12 1967~~  
*[Handwritten signature]*

*[Handwritten signature]*

*[Handwritten signature]*

*[Handwritten signature]*



UNITED STATES GOVERNMENT

# Memorandum

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Wick \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

TO : Mr. Mohr

DATE: 6/1/67

FROM : J. J. Casper

SUBJECT: TOP TEN FUGITIVES  
SUGGESTION 940-67 SUBMITTED BY  
MR. GERALD E. ROSS  
SAN FRANCISCO OFFICE

**SUGGESTION:** That a "Top Ten Most Wanted Fugitives" chart be permanently displayed in the first-floor lobby of the Federal Building, location of the FBI Office in San Francisco. This display would include the title, regular-size top ten posters, and the FBI Seal. It should be metal-framed, glass-enclosed, with locking facilities. The metal framing should be similar to that used for the directories utilized by this building, the construction being such as to conform so that good taste will prevail. The dimensions of the wall on which this item would be positioned are nine feet high and eight feet wide. The glass could be purchased and installed locally.

**ADVANTAGES:** The suggester states that thousands of people are employed in this 20-story Federal building and thousands more daily visit these offices. By having this chart displayed at this location, it could further arouse public interest in this vital program. Inquiry has been made of the Building Manager of this building and he has authorized the installation of the "Top Ten" display.

**OBSERVATIONS:** SAC Lynam, San Francisco, felt this idea should receive favorable consideration inasmuch as it would allow them to install a "Ten Most Wanted Fugitives" chart in this building, which could be observed by thousands of individuals daily.

The Administrative Division stated the basic idea incorporated in this suggestion to give further coverage of the "Top Ten Program" is a good one. The manner of displaying the "Top Ten" is not something, however, which the Exhibits Section should get involved in, in this case. The suggestion states the metal framing to house these posters should be similar to that used for the directories utilized by the Federal Building. In view of the foregoing, the Exhibits Section proposed the San Francisco Office contact the Building Manager or the local Regional Office of General Services Administration to find out who supplied the existing metal-framed panels. They could then determine if a

Enclosure

1 - Mr. Wick

1 - Mr. Callahan

ML:mem

(4)

memo Casper - 6/1/67  
let appear 6/27/67  
M. Lynam

(CONTINUED - OVER)

REC-24

EX-108

63-6490-1191

JUN 8 1967

REC'D-10

Memorandum J. J. Casper to Mr. Mohr  
Re: TOP TEN FUGITIVES  
SUGGESTION 940-67 SUBMITTED BY  
MR. GERALD E. ROSS  
SAN FRANCISCO OFFICE

frame is available from that same company in the same style and of a size sufficient to handle their needs and ascertain what the cost would be. San Francisco Office could then request the Bureau's approval to spend the required amount of money for this purpose.

The Crime Records Division did not feel this was a valid suggestion since it pertains to the type of routine request regularly received from many field offices for "Top Ten" display boards to be exhibited at various locations including lobbies of Federal buildings. This division pointed out FBI "Top Ten" boards are in heavy demand and short supply and it is difficult to even supply the number desired by Bureau field offices and major Resident Agencies. It would be an extremely heavy additional burden on the Exhibits Section to prepare a specially built case for such a board to display in the lobby of the Federal Building in San Francisco. The suggester does not even furnish specific information relative to the style and dimensions of the desired cabinet. Other offices which have wished to prepare similar displays have exercised initiative and imagination to have such items prepared locally and it is suggested that San Francisco be instructed to do the same. The Bureau can, of course, supply the "Top Ten" display board itself and the placards and regularly furnish replacements. For these reasons, Crime Records felt the idea itself should be unfavorably considered.

Due to the views expressed by the interested divisions, Training Division feels the SAC, San Francisco, should be advised of the problems involved and the action he might take to obtain such a display cabinet should the cost not be prohibitive.

RECOMMENDATIONS: (1) That further action with regard to the suggester be held in abeyance pending advice from San Francisco as to whether it has such a display board installed. He has been thanked by prior letter.

(2) On approval, the attached letter be forwarded to the SAC, San Francisco.

SAC, Chicago (66-4222)

6-7-67

Director, FBI

REC 39

63-6490-1193  
ALLIED NEWS COMPANY, INC.  
2711 NORTH PULASKI ROAD  
CHICAGO, ILLINOIS  
TOP TEN MATTERS

Reurairtel 6-2-67.

Bureau agrees with your recommendation that  
"Top Ten" material should not be made available to "Candid  
Press."

NOTE: "Candid Press" is a sensational type tabloid printed by the  
same firm which publishes and distributes objectionable material  
of an obscene nature.

JRH:djr  
(6)

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Wick \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

MAILED 27

JUN 7 1967

COMM-FBI

REC'D MICK  
FBI

JUN 11 11 03 AM '67

56 JUN 15 1967

MAIL ROOM ☒ TELETYPE UNIT ☐

F B I

Date: 6/2/67

Transmit the following in \_\_\_\_\_  
(Type in plaintext or code)Via AIRTEL \_\_\_\_\_  
(Priority)TO : DIRECTOR, FBI  
FROM : SAC, CHICAGO (66-4222)

ATTN: CRIME RECORDS SECTION

SUBJECT: ~~ALLIED NEWS COMPANY, INC.~~  
~~2711 NORTH PULASKI ROAD~~  
~~CHICAGO, ILLINOIS~~  
~~TOP TEN MATTERS~~TOP TEN  
FUGITIVES

On 5/31/67 Mr. ~~GERRY~~ PIERSON, Editor, "Candid Press", telephonically contacted the Chicago Office and requested information concerning the ten most wanted fugitives. He advised that "Candid Press" is one of four tabloids published by Allied News Company, Inc., and that it is the fourth largest in the United States with respect to distribution. He advised "Candid Press" has approximately 50,000 subscribers and that its publication usually runs around 85,000. "Candid Press" is published bi-weekly and is distributed nationwide. He further described "Candid Press" as a sensational type tabloid and indicated that it is similar to "The Inquirer" and "The Insider". Mr. PIERSON advised that he desired to run a double page in his tabloid at some future date, showing the photographs of "ten bad guys" and printing background concerning each.

Chicago indices contain no identifiable information regarding "Candid Press" or PIERSON.

Chicago file 145-362, Bureau file 145-2046, captioned "FIZEEK MAGAZINE; ALLIED NEWS COMPANY, 3755 WEST ARMITAGE AVENUE, CHICAGO, ILLINOIS; ET AL, ITOM", indicates that in

3 - Bureau  
1 - Chicago  
WLB:lac

(4)

REC 39 63-6490-1193

JUN 3 1967

CRIME RESEARCH  
FUG. SUP.Approved: \_\_\_\_\_  
Special Agent in Charge

Sent \_\_\_\_\_ M Per \_\_\_\_\_

King Ret To Class 1-17-67 (d)

REC'D  
JUN 5 12 18 PM '67  
FBI

CG 66-4222

1961 and 1962. during an investigation of "Fizeek" Magazine, [redacted] Allied News, advised that his company was a service company and furnished labels for the distribution of [redacted]

b6  
b7C

He said that his company had nothing whatsoever to do with the actual distribution of magazines. It appears the Allied News Company at the current address on Pulaski Road in Chicago is identical with the one referred to in previous Bureau investigation.

[redacted] is well known to the Bureau in the ITOM field and was previously convicted in U. S. District Court, Washington, D. C., in 1961 for mailing of obscene matter.

b6  
b7C

In view of the above information, and since "Candid Press" is a sensational type tabloid with questionable reputation, it is recommended that the Ten Most Wanted Fugitive list and background data not be furnished to PIERSON for publication.

SAC, Chicago (66-4222)

6-16-67

REC 57  
Director, FBI (63-6490-1199)

ALLIED NEWS COMPANY, INC.  
2711 NORTH PULASKI ROAD  
CHICAGO, ILLINOIS  
"TOP TEN" MATTERS

Reurairtel 6-12-67.

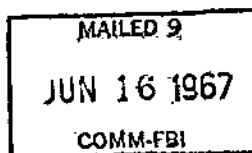
4  
g  
Attached is a copy of a reprint on the "Ten Most Wanted Fugitives" program which originally appeared in the FBI Law Enforcement Bulletin and is now available for distribution to the public. This may be furnished to Mr. Gerry Pierson, Editor of "Candid Press" so that he will have the proper information concerning the Bureau's "Top Ten" program.

As previously indicated it will not be possible to regularly supply "Candid Press" with "Top Ten" material.

Enclosure

NOTE: "Candid Press" is a sensational type tabloid newspaper.

JRH:djr *djr*  
(6)



REC D MICK

E B T

JUN 12 3 30 PM '67

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Wick \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

226  
54 JUN 26 1967

MAIL ROOM ☒ TELETYPE UNIT ☐

F B I

Date: 6/12/67

Transmit the following in \_\_\_\_\_  
(Type in plaintext or code)Via AIRTEL \_\_\_\_\_  
(Priority)

TO : DIRECTOR, FBI

FROM : SAC, CHICAGO (66-4222)      ATTN: HAROLD B. LINBAUGH  
CRIME RECORDS DIVISION

SUBJECT: ~~ALLIED NEWS COMPANY, INC.,~~  
2711 NORTH PULASKI ROAD  
CHICAGO, ILLINOIS

~~TOP TEN MATTERS~~  
*Top Ten Fugitives*

Re Chicago airtel to Bureau dated 6/2/67 and  
Bureau letter to Chicago dated 6/7/67. *ILLINOIS*

On 6/12/67 Mr. GERRY PIERSON, Editor, "Candid Press", telephonically contacted the Chicago Office and inquired concerning his previous request regarding information relating to the ten most wanted fugitives. Mr. PIERSON was advised that due to the frequent change in the individuals appearing on the Top Ten, it was not feasible to furnish him with the information requested for publication at some future date in his tabloid. Mr. PIERSON then inquired if it would be possible to obtain information relating to the historical background of the Top Ten Program as he desired to publish this data in a future edition of "Candid Press". He wanted to know if there would be any objection to his writing the FBI Headquarters in Washington, D. C., for such background information and he was informed that there was no objection to writing for this material. *E*

As set forth in referenced Chicago airtel, "Candid Press" is a sensational type tabloid. It appears that PIERSON will publish information on the Top Ten whether or not he receives material from the Bureau. Inasmuch as it

*cc detached Crime Research*  
③ - Bureau

1 - Chicago.

WLB:lac

(4)

*ack: let to Chicago*

*6-16-67*

*JRH:djr*

REC 51

*63-6490-1199*

JUN 14 1967

Approved: \_\_\_\_\_

Special Agent in Charge

Sent \_\_\_\_\_ M Per \_\_\_\_\_

*CRIME RESEARCH*



CG 66-4222

is felt that PIERSON is definitely going to publish data concerning the Top Ten, it is recommended that the Bureau furnish him available information concerning the background of the Top Ten Program in order that information in PIERSON's possession will be accurate and not distorted, as might occur should he obtain information from other sources.

The available information concerning the background of the Top Ten, as well as any other information the Bureau deems appropriate, should be sent directly to me for personal delivery to PIERSON as it will give me a chance to look him over in the event there are additional requests made by him in the future.

UNITED STATES GOVERNMENT

# Memorandum

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Wick \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

TO : Mr. Mohr

DATE: 6/28/67

FROM : J. J. Casper

SUBJECT: TOP TEN FUGITIVES  
SUGGESTION 940-67 SUBMITTED BY  
MR. GERALD E. ROSS  
SAN FRANCISCO OFFICE

Reference is made to my memorandum to you dated 6/1/67 regarding the above-captioned suggestion. It was proposed that a "Top Ten Most Wanted Fugitives" chart be permanently displayed in the first-floor lobby of the Federal Building, location of the FBI Office in San Francisco. The suggester visualized this display as including the title, regular-size top ten posters, and the FBI Seal. He stated it should be metal-framed, glass-enclosed, with locking facilities. The metal framing should be similar to that used for the directories utilized by this building, the construction being such as to conform so that good taste would prevail.

The Exhibits Section felt it should not get involved in attempting to build this item since we did not know all the details of the type of metal framing being used for the directories. It was proposed the San Francisco Office contact the Building Manager or the local Regional Office of General Services Administration to find out who supplied the existing directory panels. The cost could be ascertained and approval to spend the required amount could be requested from the Bureau. Crime Records felt it best to have the cabinet prepared in San Francisco and advised the Bureau could, of course, supply the "Top Ten" display board itself and the placards with regular replacements.

By letter dated 6/5/67, San Francisco was advised regarding this recommended action. By letter dated 6/12/67, San Francisco requested to know the size of the board which would be furnished for this purpose before any contacts were made. This information was furnished by routing slip dated 6/14/67.

San Francisco by letter dated 6/22/67 stated the Building Manager, Mr. H. W. FitzSimmons, advised he will purchase the enclosures for this board at no cost to the Bureau. It was requested that necessary steps be taken to prepare

Enclosure

1 - Mr. Wick

1 - Mr. Callahan

ML:mem

(4)

REC-9

EX 105

63-64904-1206  
JUL 3 1967

(CONTINUED - OVER)

57 JUL 13 1967 265

TWO-yr  
3/30/68

Memorandum J. J. Casper to Mr. Mohr  
Re: TOP TEN FUGITIVES  
SUGGESTION 940-67 SUBMITTED BY  
MR. GERALD E. ROSS  
SAN FRANCISCO OFFICE

this board for installation in the lobby of the Federal Building. It was pointed out the enclosure will be adequate to house a board 3 feet in height by 5 feet in length (size furnished to San Francisco). The enclosure itself is 1-1/2 inches in depth. The Bureau was requested to furnish San Francisco with the display board as soon as possible since the enclosure would be ready in approximately two weeks.

Crime Records Division has taken the necessary action to have the Exhibits Section prepare the display.

Training Division feels the suggester should now be advised his proposal is being adopted and appreciation expressed to him since thousands of people are employed in this 20-story Federal building and it should arouse public interest in this vital program.

RECOMMENDATIONS: (1) That the attached letter of appreciation be forwarded to the suggester. He was thanked by prior letter.

(2) On approval, that the Exhibits Section furnish the display to San Francisco in accordance with the work order which has been prepared by the Crime Records Division.

→ Sent to SF 6/29/67  
B/C # D 2477628 ✓  
JD/SP

WHS  
J. J. Casper  
J. J. Casper

UNITED STATES GOVERNMENT

# Memorandum

TO : DIRECTOR, FBI (63-6490)

DATE: 6/22/67

FROM : SAC, SAN FRANCISCO (66-1748)

SUBJECT: TOP TEN FUGITIVES  
SUGGESTION MATTER

ATTN: SUGGESTION DESK

Re San Francisco letter 6/12/67, and Bureau R/S 6/14/67.

The Bureau was advised by relet that the San Francisco Office will take steps with the Building Manager, Federal Building, to obtain pertinent information as to cost, etc., in obtaining the enclosure for the Ten Most Wanted Fugitive Board that is proposed to be installed in the lobby of the Federal Building, San Francisco. The Bureau was further requested, in order to be certain that the dimensions of this board are the same, to advise the size of the board that would be furnished by the Bureau.

The Bureau by referenced R/S advised that the outside dimensions of the board, which would be furnished this office, will measure 3' x 5'.

Mr. H. W. FitzSimmons, Building Manager, Federal Building, San Francisco, has advised that he will purchase the enclosures for this board and same will be done at no cost to the Bureau. Therefore, the Bureau is requested to take the necessary steps to prepare this board for installation in the lobby of this building. In addition it should be noted that the enclosure will be adequate to house a board 3' in height by 5' in length. It should also be noted that the enclosure itself is 1-1/2" in depth. A measurement was made of the Top Ten Board on display in the San Francisco Office, and it was determined that this board is approximately 1/2" in depth; therefore, the enclosure with a depth of 1-1/2" will be ample.

Mr. FitzSimmons advised that this enclosure should be available within two weeks, and he will then take the necessary steps to install same. The Bureau is therefore requested to prepare and furnish this office with the display board described above, as soon as possible.

- 3 - Bureau - 1cc det Sugg Desk - 1cc
- 2 - San Francisco
  - 1 - 66-1748
  - 1 - 66-452B

MMD:mhb  
(5)

ack: Exhibit Section  
Work Order  
57 JUL 13 1967  
JRH: djv 265

1cc detached Crime Research  
EX 105

63-6490-1207  
16 JUL 6 1967

memo Carter - mhd 6/28/67 M.L. Mann  
Det apprec 6/29/67 M.L. Mann

63-6490-1230

REC-14

September 7, 1967

PERSONAL

EX-102

Mr. Robert V. Harman, Jr.  
Federal Bureau of Investigation  
Kansas City, Missouri

Dear Mr. Harman:

I have received your suggestion that two different photographic views of a fugitive be included on the back of the memorandum which is furnished to all investigative personnel regarding the "Ten Most Wanted Fugitives." As a matter of possible interest to you, this procedure is followed at the present time on a highly selective basis but because of space limitations it is not feasible to follow this practice in all instances.

The interest which led you to submit your idea to me is indeed appreciated.

Sincerely yours,  
J. Edgar Hoover



- 2 - Kansas City  
1 - Field personnel file  
1 - Suggestion file  
1 - Personnel file of SA Robert V. Harman, Jr.

ML:mem

(6) (Suggestion 158-68 dated 8/29/67)

NOTE: Suggests two different photographic views of each "Top Ten Fugitive" be included on back of the memorandum furnished to all investigative personnel regarding the "Ten Most Wanted Fugitives," preferably showing the fugitive's profile.

TELETYPE UNIT

(CONTINUED - OVER)

Mr. Robert V. Harman, Jr.

Crime Records Division advised this practice is followed on a highly selective basis at present time when it appears to be practical and worthwhile. Two photographs of Edward Howard Maps are now on the back of this memorandum. Agents have immediate access to Identification Orders and Wanted Flyers so no sufficient reason exists for including two views of each fugitive on each memorandum. It is a very difficult problem to fit on this memorandum all material which is now required. Training Division agrees and recommends idea not be adopted.

#158-68

Date

8/29/67

To:  
Director, FBI

From: (Suggester's name)

Division of Assignment

SAA ROBERT V. HARMAN, JR.

Kansas City, Missouri

SUGGESTION

Include on the back of the "'Ten Most Wanted Fugitives' Memorandum to All Investigative Employees" two different photographic views of each Top 10 Fugitive, preferably showing the fugitive's profile.

~~EXP. PROC.~~

34 SEP 6 1967

X-14

Current practice or rule (include manual citation as well as facts)

Only the full face view of each "Top 10 Fugitive" is now shown. No manual citation is applicable.

Advantages of suggestion and annual savings (include basis for estimate)

A second view of each subject, particularly a profile view, would:

1. Furnish better photographic basis for identification of persons suspected of being identical with the "Top 10 Fugitives" by having available two views including the profile from which to make an identification.
2. Each agent would have readily available the best two photographs of each fugitive for exhibition to exhibit during fugitive investigation of any "Top 10 Fugitive".
3. Local officers who are furnished only the back of the memorandum would also have available the two best photographs including a profile of each "Top 10 Fugitive" for identifying persons (See attached sheet)

Disadvantages of suggestion

Closer spacing of description, fingerprints, and photograph will be required on the back of the memorandum in order to have sufficient room for a second picture of each "Top 10 Fugitive". This appears to be feasible since two photographs of "Top 10 Fugitive" EDWARD HOWARD MAPS are now currently on the back of the memorandum.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

SAA

Signature and Title of Suggester

Recommendations and comments of Division Head Profile photograph of fugitive would be helpful and wherever possible this might be done. However, there are instances in which profile photographs undoubtedly are not available.

(Do not write in this space - for Bureau use only)

abstract  
9/7/67  
ML:mem

REC-14

8 SEP 6 1967

(Advantages of suggestion and annual savings including basis for estimate, continued)

suspected of being identical with "Top 10 Fugitives". A basis for an estimate of savings cannot be found, but many hours of investigative time would be saved first by persons being able to more readily identify a suspect as a "Top 10 Fugitive", and second by making the two best photographs readily available to agents for use in fugitive investigations.



UNITED STATES GOVERNMENT

# Memorandum

TO : Director, FBI  
Attention: Crime Records Division

DATE: 9/6/67

FROM: SAC, Omaha (80-318) (RUC)

SUBJECT: TOP TEN FUGITIVE PROGRAM

## POLICE ASSOCIATION

Re Denver letter to Bureau dated 8/25/67, captioned as above, and Omaha letter to Bureau entitled "SPEAKING ENGAGEMENTS, NATIONAL PEACE OFFICERS ASSOCIATION," dated 3/24/54, one copy to Denver.

The Omaha indices were checked on ROY HELTON without locating any information identifiable with him. The Omaha indices on the National Peace Officers Association contain background information on the National Peace Officers Association as set forth in above-referenced Omaha letter of 3/24/54. This letter shows that the National Peace Officers Association was first organized in September, 1951, at LaGrande, Oregon, by GLENN B. "PETE" JOHNSON. As one of the organizers JOHNSON was the Secretary-Treasurer of the National Peace Officers Association, the public relations officer, and the magazine editor for the association until his death in 1961. According to JOHNSON, the purpose of the association was to promote the small town police officer by providing an exchange of information, insurance benefits, and annual law enforcement clinics. In return for dues paid to this organization a member would receive a copy of "The National Peace Officer" magazine and insurance benefits of \$300.00 to be paid to the beneficiary in the event of death. JOHNSON had a criminal record, having been assigned FBI No. 908681. His arrest record shows JOHNSON having been confined to the State Training School at Eldora, Iowa, in May of 1926. He also had arrests for checks and obtaining money under false pretenses in 1935 and 1936. In view of the fact that JOHNSON had an unfavorable background and the fact that the National Peace Officers Association was never recognized as an outstanding organization of law enforcement officers, the Omaha Division never appeared at any meetings or conventions of this association.

b6  
b7c

HOWARD W. ABRAMS,

a former deputy sheriff, Douglas County, Omaha, Nebraska, has been associated with this organization for the past ten years

REC 54

EX 104

14 SEP 8 1967

2 - Bureau

2 - Denver (66-1512)

1 - Omaha

SEP 22 1967

Buy U.S. Savings Bonds Regularly on the Payroll Savings Plan

CRIME RESEARCH

to provide  
Top Ten data  
8/8/67

OM 80-318

and upon the death of JOHNSON in 1961 took over and operated the association until June of 1967, when the Board of Directors at a meeting in El Paso, Texas, voted ROY HELTON in as Director of Public Relations - NATIONAL PEACE OFFICERS ASSOCIATION

The association's main source of revenue in the past has been the publishing of the above-mentioned magazine four U.S. times each year. Magazine solicitors contact businessmen and merchants in cities and towns where officers belong to the National Peace Officers Association and sell advertising space in this magazine.

ROY HELTON is not known by local officers in Omaha, Nebraska and vicinity.

The Denver Division may desire to investigate the background and reputation of ROY HELTON before making Top Ten Fugitive placards available to HELTON.

September 19, 1967

PERSONAL

REC 8

63-6490-1234

Mr. Robert Emmet Grant  
Federal Bureau of Investigation  
New York, New York

Dear Mr. Grant:

I have received your suggestion that their places of birth be added to the background briefs of fugitives contained on the memoranda to all investigative employees concerning the "Ten Most Wanted Fugitives" Program. The matter has been carefully considered and it has been decided that it should not be adopted. The space available for these descriptive data is extremely limited and, besides, a very comprehensive summary is disseminated on each individual at the time he is added to the list.

Although your idea did not receive favorable action in this instance, I want to thank you for your interest in submitting it.

Sincerely yours,

J. Edgar Hoover

MAILED 5

SEP 19 1967

COMM-FBI

2 - New York

1 - Suggestion file

1 - Field personnel file

1 - Personnel file of SA Robert Emmet Grant

JER:mem

(6) *agum*

(Suggestion 181-68 dated 9/13/67)

70 SEP 25 1967

MAIL ROOM ☐ TELETYPE UNIT ☐

(CONTINUED - OVER)

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

REC'D E B 1 FEB

*[Handwritten signatures and initials]*

*[Handwritten signatures and initials]*

Mr. Robert Emmet Grant

NOTE:           Suggests adding "place of birth" on the background briefs of fugitives listed on the memoranda to all investigative employees concerning the "Ten Most Wanted Fugitives."

Training Division discussed matter with Crime Records Division and both feel the idea should not be adopted. The available space for descriptive data is extremely limited and should be devoted to the most useful items. The importance of the place of birth would be commensurate with the length of time the subject spent in the locality. Quite often, he has left at an early age, the scope of his activities is so remote from his place of origin as to render its pertinency of dubious value. Furthermore, at the time each fugitive is placed on the program a most comprehensive summary of all salient background data is disseminated in the Memorandum to All Investigative Employees announcing his addition to the list. His place of birth is covered in this.

181-68

Date

September 13, 1967

To: Director, FBI	From: (Suggester's name) ROBERT EMMET GRANT	Division of Assignment NEW YORK
----------------------	--	------------------------------------

SUGGESTION The BUREAU may wish to consider adding "place of birth" on the background briefs of FUGITIVES listed on OF-10 Memorandum, Subject: "TEN MOST WANTED FUGITIVES" PROGRAM.

*TOP TEN*  
The place of birth of a FUGITIVE (foreign country or particular area in the U.S.) may often decidedly influence the everyday tastes of the FUGITIVE, thereby creating traits in the FUGITIVE which may well serve as important identification aids to Special Agents assigned FUGITIVE matters, as well as others who may have occasion to refer to the above subject matter memorandum.

To mention only a few of the characteristics which may tend to develop in any given FUGITIVE as a result of area influence:

Current practice or rule (include manual citation as well as facts)

Place of birth not presently indicated

Advantages of suggestion and annual savings (include basis for estimate)

Inclusion may well serve as an important identification aid to Special Agents assigned FUGITIVE matters, as well as others who may have occasion to refer to the above subject matter memorandum.

Disadvantages of suggestion

None

33 **EXP. PROC.**

34 SEP 18 1967

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

*Robert Emmet Grant*  
Signature and Title of Suggester

Recommendations and comments of Division Head This suggestion appears to have merit and I recommend its adoption.

REC 8

(Do not write in this space - for Bureau use only)

*SK Ponder*  
Signature and Title - SAG, ADM. DIV.

63-6490-301234  
SEP 18 1967

*Ext add*  
*9/19/67*  
*M. H. Mann*

*[Handwritten signatures and initials]*

Page 2 cont'

1. mode of dress
2. accent
3. vocabulary
4. identification of certain foods, drink et.al.  
preferences with certain areas: (beers, newspapers,  
etc.)
5. language abilities (FUGITIVE born in Hungary may  
well speak the language and move in areas which  
have strong Hungarian influences)
6. musical preferences (records, etc.)

UNITED STATES GOVERNMENT

# Memorandum

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

TO : Mr. Callahan

DATE: 9-25-67

FROM : J. P. Dunphy *JP*

SUBJECT: TOP TEN FUGITIVE BOARDS

*Dunphy*

*61d.* My memorandum of 7-6-67 recommended that a letter be approved to offices having resident agencies with seven, eight, or nine men assigned advising them that Top Ten Boards would be prepared for resident agencies in this category if they were needed. These boards are wall mounted, five feet long and three feet high, and attractively display photo-placards of Top Ten Fugitives. Sketch attached.

The response was prompt and positive. In fact, numerous requests have been received for Top Ten Boards for use in smaller resident agencies and many favorable comments have been made. A survey shows that a total of 19 resident agencies now have six men assigned. At a cost of approximately \$25 per board, an outlay of \$475 would provide boards to all the six-man resident agencies. This would gain wider circulation and exposure for our Top Ten program and enhance the appearance of our resident agencies.

## RECOMMENDATION:

That attached letter be sent to field offices having resident agencies with six men assigned advising that Top Ten Boards can be furnished to these resident agencies if they can be utilized.

Enclosures

1 - Mr. Bishop (Mr. Healy) (Enc.)

GLC:bdb *EBI*  
(3)

ENCLOSURE

REC 55

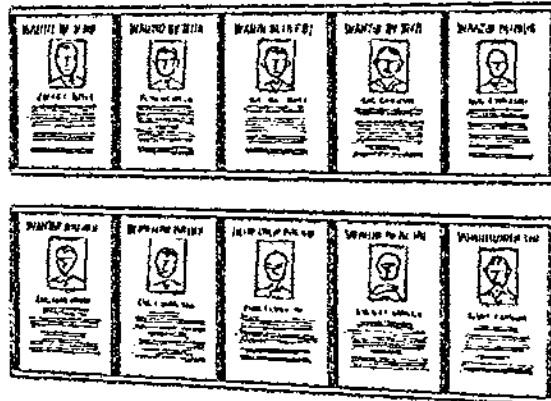
63-6490-1243

4 SEP 29 1967

62 OCT 5 1967

ST-107

NINE

[illegible]

63-6490-1243

**ENCLOSURE**



October 3, 1967

PERSONAL

REC-64 63-6490-1248

Mr. Joseph S. Leo  
The American Embassy  
Rome, Italy

Dear Leo:

Thank you for the suggestion that Legal Attaches be authorized to furnish copies of the memorandum which is prepared for our investigative personnel regarding the "Ten Most Wanted Fugitives" to foreign police agencies in certain instances. This proposal has been carefully considered and it has been decided it should not be adopted.

Although favorable action was not taken in this instance, I appreciate the interest which led you to submit your idea to me.

Sincerely,

J. Edgar Hoover

b3  
b7E

- 1 - Legat, Rome (Suggestion file)
- 1 - Mr. Sullivan (Attention Foreign Liaison Unit)
- 1 - Personnel file of Legat Joseph S. Leo

ML:cam

(6) Cam

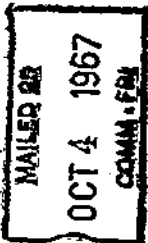
(Suggestion 205-68 dated 9/26/67)

NOTE:

Suggests Legats be permitted to furnish copies of memoranda which are directed to all investigative personnel regarding newly designated fugitives included on the "Ten Most Wanted Fugitives" program to foreign police agencies where liaison has been established. The memoranda would provide them with considerably more information than that contained in the Identification Orders.

MAIL ROOM ☐ TELETYPE UNIT ☐

(CONTINUED - OVER)



Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

66 OCT 11 1967

UNREC COPY FILED IN

Mr. Joseph S. Leo

This idea has been discussed with the Crime Records and Special Investigative Divisions and they both oppose adoption. It was pointed out this information is restricted to FBI personnel and National Academy officers. All of the information included in this material would not normally be furnished to other agencies. Bureau would have to exercise more restraint regarding what is placed in such memoranda. Bureau does not disseminate these memoranda to police in the United States unless they are graduates in good-standing from the National Academy; therefore, no good reason exists for furnishing them to police agencies in foreign countries. Training Division recommends idea not be adopted.

#205-65

Date  
September 26, 1967

To:  
Director, FBI

From: (Suggester's name)  
Joseph S. Leo

Division of Assignment  
Legat, Rome

SUGGESTION

Regarding memoranda directed to "All Investigative Employees" relating to newly designated fugitives included in the "Ten Most Wanted Fugitives" program, it is suggested that Legats be authorized to furnish copies of such memoranda to foreign police agencies with whom liaison has been established. The memoranda would serve to provide them with considerably more information than that contained in the Identification Orders.

~~EXP. PROC.~~  
30 9-29-67

Current practice or rule (include manual citation as well as facts)

Current practice is to furnish in the form of a letter excerpts only from the described memoranda to foreign police agencies.

Advantages of suggestion and annual savings (include basis for estimate)

The advantages to be derived from the furnishing of copies of the described memoranda to foreign police agencies include: (1) Time saved in not having to prepare a separate communication incorporating pertinent information from the memoranda; (2) The benefit of providing foreign police agencies with a concise description of the most recently designated fugitive, his nature and characteristics, details of the crime committed, and the federal process outstanding against him; and (3) Furnishing foreign police agencies with a current list of all the fugitives comprising the "Ten Most Wanted Fugitives," together with the descriptions and photographs of each as they appear on the reverse side of the memoranda.

Disadvantages of suggestion It is believed this would be an excellent manner in which to remind foreign police of the identities of all the fugitives most wanted by the FBI and to provide them with the most current changes in the list of the "Ten Most Wanted Fugitives."

Disadvantages of Suggestion: None

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss Joseph J. Legal Attache  
Signature and Title of Suggester

Recommendations and comments of Division Head

REC-64

63-6440-1248  
10-5

Signature: SEP 29 1967

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let of approval  
10/3/67, MLC:am

for review  
get TWO

UNREC COPY FILED IN

October 25, 1967

PERSONAL

REC 53

63-6490-1265

EX 104

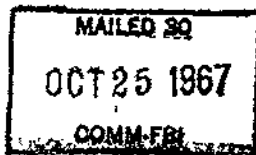
Miss Shirley E. Geisler  
Federal Bureau of Investigation  
St. Louis, Missouri

Dear Miss Geisler:

Thank you very much for the suggestion that Wanted Flyer numbers be included with the descriptive data of all individuals on the "Ten Most Wanted Fugitives" list which is distributed to all investigative personnel. This proposal has been carefully considered and it has been decided it should not be adopted since these numbers are readily available in each field office.

Your continued interest in seeking ways to improve our operations is indeed appreciated.

Sincerely yours,  
J. Edgar Hoover



- 2 - St. Louis
- 1 - Field personnel file
- 1 - Suggestion file
- 1 - Personnel file of Miss Shirley E. Geisler

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
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Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

NML:cam  
(6) cam

(Suggestion 234-68 dated 10/16/67)

NOTE:

Suggests Wanted Flyer numbers be included along with the photographs, fingerprints, Identification Order (IO) number and other descriptive data regarding all fugitives on the "Ten Most Wanted Fugitives" list distributed to all investigative personnel.

(CONTINUED - OVER)

MAIL ROOM ☐ TELETYPE UNIT ☐

UNRECORDED COPY FILED IN 66-2271-

Miss Shirley E. Geisler

Crime Records and Special Investigative Divisions oppose adoption. The main objection is the lack of space for additional items on this page. Only ten men are on the list so no great problem should exist. IO numbers are readily available and Wanted Flyers are in case file. The Wanted Flyer number is always set forth on each new memorandum which comes out on an individual. This memorandum is prepared as an aid to investigative personnel and was not intended to be used by clerical employees. Training Division, therefore, recommends idea not be adopted.

#234-68

Date

October 16, 1967

To:

Director, FBI

From: (Suggester's name)

SHIRLEY E. GEISLER

Division of Assignment

St. Louis

SUGGESTION

The Wanted Flyer number be included along with the photograph, fingerprints, IO# and other descriptive data of all fugitives on the "Ten Most Wanted Fugitives" list distributed to all Investigative Employees.

~~EXP. PROC.~~

40 OCT 23 1967

40

Current practice or rule (include manual citation as well as facts)

Photograph, fingerprints, IO# and other descriptive data of all fugitives is set forth on the Ten Most Wanted Fugitives list distributed to all Investigative Employees.

Advantages of suggestion and annual savings (include basis for estimate)

The WF# would be readily available and eliminate the necessity of checking the indices whenever a Wanted Flyer on a Top Ten was wanted. The inclusion of the IO# on this list has proven valuable many times and I am sure the WF# could be equally as valuable. Annual savings unknown.

Disadvantages of suggestion

None.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☐ Mr. ☐ Mrs. ☒ Miss

Shirley E. Geisler  
Assistant Chief Clerk

Recommendations and comments of Division Head

This suggestion has some merit and consideration should be given to its adoption.

Thomas J. Gearty  
Signature and Title

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let of appra  
McCom  
11/25/67

EX 104  
XEROX  
OCT 27  
REC 53

63-6490-1265

14 OCT 1967

R. J. [unclear]  
[unclear]

UNRECORDED COPY FILED IN 66-2271

RA

REC 39

63-6490-1268

November 3, 1967

PERSONAL

SI-106

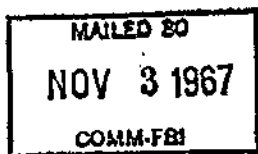
Mr. Jimmy R. Calhoon  
Federal Bureau of Investigation  
Columbia, South Carolina

Dear Mr. Calhoon:

I have received your suggestion that a comprehensive memorandum be prepared by the office of origin when an individual who has been on the "Ten Most Wanted Fugitives" list has been apprehended to advise investigative personnel of other field offices of certain facts involved in the case. You may be interested to know that similar proposals have been considered previously and not adopted. It was decided the work involved is not warranted since offices are advised of significant developments as they occur.

The interest which led you to submit your idea is indeed appreciated.

Sincerely yours,  
J. Edgar Hoover



- 2 - Columbia  
1 - Field personnel file  
1 - Suggestion file  
1 - Personnel file of SA Jimmy R. Calhoon

MML:cam  
(6)

(Suggestion 255-68 dated 10/30/67)

NOTE:

In connection with apprehension of a "Top Ten" fugitive, particularly those on whom process has been outstanding for some time, suggests office of origin prepare a comprehensive memorandum on the individual in which the positive results of investigation to locate him

MAIL ROOM TELETYPE UNIT

(CONTINUED - OVER)

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

TB

*[Handwritten signatures and initials]*

Mr. Jimmy R. Calhoon

and the results of interviews with him are correlated thereby providing an idea of how the "Top Ten" was able to avoid apprehension. This memorandum should then be disseminated to each field office and read by all interested investigative personnel.

Similar ideas have been considered previously and not adopted. It was pointed out at that time that the office of origin has responsibility of keeping all offices currently advised of significant developments in order that appropriate inquiries will be directed along logical channels. It, therefore, can be seen that each office has responsibility to disseminate any available new data to its own Agents in order that they may have more current information available. Training Division agrees present practice should accomplish same results as suggester indicates without necessity of work involved in proposed procedure. For these reasons, it is believed this suggestion should not be adopted.



#255-68

Date

10/30/67

To:  
Director, FBI

From: (Suggester's name)  
SA JIMMY R. CALHOON

Division of Assignment  
COLUMBIA

SUGGESTION

In connection with the apprehension of a Top Ten Fugitives, particularly those on whom process has been outstanding for some time, it is suggested that the Office of Origin prepare a comprehensive memo on the individual, in which the positive results of investigation to locate the Top Ten, and the results of interviews with the Top Ten, are correlated, thereby providing an idea of how the Top Ten was able to avoid apprehension. Such a memo should then be disseminated to each field division and read by all interested investigative personnel.

EXP. PROC.

36 NOV 1 1967

33

Current practice or rule (include manual citation as well as facts)

None

Advantages of suggestion and annual savings (include basis for estimate)

In future investigations in these matters, it would benefit all investigative personnel if they were familiar with how individuals on the Top Ten Program managed to avoid detection; how they sought and gained employment; types of disguises utilized; mode of travel; close calls with law enforcement; frequency in which they would leave a certain area, or assume a different alias; other crimes committed; and any other types of information which would be beneficial to use.

The cost of the procedure would be nominal, since only one information copy need be sent to each field division.

Disadvantages of suggestion

None

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

SA Jimmy R. Calhoon  
Signature and Title of Suggester

Recommendations and comments of Division Head

I consider this a worthwhile suggestion. The procedure could well suggest investigative avenues for use in future fugitive cases.

B. N. De Faro  
Signature and Title

Special Agent in Charge

(Do not write in this space - for Bureau use only)

let of appren  
mlem  
11/3/67

REC 39

ST-106

18 NOV 1 1967

3-Bureau  
2-Columbia

SAC, New York

November 13, 1967

~~REC-46~~  
Director, FBI **63-6490-1270**  
REC 46

REQUEST FOR PHOTOGRAPHS OF  
FBI'S TOP TEN OR OTHER MOST  
WANTED FUGITIVES FOR  
PUBLICATION IN "CRIME DOES NOT PAY"  
MAGAZINE

Reurlet 11-2-67.

In view of the constant turnover of Bureau fugitives, particularly "Top Ten" fugitives, the Bureau has found it extremely impractical to cooperate with magazines which are primarily devoted to publicizing wanted individuals. It has been necessary to decline several similar invitations in view of the obvious problems involved.

Occasionally a limited number of isolated fugitive write-ups can be included in magazines and such arrangements have been handled through your office with such publications as "True Detective."

The Bureau, therefore, desires at this time that you inform Mr. Stephen Lewis of the difficulties involved and that for these reasons the Bureau cannot now supply fugitive publicity. After issuance of his publication, reconsideration will be given to occasionally furnishing individual notices on wanted individuals. Your office should follow this matter and upon issuance of Mr. Lewis' new publication, a copy should be forwarded to the Bureau for review along with your recommendation relative to FBI cooperation.

NOTE: Bufiles reflect nothing identifiable with Mr. Lewis.

JRH:roc  
(5)

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
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Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

59 NOV 27 1967 MAIL ROOM TELETYPE UNIT ☐

UNITED STATES GOVERNMENT

# Memorandum

TO : DIRECTOR, FBI  
ATTN: CRIME RECORDS DIVISION

DATE: 11/2/67

FROM : SAC, NEW YORK (80- )  
*Top Ten Fugitives*

SUBJECT: REQUEST FOR PHOTOGRAPHS OF  
FBI'S TOP TEN OR OTHER MOST  
WANTED FUGITIVES FOR  
PUBLICATION IN "CRIME DOES NOT PAY"  
MAGAZINE

Mr. STEPHEN LEWIS, Associate Editor,  
[redacted] telephonically  
contacted the NYO on 10/26/67, and advised that  
they are going to publish a new magazine called  
"Crime Does Not Pay". This will be a monthly or  
bimonthly magazine.

b6  
b7C

Mr. LEWIS advised that he would like  
to set up some type of cooperation between his  
office and the Bureau, whereby the FBI could furnish  
photographs and background on the FBI's top ten or  
other wanted fugitives. He would also like to print  
actual cases related to crime.

Mr. LEWIS stated his company is now  
publishing the following magazines which are mass  
marketing types:

"Movie TV Secrets"  
"TV Photo Land"  
"Duke"  
"Jaguar"  
"Great Western"  
"Motorcycle World"  
"Con's Illustrated"  
"True Confession"  
"True Life Confession"

REC 46 3-6490-1270

The NYO indices are negative on STEPHEN  
LEWIS and the above-captioned magazines.

3 NOV 14 1967

3-Bureau  
(1- Crime Records Division)  
1-New York

TJH:aml  
(4)

*ack. let  
11-13-67  
TJH:aml*

CRIME RESEARCH



NY 80-

The Bureau is requested to check their indices and advise the NYO just what type of material if any, should be furnished Mr. LEWIS.

The Attorney General

February 1, 1968

Director, FBI

1 - Mr. DeLoach  
1 - Mr. Mohr  
1 - Mr. Bishop  
1 - Mr. Gale  
1 - Mr. Eddy  
1 - Mr. Healy  
1 - Mr. Hurst

**TEN MOST WANTED FUGITIVES PROGRAM**

Zelma Lavone King, one of this Bureau's Ten Most Wanted Fugitives, was apprehended by Special Agents of our Phoenix Office on January 30, 1968. King was located at a metals company in Phoenix where he was employed under an assumed name. An intensive investigation had been conducted to locate King who was being sought on the basis of a fugitive felon warrant issued as a result of murder charges in Chicago, Illinois, involving three victims.

On the same date, January 30, 1968, Special Agents of our Charlotte Office, after exhaustive inquiries, determined Monroe Hickson, also a Ten Most Wanted Fugitive, was identical with an individual who died in Chapel Hill, North Carolina, in December, 1966. Investigation determined that following Hickson's death his body was donated to the University of North Carolina Medical School. The body was cremated; however, the arms and hands were preserved. Our Agents were successful in positively identifying Hickson by fingerprint comparison. Hickson, who was using the name Will Tyler when he died, was being sought under the Fugitive Felon Act following his escape from a South Carolina penitentiary where he was serving a life sentence for multiple murders.

In addition to the above, four other FBI Ten Most Wanted Fugitives were taken into custody during the month of January which represents a record number located during any given month in connection with this program. Since the inception of the program in 1950, 247 Ten Most Wanted Fugitives have been located.

1 - The Deputy Attorney General

1 - Mr. Fred M. Vinson, Jr.  
Assistant Attorney General

CWH:lab

(12)

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
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Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

79 FEB 2 - 1968

MAIL ROOM ☐ TELETYPE UNIT ☐

REC-73

EX-105

FEB 2 1968

March 7, 1968

PERSONAL

REC-43

63-6490-1316

Mr. James B. Hafley  
Federal Bureau of Investigation  
Tampa, Florida

TOP TEN FUGITIVES

Dear Mr. Hafley:

<sup>BE INCLUDED</sup>  
Thank you for the suggestion that consideration be given to placing a female fugitive on the list of the Ten Most Wanted Fugitives. It may interest you to know that policy does not preclude such action. We have never had a woman who fits the criteria at the time that it is necessary to add a new subject to this group.

I appreciate the interest you displayed in giving me the benefit of your observations on this matter.

Sincerely yours,

J. Edgar Hoover

MAILED 19

MAR 7 1968

COMM - FBI

- 2 - Tampa  
1 - Field personnel file  
1 - Suggestion file  
1 - Personnel file of SA James B. Hafley

ML:cam  
(6) <sup>cam</sup>

(Suggestion 646-68 dated 3/1/68)

NOTE:

Suggests consideration be given to listing a female fugitive among the "Top Ten" at some time in the near future. Suggester feels that an appropriate "Armed and Dangerous" type of female fugitive, who is wanted on serious charges, could be selected and this would serve to keep general public informed that crime is not confined to men. It would add "spice and variety" to this Program insofar as the average American citizen is concerned and would also tend to stimulate the cooperative TV, radio and press interest throughout the country.

MAIL ROOM ☐ TELETYPE UNIT ☐

(CONTINUED - OVER)

Tolson \_\_\_\_\_  
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Mohr \_\_\_\_\_  
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Casper \_\_\_\_\_  
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Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

51 MAR 14 1968

Mr. James B. Hafley

Special Investigative and Crime Records Divisions have advised there is no policy which precludes such action at present time and they are continuously looking for a woman who meets the criteria to be placed on the list. There have been instances of women meeting the criteria but they have been apprehended before a new name is needed on the list of "Top Ten" fugitives. It is recommended, therefore, that no further action be taken regarding this proposal.

#646-68

3/1/68

To: Director, FBI  
From: (Suggester's name) SA JAMES B. HAFLEY  
Division of Assignment TAMPA

**SUGGESTION** With reference to the Bureau's Top Ten Fugitive Program, it is suggested that consideration be given to the listing of a female fugitive among the Top Ten at some time in the near future. It is realized that this has not been attempted previously, however it is felt that an appropriate "Armed and Dangerous" type female fugitive, who is badly wanted on serious charges, could be selected, and this would serve to keep the general public informed that crime is not confined to men. In fact, it would tend to point up the exception to the rule, that "The Female of the Species can be Deadlier than the Male."

It is believed that if this suggestion is adopted, it would add "spice and variety" to the Top Ten Fugitive Program insofar as the average American citizen is concerned, and would also tend to stimulate and re-vitalize the cooperative TV, radio and press media throughout the country.

Current practice or rule (include manual citation as well as facts)

The current practice, or policy, is to limit or restrict the Top Ten Fugitive list to men only.

Advantages of suggestion and annual savings (include basis for estimate)

Advantages of the suggestion are listed above. There is no reason to believe that any actual money savings would result of this suggestion is adopted, however it is felt that it has considerable merit from a general public interest standpoint.

~~EXP. PROC.~~  
36 MAR 5 1968  
B

Disadvantages of suggestion

There would probably be some difficulty in selecting a suitable female fugitive with the necessary criminal characteristics for Top Ten listing, as practically all of the violent types of crimes such as Murder, Kidnaping, Rape, Extortion, and Armed Robbery are committed by men.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

James B. Hafley, SA  
Signature and Title of Suggester

Recommendations and comments of Division Head Suggestion is one, I am sure, Bureau has previously considered. However, I recommend favorable consideration as it would, it is believed, have effect noted by agent.

J. J. [Signature]  
Signature and Title SAC

(Do not write in this space - for Bureau use only)

let of paper  
m. l. m.  
3/1/68

REC-43 63-6470-1316  
8  
12 MAR 6 1968

[Handwritten signature and initials]



REC-15

March 12, 1968

EX-105

63-6440-1319

PERSONAL

Mr. Joseph A. Arwine  
Federal Bureau of Investigation  
Tampa, Florida

Dear Mr. Arwine:

I have received your suggestion to provide uniformity in the manner in which photographs of the Ten Most Wanted Fugitives are displayed. The matter has been carefully considered and it has been decided no hard-and-fast rule should be instituted. It is believed better to permit each office to arrange these items in the way it feels is most effective.

Although your idea was not adopted in this instance, I appreciated having the benefit of your observations in this regard.

Sincerely yours,  
J. Edgar Hoover

MAILED 9  
MAR 12 1968  
COMM-FBI

- 2 - Tampa
  - 1 - Field personnel file
  - 1 - Suggestion file
  - 1 - Personnel file of SA Joseph A. Arwine
- JER:cam  
(6) (Suggestion 652-68 dated 3/4/68)

NOTE: Suggests uniformity be established both in field and at Seat of Government in manner in which Ten Most Wanted Fugitives are displayed. States memoranda to all investigative employees on addition of new "Top Ten" fugitive have photographs filed in same position until previous is replaced and same should apply to display boards for best effect. Notes an observer might, at later time, recall seeing a fugitive's

Tolson  
DeLoach  
Mohr  
Bishop  
Casper  
Callahan  
Conrad  
Felt  
Gale  
Rosen  
Sullivan  
Tavel  
Trotter  
Tele. Room  
Holmes  
Gandy

MAIL ROOM ☐ TELETYPE UNIT ☐

(CONTINUED - OVER)

TEB  
from your wish

Mr. Joseph A. Arwine

picture and, although he might not recall name, might recall position of his photo on display board.

Training Division discussed matter with Crime Records Division and both feel idea would be unnecessarily restricting. It is noted suggester states photos occupy same positions in memoranda to all investigative employees regarding additions to program. Crime Records Division advised this is not completely true and is result of convenience rather than design. Mechanical Section tries to retain sequence to minimize revision of the memoranda; however, if more than one added or if details require more space, photos are rearranged as needed. Suggester's premise that uniform location on display boards might expedite identification if a viewer, removed from the display, could not recall name but recalled position of photo on board, is invalid since it is highly debatable that an office would proceed on information of such a tenuous nature without taking steps to get more positive data. Both divisions feel arrangement is better left to field office's discretion as to which would be most effective way to exhibit these photographs. For example, an office might desire to display side by side the photos of fugitives who acted in concert or, perhaps, those whose backgrounds have local significance. It is believed idea should not be adopted.

#652-68

Date

3/4/68

To: Director, FBI	From: (Suggester's name) SA JOSEPH A. ARWINE	Division of Assignment TAMPA
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**SUGGESTION** It is suggested that uniformity be utilized throughout field divisions and at SOG in filing photographs of the Ten Most Wanted Fugitives on the display board. It is believed that if all Top Ten Fugitive photographs were filed in the same position on the display board and in the future, any time a Top Ten is apprehended, his replacement be displayed on the board in the same position as the fugitive he replaced, that all field divisions would then have identical display boards. In this regard, it is noted that the memo to all investigative employees relating to addition to Top Ten have photographs filed in same position until fugitive is apprehended and same should apply to display board.

Current practice or rule (include manual citation as well as facts)

none known

Top Ten Fugitives

~~EXP. PROC.~~

Advantages of suggestion and annual savings (include basis for estimate)

~~33 MAR 8 1968~~ 39

Each year thousands of visitors tour the Bureau and other field offices and all observe the Top Ten Display. It is conceivable that one of these visitors could at a later date, see an individual whom he believed to be identical with one of our Top Ten Fugitives but might not recall his name but would recall the location of his picture on the display board. This could possibly expedite identifying the fugitive and his name would be readily available to question complainant, particularly if complainant was furnishing information telephonically from some small town outside of headquarters. No savings involved.

Disadvantages of suggestion

None known

B

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

Joseph A. Arwine, S.A.  
Signature and Title of Suggester

Recommendations and comments of Division Head

Idea is one that can be arranged with a minimum of effort and would establish uniformity and serve purpose indicated. Recommend adoption.

J. F. SANTOLANA, JR. SPECIAL AGENT IN CHARGE

(Do not write in this space - for Bureau use only)

let of appen  
yes on  
3/12/68

REC-15  
EX-105

63-6490-1319

13  
2 MAR 8 1968

Reflected  
J. F. SANTOLANA

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. Bishop

DATE: 4-4-68

FROM : M. A. Jones

SUBJECT: ① "TEN MOST WANTED FUGITIVES" PROGRAM  
PROPOSED SAVINGS IN NOTIFICATION TO  
ATTORNEY GENERAL

#147-68

## PROPOSAL:

As a means of streamlining procedures and a means of saving dictation and stenographic time, it is being proposed that the current manner of informing the Attorney General of each addition to the list of "Ten Most Wanted Fugitives" be slightly altered.

## CURRENT PRACTICE:

A separate memorandum is currently prepared summarizing the information set forth in the press release announcing each new "Top Ten" addition. This memorandum also indicates the time and date a fugitive is being added to the "Top Ten" list and includes the identity of the fugitive being replaced. Copies of this memorandum are designated for The Deputy Attorney General and the Director of the Office of Public Information. (A sample of such a memorandum is attached.)

## SUGGESTED NEW PROCEDURE:

A brief cover memorandum be sent to the Attorney General, with copies for the Deputy Attorney General and the Director of the Office of Public Information, advising that a certain fugitive is being added to the "Top Ten" list on a specific date and enclosing a copy of the press release.

## SAVINGS:

Approval of this procedure will save approximately three quarters of a typed page on each occasion.

Enclosures (2)

1 - Mr. DeLoach - Enclosure

1 - Mr. Bishop - Enclosure

1 - Mr. Gale - Enclosure

1 - Mr. Casper - Enclosure (Attn: Suggestion Desk)

JRH:djr (7)

6 APR 16 1968

CONTINUED - OVER

66 APR 22 1968

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
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Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
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Top Ten Fugitives

see index

Noted in file for statistical purposes - me

EX-116  
REC-20

63-64901345

4/16/68

M. A. Jones to Bishop memo  
RE: "Ten Most Wanted Fugitives" Program

DISADVANTAGES:

The only possible disadvantage in adopting this procedure would be the discontinuance of a separately prepared summary for the information of the Attorney General. He would, however, have in the attached press release the same information in more detail and the changed system would be consistent with the Bureau's and the Department's continued interest in saving time and money.

RECOMMENDATIONS:

(1) Approval be granted to discontinue the current detailed memorandum to the Attorney General advising of additions to the "Top Ten" list in favor of utilizing a brief cover memorandum and an attached press release.

(2) The attached memorandum and enclosed press release be forwarded to the Attorney General advising of the addition of Franklin Allen Paris to the list of "Ten Most Wanted Fugitives."

*[Handwritten signatures and initials]*  
✓  
TSB  
JHL  
H  
K

April 23, 1968

PERSONAL

REC-68

SL 114

Mr. Robert C. Newman  
Federal Bureau of Investigation  
Columbia, South Carolina

Dear Mr. Newman:

I have received your suggestion that Form FD-321 be revised to increase the flexibility of its use. Your proposal has been considered and it has been decided it should not be adopted. The form in question is not limited solely to "Ten Most Wanted Fugitives" and, in addition, the present format can be and has been adapted in the past to the use you had in mind.

Your interest and initiative in submitting this idea to me are appreciated.

Sincerely yours,

J. Edgar Hoover

MAILED 12

APR 23 1968

COMM-FBI

- 2 - Columbia  
1 - Field personnel file  
1 - Suggestion file  
1 - Personnel file of Mr. Robert C. Newman

JER:cam

(6) cam

(Suggestion 775-68 dated 4/15/68)

NOTE: Suggests format of FD-321 (Cancellation Notice - Fugitive Publicity) be revised according to attached samples to permit its use in cancelling publicity when two "Top Ten" fugitives are captured on same date.

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
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Bishop \_\_\_\_\_  
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Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

MAIL ROOM ☐ TELETYPE UNIT ☐

(CONTINUED - OVER)

Mr. Robert C. Newman

Training Division discussed matter with Crime Records Division which advised anticipated benefits are insufficient to warrant revision of form. Form is not used solely for "Ten Most Wanted Fugitives" and, besides, it has been used in manner suggester has in mind by adapting existing space to accommodate two names and I. O. #s, on the relatively infrequent instances when this has occurred.

775-68

Date

4/15/68

To: Director, FBI  
From: (Suggester's name) ROBERT C. NEWMAN  
Division of Assignment COLUMBIA

SUGGESTION

Suggest that format of FD-321 be set up so that two "Ten Fugitives" cancellations can be made at same time on one FD-321. Fugitives' names and IO numbers can be typed on Multilith or similar master and FD-321's can be run through Multilith or similar duplicator.

Ten copies of sample form attached with two "Ten Fugitives" listed as if they were captured on same date.

The same format would also apply if only one "Top Ten" was apprehended.

Current practice or rule (include manual citation as well as facts)

Type one FD-321 for each "Top Ten" captured, typing name and IO number on each FD-321.

Advantages of suggestion and annual savings (include basis for estimate)

Time for typing name or names on master and running same on duplicator should not exceed five minutes for 50 FD-321's. Time needed to type 50 names and IO numbers is approximately 20 minutes without any typing errors.

The principal advantage is savings of time, especially if two "Ten Fugitives" caught on same date.

EX-105

REC-68

63-6490-1349

Disadvantages of suggestion

None other than changing present form.

24  
4 APR 22 1968

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature; my heirs, not assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

Robert C. Newman  
Security Patrol Clerk

Recommendations and comments of Division Head

Recommend adoption, at least when necessary to reprint form, in view of savings in time which will be effected. Unable to use duplicator in sending out cancellations with present form because impossible to uniformly match up name, IO number and check with proper space and block.

Special Agent in Charge

(Do not write in this space - for Bureau use only)

lit of appree

JER:cam

4/23/68

ENCLOSURE

9 detached at suggestion desk

3-Bureau (Encs 10) 2-Columbia (1 - 66-45, 1 - 67-NEWMAN)

RCN:ecm (5)



RE:

I. O. Number

(Note: check one block)

☐ Captioned individual

☐ Captioned individual, one of the FBI's "Ten Most Wanted Fugitives,"

is no longer being sought by this Bureau and material previously furnished to you should be canceled.

Director  
Federal Bureau of Investigation  
Washington, D. C. 20535

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

-----  
OFFICIAL BUSINESS

POSTAGE AND FEES PAID  
FEDERAL BUREAU OF INVESTIGATION

Present Form FD-321

ENCLOSURE

63-6490-1344

JOHN WILLIAM CLOUSER

GORDON DALE ERVIN

I. O. # 3837

I. O. # 4087

Captioned individual or individuals of the  
FBI's "Ten Most Wanted Fugitives," no longer being  
sought by this Bureau and material previously furnished  
to you should be canceled.

Director  
Federal Bureau of Investigation  
Washington, D.C. 20535

Proposed revision of Form FD-321

63-6490-1349

814-68

Date  
5/7/68

To:  
Director, FBI

From: (Suggester's name)  
Clarence M. Payne, Jr.

Division of Assignment  
Administrative

SUGGESTION

that are sent to National Academy Graduates  
Print Top Ten Letters on 10 1/2 x 16 offset paper with frank, fold, seal and address without use of envelopes. The side edge would be perforated for quick removal of the franked sheet.

This suggestion relates to the Top Ten Letters that are sent to the National Academy Graduates only.

0 Top Ten Fugitives

Current practice or rule (include manual citation as well as facts)

Top Ten Letters printed on 8x10 1/2 bond paper, folded and stuffed into envelopes for mailing.

Advantages of suggestion and annual savings (include basis for estimate)

Savings in time and materials. The time saved amounts to \$32.10 on 10 hours stuffing envelopes and \$9.18 on other labor and materials.  
Total Savings of \$41.28.

Last year, 15 Top Ten letters were mailed. Total savings of new method over old method would have been \$619.20.

(See attached sheet for break down of figures)

Disadvantages of suggestion

None known

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☐ Mr. ☐ Mrs. ☐ Miss

Clarence M. Payne, Jr. Police Collector of cases  
Signature and Title of Suggester

Recommendations and comments of Division Head

REC-40

T-103

63-6490-1359

Signature and Title

(Do not write in this space - for Bureau use only)

25 MAY 24 1968

3 ENCLOSURE

SEE ADDENDUM OF THE TRAINING DIVISION ON PAGE THREE

Enclosure

SEE ADDENDUM, page 2a

OLD METHOD

3,000 sheets 8x10 $\frac{1}{2}$ bond paper	\$4.95
Printing front and back	3.21
Folding	1.37
Envelopes	8.82
Addressing envelopes	3.21
Stuffing envelopes	32.10
Sealing envelopes	8.24
	<u>\$61.90</u>

NEW METHOD

3,000 sheets 10 $\frac{1}{2}$ x16 offset	\$6.84
Printing	4.21
Folding	2.73
Sealing	3.63
Addressing	3.21
	<u>\$20.62</u>

15 letters sent out individually - savings each of \$41.28 - Total Savings \$619.20

DIFFERENCE IN MAILING

Cost of Mailing	61.90
New Method	20.62
	<u>\$41.28</u>

*Top*  
ADDENDUM OF ADMINISTRATIVE DIVISION STREAMLINING COMMITTEE,

*John*  
PKW:klb/nmm 5-8-68.

The attached suggestion relating to mailing of Top Ten List to National Academy graduates submitted by Mr. Payne of the Mechanical Section has been reviewed by the Division's Streamlining Committee. It is noted that a considerable saving annually will be realized, no objections were noted and the committee recommends adoption.

Special Agent D. M. Gregory of the Mechanical Section recommends approval and advised this suggestion would eliminate a very tedious job and at the same time make employee available for other more demanding work.

RECOMMENDATIONS:

1. That this suggestion be referred to Mr. Healy, Special Agent Supervisor of Fugitive Publicity Unit, Crime Records Division, and the Fugitive Section, Special Investigative Division, for their views.
2. If this suggestion is approved, an appropriate award should be presented to Mr. Payne.

*me* *JCA*  
*John*  
ADDENDUM, CRIME RECORDS DIVISION, TEB:MAJ:BRH:plr 5-10-68

Crime Records Division suggests adoption of this time-saving and money-saving proposal.

*TEB*  
*ATB*

*Onil*



*jr*

ADDENDUM OF THE TRAINING DIVISION, JER:cam, 5/13/68

The Suggestion Desk, Training Division, also discussed this matter with the Fugitive Section, Special Investigative Division, which advised it had no objection to the suggestion inasmuch as it would save time and material.

Training Division agrees idea should be adopted. It is noted the figure of 15 "Top Ten" letters mailed last year is about the average over the years since the inception of the program in 1950 (276 total as of April 1968). On the basis of the itemization of anticipated first-year saving of \$619.20 set forth by the suggester, he could be granted an incentive award of \$35 which is in line with the accepted scale.

RECOMMENDATIONS: (1) That the suggestion be adopted and the suggester be granted an incentive award of \$35 to be handled by Commendation, Supervisory Approval, and Special Action Unit, Administrative Division, in lieu of other acknowledgment.

*jr*  
*HSJ*

(2) On approval, this addendum will serve as authority for Mechanical Section, Administrative Division, to place suggested procedure into effect.

*Idea being placed into effect in Mechanical Section per R.M. Gregory*

*mrk*  
*JPm*      *WST*      *jr*  
*HSJ*

Appropriate letter attached to Clarence M. Payne, Jr.

*V. Payne*      *HSJ*

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

-----  
Official Business

POSTAGE AND FEES PAID  
FEDERAL BUREAU OF INVESTIGATION

63-6490-1359

ONE Letter (new method) **ENCLOSURE**



# **Lates Addition to FBI's List**

## **TEN MOST WANTED FUGITIVES**

March 26, 1968

**GEORGE EDWARD WELLS, aka - FUGITIVE**  
**I. O. #4175; W. F. #441**  
**UFAP - ARMED ROBBERY; ITSP**  
**"TEN MOST WANTED FUGITIVES" PROGRAM**  
**RELEASE DATE: THURSDAY P.M., MARCH 28, 1968**

**THE CRIMES:** Wells and an accomplice allegedly robbed a Middleburg Heights, Ohio, coin collector at gunpoint on October 2, 1967, of approximately \$25,000 in coins, viciously pistol whipping the victim, inflicting a fractured skull and nose plus numerous head and facial injuries. Nineteen days later, on October 21, 1967, Wells and two accomplices allegedly robbed a Brecksville, Ohio, jewelry store of approximately \$40,000 in jewelry. One alleged robber was apprehended and another was found murdered three days after the holdup. Wells is suspected of this murder. Wells is also charged with failing to appear for trial in Federal court, Tampa, Florida, in November, 1967, on charges of transporting stolen traveler's checks worth \$9,100 from Cincinnati, Ohio, to Tampa.

**THE CRIMINAL:** Wells, a 51-year-old white native of Belmont County, Ohio, reportedly has a vicious and sadistic nature when aroused to anger, is always armed and has vowed not to return to prison. He dresses neatly, is intelligent, has poor eyesight, may dye his hair, enjoys good food with a preference for medium-rare steaks, is often accompanied by a female companion, bears tattoos on his left forearm and is noted for having a loud and peculiar forced laugh.

**PROCESS:** A Federal warrant issued at Cleveland, Ohio, on October 27, 1967, charges Wells with unlawful interstate flight to avoid prosecution for armed robbery. Federal warrants were also issued on November 6, 1967, and December 6, 1967, at Tampa, Florida, and Cleveland, Ohio, respectively, charging Wells with interstate transportation of stolen property.

**"TEN MOST WANTED FUGITIVES":** Wells replaces John Conway Patterson who was apprehended by local authorities at Milwaukee, Wisconsin, on 3-17-68. The list as of March 28, 1968, will be:

John William Clouser	I. O. #3837	Michael John Sanders	I. O. #4133
Howard Callens Johnson	I. O. #4039	Charles Lee Herron	I. O. #4163
George Benjamin Williams	I. O. #4072	George Edward Wells	I. O. #4175
Gordon Dale Ervin	I. O. #4087		
Carmen Raymond Gagliardi	I. O. #4101		

**THEY ARE ALL ARMED AND DANGEROUS:**

**PHOTOGRAPHS, FINGERPRINTS AND DESCRIPTIVE DATA OF ALL FUGITIVES ON THE LIST ARE ON THE REVERSE SIDE.**



CHARLES LEE HENSON, also known as:  
Lee Jones.  
N; born 4-21-37 (?); 5'7"-5'8"; 145-  
150 lbs; sldr bld; blk hair; brn eyes;  
dk comp; oco - clerk. Wanted by FBI  
for UNLAWFUL FLIGHT TO AVOID PROSECU-  
TION (Murder; Assault with Intent to  
Commit Murder).  
IDENTIFICATION ORDER #-4163  
FBI#-313 926 G  
DATE PHOTO TAKEN: UNKNOWN

M  
MM  
13 O 29 W 000 10  
I 18 U 00X 14



lt thumb



GEORGE EDWARD WELLS, also known as:  
George W. Cox, Lloyd Kusmerek.  
W; born 5-14-16; 5'8"; 165-175 lbs;  
med bld; brn hair, gr; brn eyes; med  
comp; oco - maintenance worker, painter.  
Wanted by FBI for UNLAWFUL FLIGHT TO  
AVOID PROSECUTION (Armed Robbery);  
INTERSTATE TRANSPORTATION OF STOLEN  
PROPERTY.  
IDENTIFICATION ORDER #-4175  
FBI#-1 467 173  
DATE PHOTO TAKEN: 1967

LL  
LMM  
14 O 13 U 000 21  
I 17 U 000 12



rt ring



CARMEN RAYMOND GAGLIARDI, also known as: 17 M 29 W 10M  
Carmelo Raimondo Gagliardi (true name), I 32 W 001 20  
Carmen R. Gagliardi.  
W; born 10-1-40; 5'10 1/2"; 185-200 lbs;  
dvy bld; blk hair; brn eyes; med comp;  
oco - lab. Wanted by FBI for UNLAWFUL  
FLIGHT TO AVOID PROSECUTION (Murder).  
IDENTIFICATION ORDER #-4101  
FBI#-566 944 D  
DATE PHOTO TAKEN: 1965



lt ring



GEORGE BENJAMIN WILLIAMS, 23 M 21 W 1MO AMP Ref: 22  
also known as: Allen I 31 W 000 19 31  
Benjamin Colby, Ben Jackson,  
George Benjamin William.  
W; born 6-16-11; 5'6"; 155 lbs;  
med bld; brn hair, gr, balding;  
bl eyes; rdy comp; rt ring finger  
amp; oco - constr worker, dairy  
worker, mech, miner, pipe fitter.  
Wanted by FBI for BANK ROBBERY.  
IDENTIFICATION ORDER #-4072  
FBI#-497 062  
DATE PHOTO TAKEN: 1965



rt middle



HOWARD CALLENS JOHNSON, also known as:  
"Dirty Red."  
N; born 4-14-16 (?); 5'9"; 160-170  
lbs; med bld; blk hair; brn eyes;  
med comp, freckled; oco - brickmason,  
carpenter, lab. Wanted by FBI for  
UNLAWFUL FLIGHT TO AVOID PROSECUTION  
(Murder).  
IDENTIFICATION ORDER #-4039  
FBI#-1 501 726  
DATE PHOTO TAKEN: 1959

W  
W  
O 32 W 00M 12  
O 32 W 00X



lt little



JOHN WILLIAM CLOSSER, also known as:  
Jack Clauser, John William Clauser,  
Chuck A. Williams.  
W; born 3-29-32; 5'9"; 175-200 lbs;  
slky bld; blond hair, may be dyed blk;  
bl eyes; rdy comp; oco - clerical  
worker, stock clerk. Wanted by FBI  
for INTERSTATE TRANSPORTATION OF  
STOLEN MOTOR VEHICLE.  
IDENTIFICATION ORDER #-3837  
FBI#-229 125 C  
DATE PHOTO TAKEN: 1963

MM  
LMM  
25 L 1 R 000 8  
L 1 U 000 14



rt index



GORDON DALE ERVIN, also known as:  
Dale Ervin.  
W; born 6-30-26; 5'11"-5'0"; 170 lbs;  
med bld; brn hair; bl eyes; med comp;  
oco - carpenter, lifeguard, mach shop  
worker, locomotive fireman, salesman,  
shipyard worker, typist. Wanted by  
FBI for UNLAWFUL FLIGHT TO AVOID  
CONFINEMENT (Armed Robbery).  
IDENTIFICATION ORDER #-4087  
FBI#-290 533 A  
DATE PHOTO TAKEN: 1965

17 I 31 W 00X 10  
I 26 R 00M 9



lt index



MICHAEL JOHN SANDERS, also known as: 17 M 29 W 100 12  
Kenneth Mettler, Michael John Sanders. M 18 U 00X 12  
W; born 7-19-40; 5'10"; 145-150 lbs; sldr bld;  
dk brn hair; brn eyes; fair comp; oco -  
doorman, grape picker, theatre manager.  
Wanted by FBI for UNLAWFUL FLIGHT TO  
AVOID PROSECUTION (Armed Robbery).  
IDENTIFICATION ORDER #-4133  
FBI#-210 431 D  
DATE PHOTO TAKEN: 1962



rt ring

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

-----  
Official Business

POSTAGE AND FEES PAID  
FEDERAL BUREAU OF INVESTIGATION

Folded And Sealed  
(new method)



# Latest Addition to FBI's List of TEN MOST WANTED FUGITIVES

March 20, 1968

MICHAEL JOHN SANDERS, aka -  
FUGITIVE; I.O. #4133  
UFAP - ARMED ROBBERY

HOWARD CALLENS JOHNSON, aka -  
FUGITIVE; I.O. #4039  
UFAP - MURDER

"TEN MOST WANTED FUGITIVES" PROGRAM  
RELEASE DATE: THURSDAY P.M., MARCH 21, 1968

**THE CRIMES:** Sanders and three accomplices allegedly overpowered two California deputy sheriffs on February 7, 1964, while being questioned, disarmed the officers, ripped the radio from the police car, fled in a waiting auto and fired a parting shot. Only Sanders remains at large. Johnson, on May 3, 1966, allegedly threatened to murder a member of a Summerfield, Alabama, woman's family during an argument and a few hours later the woman's son was shot to death outside her home. Local authorities charge Johnson with murder.

**THE CRIMINALS:** Sanders, a motorcycle gang member, has received psychiatric treatment, was given an undesirable discharge from the Army, is an amateur karate fan, dresses eccentrically, has disguised himself with a goatee, mustache, clipped eyebrows and bleached hair and has allegedly committed a series of armed robberies. A 27-year-old white American, born at Reno, Nevada, Sanders has a paratrooper insignia tattooed on his right forearm and an insect plus the initials "BEA" tattooed on his left forearm. He may be with his wife, aged 23, who is 5' 10", weighs 115 pounds, has brown eyes, reddish-brown hair, a dark complexion and slender build. Johnson is noted for his assaultive nature, is considered a "lone wolf," has a large growth on the back of his neck and a nude woman tattooed on his left forearm. He is a 51-year-old Negro American, born in Dallas County, Alabama.

**PROCESS:** A Federal warrant issued at Salinas, California, on February 14, 1964, charges Sanders with UFAP - Armed Robbery. A Federal warrant issued at Selma, Alabama, on June 3, 1966, charges Johnson with UFAP - Murder.

**"TEN MOST WANTED FUGITIVES":** Sanders replaces Leonard Daniel Spears, apprehended by Bureau Agents at Tampa, Florida, on March 2nd. Johnson replaces Jerry Reece Peacock, apprehended by Bureau Agents near Mesquite, Nevada, on March 5th. The list as of March 21, 1968, will be:

John William Clouser	I.O. #3837	Charles Lee Herron	I.O. #4163
George Benjamin Williams	I.O. #4072	Michael John Sanders	I.O. #4133
Gordon Dale Ervin	I.O. #4087	Howard Callens Johnson	I.O. #4039
Carmen Raymond Gagliardi	I.O. #4101		
William Garrin Allen II	I.O. #4162		

THEY ARE ALL ARMED AND DANGEROUS.

PHOTOGRAPHS, FINGERPRINTS AND DESCRIPTIVE DATA OF ALL FUGITIVES ON THE LIST ARE ON THE REVERSE SIDE.

Sealed  
as Suggested

63-6490-1359

ENCLOSURE

UNITED STATES DEPARTMENT OF JUSTICE  
FEDERAL BUREAU OF INVESTIGATION  
WASHINGTON, D. C. 20535

OFFICIAL BUSINESS

POSTAGE AND FEES PAID  
FEDERAL BUREAU OF INVESTIGATION

Old Method in  
envelopes for  
mailing

one letter  
(old way)



Troy Denver Martin replaced Robert Leon McCane 3-8-68  
George Benjamin Williams replaced Ronald Eugene Storck 3-18-68  
Michael John Sanders replaced Leonard Daniel Spears 3-21-68  
Howard Callens Johnson replaces Jerry Reece Peacock 3-21-68



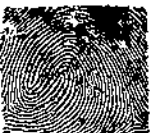
WILLIAM GARVIN ALLEN II, also known as:  
Bill Allen, William Garvin Allen.  
N: born 9-18-45; 6'1"; 175-190 lbs; med  
bld; blk hair; brn eyes; lt-brn comp;  
ooo - chem tech, shoe repairman. Wanted  
by FBI for UNLAWFUL FLIGHT TO AVOID  
PROSECUTION (Murder; Assault with Intent  
to Commit Murder).  
IDENTIFICATION ORDER #-4162  
FBI#-200 035 G  
DATE PHOTO TAKEN: 1967

SSS  
SSM  
6 S 1 U III 6  
3 1 R III 6  
lt thumb



CHARLES LEE HERRON, also known as:  
Lee Jones.  
N: born 4-21-37 (?); 5'7"-5'8"; 145-  
150 lbs; sldr bld; blk hair; brn eyes;  
dk comp; ooo - clerk. Wanted by FBI  
for UNLAWFUL FLIGHT TO AVOID PROSECU-  
TION (Murder; Assault with Intent to  
Commit Murder).  
IDENTIFICATION ORDER #-4163  
FBI#-313 986 G  
DATE PHOTO TAKEN: UNKNOWN

M  
MM  
13 0 29 W 000 10  
X 13 U 001 14  
lt thumb



HOWARD CALLENS JOHNSON, also known as:  
"Dirty Red."  
N: born 4-14-16 (?); 5'9"; 160-170  
lbs; med bld; blk hair; brn eyes;  
med comp, freckled; ooo - brickmason,  
carpenter, lab. Wanted by FBI for  
UNLAWFUL FLIGHT TO AVOID PROSECUTION  
(Murder).  
IDENTIFICATION ORDER #-4039  
FBI#-1 501 726  
DATE PHOTO TAKEN: 1959

W  
W  
0 32 W 000 12  
0 32 W III  
lt little



TROY DENVER MARTIN, also known as:  
Bill Forrester, Paul Martin, James  
F. Ward, Paul Ward.  
W: born 1-11-27; 5'11"; 175-200 lbs;  
stky bld; brn hair; brn eyes; rdy comp;  
ooo - dr, bartender, cook,  
waiter. Wanted by FBI for KIDNAPING.  
IDENTIFICATION ORDER #-4171  
FBI#-155 996 A  
DATE PHOTO TAKEN: 1967

W  
W  
0 51 W III 11  
0 28 W III 14  
lt index



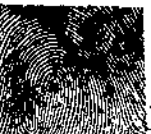
JOHN WILLIAM CLOSSER, also known as:  
Jack Closser, John William Closser,  
Chuck A. Williams.  
W: born 3-29-32; 5'9"; 175-200 lbs;  
stky bld; blond hair, may be dyed blk;  
bl eyes; rdy comp; ooo - clerical  
worker, stock clerk. Wanted by FBI  
for INTERSTATE TRANSPORTATION OF  
STOLEN MOTOR VEHICLE.  
IDENTIFICATION ORDER #-5637  
FBI#-229 125 C  
DATE PHOTO TAKEN: 1963

MM  
MM  
25 2 1 R 000 8  
2 1 U 000 14  
rt index



CARMEN RAYMOND GAGLIARDI, also known as: 17 M 29 W IOM  
Carmelo Raimondo Gagliardi (true name). I 32 W 001 20  
Cortan R. Gagliardi.  
W: born 10-11-40; 5'10 1/2"; 185-200 lbs;  
hvy bld; blk hair; brn eyes; med comp;  
ooo - lab. Wanted by FBI for UNLAWFUL  
FLIGHT TO AVOID PROSECUTION (Murder).  
IDENTIFICATION ORDER #-4103  
FBI#-566 944 D  
DATE PHOTO TAKEN: 1965

I 32 W 001 20  
lt ring



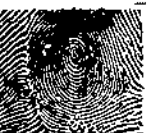
GORDON DALE ERVIN, also known as:  
Dale Ervin.  
W: born 5-30-26; 5'11"-6'0"; 170 lbs;  
med bld; brn hair; bl eyes; med comp;  
ooo - carpenter, lifeguard, mach shop  
worker, locomotive fireman, salesman,  
shipyard worker, typist. Wanted by  
FBI for UNLAWFUL FLIGHT TO AVOID  
CONFINEMENT (Armed Robbery).  
IDENTIFICATION ORDER #-4087  
FBI#-290 633 A  
DATE PHOTO TAKEN: 1965

17 I 31 W III 10  
I 26 R 000 9  
lt index



GEORGE BENJAMIN WILLIAMS, 23 M 21 W IWO AMP Ref: 22  
also known as: Allen Benjamin Colby, Ben Jackson,  
George Benjamin William.  
W: born 6-18-11; 5'6"; 155 lbs;  
med bld; brn hair, gr, balding;  
bl eyes; rdy comp; rt ring finger  
comp; ooo - constr worker, dairy  
worker, mech, miner, pipe fitter.  
Wanted by FBI for BANK ROBBERY.  
IDENTIFICATION ORDER #-4072  
FBI#-497 062  
DATE PHOTO TAKEN: 1965

AMP Ref: 22  
I 51 W 000 19  
31  
rt middle



MICHAEL JOHN SANDERS, also known as: 17 M 29 W IWO 12  
Kenneth Metzler, Michael John Sanders. M 23 U 001 12  
W: born 7-19-40; 5'10"; 145-150 lbs; sldr bld;  
dk brn hair; brn eyes; fair comp; ooo -  
doorman, grape picker, theatre manager.  
Wanted by FBI for UNLAWFUL FLIGHT TO  
AVOID PROSECUTION (Armed Robbery).  
IDENTIFICATION ORDER #-4133  
FBI#-210 431 D  
DATE PHOTO TAKEN: 1962

17 M 29 W IWO 12  
M 23 U 001 12  
rt ring



63-6490-1359

ENCLOSURE

RA

EX-103

REC-71 63-6490-1373

July 11, 1968

PERSONAL

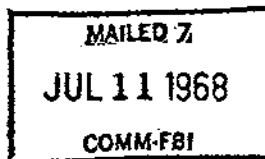
Mr. Robert C. Newman  
Federal Bureau of Investigation  
Columbia, South Carolina

Dear Mr. Newman:

Thank you for the suggestion that clear plastic inserts showing the reasons for deleting individuals from the "Top Ten Most Wanted Fugitives" list be furnished field offices for use on their display boards. After evaluation, it has been decided our present system should be retained due to the time and expense involved in the proposed procedure.

Although favorable action was not taken in this instance, I appreciate the interest you displayed in submitting your idea to me.

Sincerely yours,  
J. Edgar Hoover



- 2 - Columbia
- 1 - Field personnel file
- 1 - Suggestion file
- 1 - Personnel file of Mr. Robert C. Newman

ML:cam  
(6) cam

(Suggestion 18-69 dated 7/5/68)

NOTE: Suggests clear, plastic inserts, similar to those showing subject captured be furnished to all field offices, showing exact reason for deletion from "Top Ten Fugitive List." These would include "Process Dismissed," "Deceased," and/or "Surrendered."

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

61 JUL 26 1968

TELETYPE UNIT ☐

(CONTINUED - OVER)

Mr. Robert C. Newman

Administrative, Crime Records, and Training Divisions oppose adoption. At present, offices are furnished inserts showing "captured" or "deceased." It is felt this is as far as we should go with this procedure. The time, material, and expense involved would not be warranted since benefits to be obtained are of questionable value. More work would be placed on field offices in keeping these boards up to date at all times. We also furnish these placards to law enforcement agencies throughout the country and would not want to take same action with them. Pertinent facts regarding "Top Ten" apprehensions are contained not only in national press releases but also in the Memorandum to All Investigative Employees concerning a subject's replacement on list. Training Division recommends idea not be adopted.

7/18/69

To: Director, FBI		From: (Suggester's name) ROBERT C. NEWMAN	Date 7/5/68 Division of Assignment COLUMBIA
<b>SUGGESTION</b> <p>Since all field offices have "Top Ten Fugitive Boards", I would like to suggest that clear plastic inserts similar to those showing subject captured be furnished to all field offices showing exact reason for deletion from Top Ten Fugitive List. These would include "Process Dismissed", "Deceased" and/or "Surrendered".</p> <p style="text-align: right;">0 Top Ten Fugitives</p>			
<b>Current practice or rule (Include manual citation as well as facts)</b> Plastic inserts showing subjects "Captured" are available to field offices.			
<b>Advantages of suggestion and annual savings (Include basis for estimate)</b> These would show exact reason for subject being deleted from the Top Ten Fugitive Program. No savings involved.			
<b>Disadvantages of suggestion</b> None, other than initial cost of materials.			
<small>(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)</small> <input checked="" type="checkbox"/> Mr. <input type="checkbox"/> Mrs. <input type="checkbox"/> Miss <u>Robert C. Newman</u> Security Patrol Clerk/Suggester			
<b>Recommendations and comments of Division Head</b> Suggestion appears to have considerable merit and, if adopted, additional inserts of this type would enhance interest shown by persons conducted on tours. A more informative display would also result. <u>Palmer E. Spent</u> Special Agent in Charge			
<small>(Do not write in this space for Bureau use only)</small> let of appur MIL com 7-11-68 EX-103 REC-71 63-6490-1373 12 JUL 12 1968 W.O.C. fine			

REC-47 63-6490-1382

August 1, 1968

PERSONAL

EX-105

Mr. Bert S. Taylor  
Federal Bureau of Investigation  
Washington, D. C.

Dear Mr. Taylor:

Your suggestion has been received that the photograph of the individual being added to the memorandum to our investigative personnel regarding the "Ten Most Wanted Fugitives" Program be placed under the date as well as on the back of the sheet. After consideration, it has been decided the disadvantages involved in this procedure would outweigh any anticipated benefits.

Although favorable action was not taken in this instance, I appreciate the interest which led you to submit your idea to me.

Sincerely yours,

J. Edgar Hoover

1 - Mr. Sullivan

1 - Personnel file of SA Bert S. Taylor

ML:cam

(5) cam

(Suggestion 61-69 dated 7/26/68)

NOTE:

Suggest photograph of individual being added to "Ten Most Wanted Fugitives" Program be placed in blank space in upper, right-hand corner of memorandum under the date and to the right of the title in addition to being added to photographs on back of memorandum.

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

MAIL ROOM ☐ TELETYPE UNIT ☐

(CONTINUED - OVER)

Mr. Bert S. Taylor

While Domestic Intelligence Division advised the idea appeared to have merit, the Administrative and Crime Records Divisions opposed adoption. Administrative Division noted that cost would be more since an additional half-tone negative would be needed to go on front of memorandum and some delay in publication would be involved. Crime Records Division stated the advantages to be gained from idea would not outweigh increased cost and would further complicate deadline on getting these items printed since we try to publish this item simultaneously with press releases made on a national basis. While it would add convenience for our personnel in reading the memorandum, there would be no particular investigative advantage involved. Proposed action would not increase the ability of our investigators to apprehend these individuals. Training Division, therefore, recommends idea not be adopted.

#61-69

Date  
July 26, 1968

To:  
Director, FBI

From: (Suggester's name)  
Bert S. Taylor, SA

Division of Assignment  
5

SUGGESTION

That the photograph of the individual being added to the "Ten Most Wanted Fugitives" Program be placed in the blank space in the upper right hand corner of the memorandum under the date and to the right of the title, in addition to being added to the photographs on the back.

Top Ten Fugitives

Current practice or rule (include manual citation as well as facts)

Not Applicable

Advantages of suggestion and annual savings (include basis for estimate)

With the photograph of the individual being added to the "Top Ten" appearing on the front of the memo, as well as on the back, one could read the descriptive information and glance of the photograph at about the same instant. As it is, our reader looks on the reverse side, finds the pertinent photograph, looks at it, and possibly returns to the narrative information. This would tend to interrupt one's thought, and impair his ability to fix and retain the identity.

Disadvantages of suggestion

Nominal increase in cost of producing the "Top Ten" memoranda.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

Bert S. Taylor, Sp. Agent  
Signature and Title of Suggester

Recommendations and comments of Division Head

(Do not write in this space - for Bureau use only)

lit of appres  
ML cam  
8-1-68

ENCLOSURE

REC-71 63-6490-1382  
EX-105  
15 AUG 6 1968  
2-PR/ae



ADDENDUM: DOMESTIC INTELLIGENCE DIVISION 7/30/68 PFS:sfw

Suggester recommends memorandum issued to all investigative employees (Optional Form 10) announcing addition of a subject to "Ten Most Wanted Fugitives" program include photograph of subject being added to list in blank space in upper right hand corner of memorandum adjacent to title of case. Current policy is to place photographs of current "Ten Most Wanted Fugitives" on reverse side of memorandum.

Suggester points out that present format of above memorandum requires one to read narrative information concerning fugitive being added to list and then to locate subject's photograph on reverse side of memorandum. Suggester of opinion procedure tends to interrupt one's thought and to impair reader's ability to fix and retain identity of subject being added to list.

Above suggestion appears to have merit and suggester's point is well taken. Increase in cost, if any, to adopt suggestion would appear to be nominal. No known disadvantages are apparent.

Domestic Intelligence Division recommends suggestion be adopted.

*WLS/MPK*

UNITED STATES GOVERNMENT

# Memorandum

TO : All Investigative Employees

DATE: July 11, 1968

FROM : Director, FBI,

SUBJECT: JAMES JOSEPH SCULLY - FUGITIVE  
I.O. #4202  
BANK ROBBERY; PAROLE VIOLATOR  
"TEN MOST WANTED FUGITIVES" PROGRAM  
RELEASE DATE: MONDAY P.M., JULY 15, 1968

ADD  
PHOTO  
HERE

**THE CRIMES:** Between March 21 and June 14, 1968, Scully allegedly robbed banks in Torrance, San Jose, Santa Rosa, Covina and Rowland Heights, California, of over \$10,000 at gunpoint using rented getaway cars in at least three instances. During the Santa Rosa holdup, an innocent bystander was shot and critically wounded.

**THE CRIMINAL:** Paroled in December, 1965, from a ten-year bank robbery sentence, Scully is reportedly armed with an automatic and a revolver, has had psychiatric treatment, may have suicidal tendencies, and is reportedly traveling with two French poodles and an attractive young woman posing as his wife. A skull and crossbones are tattooed on his upper right arm and "NEDA" and the head of an Indian woman are tattooed on his upper left arm. He likes spaghetti, Smirnoff vodka and Cutty Sark scotch, frequents luxurious and remote high-quality motels, enjoys hunting, fishing, gambling and golfing and has a high I.Q.

**PROCESS:** Federal warrants were issued on April 9, 1968, at San Francisco, California, and on April 18, 1968, at Los Angeles, California, charging Scully with bank robbery. A Federal warrant was also issued on May 23, 1968, at Washington, D. C., charging Scully with violating the terms of his parole from a Federal penitentiary.

**"TEN MOST WANTED FUGITIVES":** Scully replaces Phillip Morris Jones who surrendered to Bureau Agents at San Mateo, California, on June 26, 1968. The list as of July 15, 1968, will be:

John William Clouser	I.O. #3837	Charles Lee Herron	I.O. #4163
Gordon Dale Ervin	I.O. #4087	George Edward Wells	I.O. #4175
Carmen Raymond Gagliardi	I.O. #4101	Taylor Morris Teaford	I.O. #4185
Byron James Rice	I.O. #4140	Robert Leroy Lindblad	I.O. #4196
George Michael Gentile	I.O. #4155	James Joseph Scully	I.O. #4202

**THEY ARE ALL ARMED AND DANGEROUS.** If you receive any information, give it at once to your SAC or appropriate supervisor.

**PHOTOGRAPHS, FINGERPRINTS AND DESCRIPTIVE DATA OF ALL FUGITIVES ON THE LIST ARE ON THE REVERSE SIDE.**

63-6490-1382

ENCLOSURE

July 11, 1968  
July 15, 1968



ROBERT LEROY LINDBLAD, also known as:  
Robert Horton, Robert L. LaDuke,  
Robert McKean.  
W; born 7-28-33; 5'9 1/2" - 5'10"; 175  
lbs; med bld; brn hair; grn eyes; lt  
comp; ooo - busboy, card dealer. Wanted  
by FBI for UNLAWFUL FLIGHT TO AVOID  
PROSECUTION (Murder).  
IDENTIFICATION ORDER #-4196  
FBI#-335 767 G  
DATE PHOTO TAKEN: 1967

28 L 11 R OIO 14  
M 11 W OIO 16



rt middle



CHARLES LEE HERRON, also known as:  
Lee Jones.  
N; born 4-21-37 (9); 5'7"-5'8"; 145-  
150 lbs; eldr bld; blk hair; brn eyes;  
dk comp; ooo - clerk. Wanted by FBI  
for UNLAWFUL FLIGHT TO AVOID PROSECU-  
TION (Murder; Assault with Intent to  
Commit Murder).  
IDENTIFICATION ORDER #-4163  
FBI#-313 926 G  
DATE PHOTO TAKEN: UNKNOWN

M  
MM  
23 O 29 W OOO 10  
I 18 U OOI 14



lt thumb



GEORGE EDWARD WELLS, also known as:  
George W. Cox, Lloyd Kusmaraki.  
W; born 6-14-16; 5'8"; 165-175 lbs;  
med bld; brn hair, gr; brn eyes; med  
comp; ooo - maintenance worker, painter.  
Wanted by FBI for UNLAWFUL FLIGHT TO  
AVOID PROSECUTION (Armed Robbery);  
INTERSTATE TRANSPORTATION OF STOLEN  
PROPERTY.  
IDENTIFICATION ORDER #-4175  
FBI#-1 467 173  
DATE PHOTO TAKEN: 1967

LL  
LAM  
14 O 13 U OOO 21  
I 17 U OOO 12



rt ring



CARMEN RAYMOND GAGLIARDI, also known as: 17 M 29 W IOM  
Carmelo Raimondo Gagliardi (true name), I 32 W OOI 20  
Carmen R. Gagliardi.  
W; born 10-1-40; 5'10 1/2"; 185-200 lbs;  
hvy bld; blk hair; brn eyes; med comp;  
ooo - lab. Wanted by FBI for UNLAWFUL  
FLIGHT TO AVOID PROSECUTION (Murder).  
IDENTIFICATION ORDER #-4104  
FBI#-566 944 D  
DATE PHOTO TAKEN: 1965

17 M 29 W IOM  
I 32 W OOI 20



lt ring



BYRON JAMES RICE, also known as:  
George Brent, B. J. Martin, James  
Byron Rice, Al Thomas, Frank Thomas.  
W; born 5-17-36; 5'9"; 180-190 lbs; hvy  
bld; brn hair; bl eyes; med comp; ooo -  
carpenter, janitor, lab, maintenance  
man, security guard, stockroom clk.  
Wanted by FBI for UNLAWFUL FLIGHT TO  
AVOID PROSECUTION (Conspiracy, Armed  
Robbery, Murder).  
IDENTIFICATION ORDER #-4140  
FBI#-689 314 F  
DATE PHOTO TAKEN: 1965

MM  
LAM  
18 M 1 R OOO 6  
L 1 R OII 8



rt middle



JAMES JOSEPH SCULLY 2 M 21 W 19 Ref: 21  
I 17 Pa 15 19  
W; born 8-26-20; 5'10"-5'11"; 180-200 lbs;  
med stky bld; gr hair, receding; bl eyes;  
med comp; ooo - carpenter, const worker,  
mech, real estate salesman. Wanted by  
FBI for BANK ROBBERY and PAROLE VIOLATOR.  
IDENTIFICATION ORDER #-4202  
FBI#-1 170 115  
DATE PHOTO TAKEN: 1964

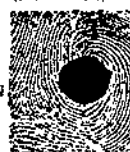


rt index



GEORGE MICHAEL GENTILE, also known as:  
George Foster, George Gentry, George  
Michael Lee, George Thomas, Lester  
Thompson.  
W; born 4-20-02 (9); 5'8"-5'9"; 150-160  
lbs; med bld; brn hair, gr; bl eyes; fair  
comp; ooo - appliance salesman, house  
painter, merchant mariner, stat engineer.  
Wanted by FBI for INTERSTATE TRANSPORTATION  
IN AID OF RACKETEERING - EXTORTION.  
IDENTIFICATION ORDER #-4165  
FBI#-841 196  
DATE PHOTO TAKEN: 1960

G  
W  
I 31 W IIO  
I 32 W OII 18



lt thumb



JOHN WILLIAM CLOUSER, also known as:  
Jack Clouser, John William Clouser,  
Chuck A. Williams.  
W; born 3-29-32; 5'9"; 175-200 lbs;  
stky bld; blond hair, may be dyed blk;  
bl eyes; rdy comp; ooo - clerical  
worker, stock clerk. Wanted by FBI  
for INTERSTATE TRANSPORTATION OF  
STOLEN MOTOR VEHICLE.  
IDENTIFICATION ORDER #-3837  
FBI#-229 125 C  
DATE PHOTO TAKEN: 1963

MM  
LAM  
25 L 1 R OOO 8  
L 1 U OOO 14



rt index



GORDON DALE ERVIN, also known as:  
Dale Ervin.  
W; born 5-30-26; 5'11"-6'0"; 170 lbs;  
med bld; brn hair; bl eyes; med comp;  
ooo - carpenter, lifeguard, mach shop  
worker, locomotive fireman, salesman,  
shipyard worker, typist. Wanted by  
FBI for UNLAWFUL FLIGHT TO AVOID  
CONFINEMENT (Armed Robbery).  
IDENTIFICATION ORDER #-4087  
FBI#-290 633 A  
DATE PHOTO TAKEN: 1965

17 I 31 W III 10  
I 26 OAM 9



lt index



TAYLOR MORRIS TEAFORD, also 7 S 1 A--a Ref: T--t U--a  
known as: Morris Teaford, S 1 A--a A--a A--a  
Taylor Melvin Teaford.  
Ind; born 6-18-35; 5'11"-6'0";  
170-175 lbs; med bld (muscular);  
blk hair; brn-haz eyes; lt brn  
comp; ooo - lab (lumber-logging),  
rancher. Wanted by FBI for UNLAWFUL  
FLIGHT TO AVOID PROSECUTION (Murder  
and Assault to Commit Murder).  
IDENTIFICATION ORDER #-4183  
FBI#-806 823 B  
DATE PHOTO TAKEN: 1967



lt index

44-6490-1437

February 7, 1969

PERSONAL

REC 107.

Mr. Jerris A. Armstrong  
Federal Bureau of Investigation  
Miami, Florida

Dear Mr. Armstrong:

I have received your suggestion that the office of origin transmit a letter every thirty days to all offices concerning pertinent information regarding any individual who is included in the Ten Most Wanted Fugitives Program. After evaluation, it has been decided this action is not warranted since the office of origin has the responsibility of keeping all offices advised of significant developments in these cases.

Although your idea was not adopted in this instance, the interest which prompted you to submit it to me is indeed appreciated.

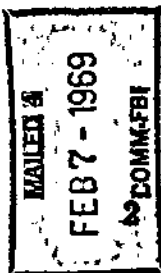
Sincerely yours,  
J. Edgar Hoover

*[Handwritten signature]*

*[Handwritten initials]*

*[Handwritten initials]*

*[Handwritten initials]*



Miami

- Field personnel file

1 - Suggestion file

1 - Personnel file of SA Jerris A. Armstrong

MML:saj

(6) *[Handwritten]*

(Suggestion 521-69 dated 1/23/69)

*[Handwritten signature]*

(CONTINUED-OVER)

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

FEB 19 1969

MAIL ROOM ☐ TELETYPE UNIT ☐

SA Jerris A. Armstrong

NOTE:           Suggests in "Top Ten Fugitive" matters that office of origin submit a letter every 30 days to all field offices furnishing any positive pertinent information in an effort to assist other field offices.

Special Investigative Division has advised a specific rule requiring such letters to be furnished all offices every 30 days would be duplication of effort and unnecessary communications on part of these offices. Work in both sending and receiving offices would be increased on part of Agents as well as clerks. Office of origin currently has responsibility of keeping all offices advised of significant developments in order that appropriate inquiries will be directed along logical channels. Training Division agrees and recommends idea not be adopted.

#521-69

Date

1/23/69

To:

Director, FBI

From: (Suggester's name)

SA JERRIS A. ARMSTRONG

Division of Assignment

Miami

SUGGESTION

In Top-Ten Fugitive matters it is suggested office of origin submit a letter every 30 days to all field offices furnishing any positive pertinent information in an effort to assist other field offices.

For example, a subject (Top-Ten), is known to have worked as a shoe repairman in Salt Lake City, Utah. Several months later, the Charlotte, N. C., FBI Office receives a call from a concerned citizen who states an individual of similar description as subject is working as a shoe repairman in Charlotte.

Current practice or rule (include manual citation as well as facts)

Summary report every 6 months by office of origin to Bureau.

Advantages of suggestion and annual savings (include basis for estimate)

This information would certainly lend credence to call of concerned citizen and assist the Charlotte Office in taking necessary appropriate action covering lead, and, in so doing, prevent the Bureau from possible embarrassment.

EXP. PROC.  
30 FEB 5 1969

Disadvantages of suggestion

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

JERRIS A. ARMSTRONG, Special Agent

Signature and Title of Suggester

Recommendations and comments of Division Head

REC 107

63-6490-1437

Signature and Title

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7/1/69

3 FEB 11 1969

griffith  
JAWO

gm  
REC 70 63-6490-1523

August 19, 1969

PERSONAL

EX-102

Mr. Clark S. Miller  
Federal Bureau of Investigation  
Phoenix, Arizona

Dear Mr. Miller:

Thank you very much for the suggestion that the office of origin should furnish to all continental offices a summary of any positive information developed regarding any individual who is included in the Ten Most Wanted Fugitives Program. As a matter of possible interest to you similar proposals have been considered previously and not adopted. It was decided this action was not warranted since the office of origin has the responsibility of keeping all offices advised of significant developments in these cases.

I appreciate your continued interest in seeking ways to improve our operations.

Sincerely yours,

J. Edgar Hoover

- 2 - Phoenix  
1 - Field personnel file  
1 - Suggestion file  
1 - Personnel file of SA Clark S. Miller

nml:agag  
(6)

(Suggestion 71-70 dated 8/15/69)

NOTE: Suggests office of origin in Ten Most Wanted Fugitives cases should furnish to all continental field offices a summary of any positive information developed regarding the investigation to locate the subject.

297  
AUG 29 1969

(Note continued on page 2)

MAILED 4  
AUG 19 1969  
COMM-FBI

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

Letter to Mr. Clark S. Miller

NOTE: (Continued)

When a similar idea was considered in February, 1969, Special Investigative Division advised a specific rule requiring such communications would be duplication of effort and unnecessary effort on part of these offices. Work in both sending and receiving offices would be increased on part of Agents as well as clerks. Office of origin currently has responsibility of keeping all offices advised of significant developments in order that appropriate inquiries will be directed along logical channels. Training Division, therefore, recommends current idea not be approved.



#71-110

Date

8/15/69

To: Director, FBI

From: (Suggester's name)  
SA CLARK S. MILLER

Division of Assignment  
PHOENIX

SUGGESTION

The Office of Origin in Ten Most Wanted Fugitive cases should furnish to all continental field offices a summary of any positive information developed regarding the investigation to locate the subject.

on yellow

Current practice or rule (include manual citation as well as facts) Manual of Instructions, Vol. 2, Sec. 49, Page 5, states that all Ten Most Wanted Fugitive cases must be kept pending and each field office must initiate logical investigation and fully explore investigative techniques to locate the subject.

Advantages of suggestion and annual savings (include basis for estimate)

Inasmuch as each office is charged with the responsibility of initiating logical investigation, positive information developed during the investigation would materially assist the field in organizing this investigation. Furthermore, each office experiences numerous calls from the public and law enforcement agencies as a result of publicity given this program, reporting the sighting of persons similar to the subject. Each call is carefully investigated until resolved. Having current positive information regarding the fugitive's activities would materially assist in resolving these investigations. No known annual savings.

Disadvantages of suggestion

None known.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss  
Special Agent

Clark S. Miller  
Signature and Title of Suggester

Recommendations and comments of Division Head

Suggestion has merit. Recommend consideration be given to its adoption.

SAC JOHN P. MULL, JR.  
Signature and Title

(Do not write in this space - for Bureau use only)

let of appec  
8/19/69, M. i. ag

REC 70

63-6490-1523

5 AUG 18 1969

Handwritten signature and initials

EX-102

33-AUG-18-1969

REC-139

3-6490-1542

EX-102

October 14, 1969

PERSONAL

Mr. Richard E. Casey  
Federal Bureau of Investigation  
Jacksonville, Florida

Dear Mr. Casey:

Thank you for your suggestion that the offices of origin furnish a summary periodically to all auxiliary offices of any positive information developed with respect to cases in the Ten Most Wanted Fugitives Program. I thought you might like to know similar proposals have been considered previously and not adopted. It was decided such a rule is not necessary since the office of origin has the responsibility of keeping all offices advised of significant developments in these cases.

I appreciate the interest which led you to submit this idea to me.

Sincerely yours,

J. Edgar Hoover

- 2 - Jacksonville
  - 1 - Suggestion file
  - 1 - Field personnel file
- 1 - Personnel file of SA Richard E. Casey

JER:agcq  
(6) (Suggestion 202-70 dated 10/7/69)

NOTE: Suggests offices of origin in Ten Most Wanted Fugitives cases prepare summaries every 90 days to bring auxiliary offices up to date regarding any positive results obtained in such investigations.

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

When a similar idea was considered in February, 1969, and again in August, 1969, Special Investigative Division advised a specific rule requiring such summaries would be duplication on the part of offices of

51 OCT 27 1969

(Note continued on page 2)

MAIL ROOM ☐ TELETYPE UNIT ☐

Letter to Mr. Richard E. Casey

NOTE: (Continued)

origin. Work would be increased in both sending and receiving offices on part of Agents and clerks. Office of origin currently has responsibility of keeping all offices advised of significant developments in order that appropriate inquiries will be directed along logical channels. Training Division recommends present suggestion not be adopted.

202-70

Date

10/7/69

To:

Director, FBI

From: (Suggester's name)

SA RICHARD E. CASEY

Division of Assignment

JACKSONVILLE

SUGGESTION

Reference is made to SAC Letter 65-64(D) dated 11/30/65, instructing all Continental Offices to maintain all Top Ten Fugitive cases in a pending status and conduct active investigation to locate subject based on character, background and habits of the fugitive. (ok on yellow)

It is suggested that the Office of Origin be instructed to prepare summaries every 90 days to bring the auxiliary offices up-to-date regarding any positive results furnished to the Office of Origin through investigation in other divisions.

Current practice or rule (include manual citation as well as facts)

~~EMP. PROC.~~  
32 OCT 10 1969 33

Advantages of suggestion and anticipated savings (include basis for estimate)

Auxiliary offices can more adequately follow Bureau's instructions and conduct thorough and penetrating investigation if current activities and/or pertinent background information is available not known at the outset of the subject being designated a Top Ten Fugitive.

It is noted in reviewing some of the Top Ten cases in the past that considerable additional background information is developed regarding the fugitive subsequent to his being added to the Top Ten list which suggests pertinent leads.

Disadvantages of suggestion

None

(The use by the United States of my suggestion shall not form the basis of a further claim of any right to me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified reward only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

Richard E. Casey  
Special Agent

Recommendations and comments of Division Head

Special Agent

It is recommended the Bureau approve above suggestion.

(Do not write in this space - for Bureau use only)

Not approved  
10/14/69

EX-102  
REC-12  
KBC

Special Agent in Charge

17 OCT 10 1969

REC-30 63-6490-1565

December 24, 1969

PERSONAL

Miss Cecelia M. Anderson  
Federal Bureau of Investigation  
Memphis, Tennessee

Dear Miss Anderson:

Your suggestion has been received that an abbreviated title be designated for use in subsequent intra-Bureau communications at the time an individual is placed on the "Ten Most Wanted Fugitives Program." The matter has been considered and it has been decided that the anticipated savings would be more than offset by the problems of insuring variety in the titles to avoid confusion which might arise when individuals with the same or similar names are involved.

Although your idea was not adopted in this instance, I want to thank you for your interest in submitting it to me.

Sincerely yours,  
J. Edgar Hoover

MAILED 4

DEC 24 1969

COMM-FBI

Memphis

1 - Suggestion file

1 - Field personnel file

1 - Personnel file of Miss Cecelia M. Anderson

JER:agag

(6)

(Suggestion 410-70, dated 12/16/69)

NOTE: Suggests Bureau designate an abbreviated title for use in subsequent intra-Bureau communications at time an individual is placed on "Ten Most Wanted Fugitives Program."

SAC Jensen, Memphis Office, advised idea had merit although it would only be applicable when a single subject is involved in title.

(Note continued on page 2)

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Walters \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

51 JAN 9 1970

TELETYPE UNIT ☐

Letter to Miss Cecelia M. Anderson

NOTE: (Continued)

Matter was discussed with Special Investigative, Files and Communications and Crime Records Divisions and Washington Field Office. The consensus was that idea might have merit in that it would eliminate some repetitious dictation and typing; however, it was felt this would be more than offset by problems of insuring abbreviated title did not conflict with one previously used or in use at same time. In this regard it would be necessary to check with Files and Communications Division in each instance and it is further noted we have had individuals with same last name on "Top Ten" at same time and also have had individuals with same last names as ones previously included thereon. Frequently the case is solved in very short time after subject is placed on "Top Ten" so suggested procedure would not save much work at all. It was pointed out that there is an approved abbreviation "Ten Fug" already in use. For these reasons it is recommended idea not be adopted.

410-70

Date

12/16/69

To: Director, FBI

From: (Suggester's name)  
CECELIA M. ANDERSON

Division of Assignment  
MEMPHIS

SUGGESTION

It is suggested an abbreviated title be designated by the Bureau at the inception of each case being placed on the Top Ten Fugitive Program. This abbreviated title could then be used in all communications within the Bureau and Field Offices. It is further suggested the initial communication from the Bureau to each Field Office advising of a Subject being placed on the Top Ten Fugitive Program carry the full and complete title and also set forth the abbreviated title to be used in all future communications. An example of an abbreviated title is as follows:

SUBJECT: TOP TEN - HERRON  
(OO: Memphis)

Current practice or rule (include manual citation as well as facts)

The title in Top Ten cases includes Subject's name, aliases, wanted flyer number, identification order number, character or characters, "Top Ten Program," and office of origin.

Advantages of suggestion and annual savings (include basis for estimate)

It is felt the advantages of the above suggestion would be greatly realized in the amount of time utilized both by Agents dictating and stenographers transcribing the full and complete title in each communication regarding a Top Ten Fugitive. It is noted that the office of origin in each Top Ten case must prepare and submit a summary airtel to the Bureau each day. It is also noted that the fugitives on this program receive constant and aggressive coverage by each office of the FBI, resulting in an innumerable amount of interoffice communications setting forth leads, etc. Therefore, it is felt the utilization of an abbreviated title in cases on the Top Ten Fugitive program would result in an increase in production and a decrease in a time-consuming practice.

Disadvantages of suggestion

None known.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☐ Mr. ☐ Mrs. ☒ Miss

*Cecilia M. Anderson* (Clerk-Stenographer)  
Signature and Title of Suggester

Recommendations and Comments of Division Head

It would appear this suggestion does have merit, however, it is felt that it would be applicable only when there is a single subject involved in the title.

*Robert B. Jensen*  
Special Agent in Charge

(Do not write in this space - for Bureau use only)

Not approved  
JEN:ag  
12/24/69

REC-3063-6490-1565

DEC 22 1969

EXP. PROC.

April 15, 1970

PERSONAL

63-6490-1616

REC-27 Mr. Jacob H. Schmidt  
Federal Bureau of Investigation  
San Diego, California

Dear Mr. Schmidt:

Reference is made to your suggestion that thirty-five millimeter color slides of the individuals who are included in the "Ten Most Wanted Fugitives" Program be furnished to field offices for release to television. For your information, thirty-five millimeter black-and-white slides of the subjects are already available on request and color slides will be sent out for this purpose if a color photograph is available.

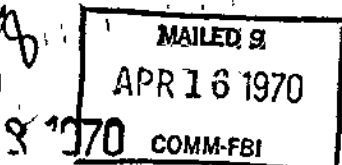
I appreciate the thoughtfulness which prompted you to submit your idea to me.

Sincerely yours,

J. Edgar Hoover

- 2 - San Diego  
1 - Field personnel file  
1 - Suggestion file  
1 - Personnel file of SA Jacob H. Schmidt  
ML:cak CAK  
(6) (Suggestion 664-70)

NOTE: Based on memorandum J. J. Casper to Mr. Mohr dated 4/10/70, captioned Top Ten Fugitive Program, Suggestion 664-70 Submitted by SA Jacob H. Schmidt, San Diego Office, ML:cak.



MAIL ROOM ☐ TELETYPE UNIT ☐

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Walters \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
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Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_



April 1, 1970

REC-129

PERSONAL

62-6490-1414

Mr. Jacob H. Schmidt  
Federal Bureau of Investigation  
San Diego, California

Dear Mr. Schmidt:

Thank you for the suggestion that thirty-five millimeter colored slides of the individuals who are included in the "Ten Most Wanted Fugitives" Program be furnished to field offices for release to television stations. This proposal is being considered and you will be advised of the final decision in this matter.

I appreciate the interest which led you to submit your idea to me.

Sincerely yours,

J. Edgar Hoover

- 2 - San Diego
  - 1 - Field personnel file
  - 1 - Suggestion file
- 1 - Personnel file of SA Jacob H. Schmidt

NO ML: cak  
(6)

(Suggestion 664-70 dated 3/25/70)

NOTE: Suggests that 35 mm. color slides of subjects included in the "Ten Most Wanted Fugitives" Program be furnished offices for release to television stations. Suggester states most if not all of the photographs of subjects are black and white "mug" shots but that color slides could be achieved by artistically tinting an enlarged mat print of subject's photograph and thereafter reproducing from this print a 35 mm. slide. If colored slides are not considered practical, suggests that 35 mm. black and white slides be furnished.

Referred to the Administrative, Special Investigative and Crime Records Division for views and recommendations.

MAIL ROOM ☐ TELETYPE UNIT ☐

MAILED 22

APR 1 1970

COMM-FBI

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Walters \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
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Tavel \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

#644-110

To: Director, FBI		From: (Suggester's name) <b>SA JACOB H. SCHMIDT</b>	Date <b>March 25, 1970</b>
SUGGESTION		Division of Assignment <b>SAN DIEGO</b>	
<p>In connection with <u>Top Ten Fugitive Program</u>, it is suggested that 35 mm. color slides of Wanted subjects be furnished to Field Divisions for release to television stations, although most if not all photographs of subjects are black &amp; white mug shots. Color slides could be achieved by artistically tinting an enlarged mat print of the subject's photograph and thereafter reproduce from this mat print a 35 mm. slide. In any event, if color 35 mm. slides are not considered practical or desirable, it is suggested that 35 mm. black &amp; white slides be furnished.</p> <p style="text-align: center; font-size: 1.5em; font-weight: bold;">EXP. PROC.</p> <p style="text-align: center;">31 - MAR 30 1970 37</p>			
<p>Current practice or rule (include manual citation as well as facts)</p> <p>Currently glossy black &amp; white prints, usually of the vertical variety, are furnished to the Field Divisions for release to television stations and other news media.</p>			
<p>Advantages of suggestion and annual savings (include basis for estimate)</p> <p>There would be no advantage of savings from this suggestion; however, it is felt if limited to the Top Ten Fugitive Program, it would be of considerable value and may enhance the success currently achieved through publicity by TV stations. It is pointed out that most newscasts on television stations are now done in color, in addition to the fact that utilization of 35 mm. slides would be of value in filling the entire picture screen and enable TV cameramen to insert the slide of a particular photograph directly without scanning over glossy prints which are mounted on a mat. As a general practice, TV stations will not scan such mounted photographs to return to a particular photograph because it is not considered good technique.</p>			
<p>Disadvantages of suggestion</p> <p>There would be an additional cost involved in furnishing 35 mm. slides, in addition to glossy prints.</p>			
<p>(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)</p> <p style="text-align: center;"> <input checked="" type="checkbox"/> Mr.    <input type="checkbox"/> Mrs.    <input type="checkbox"/> Miss       </p> <p style="text-align: right;"> <i>Jacob H. Schmidt</i>          Signature and Title of Suggester       </p>			
<p>Recommendations and comments of Division Head</p> <p>It appears that this suggestion has potential since most of our television stations now are in color. If the cost is too much, I feel that at least the 35 mm. slides are worthy of consideration.</p> <p style="text-align: right;"> <i>Robert W. Evans</i>  <b>ROBERT W. EVANS, Special Agent in Charge</b> </p>			
<p>(Do not write in this space - for Bureau use only)</p> <div style="display: flex; justify-content: space-between;"> <div style="width: 40%;"> <p>let og ocd ML:CAK 4/1/70</p> <p>3X2204 - 3/31/70 - CAK</p> <p>2det - 3/31/70 - CAK</p> </div> <div style="width: 40%; text-align: center;"> <p>REC-29 <u>63-6490-1616</u></p> <p>4-2</p> <p>10-MAR 30 1970</p> </div> <div style="width: 20%; text-align: right;"> <p>memo Campbell to Mohr 4/10/70</p> </div> </div>			

let og app 10a  
ML:CAK 4/15/70

UNITED STATES GOVERNMENT

# Memorandum

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Walters \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
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Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

TO : Mr. Mohr

DATE: April 10, 1970

FROM : J. J. Casper

SUBJECT: TOP TEN FUGITIVE PROGRAM  
SUGGESTION 664-70 SUBMITTED BY  
SA JACOB H. SCHMIDT, SAN DIEGO OFFICE

SUGGESTION: In connection with the above-mentioned program, suggests that 35 mm. color slides of wanted subjects be furnished to field offices for release to television stations, although most if not all photographs of subjects are black and white "mug" shots. Color slides could be prepared by artistically tinting an enlarged mat print of the subject's photograph and thereafter reproducing from this mat print a 35 mm. slide. If color 35 mm. slides are not considered practical or desirable, suggests that 35 mm. black and white slides be furnished.

CURRENT PRACTICE: The suggester states glossy black and white prints, usually of the vertical variety, are furnished to the field divisions for release to television stations and other news media.

ADVANTAGES: SA Schmidt feels, if limited to the "Top Ten Fugitive Program," this practice would be of considerable value and could enhance the success currently achieved through publicity by television stations. Most newscasts on these stations are now in color in addition to the fact that use of 35 mm. slides would be of value in filling the entire picture screen and enable cameramen to insert the slide of a particular photograph directly without scanning over glossy prints which are mounted on a mat. As a general practice, the suggester states that television stations will not scan such mounted photographs to return to a particular photograph because it is not considered good technique.

DISADVANTAGES: The additional cost involved in furnishing 35 mm. slides in addition to glossy prints.

Enclosure

WML:cak  
(2)

REC-26

63-6490-1625  
CONTINUED - OVER

EX-115

APR 16 1970

54 APR 29 1970

CRIME RESEARCH

Memorandum J. J. Casper to Mr. Mohr  
Re: Top Ten Fugitive Program  
Suggestion 664-70 Submitted by  
SA Jacob H. Schmidt, San Diego Office

OBSERVATIONS: SAC Evans, San Diego, stated it appears this idea has potential since most of our television stations now are in color. If the cost is too much, he felt that at least the 35 mm. slides were worthy of consideration.

Mechanical Section advised it now prepares 300 black-and-white slides on all "Top Ten" fugitives. A like number of color slides could be handled provided color material is available; therefore, Exhibits Section was asked for its observations. It advised this was impractical since many of the "Top Ten" photos are of poor quality and do not lend themselves to color work. Necessary detailed color information is seldom available on short notice. This data would have to be checked exhaustively with witnesses to assure accuracy and this would take more investigative time and effort than the result would warrant. Application of color over the toned areas of a photo print results in muddy, false colors which appear unnatural and are deceptive. The very fact that an identification photo is projected in black and white may be an advantage since it is immediately cut free from the highly colored ads and general commentary visuals used by most television stations, thus gaining prominence by being different in appearance.

Special Investigative Division was in favor of any means which would enhance fugitive publicity, including use of color slides; however, in view of the cost and time involved in preparation, this division deferred to the views of the Administrative Division.

Crime Records Division noted it recognized the merit of furnishing color slides of "Top Ten" fugitives to television stations and had previously considered the idea but simultaneously recognized the considerable cost involved and the additional time required to process these slides in color. It pointed out 300 black-and-white slides are currently prepared on each new "Top Ten" fugitive, a procedure which has been followed for numerous years and is known to each field office. San Diego apparently overlooked the availability of black-and-white slides in submitting this suggestion. This division favored the color slides if the Administrative Division felt the cost to be justified and the facilities capable of handling this project on an expedite basis since time is always of the essence in preparing and disseminating publicity on these fugitives.

Memorandum J. J. Casper to Mr. Mohr  
Re: Top Ten Fugitive Program  
Suggestion 664-70 Submitted by  
SA Jacob H. Schmidt, San Diego Office

Training Division agrees that attempting to make a color slide from a black-and-white "mug" shot is not feasible. The times when we have had a photograph in color regarding a "Top Ten" fugitive are very isolated; however, when such a photo is received it is believed color 35 mm. slides should be furnished the field.

RECOMMENDATIONS: (1) That the suggestion be adopted for use when a color photograph is available and the suggester be so advised. He has been thanked by prior letter.

(2) On approval, this memorandum will serve as the authority for the Administrative and Crime Records Divisions to take appropriate action.

✓

~~P~~  
O.K.  
JD

HRW  
BE

JJC  
JC  
mm  
TSB

JHS/mcd

May 12, 1970

PERSONAL

REC-96

63-6490-1630

Mr. Joseph J. Ninosky  
Federal Bureau of Investigation  
Washington, D. C.

Dear Mr. Ninosky:

I have received your suggestion that Wanted Flyers regarding individuals on the "Ten Most Wanted Fugitives" program be made available to persons on tour when they specifically request such items. After evaluation, it has been decided the disadvantages involved in this practice militate against its adoption.

Although your idea was not approved in this instance, the interest which led you to submit it to me is indeed appreciated.

Sincerely yours,

J. Edgar Hoover

1 - Mr. Sullivan  
1 - Personnel file of Mr. Joseph J. Ninosky  
ML:cak CAK

(5) (Suggestion 759-70 dated 5/8/70)

NOTE: Suggests Wanted Flyers (WFs) regarding the "Top Ten" fugitives be made available to persons on Bureau tours at such time as they specifically request same. Suggester notes that on occasion such request is made by tourists.

Domestic Intelligence Division opposed adoption noting disadvantages as follows: cost involved in printing the WFs and Identification Orders (IOs); the fact that persons in possession of WFs and IOs would not necessarily know when subject has been apprehended; possession of same by persons untrained in law enforcement could result in harm to themselves by attempting to make arrests; and, indiscriminate furnishing of WFs and IOs to persons could result in numerous requests for same and would undoubtedly lead to

MAIL ROOM ☐ TELETYPE UNIT ☐

(NOTE Continued on Page 2)

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Walters \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
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Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Tavel \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

54 MAY 20 1970

Letter to Mr. Joseph J. Ninosky

NOTE Continued:

indiscriminate discarding of same as litter. Special Investigative and Crime Records Divisions agreed and stated unless a real strong special reason exists, these items should only be given to duly designated law enforcement agencies and those on Bureau's mailing list and this is based on their ability to help Bureau. To do otherwise, Bureau would lose control and these flyers might be made available to persons who are not completely in sympathy with Bureau and its work. Training Division agrees and recommends idea not be approved.

#159-10

Date

May 8, 1970

To:

Director, FBI

From: (Suggester's name)

Joseph J. Ninosky

Division of Assignment

Domestic Intelligence

SUGGESTION

Suggester recommends that ~~wanted fliers~~ <sup>ON</sup> relative to top 10 fugitives be made available to persons on Bureau tours at such time as they specifically request same.

Suggester notes that on occasion persons on tour specifically request such fliers.

Current practice or rule (include manual citation as well as facts)

The current practice does not provide for the issuance of wanted fliers to persons on Bureau tours.

Advantages of suggestion and annual savings (include basis for estimate)

It is noted that a total of 100 top 10 fugitives have been apprehended with the help of citizens since the beginning of the top 10 program. This total represents approximately 35 percent of all top 10 fugitives apprehended. By adopting this suggestion, wanted fliers would be placed in the hands of sincere citizens who wish to aid the Bureau. No annual savings cited.

Disadvantages of suggestion

None known

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)



Mr.



Mrs.



Miss

Joseph J. Ninosky - Clerk

Signature and Title of Suggester

Recommendations and comments of Division Head

SEE ADDENDUM PAGE 2 FOR COMMENTS OF DOMESTIC INTELLIGENCE DIVISION

*W.C. Sullivan*

Signature and Title

(Do not write in this space - for Bureau use only)

let us approve  
ML:BAK 5/11/70

REC-96

63-6490-1630

MAY 15 1970

2-1630

let 5/11/70-CAR

1X204-



~~SECRET~~  
ADDENDUM:

COMMENTS OF DOMESTIC INTELLIGENCE DIVISION AES:tdp 5/8/70

Suggester recommends that wanted flyers and identification orders relative to "Top Ten" fugitives be made available to persons on Bureau tours when a specific request is made for same.

At the present time, we do not provide wanted flyers or identification orders to persons on Bureau tours when a request for same has been made.

Domestic Intelligence Division is of the opinion that the suggestion not be adopted as the disadvantages apparent far outnumber any advantages to be gained. Some of these disadvantages are: cost involved in printing the wanted flyers and identification orders; the fact that persons in possession of wanted flyers and identification orders would not necessarily know when the subject is apprehended; possession of same by persons untrained in the law enforcement field could result in harm to themselves by attempting to make arrests, and indiscriminate furnishing of wanted flyers and identification orders to persons could result in numerous requests for same and would undoubtedly lead to indiscriminate discarding of same as litter.

*WV 5/8/70*

63-4490-1644

REC- 81

May 28, 1970

PERSONAL

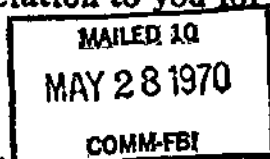
Mr. James R. Healy  
Federal Bureau of Investigation  
Washington, D. C.

*History of 8-112 and  
Table of contents for JIR will  
Form Book Requested  
6/1/70  
do*

Dear Mr. Healy:

723  
100-101420-2  
Thank you for the suggestion that yellow file copies  
for Form 8-112 and the abstracts pertaining thereto no longer be  
prepared as a measure for streamlining this phase of our operations.  
It is a pleasure for me to advise you this proposal is being adopted  
and steps will be taken to place it into effect.

I want to take this opportunity to express my appreciation to you for bringing this matter to my attention.



Sincerely yours,

J. Edgar Hoover

1 - Mr. Bishop

1 - Personnel file of SA James R. Healy

WML:cak CAK

(5)

(Suggestion 797-70 dated 5/25/70)

NOTE: Based on memorandum M. A. Jones to Mr. Bishop dated  
5/25/70 captioned "Ten Most Wanted Fugitives" Program,  
Suggestion to Eliminate File Copies of Form Letters, JRH:dmc.

Training Division has no objection to the proposed procedure so long as the incoming correspondence which contains pertinent data which should go into file is retained as the suggester states will be done. On approval, this letter will serve as the authority for the Forms Management Desk, Training Division, and Crime Records Division to take appropriate action to place the proposed procedure into effect.

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DeLoach  
Walters  
Mohr  
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Casper  
Callahan  
Conrad  
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Rosen  
Sullivan  
Tavel  
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Tele. Room  
Holmes  
Gandy

4 JUN 1 1970

449

MAIL ROOM ☐ TELETYPE UNIT ☐

*Being  
implemented  
6-570  
8/1/70*

*JPH*

*Don*

*886*

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. Bishop

DATE: 5-25-70

FROM : M. A. Jones

SUBJECT: "TEN MOST WANTED FUGITIVES" PROGRAM  
SUGGESTION TO ELIMINATE FILE COPIES  
OF FORM LETTERS

# 1997-70

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Walters \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
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Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

As an economy measure, and to streamline operations and reduce filing space, it is being proposed, in connection with the use of the existing form letter (8-112, sample attached) to disseminate "Top Ten" fugitive material to field offices, that yellow files copies and abstracts no longer be prepared.

A running index is currently maintained in the Fugitive Publicity Unit of the Crime Research Section on all existing "Top Ten" publicity outlets, such as newspapers, magazines, radio and TV stations, broken down by field office, and this should efficiently serve to readily identify all such outlets. The elimination of the yellow copy and abstract for these form letters should result in a substantial savings of clerical preparation and filing time, as well as a corresponding savings in filing space. It is estimated that an average of 15 to 20 letters of this type are prepared each week.

Incoming letters from Bureau field offices or outside sources requesting "Top Ten" data, are now normally filed with the yellow copy of the responding Bureau letter. With discontinuance of yellow file copies, the incoming communication can be destroyed unless it contains some additional data warranting permanent retention. Generally, however, the index in the Fugitive Publicity Unit will serve as the permanent record and control system for the existing outlets.

## RECOMMENDATION:

The suggestion be approved to discontinue the preparation and filing of abstracts and file copies of the "Top Ten" Fugitive Publicity Form Letter (8-112).

Enclosure Completed 3-12-73 Purge Unit

- 1 - Mr. DeLoach
- 1 - Mr. Bishop
- 1 - Mr. Casper
- 1 - Suggestion Desk

JRH:dmc  
(8)

ENCLOSURE

REC-81

15 JUN 2 1970

let of appvc  
ml:pa - 5/28/70  
2det - 5/26/70 - CAK

63-6490-1644

2-4-1970

Records Branch will review 63-6490 file for prior letters that can be eliminated.

SAMPLE

SAC, Honolulu (66-620)

Director, FBI

"Top Ten" Fugitive Program  
 EXECUTIVE VICE PRESIDENT AND GENERAL MANAGER  
 MAUI PUBLISHING COMPANY  
 WAILUKU, MAUI, HAWAII

Reurlet 5-18-70.

Enclosed are an Identification Order, write-up, spot announcement, 7x10 dull photo & sibon each of the following individuals who currently comprise the FBI's list of "Ten Most Wanted Fugitives":

John William Clouser  
 Charles Lee Herron  
 Taylor Morris Teaford  
 Byron James Rice  
 Warren David Reddock

Cameron David Bishop  
 Marie Dean Arrington  
 Benjamin Hoskins Paddock  
 Edmund James Devlin  
 Lawrence Robert Plamondon  
 Hubert Geroid Brown

This material should be promptly delivered to the captioned outlet and it will be your responsibility to immediately notify the outlet when cancellations occur. The Bureau will provide you with replacement material when new fugitives are added to the list.

Tolson \_\_\_\_\_  
 DeLoach \_\_\_\_\_  
 Walters \_\_\_\_\_  
 Mohr \_\_\_\_\_  
 Bishop \_\_\_\_\_  
 Casper \_\_\_\_\_  
 Callahan \_\_\_\_\_  
 Conrad \_\_\_\_\_  
 Felt \_\_\_\_\_  
 Gale \_\_\_\_\_  
 Rosen \_\_\_\_\_  
 Sullivan \_\_\_\_\_  
 Tavel \_\_\_\_\_  
 Soyars \_\_\_\_\_  
 Tele. Room \_\_\_\_\_  
 Holmes \_\_\_\_\_  
 Gandy \_\_\_\_\_

Enc. (11)

JRH:dmc

MAIL ROOM ☐TELETYPE UNIT ☐SAMPLE

ENCLOSURE

63-6490-1644

SAC, Albany

June 12, 1970

REC-87  
Director, FBI 63-6470-1645

**"TEN MOST WANTED FUGITIVES" PROGRAM**

Reurlet 6-4-70.

*guf*  
Bureau appreciates the expressed cooperation of Mr. John Davin and Mr. Jack Slater of Trans American Television Incorporated, in publicizing "Top Ten" fugitives over closed circuit television screens in airport terminals. Your office should convey the Bureau's gratitude for their fine example of cooperation.

*W*  
Arrangements are being made to prepare 35 millimeter slides from the current placards of "Top Ten" fugitives which will include the desired data. These will be forwarded upon completion to your office for dissemination to Trans American Television. *sent 8/8/70*

Your recommendation concerning commendation of SA William Quackenbush is being handled separately.

NOTE: Bufiles reflect nothing identifiable with Messrs Davin and Slater or their Company, complete name of company per enclosure and phone directory. Proposed publication of "Top Ten" fugitives appears meritorious and Photo Lab advises desired slides can be prepared with minimum difficulty. Crime Records Division concurs in recommendation of SAC, Albany, that SA William Quackenbush who developed this contact, deserves commendation and suggests this be so handled by the Administrative Division.

- 1 - Mr. DeLoach
- 1 - Mr. Bishop
- 1 - Mr. Mohr
- 1 - Mr. Callahan
- 1 - Mr. Gale
- 1 - Mr. Malmfeldt

MAILED 6  
JUN 12 1970  
COMM-FBI

Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Walters \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
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Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

59 JUL 13 1970

54 JUL 2 1970

TELETYPE UNIT

UNITED STATES GOVERNMENT

# Memorandum

TO : Director, FBI

DATE: 6/4/70

FROM : SAC, Albany

Att: Crime Records Division

SUBJECT: TEN MOST WANTED FUGITIVES PROGRAM

In connection with another matter, SA WILLIAM QUACKENBUSH contacted Mr. JOHN DAVIN, Administrative Assistant, Trans-America Television Company, whose national headquarters are located at Hancock Field, Syracuse, New York.

In his discussion, SA QUACKENBUSH determined that this company provides a closed circuit television service to small and medium airports, furnishing travelers flight information. The same television network is used to advertise products of various companies. SA QUACKENBUSH suggested to Mr. DAVIN the use of Top Ten spot projections as a public service-type of presentation. After discussions, Mr. DAVIN agreed to this. Mr. DAVIN advised at the present time this presentation can be used at Syracuse, Utica and Elmira, New York, as well as Erie, Pa. and Baton Rouge, Louisiana.

Mr. JACK SLATER, Vice President of the firm, advised that twenty-five other terminals have requested the same service; however, it may be a few months before service is installed at those terminals.

Mr. SLATER advised that it would be necessary to have one standard 35 mm. slide for each of the screens utilized in each terminal. He said that twelve slides on each Top Ten Fugitive could be utilized immediately. This system does not provide for any voice presentation. Each slide remains on the screen for anywhere from eight to thirty seconds depending on other television traffic. A xerox copy of a projection of this system is enclosed.

It is believed that this system would provide a very valuable means of exposure for the Top Ten Fugitive Program. Therefore, it is recommended that the Bureau approve the utilization of this source.

- 3 - Bureau (Enc. 1)  
2 - Albany (cc: 86-517)  
LEC:hmm  
(5) Enclosure

10 JUN 8 1970

CRIME RESEARCH

Buy U.S. Savings Bonds Regularly on the Payroll Savings Plan



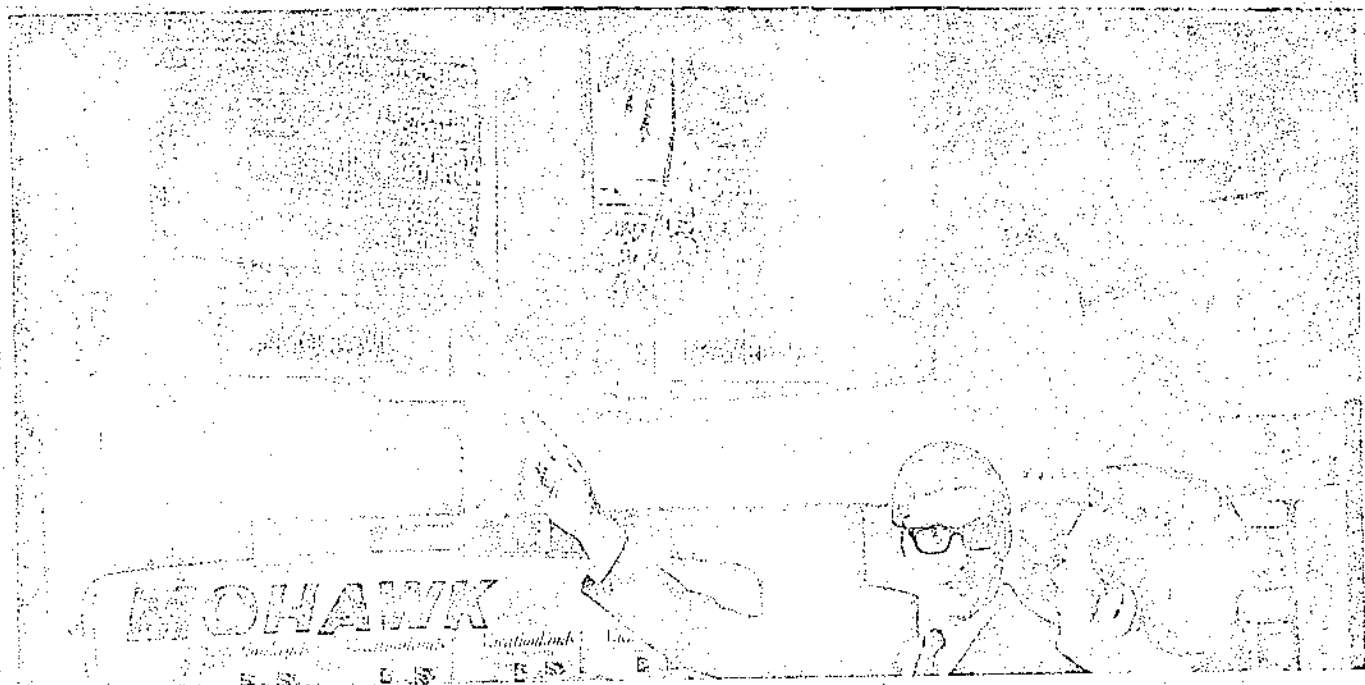
It will be necessary that the Bureau provide twelve slides on each Top Ten Fugitive, which slide should include photograph, brief description and succinct information concerning the crime for which subject is wanted.

It is also recommended that SA WILLIAM QUACKENBUSH be commended for his development of this potentially very valuable means of expanding the Ten Most Wanted Fugitives Program.

Crime Records concurs. *OK* 6/27/70

(6-18-70)  
Appropriate letter attached for SA William Quackenbush

*pin*  
*mark*  
*JPW*  
*sub*



## Terminal TV Tells & Shows—For Free

A new twist on televised arrival/departure displays is the Travel-Fax system installed by Mohawk Airlines at their Utica, N.Y. terminal facility. The difference between this system and that used at major airline terminals is that it is free to the using airline.

Expenses of Travel-Fax system are supported by advertising

messages presented in slide form on a screen adjacent to the flight information display. Trans American Television (Syracuse, N.Y.) aims their system at terminals where the type of equipment used at major airline terminals would be too expensive.

employee at a nearby keyboard console and advertising programming is handled by Trans American.



REC-2

63-6490-1658

October 22, 1970

PERSONAL

EX-113 Mr. Robert W. Meyers, Jr.  
Federal Bureau of Investigation  
St. Louis, Missouri

TOP TEN FUGITIVES

Dear Mr. Meyers:

Thank you for the suggestion that an additional item be added to the descriptions of those individuals who are subjects of Identification Orders and the "Ten Most Wanted Fugitives" posters. You may be interested to know this information is included on these flyers at the present time when the sex of the individual is not apparent from the actual photograph or the given name of the person involved.

I appreciate the interest and thoughtfulness which prompted you to submit your idea to me.

Sincerely yours,  
J. Edgar Hoover

- 2 - St. Louis
  - 1 - Field personnel file
  - 1 - Suggestion file
- 1 - Personnel file of SA Robert W. Meyers

ML:das *claw*

(6) (Suggestion 287-71 dated 10/12/70)

NOTE: Suggests all Identification Orders and "Top Ten" posters include sex of individual being sought. This is a normal item obtained in routine investigation in every case. While heretofore sex of a person was easily recognized, this is no longer the case due to hippie-type garb and change of hair styles. Also, the use of unique first names tends to create confusion among public.

Tolson \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Brennan, C.D. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

(NOTE Continued on Page 2)

ORIGINAL FILED IN 66-2271-111

Letter to Mr. Robert W. Meyers.

NOTE Continued:

Same proposal has been considered in recent past and it was noted that present practice is to place the sex of a subject on these flyers in those instances where it is not apparent from photograph or given name that individual is male or female. This practice is in line with current idea, and, due to space limitations on these flyers, this action is not otherwise needed. Training Division recommends no further action regarding this proposal.

ON All Top Ten #287-11  
Posters

Date

10-12-70

To:

Director, FBI

From: (Suggestor's name)

SA ROBERT W. MEYERS, JR.

Division of Assignment

ST. LOUIS

**SUGGESTION** It is suggested that as soon as it can be economically implemented that on all IO's and Top 10 posters the sex of the individual being sought be included. This is a normal item obtained in routine investigation in every case. While heretofore the sex of a person desired by law enforcement officials was easily determined by the person's appearance and mode of dress, this premises is no longer valid due to the changing styles. This is particularly true with the more youthful type fugitive who often adopts hippie type garb and excessive styles of hair. Also the adoption and acceptance of unique and individualistic first names tend to create confusion amongst the general public. This is the very element that most modern day radical and fugitives seek and strive for.

old on yellow

Current practice or rule (include manual citation as well as facts)

Excluded the sex from all wanted and Top 10 posters.

**Advantages of suggestion and annual savings (include basis for estimate)** This would eliminate any question on the part of both the public and other law enforcement agencies as to the complete pedigree including sex of the individual being sought. There are no dollar savings foreseen from this suggestion.

EXP. PROC.

34 OCT 19 1970

**Disadvantages of suggestion**

None known

ST-116

REG-2 63-6490-1658

NOT RECORDED

160 OCT 26 1970

(The use by the United States of my suggestion shall not form the basis of a further claim of any ~~new~~ me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

Signature and Title of Suggestor

**Recommendations and comments of Division Head**

Suggestion appears to have merit and recommend that consideration be given to its adoption.

Signature and Title

SAC.

(Do not write in this space - for Bureau use only)

Let. of app.  
m2. cas  
10-22-70

18 OCT 29 1970

(3 - Bureau; 2 - St. Louis (1 - 66-2168; 1 - PF/SA Meyers).)

ORIGINAL FILED IN 66-2271-117

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. Bishop *[initials]*

DATE: 11-6-70

FROM : M. A. Jones *[signature]*

*[Handwritten signature]*  
Tolson \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

SUBJECT: INSPECTION SUGGESTION  
~~CURTAILMENT OF FUGITIVE PUBLICITY~~  
DATA  
CRIME RECORDS DIVISION

During the recent Crime Records Division Inspection, it was recommended, for a 90-day trial period, that publicity data, such as photographs, press releases, etc., prepared on newly added "Top Ten" fugitives be reduced by 10%, as an economy measure.

The trial period has been completed and experience has shown that this reduction caused no adverse problems and will, therefore, remain in effect.

## RECOMMENDATION:

For information.

- 1 - Mr. Sullivan
- 1 - Mr. Bishop
- 1 - Mr. Felt

JRH:dmc (6)  
*[initials]*

*[Handwritten signature]*  
REC-48

EX-113

63-6490-1660  
5 NOV 17 1970  
*[Handwritten signature]*

*[Handwritten signature]*  
61 NOV 24 1970

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. Gale

DATE: 6/9/71

FROM : A. B. EDDY

*Top Ten Fugitives*

SUBJECT: ~~RETENTION OF FILE MATERIAL~~  
10 MOST WANTED FUGITIVES PROGRAM  
RECORDS MANAGEMENT

Tolson \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Brennan, C.D. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
DeLoach \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

In response to SAC letter 71-7, paragraph G, a comprehensive letter was received from each field office outlining the scope of independent self-initiated investigation concerning cases coming with- in the 10 Most Wanted Fugitives Program. These letters have been analyzed in the Fugitive Section in connection with the over-all supervision of these cases.

The material contained in the letters does not have any permanent file retention value since, for the most part, it consists of the nature and scope of self-initiated investigation by each office and does not deal with specific investigative leads. Any pertinent material relating to a specific investigation, of course, will be reported independently in the particular case file.

## RECOMMENDATION:

Since the letters referred to above have no value for permanent retention, it is recommended that they be retained on a temporary basis for one year for reference purposes in the individual field office administrative folders maintained in the Fugitive Section and that at the end of this time they be destroyed.

- 1 - Mr. Gale
- 1 - Mr. Tavel
- 1 - Mr. Eddy
- 1 - Fugitive Supervisor

JBE:sde  
(5)

**RECEIVED**

REC-11

63-6490-1678

25 JUN 16 1971

55 JUN 24 1971

FUG-SEP

June 9, 1971

PROPOSED CHANGE IN  
FBI HANDBOOK

Part I, page 27, should be amended to read as follows:

40. APPREHENSION OF BUREAU FUGITIVES

- B. 1. When fugitive is apprehended/located, or process is dismissed prior to apprehension, office of origin (OO), office of prosecution (when different from OO), all known auxiliary offices and Bureau shall be advised by nitel (or Telecopier transmission where appropriate). Good judgment must be exercised and where more urgent communication is obviously justifiable, such as telephone or urgent or immediate teletype, such should be used.
2. Office of origin is to review its files and notify any additional auxiliary offices where case is pending of apprehension or location of fugitive.
3. Upon receipt by office of origin of information that fugitive has been apprehended, located, or process dismissed, and Agent to whom case is assigned is not readily available in headquarters city, it is responsibility of supervisory official of office of origin who receives communication or information to see to it that all auxiliary offices are notified to discontinue investigation.
4. When one of the Ten Most Wanted Fugitives is apprehended or located in local custody or apprehension is imminent, the Bureau must be advised by telephone.
5. If fugitive is subject of Identification Order, check circular or wanted flyer or is Top Ten Fugitive, Bureau will notify all offices by appropriate expeditious communication. of apprehension.

16 JUN 17 1971

JBE:cs (4)

NOTE: See memo A. B. Eddy to Mr. Gale dated 6/9/71, captioned "Fugitive Apprehensions, Manual Changes, "JBE:cs."

70 JUN 25 1971  
135 JUN 21 1971  
MAIL ROOM TELETYPE UNIT

ORIGINAL FILED IN 62-122-4953

SP/ka

Tolson \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Brennan, C.D. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

(G) TEN MOST WANTED FUGITIVES PROGRAM -- To insure continued success of the Ten Most Wanted Fugitives Program, this is to remind all offices of their individual responsibility to undertake independent, self-initiated investigation relative to each of these important cases. While offices of origin are responsible at the field level for giving direction to these cases, experience has demonstrated that most of these subjects are located outside the territory of the office of origin. As you know, present requirements (FBI Handbook, Part I, page 25) are that all continental offices must keep these cases pending and are to fully exploit investigative techniques which are readily available, including various record checks.

The fact that a number of the subjects on the Ten Most Wanted Fugitives list presently being sought are associated with cases generally described as being in the "New Left" category underscores the need for closely coordinating these cases within each field division. Such cases provide an excellent opportunity for developing sources and informants, both in the criminal and security fields, and for close teamwork on the part of Agents working in both of these fields. Publicity given by news media to the mode of life adopted by persons in this category, including the ease with which criminals of all types being sought can find assistance through these individuals and groups, makes it particularly important that

2/16/71  
SAC LETTER 71-7

~~-5-~~

63-6490-  
NOT RECORDED

126 MAR 4 1971

ORIGINAL FILED 66-04-3791

*35*  
① TOP TEN FUGITIVES

*low*  
55 MAR 11 1971



this type of close coordination, including free exchange of photographs and descriptive data, be maintained among all Agents.

Continued efforts must be made to determine whether or any of the Ten Most Wanted Fugitives may be hidden out in so-called "communes" in either urban or rural areas of your territory. This must include continued full utilization of such investigative aids as publicity concerning these individuals, circularization through use of a letter containing photographs and descriptive data of the fugitives aimed at specific facets of the subjects' backgrounds, special circularization of Identification Orders and Wanted Flyers, and judicious use of financial inducement. With regard to the latter, Bureau clearance must be obtained, of course, in connection with any specific offer.

Each office must, on a continuing basis, review cases on the Ten Most Wanted Fugitives list and, based on the facts within the particular field division, apply those techniques which offer the greatest potential for successful results.

In order for the Bureau to be informed of the extent of investigative activity which is being initiated throughout the field in these cases, you are instructed to submit to the Bureau within two weeks of the date of this letter a comprehensive communication setting out by case caption a succinct summary of exactly what is being done to locate individuals on the Ten Most Wanted Fugitives list within your field division territory.

2/16/71  
SAC LETTER 71-7

-6-

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. Bishop

DATE: 12-17-70

FROM : M. A. Jones

SUBJECT: ABC-TV SERIES  
TEN MOST WANTED FUGITIVES PROGRAM

Tolson \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

Mr. Phil Kriegler, Public Relations Department of the American Broadcasting Company in New York, has inquired concerning a proposal made by ABC-TV Station WVEC, Norfolk, Virginia, that that Station be permitted to use the opening portion of the "Ten Most Wanted Fugitive" announcements featuring Efrem Zimbalist, Jr., as a means of introducing the Special Agent in Charge of our Norfolk Office, who would then provide additional details regarding the fugitive concerning whom the announcement was being made. According to Kriegler, Station WVEC has requested the Network's views prior to contacting our Norfolk Office to make this offer.

Kriegler has indicated that the ABC-Television Network feels the idea has merit and would like with the Bureau's permission to expand it to include all ABC-TV affiliated stations across the country for the purpose of inviting our Special Agents in Charge in all sections of the country to appear in conjunction with "Ten Most Wanted Fugitive" announcements featuring Zimbalist. The announcements which would be distributed and used for this purpose would be those made following our TV Series which, of course, feature Zimbalist.

## OBSERVATIONS:

Efrem Zimbalist, Jr., is closely identified with the Bureau through the television series, "The FBI." He is a thoroughly professional actor of exceptional ability and our "Ten Most Wanted Fugitive" announcements featuring him are skillful productions which reflect most favorably on the Bureau, the television series, and Zimbalist.

While our Special Agents in Charge are themselves excellent speakers and knowledgeable and experienced insofar as radio and TV appearances are concerned, they are not by any stretch of the imagination professionals in the

- 1 - Mr. Sullivan
- 1 - Mr. Bishop
- 1 - Mr. Gale
- 1 - M. A. Jones

NOT RECORDED

JAN 4 1971

CONTINUED - OVER

LSL: 55 JAN 11 1971

SENT DIRECT

12-18-70

JAN 13 1971

94-20750-1125  
ORIGINAL FILED IN

M. A. Jones to Bishop Memo  
RE: ABC-TV SERIES

sense Zimbalist is. Consequently, were our Special Agents in Charge to be shown side by side with Zimbalist on the television screen, they might appear by comparison as amateurish. This, of course, would be most undesirable. In addition, spot announcements of this sort could be construed as commercial advertisements for the television series. This could subject the Bureau to criticism and this would be most unacceptable. Consequently, while this offer on the part of ABC to be of service in connection with our "Ten Most Wanted Fugitives" program is most thoughtful and an indication of the Network's desire to be of assistance, it is felt that in view of the foregoing it should be declined.

RECOMMENDATION:

That in line with the above that someone from your (Mr. Bishop's) office be permitted to call Mr. Kriegler and advise him that it will not be possible for the Bureau to participate in the project which ABC proposes with respect to the "Ten Most Wanted Fugitives" program.

Kriegler  
telephoned  
and advised  
1/21/70 gpm

I concur.

H

JPM

WED

WEL

TER

WEL

LSU  
gpm

November 27, 1970

PERSONAL

63-6490-  
Mr. Jerry G. Wilson  
Federal Bureau of Investigation  
Phoenix, Arizona

Dear Mr. Wilson:

I have received your suggestion that the sex of an individual be added to the descriptive data appearing on Wanted Flyers and the "Ten Most Wanted Fugitives" posters. As a matter of possible interest to you, this information is included on these items at the present time when it is not apparent from the actual photograph or the given name of the person involved.

The interest which prompted you to submit your idea to me is indeed appreciated.

Sincerely yours,

J. Edgar Hoover

- 2 - Phoenix  
1 - Field personnel file  
1 - Suggestion file  
1 - Personnel file of SA Jerry G. Wilson

ML:das das  
(6) (Suggestion 377-71 dated 11/18/70)

NOTE: Suggests sex be designated on future FBI Wanted Flyers and "Top Ten" posters.

The same and similar proposals have been considered in past and it was noted that at the present time it is practice to place sex of a subject on Identification Orders, Wanted Flyers or "Top Ten" posters in those instances where it is not apparent from

(NOTE Continued on Page 2)

Tolson \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
DeLoach, C.D. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Felt \_\_\_\_\_  
Gale \_\_\_\_\_  
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Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

6 DEC 10 1970 TELETYPE UNIT

ORIGINAL FILED IN 66-2271-124821

Letter to Mr. Jerry G. Wilson

NOTE Continued:

photograph or given name that the individual is male or female. It would appear this practice is in line with current idea and, due to space limitations on these flyers, this action is not otherwise needed. Training Division recommends no further action regarding this proposal.

#344-11

Date

11/18/70

To:

Director, FBI

From: (Suggester's name)

JERRY G. WILSON

Division of Assignment

PHOENIX

SUGGESTION

It is suggested that sex be designated on future FBI Wanted Flyers and "Top Ten" posters.

FUGITIVES

Current practice or rule (include manual citation as well as facts)

Sex not designated on current flyers.

Advantages of suggestion and annual savings (include basis for estimate)

In light of current hair style trends among Weatherman and New Left fugitives, hair tending to make males appear feminine at first glance, it is suggested that designation of sex would resolve doubt on the part of the public. No annual savings estimated.

63-6490-  
NOT RECORDED

14 OCT 2 1970

Disadvantages of suggestion

None known.

NOV 24 1970

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)



Mr.

☐ Mrs.

☐ Miss

Jerry G. Wilson

Special Agent

Signature and Title of Suggester

Recommendations and comments of Division Head There is quite some agreement out here that some confusion may result in view of the modern hair styles of males versus females. Recommend this slight change be considered.

John A. Sullivan

Special Agent

Signature and Title In Charge

(Do not write in this space - for Bureau use only)

Let. of app.  
mhi:as  
11-27-70

[Signature]  
[Signature]

ORIGINAL FILED IN 66-2271-32 NOV 24 1970 RC

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. Sullivan

FROM : T. E. Bishop

SUBJECT: ARTICLE ON MOST WANTED LIST  
THE WALL STREET JOURNAL  
NOVEMBER 17, 1970

DATE: 11/17/70

Tolson \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
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Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

There is attached a copy of a story appearing in today's Wall Street Journal by Carol H. Falk captioned "Sniping at the G-Men: 'Most Wanted' List Comes Under Attack." The article claims that the Most Wanted List has largely given way to young, political revolutionaries and says that some police forces have often contended that glorification of the FBI itself is the chief purpose of the list. The article quotes both Bishop and Leinbaugh and identifies the Most Wanted List as a "public relations gimmick."

Carol Falk, the author of this article, stopped by my office and was given only the usual public source information concerning the list. She is a young, naive reporter and asked a number of inane questions. In view of our strained relations with The Wall Street Journal, she, of course, was extended no special cooperation. She wanted to know in detail how many people were involved in working on the list, precisely how the additions were picked, etc. She was merely informed that this was an "administrative matter." She also wanted to know if the Bureau's field offices decided which criminals were to be on the list and she was told that the matter was handled at FBI Headquarters. Miss Falk also brought up the old canard that the FBI knew where some of the fugitives were before placing them on the list. She was told flatly that this was not the case.

## RECOMMENDATION:

The above is for information.

Enclosure

- 1 - Mr. Sullivan
- 1 - Mr. Gale
- 1 - Mr. Jones
- 1 - Mr. Healy
- 1 - T. E. Bishop

NOT RECORDED  
167 NOV 24 1970

NOV 24 1970

CORRESPONDENCE

ORIGINAL FILED IN 94-3-4-1512-75

## Sniping at the G-Men: 'Most Wanted' List Comes Under Attack

Are Some Sitting Ducks Picked?  
Naming of Young Rebels Hit;  
Sixteen People in 'Top Ten'

By CAROL H. FALK

Staff Reporter of THE WALL STREET JOURNAL

WASHINGTON—A new villain recently invaded the danger-fraught world of Little Orphan Annie. He's a hardened criminal type named "D.D.T.", described as "the most wanted man on the FBI list."

That description impressed Orphan Annie. Her first reaction was, "They get their pictures in the papers more often than even movie stars. . . Or Presidents!"

D.D.T. isn't the only "most wanted" fugitive in the comic strips. In a recent episode of Dick Tracy, a young man picked up for hit-and-run driving was about to be fingerprinted when the ominous question was asked: "How long will that disguise hide the true identity of one of the 10 'most wanted'?"

Thus the Federal Bureau of Investigation's 1950 innovation, the "ten most wanted" list, still looms large in the popular concept of criminal-chasing. But the comic-strip portrayals are behind the times. In the real world of today, the list contains a record 16 names and the hardened criminal type has largely given way to young political revolutionaries charged with acts ranging from murder to riot and sabotage to bank robbery (allegedly to get money for groups like the Black Panthers); nine of the 16 are of this ilk.

The publicity that Little Orphan Annie took note of is indeed the key way in which the FBI says the list contributes to the downfall of fleeing criminals. Mug shots of the suspects are displayed on police bulletin boards, in newspapers and on television. And the bureau delights in telling of the fugitive captured a few years ago, when a Minnesota tourist spotted one of his neighbors in the "most wanted" display at FBI headquarters here.

"Knocking 'em Dead in Dubuque"

But skeptics on some police forces have often contended that glorification of the FBI itself is the chief purpose of the list. Now some critics charge that the prominence of political types on the list reflects an FBI effort to discredit the radical left and to capitalize on anti-radical sentiment in the country. One big-city police official, who says the list "doesn't mean anything to us," speculates that the young militants are being added "because that's what knocks 'em dead out in Dubuque."

The FBI is defensive about the current list. Without even being asked, Thomas Bishop, head of the crime records division, says, "I know you're going to say, 'Isn't it a strange situation with nine out of 16 politicals on the list?' But they're on there for murder or bank robbery, not for their political views. They're just like the others on the list."

In fact, they are not just like the others. The nonpolitical fugitives average nearly 38 years in age, have strings of aliases and long criminal records. They tend to carry descriptions like that given California's Taylor Morris Teaford—"a sharp-shooting, violent-tempered alleged murderer who is charged with murdering his grandmother and shooting his sister, a passing motorist and a deputy sheriff."

Among the political nine, there's a preponderance of conspiracy, sabotage and riot charges instead of the more usual pattern of murder and prison breaks—though two of the nine are wanted for murder. Thus Cameron David Bishop, described as a "violence-minded college revolutionary who bears the tattoo of a skunk," is accused of dynamiting Colorado power transmission towers that supplied electricity to defense plants. And Bernardine Rae Dohrn is wanted on charges of flight from prosecution of charges of mob action, riot and conspiracy in Chicago, following an outbreak of violence there last year; she's identified as "a self-described revolutionary Communist and reputed underground leader of the violence-oriented Weatherman faction of the Students for a Democratic Society."

### Three Women Among the Nine

The revolutionaries range in age from 18 to 23; the youngest is David Fine, a former University of Wisconsin student sought in connection with the fatal bombing there last August, and the eldest is Miss Dohrn. Among the nine there are such impressive educational credentials as Brandeis University magna cum laude and University of Chicago doctor of law degrees. Some bear aliases often no more clandestine than "Susie." For two of the young people, no fingerprints or signatures are on record.

Three of the nine are women, and there is one other woman, a nonpolitical type, on the list at present. Two other women have been on the list in the recent past. One was Angela Davis, the former UCLA philosophy instructor captured in New York last month; she's accused of involvement in a California court-house kidnaping and shoot-out.

FBI spokesmen maintain an air of mystery about how the list is made up. But an idea of

Tolson \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Brennan, C.D. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
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Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

The Washington Post  
Times Herald

The Washington Daily News

The Evening Star (Washington)

The Sunday Star (Washington)

Daily News (New York)

Sunday News (New York)

New York Post

The New York Times

The Sun (Baltimore)

The Daily World

The New Leader

The Wall Street Journal

The National Observer

People's World

Examiner (Washington)

Date

NOV 17 1970

DUPE

ENCLOSURE

ENCLOSURE

NOV 24 1970

63-6490-



the process can be pieced together from interviews with FBI officials, former agents and other law enforcement people.

The headquarters staff in Washington monitors the major cases its agents are working on and has "names in mind" to fill openings when someone on the list is captured, according to Harold Leinbaugh, an FBI spokesman. The list is occasionally expanded to accommodate badly wanted fugitives—as at present—but it continues to be called the "top ten." Former FBI men say that agents in the 59 field offices are asked to be alert for likely candidates, but Mr. Leinbaugh insists the list is handled entirely at headquarters. The crime records division (which is also the public relations operation) supervises the task, but Mr. Leinbaugh side-steps all direct questions about who picks the names. "It's a command decision," he asserts.

He does give three criteria: The nature of the criminal charge, the likelihood that national publicity might result in apprehension and the potential menace to society.

There is a theory in law enforcement circles—perhaps prompted by jealousy of the FBI's impressive record—that there's sometimes another criterion: That the fugitive's whereabouts are already known, so quick capture is all but certain.

The FBI flatly denies any such machinations. Mr. Leinbaugh says the story gains currency, "when we catch them right away." (The

average time spent on the list is 133 days.) "Obviously they're caught so quickly because people all over the country see their picture," he says. "If we knew where they were, we would grab them."

Even the FBI's severest critics concede that the exposure the list gives to fugitives's faces is probably helpful in finding them. And the bureau feels the efficiency of its effort is dramatically indicated by quotes from captured "ten most wanted" fugitives: "I was looking over my shoulder all the time." "I knew it was just a matter of time. . . ."

Not being on the list surely makes life easier for a fugitive. Two of the four young men charged in the University of Wisconsin bombing last August were stopped for a faulty muffler by Little Falls, N.Y., police just one day before their pictures appeared on the most-wanted posters. Little Falls police say that, since the fliers are posted in the stationhouse where officers have to see them, the fugitives would have been recognized if they had made the list a day earlier.

#### "A Public Relations Gimmick"

In the 26 years since the FBI made the "top ten" a formal designation, 290 of its designees have been apprehended or have died; 19 others have been removed from the list because the charges against them were dismissed. No live person has ever been dropped from the list without being caught or having his charges dismissed.

Not everyone is impressed with that record, however.

William Turner, a former agent and author of "Hoover's FBI: The Men and the Myth," maintains that "it's a very arbitrary top ten. They're not the top hoodlums, but human tumbleweed, many of them wanted for local crimes."

A man with a long record of fighting organized crime adds, "I've never been aware of any major figures we were looking for being on the list." While it can be argued that authorities usually know where organized crime figures are—the trick is getting an indictment against them—"there are plenty of organized-crime figures who are fugitives," he maintains.

Many police chiefs dismiss the list as simply a "public relations gimmick." Says one law-enforcement authority: "I've never heard any police official comment on the list in any way except with a chuckle; I don't think it's taken seriously by any law-enforcement people outside the bureau."

Mr. Turner, the former agent, contends that the recent turn the list has taken is "very, very dangerous." Jonathan Lubell, president of the New York City Lawyers Guild, which frequently defends political radicals, comments, "Political acts of criminality certainly are a very minor statistic, and yet they get major publicity today and I think there is a political reason for that."

Even some critics of the FBI, however, concede that politically motivated fugitives who engage in terrorist activity might justifiably be

considered extra-dangerous because their acts are designed to intimidate and they pose an imminent and unpredictable threat to the public. One police chief sees a parallel with the time in the 1950s when New York's "mad bomber" had the city "immobilized with fear" and finding him became the chief mission of the entire New York police department.

Some other local police officials are enthu-

siastic about the "most wanted" list. Sheriff Michael Canlis of San Joaquin County in California calls it "an extremely valuable resource for local law enforcement." He says, "It keeps us aware of what's going on in other areas of the country, and with the high mobility of criminals today it's only a few moments before they're here."

The sheriff adds that the list can be a "life-

saving device" for officers making arrests. "If we saw Miss Dohrn—if we stopped her for going through a red light, we would search her car rather tenderly," he says. Thanks to the warning the list provides, he explains, "We're not going to get our heads blown off by being taken by surprise."

7-30-71

PA 63-6490-1683  
REC-52

airtel

ST 104

To: SAC, Albany

From: Director, FBI

BERNARDINE RAE DOHRN, AKA  
FUGITIVE

IO 14364

UNLAWFUL INTERSTATE FLIGHT  
TO AVOID PROSECUTION (MOB  
ACTION; RIOT; CONSPIRACY)

For your information, captioned individual will be highlighted in a spot announcement at the conclusion of the television program, "The FBI," Sunday evening, 8-8-71. You should be prepared to give all leads received as a result of this announcement expeditious attention.

1 - All Field Offices

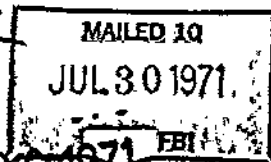
ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 7/20/97 BY [redacted]

b6  
b7c

- Rep*
- 1 - Mr. Mohr (detached)
  - 1 - Mr. Sullivan (detached)
  - 1 - Mr. Bishop (detached)
  - 1 - C. D. Brennan (detached)
  - 1 - Mr. Casper (detached)
  - 1 - Mr. Gale (detached)
  - 1 - M. A. Jones (detached)
- 7* *Amel* *MS* *mv* *TSB*

NOTE: See M. A. Jones to Bishop Memo dated 7-15-71, captioned "ABC-TV Series, 'Top Ten' Fugitive, Bernardine Rae Dohrn, 8-8-71."

LSL:cl  
(12)



54 AUG 26 1971

MAIL ROOM ☐ TELETYPE UNIT ☐

Tolson \_\_\_\_\_  
Felt \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Brennan, C.D. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Gale \_\_\_\_\_  
Ponder \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

LSL  
970

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. Bishop

DATE: 7-15-71

FROM : M. A. Jones

SUBJECT: ABC-TV SERIES  
"TOP TEN" FUGITIVE  
BERNARDINE RAE DOHRN  
8-8-71

Tolson \_\_\_\_\_  
Felt \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop, C.D. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Gale \_\_\_\_\_  
Ponder \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

The Director has previously approved a spot announcement regarding captioned fugitive for use in the television series, "The FBI." It is attached.

This announcement was originally telecast on 1-24-71. The production staff indicates it will be retecast on the evening of 8-8-71.

## RECOMMENDATIONS:

(1) That the attached proposed airtel to all field offices be approved.

(2) That upon approval it be returned to the Crime Research Section where arrangements will be made for its mechanical reproduction and distribution to all field offices.

## Enclosures

- 1 - Mr. Mohr-Enclosures
- 1 - Mr. Sullivan-Enclosures
- 1 - Mr. Bishop-Enclosures
- 1 - C. D. Brennan-Enclosures
- 1 - Mr. Casper-Enclosures
- 1 - Mr. Gale-Enclosures
- 1 - Mr. Jones-Enclosures

LSL:cl (10)

ENCLOSURE

20 AUG 17 1971

CRIME RESEARCH

"TEN MOST WANTED FUGITIVES" PROGRAM  
ONE-MINUTE SPOT ANNOUNCEMENT  
TO BE MADE ON "THE FBI"  
REGARDING  
BERNARDINE RAE DOHRN

U.S.  
B. APPROV.

1951

Good evening. The FBI established its list of the "Ten Most Wanted Fugitives in 1950. Since then, over two hundred of these fugitives have been captured--many through information supplied directly by people like you.

Tonight the Bureau asks your cooperation in locating Bernardine Rae Dohrn, an avowed revolutionary, wanted on Interstate Flight charges involving Mob Action, Riot, and Conspiracy. Dohrn, reputed underground leader of the violent Weatherman group, formerly a faction of SDS, Students for a Democratic Society, is also accused of conspiring to transport dynamite and firearms across state lines for the purpose of destroying or injuring life and property. She is said to believe that violent revolution and guerrilla warfare are necessary to overthrow society today.

Dohrn is 20 years old, 5 feet 5 inches tall, weighs 125 pounds, has brown hair and eyes. Warning: Dohrn may resist arrest, has been associated with persons who advocate use of explosives, and should be considered dangerous.

If you have seen this woman take no action yourself, but immediately contact your nearest FBI Office. Your report will be handled in strict confidence.

63-64 90-1683

ENCLOSURE

REC-4

August 24, 1971

PERSONAL

EX-100

Mr. G. Reynolds Young  
Federal Bureau of Investigation  
Tampa, Florida

Dear Mr. Young:

I have received your suggestion that a circular-type flyer be prepared periodically regarding the investigation which had been conducted concerning individuals on the "Ten Most Wanted Fugitives" list. As a matter of possible interest to you, similar proposals have been considered previously and not adopted since it was decided the additional work involved would not be warranted.

The thoughtfulness which prompted you to submit your idea to me is indeed appreciated.

Sincerely yours,

- 2 - Tampa  
1 - Field personnel file J. Edgar Hoover  
1 - Suggestion file  
1 - Personnel file of SA G. Reynolds Young

ML:dasdas

(6) (Suggestion 117-72 dated 8/12/71)

NOTE: Suggests periodically, perhaps every six months or more frequently as Bureau deems necessary, a one-page circular-type flyer be prepared for routing to all Agents in Bureau containing a summary of investigation conducted to date regarding "Ten Most Wanted Fugitives." Flyer could contain such information as latest area of possible movements of subjects, various items of personal information, photographs recently received of subject and, in general, bring all Agents to an up-to-date status regarding current investigation to locate these fugitives.

(NOTE Continued on Page 2)

MAILED 12  
AUG 24 1971  
FBI

Tolson \_\_\_\_\_  
Felt \_\_\_\_\_  
Sullivan \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Brennan, C.D. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Gale \_\_\_\_\_  
Ponder \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

MAIL ROOM ☐ TELETYPE UNIT ☐

Letter to Mr. G. Reynolds Young

NOTE Continued:

SAC Santoiana, Tampa, opposed adoption pointing out when positive information is obtained in any "Top Ten" case regarding fugitive's known whereabouts or description change, this information is furnished by Bureau to all offices under appropriate case caption for dissemination to Agents. Preparation of flyers as proposed would be duplication of work and, if only prepared once every six months as indicated by suggester, bulletin would not be current. Training Division agrees since these have been objections previously. In addition, all Agents are not handling fugitives cases and flyer would not be of benefit to them.

#114-112

Date

8/12/71

To: Director, FBI

From: (Suggester's name)  
SA G. REYNOLDS YOUNG

Division of Assignment  
TAMPA

SUGGESTION

It is suggested that periodically, perhaps every six months or more frequently as the Bureau Fugitive Desk deems necessary, a one page circular-type flyer be prepared for routing to all Agents in the Bureau containing a summary of investigation conducted to date regarding **"TOP TEN MOST WANTED FUGITIVES"**. This flyer could contain such information as the latest area of possible movements of the subject, various items of personal information concerning the subject, photographs recently received of the subject and, in general, bring all Agents to an up to date status regarding current investigation to locate these badly sought fugitives since the time of the publication of each fugitives' Identification Order and Wanted Flyer.

Current practice or rule (include manual citation as well as facts)

None

Advantages of suggestion and annual savings (include basis for estimate)

The practice of publishing such a document would cause each Agent in the Bureau to be more familiar with the details concerning each **"TOP TEN MOST WANTED FUGITIVE"** investigation, thus, enabling all Agents when participating in these investigations, directly or indirectly, to be more qualified and knowledgeable regarding the subject and his activities thereby, hopefully, adding in the location of the subject at an earlier time. In considering the fact that the subject might be located earlier through this practice, the savings could be immeasurable in terms of dollars spent on these investigations as well as Agent time in the conduct of these investigations.

Disadvantages of suggestion

The most significant disadvantage of this practice would be the cost of the publication of such a document. Considering the fact that such a document could possibly be published by the Bureau itself may tend to keep the costs down. There is also the disadvantage of the

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that it will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

Signature and Title of Suggester

Recommendations and comments of Division Head

Recommend against adoption of this suggestion. When positive information is obtained in any Top Ten Fugitive case regarding fugitive's known whereabouts or description change, this information is furnished by

(See next page)

(Do not write in this space - for Bureau use only)

Let. of app.  
m. l. d. o.  
8-24-71

EX-100

REC-4

65-6470-168

25  
22 AUG 20 1971

40 AUG 20 1971

apparently  
false

Employee Suggestion of SA G. REYNOLDS YOUNG, dated 8/12/71.

Disadvantages of suggestion (continued):

time lost by the Bureau personnel in the preparation of such a document. Perhaps if this document was prepared at the Office of Origin of each individual case and forwarded to the Bureau for final approval and publishing the cost in time of any individual employee would be maintained at a minimum.

Recommendations and comments of Division Head (Continued):

Bureau to all offices under appropriate case caption for dissemination to Agents. Preparation of a periodic one-page circular-type flyer relating to all fugitives would be duplication of work and if only prepared once every six months as indicated by suggester, bulletin would not be current.



NR 011 KC PLAIN

7:40 PM NITEL 11-5-71 KRT

TO : DIRECTOR

FROM: KANSAS CITY

FEDERAL BUREAU OF INVESTIGATION  
COMMUNICATIONS SECTION

NOV 5 1971

Mr. Tolson  
Mr. Felt  
Mr. Rosen  
Mr. Sullivan  
Mr. Tavel  
Mr. Trotter  
Mr. Tele. Room  
Miss Holmes  
Miss Gandy

SPRINGFIELD REFLECTIONS

MAGAZINE, POST OFFICE BOX ONE SIX SIX ONE, SSS, SPRINGFIELD, MISSOURI,

SIX-FIVE EIGHT ZERO FIVE.

*TEN MOST WANTED FUGITIVES PROGRAM*

REFERENCE IS MADE TO BUREAU LETTER, OCTOBER TWENTY-NINE, LAST, TO CAPTIONED INDIVIDUAL, THANKING HIM FOR PUBLICATION OF TEN MOST WANTED FUGITIVES. BUREAU REQUESTED [ ] BE CONTACTED AND ADVISED THAT OCTOBER NINETEEN, LAST ISSUE HAS IDENTITIES OF FUGITIVES CLOUSER AND BISHOP TRANSPOSED.

EFFORTS HAVE BEEN MADE TO CONTACT [ ] WITH NEGATIVE RESULTS TO DATE. INVESTIGATION REFLECTS [ ] WAS ARRESTED SEPTEMBER THIRTEEN, LAST, BY SHERIFF'S OFFICE, SPRINGFIELD, MISSOURI, FOR TANEY COUNTY MISSOURI, CHARGING HIM WITH OBTAINING THREE HUNDRED DOLLARS BY FRAUD. HE WAS AGAIN ARRESTED BY SHERIFF'S OFFICE, SPRINGFIELD, MISSOURI, OCTOBER SEVEN, LAST, FOR INSUFFICIENT FUNDS CHECKS. TRIAL SET NOVEMBER SIXTEEN, NEXT [ ] ON ONE THOUSAND DOLLAR PROPERTY BOND. AS A RESULT OF ARREST OCTOBER SEVEN, LAST, SHERIFF'S OFFICE RECEIVED IDENTIFICATION RECORD FROM BUREAU, AND THE RECORD REFLECTS SUBJECT IDENTICAL

EX-112 REC-5 63-6490-1691

END PAGE ONE

COPY SENT TO MR. TOLSON NOV 16 1971

54 NOV 17 1971

MR. FELT FOR THE DIRECTOR

8/90

PAGE TWO

[REDACTED] THIS RECORD REFLECTS HE  
HAS SERVED A FEDERAL SENTENCE FOR ITSMV AND HAS NUMEROUS OTHER ARRESTS.  
HE IS DESCRIBED IN FILE OF SHERIFF'S OFFICE AS WHITE MALE, BORN [REDACTED]  
[REDACTED] SIX FEET, TWO HUNDRED POUNDS, BROWN HAIR,  
BROWN EYES, [REDACTED] HE CURRENTLY RESIDES AT [REDACTED]  
[REDACTED]

b6  
b7c

IN VEIW OF ABOVE, IT IS REQUESTED HIS NAME AND PUBLICATION BE  
REMOVED FROM FBI MAILING LIST IMMEDIATELY.

P...END

*agree*

*12/12/71*

*Removed  
from  
FBI  
mailing list  
11/10/71  
8/8/71*

CC: Mr. Bishop

12/6/71

Airtel

To: SAC, San Francisco

From: Director, FBI

1 - Mr. Healy, Rm. 4704  
1 - Mr. Crescioli, 706  
9 & D  
1 - Mr. Deily, 702, 9 & D  
1 - Mr. Mallet, 908, 9 & D  
1 - Mr. Ross

TEN MOST WANTED FUGITIVES PROGRAM

Attached is a copy of an article captioned "Marin to Keep Tight Security" which appeared in the 11/17/71, issue of the "San Francisco Examiner," 9 Stat Final, page 12, which was previously forwarded to the Bureau by your office under the caption "Angela Yvonne Davis, SM-C," San Francisco file number 100-64397.

Advise the Bureau the significance of the comment attributed to Sheriff Lt. Ronald Retana that "We've had people in this building on the FBI's Ten Most Wanted list for blowing up other public buildings." If this is not a misquote, you should fully determine basis for comment and any action taken by your office as a result of any alleged sightings of wanted persons.

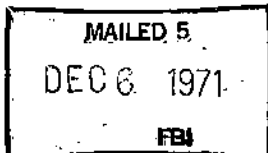
Enclosure

JJR:clk/cs (8)

NOTE: Lt. Retana is probably referring to the Marin County Civic Center where Angela Davis has been held.

REC-51

EX-104



DEC 13 1971

Tolson \_\_\_\_\_  
Felt \_\_\_\_\_  
Rosen \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Miller, E.S. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Cleveland \_\_\_\_\_  
Ponder \_\_\_\_\_  
Bates \_\_\_\_\_  
Tavel \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

MAIL ROOM TYPE UNIT ☐

UNRECORDED COPY FILED IN 100-439922-

(Mount Clipping in Space Below)

# Marin to Keep Tight Security

There still will be tight security at the Marin County Civic Center even after the Angela Davis trial is shifted to Santa Clara County later this month.

Without making a formal vote on the issue, the Marin Board of Supervisors yesterday decided to continue metal detector, double-search procedures rather than take a chance on more killings and bombings at the sprawling county government headquarters.

In so doing, it overrode the recommendation of County Administrator John Barrows. He said the security force of 26 men should be reduced by at least eight when the Davis trial moves to Santa Clara after Nov. 22.

## Savings

Barrows said the force reduction would result in a \$2,000 saving this year. But he obviously was more concerned about the tough security system's dampening effect on average citizens with business at the Civic Center.

However, the security cutback was strongly opposed

by both the Sheriff's Department and Superior Court judges.

Sheriff Lt. Ronald Retana, a security specialist, told the supervisors that a handful of determined men could take over the entire courtroom floor if the present level of security were reduced.

He also said that photos of persons admitted to the building have been made and:

"We've had people in this building on the FBI's Ten Most-Wanted list for blowing up other public buildings."

## Quentin Six

Presiding Superior Judge Samuel Gardiner told the supervisors that he and his fellow jurists opposed any reduction of security.

He asked if "it is necessary every year for a judge, a juror or a supervisor to be shot to convince us to keep up our security."

Although no vote was taken on the issue, Supervisors Michael Wornum and Arnold Baptiste indicated that they thought the security should be reduced.

Mr. Tolson	_____
Mr. Felt	_____
Mr. Rosen	_____
Mr. Mohr	_____
Mr. Bishop	_____
Mr. Miller	_____
Mr. Callahan	_____
Mr. Casper	_____
Mr. Conrad	_____
Mr. Dalbey	_____
Mr. Clayburgh	_____
Mr. Fange	_____
Mr. Bates	_____
Mr. Tavel	_____
Mr. Walters	_____
Mr. Soyars	_____
Tele. Room	_____
Miss Holmes	_____
Miss Gandy	_____

(Indicate page, name of newspaper, city and state.)

12 S.F. Examiner

San Francisco, Calif.

Date: 11-17-71

Edition: 9 Star Final

Author:

Editor: Edmund J. Dooley

Title:

ANGELA YVONNE DAVIS

Character: SM-C

or SF 100-64397

Classification: 100

Submitting Office: SF

☐ Being Investigated

DEC 15 1971

article SF  
12-6-71  
100-439922  
63-672-1692

ENCLOSURE

100-439922  
file  
5-LAC

FBI

Date: 12/8/71

Transmit the following in \_\_\_\_\_  
(Type in plaintext or code)

Via AIRTEL AIRMAIL  
(Priority)

TO : DIRECTOR, FBI

FROM : SAC, SAN FRANCISCO (66-3382)

SUBJECT: TEN MOST WANTED FUGITIVES PROGRAM

Re Bureau airtel to San Francisco, dated 12/6/71.

Lt. RONALD RETANA, In Charge of Security, Marin County Sheriff's Office, San Rafael, California, advised that on 11/10/71, he testified before the Marin County Board of Supervisors concerning building security at the Marin County Civic Center Building, where courtroom trials are held. He advised that the Board of Supervisors was conducting hearings concerning security at the building in view of the fact that the ANGELA DAVIS trial had been transferred to Santa Clara County, California. Lt. RETANA advised that the trial of six inmates from San Quentin Prison is pending in the Civic Center Building. He advised these inmates were involved in an attempted prison break at San Quentin 8/21/71, in which GEORGE JACKSON, a black revolutionary, was killed.

Lt. RETANA advised that in an effort to impress upon the supervisors the importance of the various security procedures undertaken by the Sheriff's Office at the Civic Center Building, he testified he had been informed of a person resembling a Top Ten Fugitive of the FBI who was believed to have been in the Civic Center Building. Lt. RETANA advised on 11/11/71 that his testimony as it

- ② - Bureau (RM) - 100-151702
- 2 - San Francisco
- CMS/crv
- (4)

ST-106

REC-12

63-6490-1693

DEC 10 1971

Approved: \_\_\_\_\_

Sent \_\_\_\_\_ M Per \_\_\_\_\_

Special Agent in Charge

55 DEC 21 1971

FBI SUP.

FIVE

Handwritten notes and signatures on the right margin, including "Daily ASD (info)", "P. 10/11/71", and "C. D. 10/11/71".

SF 66-3382  
CMS/crv

appeared in the newspaper article was misquoted. He said that in his testimony he stated that it was his observation that previously a person who bore some resemblance to a Top Ten Fugitive had been in the building.

Inspector KENNETH IRVING, Marin County Sheriff's Office, had previously in the Spring of 1971 advised that a person resembling BERNARDINE DOHRN had been observed in a courtroom hearing of the ANGELA DAVIS case. Agents of the San Francisco Office were dispatched to the courtroom for several days in an effort to locate this person resembling BERNARDINE DOHRN and this person was never again observed in the courtroom. All security personnel at the Marin County Civic Center Building were alerted and photographs of all Weatherman fugitives, including BERNARDINE DOHRN, were displayed in an effort to locate BERNARDINE DOHRN. No further information was ever received of another sighting of any person at the Marin County Civic Center resembling BERNARDINE DOHRN.

FBI

Date: 12/17/71

Transmit the following in \_\_\_\_\_  
(Type in plaintext or code)Via AIRTEL \_\_\_\_\_  
(Priority)

TO: DIRECTOR, FBI

FROM: SAC, NEW YORK (88-12558)

SUBJECT: TOP TEN AND OTHER NEW LEFT  
FUGITIVES INVESTIGATIONSALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 7-23-96 BY [redacted]b6  
b7c

ReNYairtel to Bureau, 12/10/71.

The following is a summary of investigation conducted by the NY Division during the week of 12/12/71-12/17/71, to apprehend those fugitives designated by the Bureau within above caption:

TOP TEN FUGITIVES IN  
NEW LEFT CATEGORY

Agents involved in the investigation to locate and apprehend TENFUG CAMERON DAVID BISHOP interviewed JULIA MARTIN, an individual whose name was among those obtained from a notebook belonging to DOUGLAS WAPP. After viewing photographs of BISHOP, MARTIN stated that he is unknown to her by description, true name or known aliases. It is noted that DOUGLAS WAPP resided in a Toronto, Canada, home with BISHOP.

- 2 - Bureau (RM) 100151787  
1 - Boston (INFO)(RM)  
1 - Chicago (INFO)(RM)  
1 - San Francisco (INFO)(RM)  
1 - Seattle (INFO)(RM)  
1 - New York

DWS:ji  
(8)

Approved: \_\_\_\_\_

Special Agent in Charge

Sent \_\_\_\_\_

M

Per \_\_\_\_\_

NY 88-12558

[redacted] with whose parents BISHOP stayed while in NYC during 1971, was interviewed at NYC after returning from [redacted] advised the interviewing agents that he was away from home during the period that BISHOP resided at the [redacted] home in NY, and that he never met subject. He identified a photograph of [redacted] BISHOP, [redacted] a member of the Toronto, commune. According to [redacted] both SMITH and GOEBEL visited the [redacted] farm in Canada during early June, 1971.

b6  
b7c

[redacted] who was previously interviewed regarding TENFUGS SUSAN SAXE and KAREN POWERS, was reinterviewed by Agents of the NY Division. [redacted] stated she had conducted an extensive personal inquiry to determine how her name became linked with the GILROB investigation and the Weatherman fugitives, but was unable to develop any positive information. She expressed a willingness to cooperate with the Bureau, but adamantly maintained she has had no connection with any Bureau fugitives or their associates.

b6  
b7c

The NY Division provided coverage of the speech of Weatherman activists JUDITH CLARK and JENNIFER DOHRN, sister of TENFUG BERNARDINE RAE DOHRN, at the State University of NY, New Platz, NY. Approximately 225 persons, mostly students, attended the CLARK-DOHRN lecture during which JENNIFER DOHRN mentioned her sister BERNARDINE only once in passing. JENNIFER DOHRN told her audience that the underground was very small but growing and that it will continue to strike. No positive information regarding the whereabouts of BERNARDINE DOHRN was obtained from this coverage.



NY 88-12558

### WEATHERMAN FUGITIVES

[redacted] began furnishing information to the NY Division regarding activities near the residence of NY Weatherman DANA HOPE BIBERMAN. No positive information regarding the location of the Weatherman fugitives or their known associates has been obtained to date.

b7D

Long distance telephone call leads emanating from the telephone of parents of WEATHFUG ROBERT HENRY ROTH were set out to interested offices. Similar leads were communicated by NY to interested offices regarding calls placed from the telephone of [redacted]

b6  
b7C

[redacted] WEATHFUG HOWARD NORTON MACHTINGER.

Contact with [redacted] WEATHFUG BARRY STEIN at Bellmore, NY, indicated that STEIN's parents in Philadelphia have been contacting their son through the use of a Philadelphia mail drop. [redacted] was extremely cooperative and steps are being taken to establish liaison between her and the Bureau.

Leads emanating from long distance phone calls traced to the telephone of [redacted] of WEATHFUG RONALD FLIEGELMAN, have been set out by NY to interested offices.

b6  
b7C

In its investigation to apprehend JEFFREY CARL JONES, NY Division has conducted spot checks in areas previously frequented by the subject in the East Village section of NY. This investigation, coupled with checks on JONES' prior residence, and with informants familiar with New Left activities in the NY area were unproductive.

Regarding WEATHFUG JOHN JACOBS, representatives of a NY management company were recontacted, advised that regular monthly checks of \$250 continue to be sent to [redacted] [redacted] Cancelled checks for January, 1971 through September, 1971 have been endorsed by [redacted] and deposited to account in [redacted]

b6  
b7C

NY 88-12558

OTHER NEW LEFT FUGITIVES

Regarding Bureau fugitives JANE ALPERT and PATRICIA SWINTON, investigation at Madison, Wisconsin reflected that GREGORY WARNE, a known SWINTON associate residing in San Francisco as recently as two months ago. Extensive investigation is being conducted by the SF Division in an effort to ascertain WARNE's whereabouts. Investigation by the LA and NY Divisions has confirmed the fact that EVERETT WILE, is residing at Paris, France. Extensive investigation has been requested of the Legat Paris by NY. NY is in possession of witness subpoenas for both WILE and WARNE.

Investigation regarding fugitive RICHARD JAMES AYERS had determined that AYERS attended Columbia University, Summer session, at NY during 1966. Records regarding AYERS' tenure at Columbia are being sought by the NY Division for possible lead value or content.

ARMED AND DANGEROUS

FBI

Date:

12/3/71

Transmit the following in \_\_\_\_\_

(Type in plaintext or code)

AIRTEL

Via \_\_\_\_\_

(Priority)

Mr. Tolson	_____
Mr. Felt	_____
Mr. Tavel	_____
Mr. Mohr	_____
Mr. Bishop	_____
Mr. Casper	_____
Mr. Callahan	_____
Mr. Conrad	_____
Mr. DeLoach	_____
Mr. Evans	_____
Mr. Gale	_____
Mr. Rosen	_____
Mr. Sullivan	_____
Mr. Tavel	_____
Mr. Walters	_____
Mr. Wicks	_____
Tele. Room	_____
Miss Holmes	_____
Miss Gandy	_____

TO : DIRECTOR, FBI

FROM: SAC, CHICAGO (100-52214)

TOP TEN AND OTHER NEW LEFT  
FUGITIVE INVESTIGATIONS

ReBuairtel 10/27/71 and CGairtel 11/26/71.

WEEKLY SUMMARY

It is believed that important communications between members of the underground and their supporters is conducted on a pay phone to pay phone basis. Former CG 7396-S indicated that this was done for security reasons prior to the time that the Weathermen went underground. There are numerous indications of the use of pay phones that have been uncovered during the extensive fugitive investigations conducted to date. In order to call from pay phone to pay phone, either an elaborate pre-arranged schedule must be utilized or there must be a "call back" system possibly with a message as to time and number to be called being left at a safe message drop. There has been information developed in the past that indicates the Weatherman underground may be utilizing a telephone answering service as a message drop.

In March, 1970, a bomb factory was uncovered in Chicago. It was determined that LINDA EVANS had initiated steps to obtain an answering service. MIKE SPIEGEL has

- ② - Bureau (RM)
  - 1 - Boston (INFO) (RM)
  - 1 - New York (INFO) (RM)
  - 1 - San Francisco (INFO) (RM)
  - 1 - Chicago
- RHW:meh  
(6)

DEC 3 1971

NOT RECORDED

78 DEC 13 1971

Approved: \_\_\_\_\_

Special Agent in Charge

Sent \_\_\_\_\_

M

Per \_\_\_\_\_

ORIGINAL FILED IN 100-446997-9-39

CG 100-52214

also been connected with an answering service which he utilized while documenting a false identity.

In view of the above, Chicago has commenced preliminary inquiries at telephone answering services in Chicago to determine the feasibility of an in depth survey of answering services in an effort to locate a communications link between Peoples Law Office and the Weatherman underground. There are numerous answering services listed in the Chicago area, however, frequently several answering services operate from the same address. It appears there will be approximately 150 locations to be canvassed.

#### Future Objectives

Chicago will pursue its preliminary inquiries at answering services, looking in particular for a message service that receives a majority of the messages by long distance from the West Coast or the New York/Boston area. Initial investigation indicates that this type service would be somewhat unusual and it may prove practical to canvass all answering services in the Chicago area. This could locate a communication drop which would lead directly to the apprehension of one or more of the fugitives or at least to an individual who is in contact with the fugitives. The Bureau and interested offices will be fully advised if the feasibility and progress of this survey along with any tangible results achieved. Suggestions and recommendations concerning this type of investigation in other divisions will be submitted.

FBI

Date: 12/23/71

Transmit the following in \_\_\_\_\_

(Type in plaintext or code)

Via AIRTEL

(Priority)

TO: DIRECTOR, FBI (100-44244)

FROM: SAC, BOSTON (100-91863) (P)

SUBJECT: TOP TEN AND OTHER  
NEW LEFT FUGITIVE INVESTIGATIONS

Re Boston airtel to Bureau, 12/17/71, with copies to Chicago, New York and San Francisco.

WEEKLY SUMMARY

TOP TEN FUGITIVES IN NEW LEFT CATEGORY

Informant coverage continues to be maintained on [REDACTED]

Investigation continuing in [REDACTED] re look-alike to KATHERINE POWER, as mentioned in re airtel.

WEATHER FUGITIVES

A look-alike to Fugitive ROBERT ROBINSON WAYNE, Jr., was interviewed and subsequently eliminated. *pa*

- 2-Bureau (RM)
- 2-Chicago (100-52214) (RM)
- 2-New York (88-12588) (RM)
- 2-San Francisco (RM)
- 2-Boston
- PPS/meh
- (10)

REC-663-6490-1696

EX-100

16 DEC 27 1971

*Noted*  
**CRIME RESEARCH**  
**FBI BOSTON**

Approved: *[Signature]*  
Special Agent in Charge  
55 JAN 7 1972

BS 100-43863

RPS/meh

[redacted] Weatherfug BARRY STEIN, is currently attending [redacted], and reportedly is in contact with him. Boston has initiated investigation on [redacted] and has requested toll calls on his telephone.

b6  
b7C

A call by Weatherfug [redacted] to Boston was determined to be listed to Industrial Investment Trust, 1505 Commonwealth Ave. Personnel at this office did not recognize RUDD's photo, and had no information concerning him.

In the cases of Weatherfug THEODORE SOARES and PETER CLAPP, toll calls from their parents' telephone to the Boston area are being checked. [redacted] CLAPP has been identified and located, and a lead set forth to have him interviewed.

b6  
b7C

The "Personal Ad" section of the latest edition of The Phoenix, a Boston radical-type newspaper, contained a request for an individual to call what appeared to be a coded telephone number. Using a code utilized in the past by Weatherman, this number was determined to be in the San Francisco area, and that office has been requested to identify the subscriber and to determine if he or she has any Weatherman connections.

With regard to Boston's survey of post office boxes in an attempt to determine if any are being utilized as mail drops, the list of names of box holders at the Winter Hill Post Office, Somerville, Mass., were reviewed, with negative results. It is Boston's intention to review these lists in several other post offices in Cambridge and Somerville, Mass., where radical elements are known to congregate.

#### INFORMANT DEVELOPMENT AND CONTACTS

On two successive days this week, efforts to interview HENRY ADOLPH OLSON, known Boston Weatherman, have been unsuccessful. His probation officer quoted OLSON as stating

BS 100-43863  
RPS/meh

he has changed his political thinking and has severed his association with ERIC MANN, well-known Weatherman. Boston will interview OLSON to determine his degree of cooperativeness and to assess his informant potential.



b7D

ALL INDIVIDUALS INVOLVED IN NEW LEFT EXTREMIST ACTIVITY SHOULD BE CONSIDERED DANGEROUS BECAUSE OF THEIR KNOWN ADVOCACY AND USE OF EXPLOSIVES, REPORTED ACQUISITION OF FIREARMS AND INCENDIARY DEVICES, AND KNOWN PROPENSITY FOR VIOLENCE.

FBI

Date: 12/3/71

Transmit the following in \_\_\_\_\_

(Type in plaintext or code)

Via AIRTEL \_\_\_\_\_

(Priority)

TO : DIRECTOR, FBI (176-1594)  
FROM : SAC, BOSTON (176-79) (P)  
SUBJECT: TOP TEN AND OTHER NEW LEFT  
POSITIVE INVESTIGATIONS

WEATHERFUG  
(OO: Chicago)  
(OS file 176-1677)

Rebbsairtel to Bureau, 11/26/71.

WEEKLY SUMMARY

Following is a summary of investigation conducted by the Boston Office during the week 11/29 - 12/3/71, with reference to captioned matters.

TOP TEN FUGITIVES IN NEW LEFT CATEGORY

Boston is currently in the process of obtaining records of toll calls on the telephone in the apartment of [redacted] for review re leads to the whereabouts of SUSAN Saxe and KATHY POWER.

In 5/71, during a search of a commune in Toronto, Canada, the address book of [redacted] revealed the name of [redacted]. At one time, [redacted]

- 2 - Bureau (RM)
  - 2 - Chicago (RM)
  - 2 - New York (RM)
  - 2 - San Francisco (RM)
  - 2 - Boston
- RPS:lcc  
(10)

NOT RECORDED

78 DEC 20 1971

DEC 5 1971

57 DEC 22 1971

Special Agent in Charge

Sent \_\_\_\_\_

M \_\_\_\_\_

Per \_\_\_\_\_

176-1594-2284

b6  
b7C  
b6  
b7C



lived in this commune under the name [REDACTED] was interviewed in Medfield, Mass. this week, and advised [REDACTED] was a distant relative whom he has not seen in ten to fifteen years. He did not know [REDACTED]

b6  
b7C

Handwriting specimens of [REDACTED] [REDACTED], have been forwarded to the Bureau Laboratory for comparison with writing on Selective Service and Social Security cards found in their possession when they were arrested in Brookline, Mass.

#### WEATHER FUGITIVES

On 12/1/71, [REDACTED] denied any knowledge of MICHAEL LOUIS SPIEGEL and RICHARD MICHAEL PERONI, and said she has never accepted mail for either in California. She observed photos of captioned fugitives and stated she knew none of them. A search of her residence with her consent was unproductive.

b6  
b7C

PHILLIP ALAN SILVER pleaded guilty to passport fraud in USDC, Boston, on 11/29/71, and is scheduled to be sentenced 12/29/71. Intensive investigation currently being conducted to establish prosecutable ITSP (checks) cases against SILVER. Efforts will be made to reinterview him re his knowledge of Weatherman activities.

Daily spot checks of known Weatherman addresses have proved unproductive relative to the whereabouts of New Left fugitives.

Re Seattle investigation entitled "UNSUB; WILLIAM HOLLIS COQUILLETTE, SM-NL, ITSP", investigation at the "Climbers Corner", Cambridge, Mass., a camping equipment rental store, revealed bogus checks have been written by WILLIAM BLEDSOE, CHRISTOPHER BAKER and LOIS WATTENDORF. These checks will be forwarded to the Bureau Laboratory for fingerprint and handwriting examination.

Local banks are being contacted for evidence relative to possible ITSP prosecutions.

BS 178-70

OTHER NEW LEFT FUGITIVES

Efforts to locate and interview [redacted] in Milton, Mass., were unsuccessful as she has reportedly returned to [redacted] to secure a teaching appointment.

b6  
b7C

[redacted] Reverend ROBERT ROBINSON WARNER, JR. - FUGITIVE, and NANCY JEAN RENNER, WITNESS - FUGITIVE, both Honolulu subjects. The Albany Office is currently attempting to locate and interview her in Vermont.

INFORMANT DEVELOPMENT AND CONTACTS

Boston sources have been contacted re captioned individuals with negative results.

Two new sources, [redacted]

b7D

FEDERAL BUREAU OF INVESTIGATION  
FOI/PA  
DELETED PAGE INFORMATION SHEET  
FOI/PA# 1384879-000

Total Deleted Page(s) = 1  
Page 26 ~ b7E;

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X No Duplication Fee X  
X For this Page X  
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FBI

Date: 12/30/71

Transmit the following in AIRTEL (Type in plaintext or code)

Via ~~ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED EXCEPT WHERE SHOWN OTHERWISE~~ (Priority)

~~CONFIDENTIAL~~

TO : DIRECTOR, FBI

FROM: SAC, CHICAGO (88-15068)

TOP TEN AND OTHER NEW LEFT  
FUGITIVE INVESTIGATIONS

~~8/10/81  
CLASS. &  
REASON: 1.2.3  
DATE OF REVIEW 12-30-81~~

Remyairtel 12/23/71.

Chicago is reviewing intelligence files on persons associated with Peoples Law Office (PLO) to determine if any of these individuals may possibly be "turned" as an informant.



The Bureau will be kept advised of any positive results achieved, as well as any techniques which seem to be most successful.

- (3) - Bureau  
1-176-1594
- 2 - Boston  
1- (WEATHFUG)
- 1 - Detroit (176-122)
- 1 - Los Angeles (176-189B)
- 2 - New York  
1-176-403
- 2 - San Francisco  
1-88-13293
- 1 - Seattle (176-35)
- 4 - Chicago  
1-176-1677 Sub B  
1-100-40903  
1-100-46730

RHW:mab

(16)

~~7-24-96  
CLASSIFIED BY  
REASON: 1.5  
DECLASSIFY ON: X~~

REC-2

63-6112-1697

JAN 3 1972

~~CONFIDENTIAL~~

Approved: RK/MAB  
Special Agent in Charge

Sent MM Per  

b6  
b7C

b7E

176-1594-  
UNREC COPY FILED

b6  
b7C

~~CONFIDENTIAL~~

The most significant development in the investigation has been the location of JOHN FUERST and ROBERTA SMITH by [redacted] in Vancouver, Canada. Seattle and Los Angeles [redacted] [redacted] (U)

As of 12/29/71, the source advised that he believed FUERST and SMITH had crossed the border from Canada into the U.S. and were still in the U.S., however, their exact location was unknown. (U) Seattle is conducting extensive investigation at all border crossings and in Bellingham, Washington, where it is believed FUERST may be. (U)

To date no positive results have been obtained [redacted] during the Christmas holidays. (U)

b7D

b7E

~~CONFIDENTIAL~~

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. Cleveland *WVC*

FROM : J. B. Engelstad *JB*

SUBJECT: TEN MOST WANTED FUGITIVES PROGRAM  
BUDED: 2/1/72

DATE: January 18, 1972

Tolson \_\_\_\_\_  
Felt \_\_\_\_\_  
Rosen \_\_\_\_\_  
Mohr \_\_\_\_\_  
Bishop \_\_\_\_\_  
Miller, E.S. \_\_\_\_\_  
Callahan \_\_\_\_\_  
Casper \_\_\_\_\_  
Conrad \_\_\_\_\_  
Dalbey \_\_\_\_\_  
Cleveland \_\_\_\_\_  
Ponder \_\_\_\_\_  
Bates \_\_\_\_\_  
Waikart \_\_\_\_\_  
Walters \_\_\_\_\_  
Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

In order to insure continuing attention by all offices to the cases coming within the Ten Most Wanted Fugitives Program SAC Letter 71-7 (G) dated 2/16/71, reminded all offices of their individual responsibility to undertake independent self-initiated investigation.

It is noted that the Ten Most Wanted Fugitives List contains a number of individuals in the New Left category who have demonstrated extensive travel habits and communal-type living tendencies which have presented an even greater challenge to our efforts to locate such individuals. The habits of these individuals, of course, make it even more important that each field office conduct investigation on a self-initiated basis without waiting for the offices of origin or other field offices to suggest investigative leads.

It is believed timely to again call the attention of the field to the need to give continuous and self-initiated attention to these important cases. It is also felt we should obtain from the field specific reply as to exactly what type of independent investigation each office is undertaking and man hours being devoted to this program.

## RECOMMENDATION:

There is attached for approval an airtel to SAC, Albany and all other offices in line with the above requiring the field to advise at this time and each sixty days thereafter action being taken to insure continuous investigation of cases on the Ten Most Wanted Fugitives Program.

## Enclosure

- sent 1-21-72*
- 1 - Mr. Felt
  - 1 - Mr. Rosen
  - 1 - Mr. Mohr
  - 1 - Mr. Casper
  - 1 - Mr. Bishop
  - 1 - Mr. Bates
  - 1 - Mr. Miller
  - 1 - Mr. Ponder
  - 1 - Mr. Cleveland

51 FEB 2 1972  
JBE:cs/cg (11)

REC-43-6490-1698

16 JAN 25 1972

CRIME RESEARCH  
FUGITIVE

WBS

January 17, 1972

100-16262-420

63-6490-

Mr. Leo W. Hebert  
Federal Bureau of Investigation  
New Orleans, Louisiana

Dear Mr. Hebert:

Thank you for the suggestion regarding the formation of a club to give special recognition to certain investigative personnel. After consideration, it has been decided that our present procedure of recognizing outstanding performances through incentive awards and letters of commendation is preferred because of several disadvantages involved in your proposal.

The interest and thoughtfulness you displayed in submitting your idea to me are indeed appreciated.

Sincerely yours,

J. Edgar Hoover

2 - New Orleans

1 - Field personnel file

1 - Suggestion file

1 - Personnel file of Mr. Leo W. Hebert

ML:alz

(6) alz

(Suggestion 450-72 dated 1/11/72)

NOTE:

Suggests a "Top Ten Club" be formed by Bureau to help create incentive in apprehension of "Top Ten Fugitives" and to give Agent due recognition for a job well done. After apprehension of one of these fugitives, Bureau should determine which Agent was most instrumental in apprehension. Agent should receive a "Top Ten Pin" (similar to a ten-year service award key) and his name should be added to the "Top Ten" plaque. Each field office should have a plaque which lists members of the "Top Ten Club."

57 JAN 24 1972

MAIL ROOM ☐

TELETYPE UNIT ☐

NOTE Continued on Page 2)

ORIGINAL FILED IN 66-16262-420

Letter to Mr. Leo W. Hebert

NOTE Continued:

Administrative Division advises there are no provisions within the Incentive Awards Act for this type of recognition which in effect would be a duplication of recognition through incentive awards and commendations for such performance. There are too many Agents whose geographical location or assignment would not lend itself to this type of accomplishment. Bureau's present program of recognition adequately rewards employees for this and other types of superior performance. A program of this type would be limited in scope with numerous Agents never having opportunity to have such assignments. It would be difficult to determine who should receive award since this type of apprehension is normally a team effort. Training Division recommends idea not be approved.



#450-12

Date

January 11, 1972

To:

Director, FBI

From: (Suggester's name)

LEO W. HEBERT

Division of Assignment

NEW ORLEANS

SUGGESTION

A "Top Ten Club" should be formed by the Bureau to help create incentive in the apprehension of Top Ten Fugitives and to give the Agent due recognition for a job well done. After the apprehension of a Top Ten Fugitive, the Bureau should determine what Agent was most instrumental in the apprehension of the fugitive. The Agent should receive a Top Ten Pin (something similar to a ten year service pin) and his name would be added to the Top Ten plaque. Each field office should have a plaque which lists the members of the Top Ten Club.

Current practice or rule (Include manual citation as well as facts)

None

Advantages of suggestion and annual savings (include basis for estimate)

Create more interest in the Top Ten Fugitive Program.

Disadvantages of suggestion

It would be difficult to determine who should receive the award.

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss

Office Services Manager Signature and Title of Suggester

*Leo W. Hebert*

Recommendations and comments of Division Head

Not recommended in view of aforementioned disadvantage cited by suggester.

*Rowland C. Haberman*

SAC

Signature and Title

(Do not write in this space - for Bureau use only)

*led of aporse*

*1/17/72*

*63-6490-*

NOT RECORDED  
191 JAN 21 1972

22 JAN 1972

ORIGINAL FILED IN 65-1632-420

EX-112

REC-47

63-6490 1699

January 26, 1972

PERSONAL

Mr. Joe W. Phillips  
Federal Bureau of Investigation  
Little Rock, Arkansas

Dear Mr. Phillips:

Thank you for the suggestion that two separate programs be instituted with respect to the "Ten Most Wanted Fugitives." After evaluation, it has been decided this proposal should not be approved since the present listing contains the most dangerous individuals who have committed crimes of violence and it would not be possible to separate the two categories as mentioned by you.

Although favorable action was not taken in this instance, I appreciate the interest you displayed in submitting your idea to me.

MAILED 5  
JAN 26 1972  
FBI

Sincerely yours,

J. Edgar Hoover

- 2 - Little Rock
- 1 - Field personnel file
- 1 - Suggestion file
- 1 - Personnel file of SA Joe W. Phillips

ML:alz

(6)

(Suggestion 472-72 dated 1/20/72)

NOTE: Suggests Bureau institute two separate "Top Ten" programs, as follows:  
One program to be called "TOP TEN FUGITIVES - CRIMINAL," or some similar appropriate title and another one to be called "TOP TEN FUGITIVES - EXTREMISTS," or some appropriate title.

SAC, Little Rock, stated he believed this would weaken entire program and be confusing as well; therefore, he recommended against adoption. Crime Records and Special Investigative Divisions both opposed approval.

- Mr. Tolson \_\_\_\_\_
- Mr. Felt \_\_\_\_\_
- Mr. Rosen \_\_\_\_\_
- Mr. Mohr \_\_\_\_\_
- Mr. Bishop \_\_\_\_\_
- Mr. Miller, E.S. \_\_\_\_\_
- Mr. Callahan \_\_\_\_\_
- Mr. Casper \_\_\_\_\_
- Mr. Conrad \_\_\_\_\_
- Mr. Dalbey \_\_\_\_\_
- Mr. Cleveland \_\_\_\_\_
- Mr. Ponder \_\_\_\_\_
- Mr. Bates \_\_\_\_\_
- Mr. Warkent \_\_\_\_\_
- Mr. Walters \_\_\_\_\_
- Mr. Soyars \_\_\_\_\_
- Tele. Room \_\_\_\_\_
- Miss Holmes \_\_\_\_\_
- Miss Gandy \_\_\_\_\_

FEB 1 1972

MAIL ROOM ☐

TELETYPE UNIT ☐

(NOTE Continued on Page 2)

Letter to Mr. Joe W. Phillips

NOTE Continued:

pointing out that we have criminals who are extremists and vice versa and it would be impractical to try to separate the two categories as proposed. This program is aimed at the most dangerous individuals who have committed crimes of violence and fact that they may also fall into the extremist category does not mean they are not criminals. Training Division recommends idea not be adopted.

#448-12

Date 1/20/72

To: Director, FBI	From: (Suggester's name) SA JOE W. PHILLIPS	Division of Assignment LITTLE ROCK
----------------------	--	---------------------------------------

SUGGESTION

That the Bureau institute two separate "Top Ten" programs, as follows:

1. One program to be called TOP TEN FUGITIVES - CRIMINAL, "or some similar appropriate title.
2. One program to be called TOP TEN FUGITIVES - EXTREMISTS, "or some similar appropriate title.

Top Ten Fugitives

Current practice or rule (Include manual citation as well as facts)

A "Top Ten" program, to which it is sometimes necessary to include more than ten persons. (Manual of Instructions, Vol. II, Sec. 49.)

Advantages of suggestion and annual savings (include basis for estimate)

By instituting two "Top Ten" programs, the publicity and prestige afforded the original "Top Ten" programs would then be available to both programs; plus, the Bureau would have twenty (20) persons on the two programs upon which to concentrate investigative efforts.

Disadvantages of suggestion

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

☒ Mr. ☐ Mrs. ☐ Miss Joe W. Phillips Special Agent  
Signature and Title of Suggester

Recommendations and comments of Division Head

While the suggestion has merit, I believe that it would weaken the whole program and be confusing as well. I recommend against adoption.

Robert E. Hoff  
Special Agent in Charge  
Signature and Title

(Do not write in this space - for Bureau use only)

Let. of appl.  
- 11/26/72

JAN 24 1972

3 - Bureau  
2 - Little Rock (66-1531, PF)

EXP. PROC.

JAN 24 1972

Airtel

PERSONAL ATTENTION

To: SAC, Albany

1 - Mr. Miller 1/21/72

From: Director, FBI

1 - Mr. Ponder

1 - Mr. Cleveland 1 - Mr. Felt

1 - Mr. Engelstad 1 - Mr. Rosen

TEN MOST WANTED FUGITIVES PROGRAM

1 - Mr. Mohr

BUDED: 2/1/72

1 - Mr. Casper

1 - Mr. Bishop

1 - Mr. Bates

Reference is made to SAC Letter 71-7 (G) captioned as above dated 2/16/71, which reminded all offices of their individual responsibility to undertake independent and self-initiated investigation regarding these important cases. This letter also reminded you that all continental offices must maintain these cases in a pending status and are to fully exploit investigative techniques looking towards the location of these fugitives.

I am greatly concerned at the lack of the results obtained. During 1971, only one Top Ten Fugitive was apprehended directly as the result of investigative activity on the part of the FBI. It is intolerable that those fugitives remaining on the list have not been apprehended after having been listed as Top Ten Fugitives for a considerable period of time. Far more independent action on the part of each field office as well as individual initiative on the part of personnel assigned to these cases is required in order to develop productive leads for the apprehension of these badly wanted fugitives. As Special Agent in Charge you are personally responsible for seeing that these investigations receive close supervision, preferred attention, and are assigned to your best Agents qualified for this type of work. Since all continental offices, not only offices of origin, maintain these cases in a pending status and are expected to initiate productive investigation, each Special Agent in Charge must at this time personally review the qualifications of the case Agent and Supervisor to insure that the best men are so assigned. You are also to advise the Bureau by 2/1/72, of the administrative procedures followed in your office for insuring cases

2 - All Other Offices

JBE:cs (12)

NOTE: See memo J. B. Engelstad to Mr. Cleveland dated 1/18/72, captioned as above, JBE:cs.

FEB 1 1972

54 FEB 3 1972

MAIL ROOM ☐ TELETYPE UNIT ☐

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 11/5/80 BY

Mr. Tolson  
Mr. Felt  
Mr. Rosen  
Mr. Mohr  
Mr. Bishop  
Mr. Miller, E.S.  
Mr. Callahan  
Mr. Casper  
Mr. Conrad  
Mr. Dalbey  
Mr. Cleveland  
Mr. Ponder  
Mr. Bates  
Mr. Waikart  
Mr. Walters  
Mr. Soyars  
Tele. Room  
Miss Holmes  
Miss Gandy

Airtel to SAC, Albany

RE: TEN MOST WANTED FUGITIVES PROGRAM

are receiving continuous attention and set forth the self-initiated action you have taken; areas of emphasis; nature of investigation, such as informant development, surveillances, interviews, record checks, etc., devoted to Ten Most Wanted Fugitive cases.

At sixty-day intervals after 2/1/72, you are to furnish similar information, together with the number of Agent man hours expended, on the various types of self-initiated investigation. At that time, in the event no positive results or suggestions have been initiated in your office, the cases are to <sup>be</sup> reassigned and specific comment should be made in the next performance rating of the case Agent that it was reassigned from him in view of his failure to initiate or produce positive results.

The potential <sup>for violence</sup> on the part of all of the individuals involved in the "New Left" movement ~~for violence~~ makes it particularly important that all possible steps be taken to apprehend those individuals charged with Federal crimes. The fact that a majority of the subjects on the Ten Most Wanted Fugitives List are in the "New Left" category makes it particularly important that these cases receive imaginative investigative attention. As has been noted previously, these cases offer an excellent opportunity for developing informants both in the security and criminal fields. There must also be continued close coordination of effort in the security and criminal areas to insure maximum results are obtained.

The office of origin in each Ten Most Wanted Fugitives case is to immediately advise the Bureau of the identity of the case Agent and Supervisor. The Bureau is to be similarly advised each time a new fugitive is added to the list. It is absolutely essential that the Bureau's performance in connection with this most important program be immediately improved. The Inspection Staff has been instructed to intensify its emphasis on these cases and to recommend drastic administrative action any time it is determined that the program is receiving inadequate and unimaginative attention. They will not be impressed with voluminous records of negative, nonproductive investigation and will immediately identify those Agents, Supervisors, Assistant Special Agents in Charge and Special Agents in Charge who might try to adopt a fruitless policy of spending more time building a record to justify their inability to produce rather than concentrating their efforts on obtaining results.

F B I

Date: 1/31/72

Transmit the following in \_\_\_\_\_  
(Type in plaintext or code)

AIRTEL

Via \_\_\_\_\_  
(Priority)

TO: DIRECTOR, FBI

FROM: SAC, SAN DIEGO (66-891)

SUBJECT: TEN MOST WANTED FUGITIVES  
PROGRAM *Top Ten Fugitives*

ReBuairtel dated 1/21/72, to Albany and all offices.

In connection with concentrated efforts of the San Diego Division to afford additional publicity regarding subject of the Ten Most Wanted Fugitives Program, Mr. CARL I. SISKIND, SAC contact and News Director for Channel 10, KOGO-TV, San Diego, has been contacted and he advised that he would be very pleased to afford current publicity on captioned fugitives, and run a series of information bulletins regarding all of the wanted persons.

②-Bureau  
15-San Diego  
(2-66-891)

EX-102

REC-36

63-6410-

1701

2-4-72

6 FEB 3 1972

JHS/asc  
(17)

51 FEB 14 1972

Approved: \_\_\_\_\_

Special Agent in Charge

Sent \_\_\_\_\_

In this regard, Mr. SISKIND stated that it would be desirable and much more effective if .35 millimeter slides of photographs of the subjects could be made available. He said the use of these slides would project a better photograph of the subject on the TV screen, as opposed to ordinary black and white glossy print.

Accordingly, it is requested that the Bureau furnish to San Diego, two copies each of .35 millimeter slides of all of the fugitives under the Ten Most Wanted Fugitives Program, so that they can be made available to Mr. SISKIND. Contact will also be initiated with appropriate official at the other local San Diego TV Station, KFMB-TV, Channel 8.

The Bureau may wish to consider the desirability and practicability of making these .35 millimeter slides available to all offices regarding all of the Top Ten Fugitives for this purpose.



F B I

Date: 1/26/72

Transmit the following in \_\_\_\_\_

(Type in plaintext or code)

Via AIRTEL

AIRMAIL

(Priority)

TO : DIRECTOR, FBI

FROM : SAC, SACRAMENTO

SUBJECT: TEN MOST WANTED FUGITIVES PROGRAM

Re Bureau airtel to Albany, 1/21/72.

The Sacramento Division is office of origin in Top Ten case captioned, "TAYLOR MORRIS TEAFORD, aka-FUGITIVE; IO # 4185, UFAP-MURDER, ASSAULT TO COMMIT MURDER". This case is assigned to SA WILLIAM H. SWENSON and supervised by SA GERALD LEE DAVIS.

EX-102

REC-50

63-6490-1702

- ② - Bureau  
2 - Sacramento (1-66-79)  
(1-88-354)

GLD/mcm

(4)

20 JAN 28 1972

51 FEB 17 1972

Approved: \_\_\_\_\_

Special Agent in Charge

Sent \_\_\_\_\_

M

Per \_\_\_\_\_

SAC, Denver

2/11/72

Director, FBI

PERSONAL ATTENTION

**TEN MOST WANTED FUGITIVES PROGRAM  
DENVER DIVISION**

Re Denver airtel dated 1/31/72 captioned, "Ten Most Wanted Fugitives Program."

Referenced airtel has been reviewed and it is noted numerous stops have been placed within your division at spot labor pools and recreation facilities. You must insure that administrative procedures are utilized by your supervisors which will insure any stops placed are kept current. The investigation conducted is to be consistent with the background and habits of the individual fugitive.

The type of coverage and investigation set forth in referenced airtel is commendable, however, it appears that due to the time these fugitives have been in a fugitive status they will only be located through a penetrative, self-initiated investigation in which all background of each Top Ten Fugitive is considered. During the self-initiated investigation it is suggested that wide use be made of Identification Orders (IOs) and all investigative personnel be encouraged to display through normal course of duties IOs of all Top Ten Fugitives at transportation facilities, used car lots and agencies such as hospitals, nursing and convalescent homes, Salvation Army and other nonprofit institutions which employ unskilled labor. In the distribution of IOs at a particular facility a short note can be attached indicating reason for distributing the IO.

It is suggested that investigative personnel should give consideration to contacting those agencies in the following areas: employment agencies, casual labor firms, blood banks, labor union locals, distributors and dealers in business commodities consistent with past occupations of respective fugitives, public libraries, utility companies, athletic and sporting events, informants in criminal, security, ghetto, new left, and extremist fields, gymnasiums and health clubs, skid row areas, pawn shops, dentists,

Mr. Tolson \_\_\_\_\_  
Mr. Felt \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Mohr \_\_\_\_\_  
Mr. Bishop \_\_\_\_\_  
Mr. Miller, E.S. \_\_\_\_\_  
Mr. Callahan \_\_\_\_\_  
Mr. Casper \_\_\_\_\_  
Mr. Conrad \_\_\_\_\_  
Mr. Dalbey \_\_\_\_\_  
Mr. Cleveland \_\_\_\_\_  
Mr. Ponder \_\_\_\_\_  
Mr. Bates \_\_\_\_\_  
Mr. Whitely \_\_\_\_\_  
Mr. Walters \_\_\_\_\_  
Mr. Soyars \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Miss Holmes \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

JJH:jmt/cg

(4)

54 FEB 18 1972

MAIL ROOM ☐

TELETYPE UNIT ☐

REC-4

3-649-1703  
FEB 14 1972

Letter to Denver

RE: TEN MOST WANTED FUGITIVES PROGRAM

taxi companies, wig outlets, salesmen for restaurant food suppliers, public hospitals, health and welfare agencies, credit and criminal checks under true names and known aliases, security personnel at universities and colleges, sources familiar with "hippie" elements and hangouts, bars and clubs catering to criminal and homosexual elements, wholesalers and retailers of explosives, major and private airports. Appropriate dissemination of IOs should, of course, be made in connection with the above investigations.

With respect to your coverage of communes in an effort to locate those fugitives who are active in the new left movement, you should emphasize the development of new and productive informants in this regard. It is known that many of the new left are advocates of various health foods and you should explore the possibility of developing sources of information in this field. You should also contact the county agent in the area where communes are located as well as personnel of utility companies who have reason to visit rural areas and farms where the communes are located.

In your spot checks determine the identity of vehicles entering and leaving the communes. You should also be alert to identify individuals in the medical profession or related fields who might be contacted for professional services by residents of the communes. Maintain contact with operators of camping facilities as well as state and national park rangers and operators of nearby food stores to communes and camping facilities for any information that might come into their possession. It is also recognized that many of the individuals in new left activities prefer van-type vehicles. In this regard you should establish contact with dealers, particularly used dealers, in the event any of the fugitives should attempt to purchase such vehicles in your territory.

Offices of origin have been instructed to furnish all offices with a summary of case developments and you should consider disseminating this summary to all logical investigative personnel in your office.

F B I

Date: 1/31/72

Transmit the following in \_\_\_\_\_  
(Type in plaintext or code)Via AIRTEL \_\_\_\_\_  
(Priority)TO : DIRECTOR, FBI  
ATTENTION: FUGITIVE SECTION

FROM: SAC, RICHMOND (88-00)

TEN MOST WANTED FUGITIVES PROGRAM  
BUDED: 2/1/72

Re Bureau airtel to Albany, 1/21/72.

A review has been conducted of all the Richmond files dealing with subjects currently listed on the Ten Most Wanted Fugitives Program. Specific consideration has been given to the manner in which self-initiated action may be generated by the Agents of the Richmond Office in attempting to locate and apprehend the subjects involved in this program.

As an administrative device this office is designating a coordinator for the program to insure that any possible productive areas of investigation conducted in any particular case will be utilized and exploited in the other cases under this program.

Contemplated Investigative Activity

The Division of Motor Vehicles, headquartered in Richmond, Va., will be given copies of a flyer containing the photographs of each of the subjects, in sufficient quantity so that all personnel in the sub-stations of that organization throughout the state of Virginia will have a recent copy readily available for viewing. The same will be furnished to major

- ② - Bureau  
2 - Richmond  
    (1 - 88-00)  
    (1 - 66-2338)

PJD/gsl  
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REC-21 63-6470-1704

FEB 2 1972

Approved: \_\_\_\_\_  
Special Agent in Charge

Sent \_\_\_\_\_ M Per \_\_\_\_\_

RH 88-00

transportation outlets, such as, airports, airport limousine services, bus depots and train stations, as well as news outlets including the various local TV stations and newspapers, which flyers will include suitable background information for publicity purposes.

A re-check will be made of various agencies maintaining records on individuals within our territory including the Bureau of Vital Statistics, the Division of Motor Vehicles, the various credit bureaus and law enforcement departments. In addition, utility companies including the various telephone companies covered by the Richmond territory and the Virginia Electric and Power Company, which company has customers not only in Virginia but in a portion of the surrounding states.

Temporary help agencies, unemployment centers, and blood banks will be contacted.

Periodic surveillances of relatives, friends and associates of the individual subjects will be undertaken as well as a development of neighborhood sources regarding these persons.

Consideration is being given to circularizing and contacting KOA Camping Headquarters in the state in view of the fact that many of the New Left-type element are prone to travel and live in camper-type units. In this same connection local, county and state law enforcement authorities will be contacted to identify camp sites and communes so that liaison may be established with the operators or owners of such facilities. In this regard thought has been given the fact that several Smith Act subjects in prior years had been hidden for a time in secluded areas to avoid detection and apprehension.

Informants will be contacted and attempts made to develop additional informants and individuals [REDACTED]

b7E

#### Request for Individuals' Profiles

In order that each office may be made more intimately aware of the habits, peculiarities, traits, aberrations, hobbies,

RH 88-00

and the like of these persons, it is requested that the office of origin be directed to furnish every office with a detailed profile on each subject. This should also include information as to his known mode of travel and when and where he has last been known to travel while in fugitive status. More meaningful investigation can be conducted and contemplated with information of this type available. These profiles should thereafter be updated periodically at a sixty-day interval by the office of origin for the information of all offices.

The Bureau may also wish to give consideration to adding such information to the computerized criminal histories currently being utilized in conjunction with the NCIC program.

Every effort will continue to be made to insure that this program is receiving priority attention and imaginative investigative output.

F B I

Date: 1/28/72

Transmit the following in \_\_\_\_\_  
(Type in plaintext or code)Via AIRTEL AIRMAIL - REGISTERED  
(Priority)

TO: DIRECTOR, FBI  
 FROM: SAC, SAN DIEGO (66-891)  
 TEN MOST WANTED FUGITIVES PROGRAM

*1, 7, 10, 11, 12, 13, 14, 15, 16, 17, 18, 19, 20, 21, 22, 23, 24, 25, 26, 27, 28, 29, 30, 31, 32, 33, 34, 35, 36, 37, 38, 39, 40, 41, 42, 43, 44, 45, 46, 47, 48, 49, 50, 51, 52, 53, 54, 55, 56, 57, 58, 59, 60, 61, 62, 63, 64, 65, 66, 67, 68, 69, 70, 71, 72, 73, 74, 75, 76, 77, 78, 79, 80, 81, 82, 83, 84, 85, 86, 87, 88, 89, 90, 91, 92, 93, 94, 95, 96, 97, 98, 99, 100, 101, 102, 103, 104, 105, 106, 107, 108, 109, 110, 111, 112, 113, 114, 115, 116, 117, 118, 119, 120, 121, 122, 123, 124, 125, 126, 127, 128, 129, 130, 131, 132, 133, 134, 135, 136, 137, 138, 139, 140, 141, 142, 143, 144, 145, 146, 147, 148, 149, 150, 151, 152, 153, 154, 155, 156, 157, 158, 159, 160, 161, 162, 163, 164, 165, 166, 167, 168, 169, 170, 171, 172, 173, 174, 175, 176, 177, 178, 179, 180, 181, 182, 183, 184, 185, 186, 187, 188, 189, 190, 191, 192, 193, 194, 195, 196, 197, 198, 199, 200, 201, 202, 203, 204, 205, 206, 207, 208, 209, 210, 211, 212, 213, 214, 215, 216, 217, 218, 219, 220, 221, 222, 223, 224, 225, 226, 227, 228, 229, 230, 231, 232, 233, 234, 235, 236, 237, 238, 239, 240, 241, 242, 243, 244, 245, 246, 247, 248, 249, 250, 251, 252, 253, 254, 255, 256, 257, 258, 259, 260, 261, 262, 263, 264, 265, 266, 267, 268, 269, 270, 271, 272, 273, 274, 275, 276, 277, 278, 279, 280, 281, 282, 283, 284, 285, 286, 287, 288, 289, 290, 291, 292, 293, 294, 295, 296, 297, 298, 299, 300, 301, 302, 303, 304, 305, 306, 307, 308, 309, 310, 311, 312, 313, 314, 315, 316, 317, 318, 319, 320, 321, 322, 323, 324, 325, 326, 327, 328, 329, 330, 331, 332, 333, 334, 335, 336, 337, 338, 339, 340, 341, 342, 343, 344, 345, 346, 347, 348, 349, 350, 351, 352, 353, 354, 355, 356, 357, 358, 359, 360, 361, 362, 363, 364, 365, 366, 367, 368, 369, 370, 371, 372, 373, 374, 375, 376, 377, 378, 379, 380, 381, 382, 383, 384, 385, 386, 387, 388, 389, 390, 391, 392, 393, 394, 395, 396, 397, 398, 399, 400, 401, 402, 403, 404, 405, 406, 407, 408, 409, 410, 411, 412, 413, 414, 415, 416, 417, 418, 419, 420, 421, 422, 423, 424, 425, 426, 427, 428, 429, 430, 431, 432, 433, 434, 435, 436, 437, 438, 439, 440, 441, 442, 443, 444, 445, 446, 447, 448, 449, 450, 451, 452, 453, 454, 455, 456, 457, 458, 459, 460, 461, 462, 463, 464, 465, 466, 467, 468, 469, 470, 471, 472, 473, 474, 475, 476, 477, 478, 479, 480, 481, 482, 483, 484, 485, 486, 487, 488, 489, 490, 491, 492, 493, 494, 495, 496, 497, 498, 499, 500, 501, 502, 503, 504, 505, 506, 507, 508, 509, 510, 511, 512, 513, 514, 515, 516, 517, 518, 519, 520, 521, 522, 523, 524, 525, 526, 527, 528, 529, 530, 531, 532, 533, 534, 535, 536, 537, 538, 539, 540, 541, 542, 543, 544, 545, 546, 547, 548, 549, 550, 551, 552, 553, 554, 555, 556, 557, 558, 559, 560, 561, 562, 563, 564, 565, 566, 567, 568, 569, 570, 571, 572, 573, 574, 575, 576, 577, 578, 579, 580, 581, 582, 583, 584, 585, 586, 587, 588, 589, 590, 591, 592, 593, 594, 595, 596, 597, 598, 599, 600, 601, 602, 603, 604, 605, 606, 607, 608, 609, 610, 611, 612, 613, 614, 615, 616, 617, 618, 619, 620, 621, 622, 623, 624, 625, 626, 627, 628, 629, 630, 631, 632, 633, 634, 635, 636, 637, 638, 639, 640, 641, 642, 643, 644, 645, 646, 647, 648, 649, 650, 651, 652, 653, 654, 655, 656, 657, 658, 659, 660, 661, 662, 663, 664, 665, 666, 667, 668, 669, 670, 671, 672, 673, 674, 675, 676, 677, 678, 679, 680, 681, 682, 683, 684, 685, 686, 687, 688, 689, 690, 691, 692, 693, 694, 695, 696, 697, 698, 699, 700, 701, 702, 703, 704, 705, 706, 707, 708, 709, 710, 711, 712, 713, 714, 715, 716, 717, 718, 719, 720, 721, 722, 723, 724, 725, 726, 727, 728, 729, 730, 731, 732, 733, 734, 735, 736, 737, 738, 739, 740, 741, 742, 743, 744, 745, 746, 747, 748, 749, 750, 751, 752, 753, 754, 755, 756, 757, 758, 759, 760, 761, 762, 763, 764, 765, 766, 767, 768, 769, 770, 771, 772, 773, 774, 775, 776, 777, 778, 779, 780, 781, 782, 783, 784, 785, 786, 787, 788, 789, 790, 791, 792, 793, 794, 795, 796, 797, 798, 799, 800, 801, 802, 803, 804, 805, 806, 807, 808, 809, 810, 811, 812, 813, 814, 815, 816, 817, 818, 819, 820, 821, 822, 823, 824, 825, 826, 827, 828, 829, 830, 831, 832, 833, 834, 835, 836, 837, 838, 839, 840, 841, 842, 843, 844, 845, 846, 847, 848, 849, 850, 851, 852, 853, 854, 855, 856, 857, 858, 859, 860, 861, 862, 863, 864, 865, 866, 867, 868, 869, 870, 871, 872, 873, 874, 875, 876, 877, 878, 879, 880, 881, 882, 883, 884, 885, 886, 887, 888, 889, 890, 891, 892, 893, 894, 895, 896, 897, 898, 899, 900, 901, 902, 903, 904, 905, 906, 907, 908, 909, 910, 911, 912, 913, 914, 915, 916, 917, 918, 919, 920, 921, 922, 923, 924, 925, 926, 927, 928, 929, 930, 931, 932, 933, 934, 935, 936, 937, 938, 939, 940, 941, 942, 943, 944, 945, 946, 947, 948, 949, 950, 951, 952, 953, 954, 955, 956, 957, 958, 959, 960, 961, 962, 963, 964, 965, 966, 967, 968, 969, 970, 971, 972, 973, 974, 975, 976, 977, 978, 979, 980, 981, 982, 983, 984, 985, 986, 987, 988, 989, 990, 991, 992, 993, 994, 995, 996, 997, 998, 999, 1000*  
 ReBuairtel to Albany, 1/21/72.

Following a review by the San Diego Office of the above-referenced airtel, the following steps are being taken:

All Top Ten Fugitive cases will be supervised by the ASAC regardless of what supervisor normally would handle that classification. The cases are being reassigned in some instances so that no Agent has more than one Top Ten Fugitive except where two individuals would probably be traveling together in which instance the same Agent would have both cases to prevent duplication of work. A

- 2- Bureau (AM)  
 15-San Diego  
 (1 - 66-891)  
 (1 - 26-13353)  
 (1 - 88-4787)  
 (1 - 88-4457)  
 (1 - 88-4867)  
 (1 - 98-673)  
 (1 - 76-2300)  
 (1 - 88-5633)  
 (1 - 98-698)  
 (1 - 98-695)  
 (1 - 98-696)  
 (1 - 98-697)  
 (1 - 88-5637)  
 (1 - 88-5636)

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ST-106

REC-51

JAN 31 1972

FOUO SUP.  
 CRIME RESEARCH

Approved: \_\_\_\_\_  
 Special Agent in Charge

Sent \_\_\_\_\_ M Per \_\_\_\_\_

SD 66-891

weekly conference will be held with all Agents having Top Ten Fugitives assigned during which time investigation during the past week and contemplated investigation will be discussed. Thus, each Agent having a Top Ten Fugitive assigned can have the benefit of thinking of other Agents.

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San Diego will continue, as in the past, to develop additional informant coverage of individuals that would be in a position to provide positive information concerning the fugitives, particularly those belonging to the New Left. In the past, a large number of TV programs have been utilized concerning the various Top Ten Fugitives and this program will be accelerated.

San Diego is not origin in any of the Top Ten Fugitive cases.



UNITED STATES GOVERNMENT

# Memorandum

TO : DIRECTOR, FBI

DATE: 1/31/72

FROM : SAC, PHOENIX (66-939)

SUBJECT: TEN MOST WANTED FUGITIVES PROGRAM

Re Buairtel dated 1/21/72.

The administrative procedures followed in the Phoenix Division for insuring that the Ten Most Wanted Fugitive cases receive continuous attention include the following:

A. Close desk supervision of these matters through tickler control by the supervisor.

B. Bringing to the attention of all investigative personnel important leads in the Top Ten Fugitive cases.

C. The assignment of these cases to Special Agents with proven investigative talent.

D. The assignment of alternate agents to each investigation to assist in the handling of leads in the absence of the case agent.

E. On-the-scene supervision by the supervisors in the elimination of suspects thought to be possibly identical with subjects of Top Ten Fugitives.

The following is a succinct resume of the self-initiated action that has been taken in the Phoenix Division regarding the investigation of these cases:

Personal contact has been made with all radio and TV stations in the State of Arizona and arrangements made for continuing effective publicity in connection with these cases. Newspapers in Arizona are contacted periodically and

2 - Bureau  
2 - Phoenix  
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CRIME RESEARCH  
FUG SUP

60 FEB 22 1972

Buy U.S. Savings Bonds Regularly on the Payroll Savings Plan

Mr. Tolson	
Mr. Felt	
Mr. Rosen	
Mr. Mohr	
Mr. Bishop	
Mr. Miller, ES	
Mr. Callahan	
Mr. Casper	
Mr. Conrad	
Mr. Daibey	
Mr. Cleveland	
Mr. Ponder	
Mr. Bates	
Mr. Walkart	
Mr. Walters	
Mr. Soyars	
Tele. Room	
Miss Holmes	
Miss Gandy	

EXP. PROC.

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PX 66-939

WRB:gjk

requested to do feature articles on these fugitives.

The self-initiated investigation has varied, depending on the particular fugitive investigated. For example, in the case of BYRON JAMES RICE, who is a member of the Mormon Church, this investigation has been directed toward continuing contacts with [REDACTED]

b7E

In connection with the fugitives associated with the New Left, extensive checks have been made throughout the division concerning [REDACTED]

[REDACTED]

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3. [REDACTED]

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